# FAIRFAX COUNTY, VIRGINIA FY 2015 Adopted Budget Plan

(Includes Multi-Year Budget: FY 2015 - FY 2016)



# **Fairfax County Board of Supervisors**

Sharon Bulova, Chairman

Penelope A. Gross, Vice Chairman

John C. Cook John W. Foust Michael R. Frey Pat Herrity

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Dranesville District
Sully District
Springfield District
Hunter Mill District
Mount Vernon District
Lee District

**Providence District** 

Edward L. Long Jr. County Executive

Robert A. Stalzer David J. Molchany

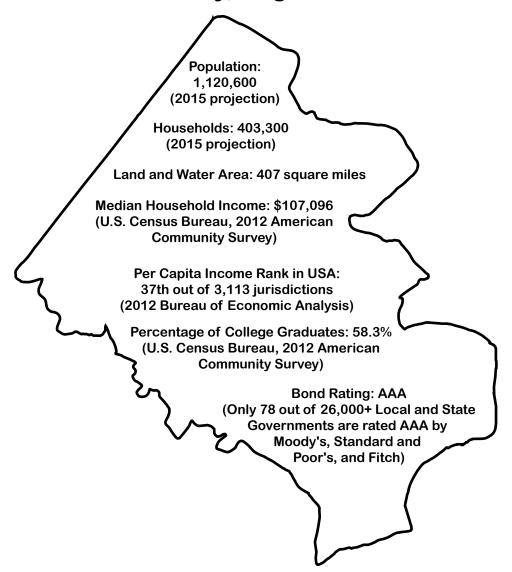
Deputy County Executive Deputy County Executive

Patricia D. Harrison David M. Rohrer

Deputy County Executive Deputy County Executive

Susan W. Datta
Chief Financial Officer

# Fairfax County, Virginia...At a Glance



# Fairfax County, Virginia

# Fiscal Year 2015 Adopted Budget Plan

(Includes Multi-Year Budget: FY 2015 - FY 2016)

# **Overview**

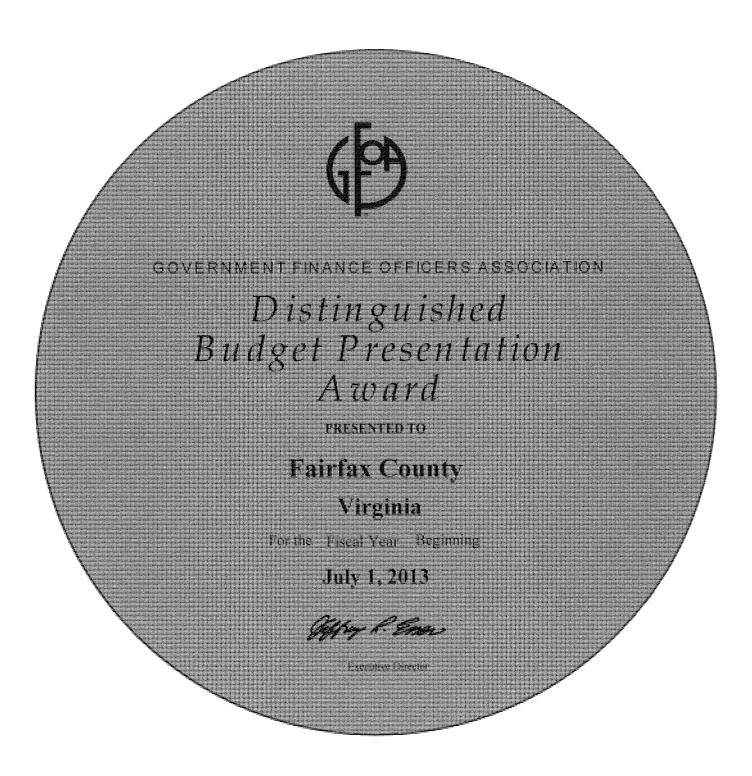


Prepared by the
Fairfax County Department of Management and Budget
12000 Government Center Parkway
Suite 561
Fairfax, Virginia 22035

http://www.fairfaxcounty.gov/dmb/

The County of Fairfax is committed to a policy of nondiscrimination in all County programs, services and activities and will provide reasonable accommodations upon request. To request special accommodations, call 703-324-2391, TTY 711. Special accommodations/alternative information formats will be provided upon request. Please allow five working days in advance of events in order to make the necessary arrangements.





The Government Finance Officers Association of the United States and Canada (GFOA) presented an award of Distinguished Budget Presentation to Fairfax County, Virginia for its annual budget for the fiscal year beginning July 1, 2013.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

# **BUDGET CALENDAR**

# For preparation of the FY 2015 Budget

# July 1, 2013

Distribution of the FY 2015 budget development guide. Fiscal Year 2014 begins.



## September - October 2013

Agencies forward completed budget submissions to the Department of Management and Budget (DMB) for review.



#### **February 6, 2014**

School Board adopts its advertised FY 2015 Budget.



#### February 25, 2014

County Executive's presentation of the FY 2015 Advertised Budget Plan.



#### March 4, 2014

Board authorization for publishing FY 2015 tax and budget advertisement.



# July 1, 2014

Fiscal Year 2015 begins.



#### June 30, 2014

Distribution of the <u>FY 2015 Adopted</u> Budget Plan. Fiscal Year 2014 ends.



#### April 29, 2014

Adoption of the FY 2015 budget plan, Tax Levy and Appropriation Ordinance by the Board of Supervisors.



# April 22, 2014

Board action on *FY 2014 Third Quarter Review*. Board mark-up of the FY 2015 proposed budget.



#### April 8, 9, and 10, 2014

Public hearings on proposed FY 2015 budget, FY 2014 Third Quarter Review and FY 2015-2019 Capital Improvement Program (with Future Years to 2024) (CIP).



## **Board Goals & Priorities**

Adopted by the Board in December 2009. Reaffirmed by the Board in February 2012.

By **engaging** our residents and businesses in the process of addressing these challenging times, **protecting investment** in our **most critical priorities**, and by **maintaining strong responsible fiscal stewardship**, **we must ensure**:

#### ✓ A quality educational system

Education is Fairfax County's highest priority. We will continue the investment needed to protect and enhance this primary community asset. Our children are our greatest resource. Because of our excellent schools, businesses are eager to locate here and our children are able to find good jobs. A well-educated constituency is best able to put back into their community.

#### √ Safe streets and neighborhoods

Fairfax County is the safest community of our size in the U.S. We will continue to invest in public safety to respond to emergency situations, as well as efforts to prevent and intervene in destructive behaviors, such as gang activity and substance abuse.

#### ✓ A clean, sustainable environment

Fairfax County will continue to protect our drinking water, air quality, stream valleys and tree canopy through responsible environmental regulations and practices. We will continue to take a lead in initiatives to address energy efficiency and sustainability and to preserve and protect open space for our residents to enjoy.

#### ✓ Livable, caring and affordable communities

As Fairfax County continues to grow we will do so in ways that address **environmental** and **mobility** challenges. We will encourage housing that is affordable to our children, seniors and members of our workforce. We will provide compassionate and efficient services to members of our community who are in need. We will continue to protect and support our stable lower density neighborhoods. We will encourage and support participation in community organizations and other activities that address community needs and opportunities.

#### ✓ A vibrant economy

Fairfax County has a well-earned reputation as a business-friendly community. We will vigorously pursue **economic development** and **revitalization** opportunities. We will support the business community and encourage this healthy partnership. We will continue to be sensitive and responsive to the needs of our corporate neighbors in the areas of **workforce development** and **availability, affordable housing, regulation and taxation**.

#### ✓ Efficient transportation network

Fairfax County makes it a priority to connect People and Places. We will continue to plan for and invest in transportation improvements to include comprehensive bicycle and pedestrian initiatives, bus and paratransit, road and intersection improvements and expansion of Metrorail and VRE.

#### ✓ Recreational and cultural opportunities

A desirable community is one where there is a lot going on that residents can enjoy. Fairfax County will continue to provide for athletic, artistic, intellectual and recreational activities, in our communities, parks, libraries and schools.

#### √ Taxes that are affordable

The property tax is Fairfax County's primary source of revenue to provide services. We will ensure that taxes are affordable for our residents and businesses, and we will seek ways to diversify County revenues in order to make our tax base more equitable. We will ensure that County programs and services are efficient, effective and well run.

# **Fairfax County Vision Elements**

# To protect and enrich the quality of life for the people, neighborhoods, and diverse communities of Fairfax County by:

# **Maintaining Safe and Caring Communities -**

The needs of a diverse and growing community are met through innovative public and private services, community partnerships and volunteer opportunities. As a result, residents feel safe and secure, capable of accessing the range of services and opportunities they need, and are willing and able to give back to their community.



# **Building Livable Spaces -**

Together, we encourage distinctive "built environments" that create a sense of place, reflect the character, history, and natural environment of the community, and take a variety of forms - from identifiable neighborhoods, to main streets, to town centers. As a result, people throughout the community feel they have unique and desirable places to live, work, shop, play, and connect with others.



# **Connecting People and Places -**

Transportation, technology, and information effectively and efficiently connect people and ideas. As a result, people feel a part of their community and have the ability to access places and resources in a timely, safe, and convenient manner.



# **Maintaining Healthy Economies -**

Investments in the work force, jobs, and community infrastructure and institutions support a diverse and thriving economy. As a result, individuals are able to meet their needs and have the opportunity to grow and develop their talent and income according to their potential.



# **Practicing Environmental Stewardship -**

Local government, industry, and residents seek ways to use all resources wisely and to protect and enhance the County's natural environment and open space. As a result, residents feel good about their quality of life and embrace environmental stewardship as a personal and shared responsibility.



# **Creating a Culture of Engagement -**

Individuals enhance community life by participating in and supporting civic groups, discussion groups, public-private partnerships, and other activities that seek to understand and address community needs and opportunities. As a result, residents fell that they can make a difference and work in partnership with others to understand and address pressing public issues.



# Exercising Corporate Stewardship -

Fairfax County government is accessible, responsible, and accountable. As a result, actions are responsive, providing superior customer service and reflecting sound management of County resources and assets.

# FOR ADDITIONAL INFORMATION

**Information** regarding the contents of this or other budget volumes can be provided by calling the Fairfax County Department of Management and Budget at 703-324-2391 from 8:00 a.m. to 4:30 p.m.

Internet Access: The Fairfax County budget is also available for viewing on the Internet at:



# http://www.fairfaxcounty.gov/budget

**Reference** copies of all budget volumes are available at all branches of the Fairfax County Public Library:

#### City of Fairfax Regional

10360 North Street Fairfax, VA 22030-2514 703-293-6227

#### **Reston Regional**

11925 Bowman Towne Drive Reston, VA 20190-3311 703-689-2700

#### **Centreville Regional**

14200 St. Germain Drive Centreville, VA 20121-2299 703-830-2223

#### **Great Falls**

9830 Georgetown Pike Great Falls, VA 22066--2634 703-757-8560

# John Marshall

6209 Rose Hill Drive Alexandria, VA 22310-6299 703-971-0010

#### **Dolley Madison**

1244 Oak Ridge Avenue McLean, VA 22101-2818 703-356-0770

#### **Thomas Jefferson**

7415 Arlington Boulevard Falls Church, VA 22042-7409 703-573-1060

#### **Burke Centre**

5935 Freds Oak Road Burke, VA 22015-2599 703-249-1520

#### **George Mason Regional**

7001 Little River Turnpike Annandale, VA 22003-5975 703-256-3800

#### **Sherwood Regional**

2501 Sherwood Hall Lane Alexandria, VA 22306-2799 703-765-3645

#### **Tysons-Pimmit Regional**

7584 Leesburg Pike Falls Church, VA 22043-2099 703-790-8088

#### **Herndon Fortnightly**

768 Center Street Herndon, VA 20170-4640 703-437-8855

#### Lorton

9520 Richmond Highway Lorton, VA 22079-2124 703-339-7385

#### Richard Byrd

7250 Commerce Street Springfield, VA 22150-3499 703-451-8055

#### Kingstowne

6500 Landsdowne Centre Alexandria, VA 22315-5011 703-339-4610

#### Oakton

10304 Lynnhaven Place Oakton, VA 22124-1785 703-242-4020

#### **Pohick Regional**

6450 Sydenstricker Road Burke, VA 22015-4274 703-644-7333

#### **Chantilly Regional**

4000 Stringfellow Road Chantilly, VA 20151-2628 703-502-3883

#### **Martha Washington**

6614 Fort Hunt Rd. Alexandria, VA 22307-1799 703-768-6700

#### **Kings Park**

9000 Burke Lake Road Burke, VA 22015-1683 703-978-5600

#### **Patrick Henry**

101 Maple Avenue East Vienna, VA 22180-5794 703-938-0405

#### **Woodrow Wilson (temporary location)**

6066 Leesburg Pike, Main Level Falls Church, VA 22041 703-820-8774

#### **Access Services**

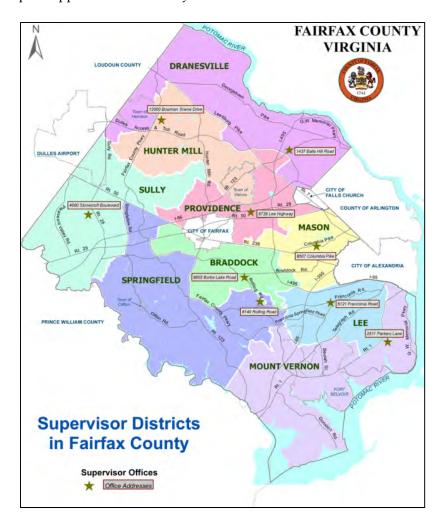
2000 Government Center Parkway, Suite 123 Fairfax, VA 22035-0001 703-324-8380 TTY 703-324-8365

Department of Management and Budget 12000 Government Center Parkway, Suite 561 Fairfax, VA 22035-0074 (703) 324-2391

# Fairfax County Government

In Virginia, cities and counties are distinct units of government and do not overlap. Fairfax County completely surrounds the City of Fairfax and is adjacent to the City of Falls Church and the City of Alexandria. Property within these cities is not subject to taxation by Fairfax County, and the County generally is not required to provide governmental services to their residents. However, pursuant to agreements with these cities, the County does provide certain services to their residents.

In Fairfax County, there are three incorporated towns - Clifton, Herndon and Vienna - which are overlapping units of government within the County. With certain limitations prescribed by the <u>Code of Virginia</u>, the ordinances and regulations of the County are generally effective in them. Property in these towns is subject to County taxation and the County provides certain services to their residents. These towns may incur general obligation bonded indebtedness without the prior approval of the County.



The Fairfax County government is organized under the Urban County Executive form government as defined under the Code Virginia. The governing body of the County is the Board of Supervisors, which makes policies for the administration of the County.

The Board of Supervisors consists of ten members: the Chairman, elected at large, and one member from each of nine supervisory districts, elected for four year terms by the voters of the district in which the member resides.

The Board of Supervisors appoints a County Executive to act as the administrative head of the County. The County Executive serves at the pleasure of the Board of Supervisors, carries out the policies established by the Board of Supervisors, directs business and administrative procedures, and recommends officers and personnel to be appointed by the Board of Supervisors.

# The Fairfax County Board of Supervisors

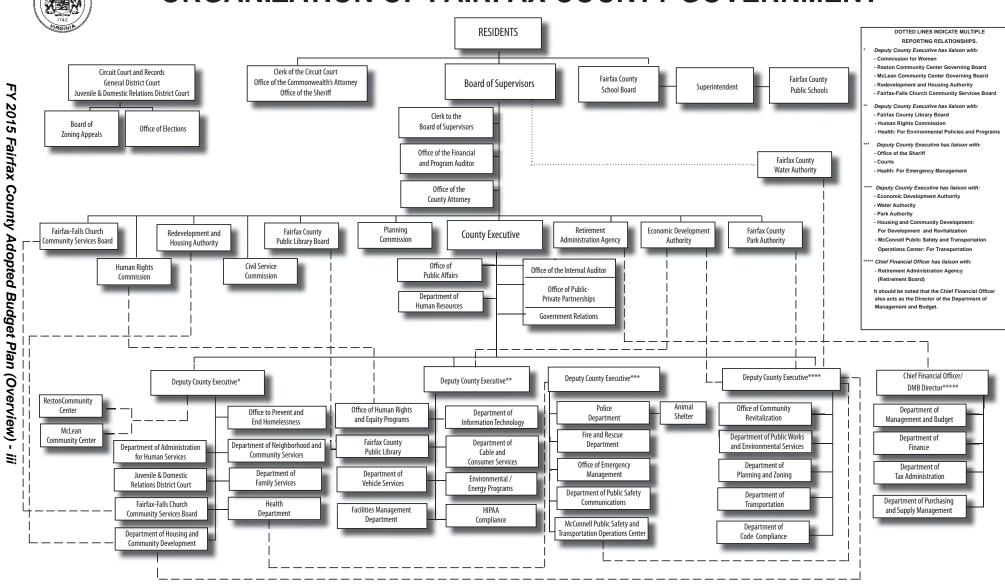


From left to right: Catherine M. Hudgins (Hunter Mill District); Michael R. Frey (Sully District); John C. Cook (Braddock District); Gerald W. Hyland (Mount Vernon District); Sharon Bulova (Chairman, At-Large); Penelope A. Gross (Mason District, Vice Chairman); John W. Foust (Dranesville District); Jeffrey C. McKay (Lee District); Pat Herrity (Springfield District); and Linda Q. Smyth (Providence District).

An organizational chart of Fairfax County government is provided on the next page.



# **ORGANIZATION OF FAIRFAX COUNTY GOVERNMENT**



# BOARDS, AUTHORITIES AND COMMISSIONS

# **Appeal Groups**

Board of Building and Fire Prevention Code Appeals
Board of Equalization of Real Estate Assessments
Board of Zoning Appeals
Civil Service Commission
Human Rights Commission

# Management Groups

Audit Committee (3 Board Members, 2 Citizens) Burgundy Village Community Center Operations Board Celebrate Fairfax, Inc. Board of Directors **Economic Development Authority Electoral Board** Fairfax County Convention & Visitors Corporation Board of Directors Fairfax County Employees' Retirement System Board of Trustees Fairfax County Park Authority Fairfax County Public Library Board of Trustees Fairfax County Water Authority Fairfax-Falls Church Community Services Board **Industrial Development Authority** McLean Community Center Governing Board Police Officers Retirement System Board of Trustees Redevelopment and Housing Authority Reston Community Center Governing Board Uniformed Retirement System Board of Trustees

# Regional Agencies to which Fairfax County Contributes

Health Systems Agency Board

Metropolitan Washington Airports (MWA) Policy Committee

Metropolitan Washington Council of Governments

National Association of Counties

Northern Virginia Community College Board

Northern Virginia Regional Commission

Northern Virginia Regional Park Authority

Northern Virginia Transportation Commission

Northern Virginia Transportation Commission

Northern Virginia Transportation Coordinating Council

Route 28 Highway Transportation District Advisory Board

Upper Occoquan Sewage Authority (UOSA)

Virginia Association of Counties

Washington Metropolitan Area Transit Authority

<sup>&</sup>lt;sup>1</sup> The members of this group are appointed by the 19th Judicial Circuit Court of Virginia.

# BOARDS, AUTHORITIES AND COMMISSIONS

# Advisory Groups

A. Heath Onthank Award Selection Committee

Advisory Plans Examiner Board

Advisory Social Services Board

Affordable Dwelling Unit Advisory Board

Agricultural and Forestal Districts Advisory Committee

Airports Advisory Committee

Alcohol Safety Action Program Local Policy Board

Animal Services Advisory Commission

Architectural Review Board

Athletic Council

Barbara Varon Volunteer Award Selection Committee

Bi-Partisan Election Process Improvement Commission

Chesapeake Bay Preservation Ordinance Exception Review Committee

Child Care Advisory Council

Citizen Corps Council, Fairfax County

Commission for Women

Commission on Aging

Commission on Organ and Tissue Donation and Transplantation

Committee for the Plan to Prevent and End Homelessness in the Fairfax-Falls Church Community

Community Action Advisory Board (CAAB)

Community Criminal Justice Board (CCJB)

Community Policy and Management Team, Fairfax-Falls Church

Community Revitalization and Reinvestment Advisory Group

**Consumer Protection Commission** 

Criminal Justice Advisory Board (CJAB)

Dulles Rail Transportation Improvement District Advisory Board, Phase I

Dulles Rail Transportation Improvement District Advisory Board, Phase II

**Economic Advisory Commission** 

**Engineering Standards Review Committee** 

Environmental Quality Advisory Council (EQAC)

Fairfax Area Disability Services Board

Fairfax Community Long Term Care Coordinating Council

Fairfax County History Museum Subcommittees

Fairfax County Safety Net Health Center Commission

Geotechnical Review Board

GMU Fairfax Campus Advisory Board

Health Care Advisory Board

# BOARDS, AUTHORITIES AND COMMISSIONS

# Advisory Groups

History Commission

**Human Services Council** 

Information Technology Policy Advisory Committee

Juvenile & Domestic Relations Court Citizens Advisory Council

Laurel Hill Project Advisory Citizen Oversight Committee

Mosaic District Community Development Authority

Oversight Committee on Drinking and Driving

Planning Commission

Reston Master Plan Special Study Task Force

Road Viewers Board

Route 28 Highway Transportation Improvement District Advisory Board

Security Alarm Systems Commission

Small Business Commission, Fairfax County

Southgate Community Center Advisory Council

Supervised Visitation and Supervised Exchange Task Force

**Tenant Landlord Commission** 

Trails and Sidewalks Committee

Transportation Advisory Commission

Tree Commission

Trespass Towing Advisory Board

Tysons Transportation Service District Advisory Board

Volunteer Fire Commission

Wetlands Board

Youth Basketball Council Advisory Board

# THE BUDGET

Each year, Fairfax County publishes sets of budget documents or fiscal plans: the Advertised Budget Plan and the Adopted Budget Plan. Submission and publication of the budget is contingent upon criteria established in the <u>Code of Virginia</u>. As required by the <u>Code of Virginia</u>, the County Executive must submit to the Board of County Supervisors a proposed budget, or fiscal plan, on or before April 1 of each year for the fiscal year beginning July 1. The Advertised Budget Plan is the annual budget proposed by the County Executive for County general government operations for the upcoming fiscal year, which runs from July 1 through June 30. The Advertised Budget Plan is based on estimates of projected expenditures for County programs and it provides the means for paying for these expenditures through estimated revenues. According to the <u>Code of Virginia</u>, the Board of Supervisors must approve a tax rate and adopt a budget for informative and planning purposes no later than the beginning of the fiscal year (July 1). Following extensive review, deliberation and public hearings to receive input from County residents, the Board of Supervisors formally approves the Adopted Budget Plan typically in late April in order to satisfy the requirement that the Board of Supervisors approve a transfer to the Fairfax County School Board by May 1, or within 30 days of receiving state revenue estimates from the state, whichever is later. The transfer amount has traditionally been included in the Board's Adopted Budget, requiring that the Board adopt the budget on or before May 1, not July 1 as the Code allows.

The Fairfax County Budget Plan (Advertised and Adopted) is presented in several volumes. A brief description of each document is summarized below:

The Citizen's Guide for the Advertised Budget includes a summary of the key facts, figures and highlights of the budget.

The Budget Overview summarizes the budget, thereby allowing a complete examination of the budget through this document. The Overview contains the County Executive's message to the Board of Supervisors; budget highlights; a summary of the County's fiscal condition, allocation of resources, and financial history; and projections of future revenues and expenditure requirements. Also included is information on the County's taxes and fees; fiscal, demographic and economic trends; direct spending by County departments; transfers to other public organizations, such as the Fairfax County Public Schools and Metro; and funded construction projects.

**Volume 1 – General Fund** details the budgets for County departments and agencies funded from general tax revenue such as real estate and personal property taxes. Included are summary budget schedules and tables organized by accounting classification and program area summaries. Detailed budget information is presented by program area and by department/agency. Also included are organizational charts, strategic issues, goals, objectives and performance indicators for each department/agency.

**Volume 2 – Capital Construction and Other Operating Funds** details budgets for County departments, agencies, construction projects and programs funded from non-General Fund revenue sources, or from a mix of General Fund and non-General Fund sources, such as federal or state grants, proceeds from the sale of bonds, user fees and special tax districts. Included are detailed budget schedules and tables organized by accounting classification, as well as budget summaries by fund group. This volume also details information associated with Fairfax County funding for Contributory Agencies.

Capital Improvement Program – The County also prepares and publishes a 5-year Capital Improvement Program (CIP) – separate from the budget – which is also adopted by the Board of Supervisors and published as a separate document. The CIP specifies capital improvements and construction projects which are scheduled for funding over the next five years in order to maintain or enhance the County's

capital assets and delivery of services. In addition, the CIP also describes financing instruments or mechanisms for those projects. Financial resources used to meet priority needs as established by the CIP are accounted for in the Capital Project Funds. The primary type of operating expenditure included in the budget relating to the CIP is funding to cover debt service payments for General Obligation Bonds or other types of debt required to fund specific CIP projects. In addition, the cost of opening and operating new facilities is closely linked to the CIP.

To view information on Fairfax County's budget and budget process on the web, go to http://www.fairfaxcounty.gov/budget

# BASIS OF ACCOUNTING AND BUDGETING

A budget is a formal document that enables the County to plan for the future, measure the performance of County services, and help the public to understand where revenues come from and how they are spent on County services. The budget reflects the estimated costs of operation for the County's programs, services and activities. The budget serves many purposes and addresses different needs depending on the "audience" including, County residents, federal and state regulatory authorities, elected officials, other local governments, taxpayers or County staff.

The budget must comply with the <u>Code of Virginia</u> and regulatory requirements. Fairfax County is required to undergo an annual financial audit by independent auditors. Thus, the budget outlines the required information to serve legal and financial reporting requirements. The budget is prepared and organized within a defined basis of budgeting and financial structure to meet regulatory and managerial reporting categories of expenditures and revenues. The Commonwealth of Virginia requires that the County budget be based on fund accounting, which is a system that matches the sources of revenue (such as taxes or service fees) with the uses (program costs) of that revenue. Therefore, the County budgets and accounts for its revenues and expenditures in various funds. Financially, the County budget is composed of three primary fund types: Governmental Funds (General Fund, Debt Service Fund, Special Revenue Funds and Capital Project Funds), Proprietary Funds (Enterprise Funds and Internal Service Funds), and Fiduciary Funds (Trust Funds and Agency Funds).

# **Accounting Basis**

The County's governmental functions and accounting system are organized and controlled on a fund basis. Each fund is considered a separate accounting entity, with operations accounted for in a separate set of self-balancing accounts that comprise assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate.



Governmental and agency funds are accounted for on a modified accrual basis of accounting. Revenue is considered available and recorded if it is collectible within the current period or within 45 days thereafter, to be used to pay liabilities of the current period. Expenditures are generally recorded when the related fund liability is incurred, with the exception of certain liabilities recorded in the General Long-Term Obligations Account Group.

Proprietary, pension and non-expendable trust funds utilize the full accrual basis of accounting which requires that revenues be recognized in the period in

which service is given and that expenses be recorded in the period in which the benefit is received. A description of the fund types is provided:

- ♦ General Fund Group: The largest fund in the General Fund Group, the General Fund, is the County's primary operating fund, and it is used to account for all revenue sources and expenditures which are not required to be accounted for in other funds. Revenues are derived primarily from real estate and personal property taxes as well as other local taxes, federal and state distributions, license and permit fees, charges for services, and interest from investments. A significant portion of General Fund revenues are transferred to other funds to finance the operations of the County's public schools, Community Services Board (CSB), and debt service, among others. The General Fund group also includes funds which are primarily funded through transfers from the General Fund.
- ◆ Debt Service Funds: The debt service funds are used to account for the accumulation of resources for, and the payment of, the general obligation debt service of the County and for the debt service of the lease revenue bonds and special assessment debt. Included in this fund type is the School Debt Service Fund as the County is responsible for servicing the general obligation debt it has issued on behalf of Fairfax County Public Schools (FCPS).
- Capital Project Funds: These funds are used to account for financial resources to be used for the acquisition or construction of any major capital facilities (other than those financed by Proprietary Funds), and are used to account for financial resources used for all general construction projects other than enterprise fund construction. The Capital Project Funds account for all current construction projects, including improvements to and the construction of schools, roads and various other projects.
- Special Revenue Funds: These funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.
- Proprietary Funds: These funds account for County activities, which operate similarly to private sector businesses. Consequently, these funds measure net income, financial position, and changes in financial position. The two primary types of Proprietary Funds are Internal Service Funds and Enterprise Funds. Internal Service Funds are used to account for the provision of general liability, malpractice, and workers' compensation insurance, health insurance for County employees and retirees, vehicle services, the County's print shop operations, and technology infrastructure support that are provided to County departments or agencies on an allocated cost recovery basis. The Fairfax County Integrated Sewer System reflects the only enterprise funds of the County. These funds are used to account for the financing, construction, and operations of the countywide sewer system.
- Fiduciary Funds: These funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, and/or other funds or in a trustee capacity. Agency Funds are used to account for monies received, held, and disbursed on behalf of developers, welfare recipients, the Commonwealth of Virginia, the recipients of certain bond proceeds, and certain other local governments. Also included in Fiduciary Funds are Trust Funds, which include the funds used to account for the assets held in trust by the County for the employees and beneficiaries of its defined pension plans the Employees' Retirement System, the Police Officers Retirement System, and the Uniformed Retirement System, as well as assets held to meet the County's Other Post-Employment Benefit obligations.

# **Accounting Standards**

During FY 2015 the County will continue to use the Governmental Accounting Standards Board's (GASB) Statement Number 34, <u>Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments</u>, financial reporting model, otherwise known as GASB 34. These standards changed the entire reporting process for local governments, as they require new entity-wide financial statements, in addition to current fund statements and other additional reports such as management discussion and analysis. Infrastructure values are now reported, and various changes in accounting have been implemented.

It should be noted that, beginning in FY 2008, the County's financial statements were required to implement GASB Statement Number 45 for post employment benefits including health care, life

insurance, and other non-retirement benefits offered to retirees. This standard addresses how local governments account for and report their costs related to postemployment healthcare and other non-pension benefits, such as the County's retiree health benefit subsidy.

The County's basis of budgeting is consistent with generally accepted accounting principles.

Historically, the County's subsidy was funded on a pay-as-you-go basis. GASB 45 required that the County accrue the cost of these post-employment benefits during the period of employees' active employment, while the benefits are being earned, and disclose the unfunded actuarial accrued liability in order to accurately account for the total future cost of post-employment benefits and the financial impact on the County. This funding methodology mirrors the funding approach used for pension/retirement benefits. The County decided to follow guidance provided by GASB 45 and established a trust fund as part of the FY 2008 Adopted Budget Plan to pre-fund the cost of post-employment healthcare and other non-pension benefits. For further details please refer to the Fund 73030, OPEB Trust Fund, narrative in Volume 2.

# **Budgetary Basis**

Annual budgets spanning the fiscal year (July 1 – June 30) are prepared on an accounting basis, with certain exceptions. Please refer to the table in the Financial Structure portion of this section for information regarding the purpose of various types of funds, supporting revenues and budgeting and accounting bases.

The budget is controlled at certain legal and managerial/administrative levels. The <u>Code of Virginia</u> requires that the County adopt a balanced budget. The adopted Supplemental Appropriation Resolution places legal restrictions on expenditures at the agency or fund level. Managerial budgetary control is maintained and controlled at the fund, and department (i.e., Personnel Services, Operating Expenses, Capital Equipment, and Recovered Costs) or project level. Personnel Services include regular pay, fringe benefits and extra compensation. Operating Expenses are the day-to-day costs involved in the administration of an agency. Capital Equipment reflects items that have a value of more than \$5,000 and an expected life of more than one year, and Recovered Costs are reimbursements from other County agencies for specific services that have been provided.

There are also two built-in provisions for amending the adopted budget -- the *Carryover Review* and the *Third Quarter Review*. During the fiscal year, quarterly budget reviews are the primary mechanism for revising appropriations. The budget for any fund, agency, program grant, or project can be increased or decreased by formal Board of Supervisors action (budget and appropriation resolution). According to the <u>Code of Virginia</u> any budget amendment which involves a dollar amount exceeding one percent of total expenditures from that which was originally approved may not be enacted without the County first advertising the amendment and without conducting a public hearing. The advertisement must be

published at least once in a newspaper with general County circulation at least 7 days prior to the public hearing. It should be noted that, any amendment greater than 1.0 percent of expenditures requires that the Board advertise a synopsis of the proposed changes. After obtaining input from residents at the public hearing, the Board of Supervisors may then amend the budget by formal action.

Carryover Review represents the analysis of balances remaining from the prior year and provision for the appropriation of funds to cover the prior year's legal obligations (encumbered items) in the new fiscal year without loss of continuity in processing payments. Carryover extends the prior year funding for the purchase of specific items previously approved in the budget process, but for which procurement could not be obtained for various reasons. All agencies and funds are reviewed during the Carryover Review and adjustments are made to the budget as approved by the Board of Supervisors.

All annual appropriations lapse at the end of the fiscal year. Under the County's budgetary process, outstanding encumbrances are reported as reservations of fund balances and do not constitute expenditures or liabilities since the commitments will be reappropriated and honored the subsequent fiscal year.

In addition, the County's Department of Management and Budget is authorized to transfer budgeted amounts between characters, grant or projects within any agency or fund. The budget process is controlled at the character or project level by an appropriations system within the automated financial accounting system. Purchase orders are encumbered prior to release to vendors, and those that exceed character level appropriations are not released until additional appropriations are available.

# **DEPARTMENTS AND PROGRAM AREAS**

The County's departments and program areas are easiest to understand if compared to a filing cabinet. Each drawer of the filing cabinet is a separate fund type/fund, such as Special Revenue, and within each drawer or fund there are many file folders which represent County agencies, departments or funds. County organizations in the General Fund are called agencies or departments, while organizations in the

other funds are called funds. For example, the Health Department, which is a General Fund agency, is one agency or folder in the General Fund drawer.

For reporting purposes, all agencies and departments in the General Fund are grouped into "program areas." A program area is a grouping of County agencies or departments with related countywide goals. Under each program area, individual agencies and departments participate in activities to support the program area goals. The Public Safety Program Area, for example, includes the Police Department and the Fire and Rescue Department, among others.

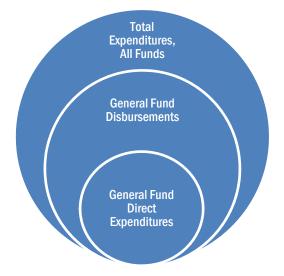
While most of the information in the budget is focused on an agency or fund, there are several summary schedules that combine different sources of information such as General Fund receipts and expenditures, County position schedules and other summary schedules.

# **COUNTY EXPENDITURES AND REVENUES**

# **County Expenditures**

Expenditures for Fairfax County services and programs can be categorized as three concentric circles. Each circle encompasses the funds inside it:

- ♦ In the smallest circle are the General Fund Direct Expenditures that support the day-to-day operations of most County agencies.
- ♦ The second largest circle is General Fund Disbursements. This circle includes General Fund Direct Expenditures as well as General Fund transfers to other funds, such as the Fairfax County Public Schools, Metro transportation system, and the County's debt service. The transfer of funding to the County Public Schools, including debt service, accounts for 52.4 percent of the County's disbursements in FY 2015.
- ◆ The largest circle is Total Expenditures. It represents expenditures from all appropriated funds.



# **County Revenues**

The General Fund portion of Total Revenues consists of several major components, the two largest being Real Estate Tax revenues and Personal Property Tax revenues. In FY 2015, these categories are estimated to account for 63.5 percent and 15.6 percent of the total General Fund revenues, respectively. Please note that a portion of the Personal Property Taxes is paid to the County by the state. These funds are included in the aforementioned Personal Property Tax total, rather than in Revenue from the Commonwealth. Local Taxes, which include Local Sales Tax receipts, Consumer Utility Taxes, and Business Professional and Occupational License Taxes, comprise approximately 13.4 percent of General Fund revenues in FY 2015. The remaining revenue categories, including Revenue from the Federal Government, Fines and Forfeitures, Revenue from the Use of Money and Property, Revenue from the Commonwealth, Recovered Costs, Charges for Services, and Permits, Fees and Regulatory Licenses make up 7.6 percent of the total. Total Revenues consist of all revenues received by all appropriated funds in the County. Total Revenues include all General Fund revenues, as well as sewer bond revenue, refuse collection and disposal fees, and revenue from the sale of bonds.

# **FINANCIAL STRUCTURE**

Fund/Fund Type Title	<u>Purpose</u>	<u>Revenue</u>	Budgeting Basis	Accounting Basis
GOVERNME	NTAL FUNDS			
General Fund (Volume 1)	Accounts for the cost of general County government.	Primarily from general property taxes, other local taxes, revenue from the use of money and property, license and permit fees, and state shared taxes.	Modified Accrual, donated food not included, only lease payment due in FY included	Modified Accrual
General Fund Group: (Volume 2)	Account for the County's Revenue Stabilization Reserve, awards provided to community organizations through the Consolidated Community Funding Pool, contributions to County organizations through the Contributory Fund, and County Information Technology projects.	General Fund transfers, transfers from other County funds, and interest earnings.	Modified Accrual, donated food not included, only lease payment due in FY included	Modified Accrual
Debt Service Funds (Volume 2)	Account for the accumulation of resources for and the payments of general obligation bond principal, interest and related expenses.	General Fund transfers and special assessment bond principal and interest from special assessment levies.	Modified Accrual, donated food not included, only lease payment due in FY included	Modified Accrual
Capital Project Funds (Volume 2)	Account for financial resources used for all general County and School construction projects other than Enterprise Fund construction.	General Fund transfers, bond proceeds revenue from the real estate penny, and miscellaneous contributions.	Modified Accrual, donated food not included, only lease payment due in FY included	Modified Accrual
Special Revenue Funds (Volume 2)	Account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.	A variety of sources including fees for service, General Fund transfers, federal and state grant funding, cable franchise fees, and special assessments.	Modified Accrual, donated food not included, only lease payment due in FY included	Modified Accrual
PROPRIETA	RY FUNDS			
Internal Service Funds (Volume 2)	Account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units on a reimbursement basis.	Reimbursement via various intergovernmental payments, including the General Fund, for services and goods provided.	Accrual, depreciation expenses not included	Accrual
Enterprise Funds (Wastewater Management Program) (Volume 2)	Account for operations financed and operated in a manner similar to the private sector. The County utilizes Enterprise Funds for the Wastewater Management Program, which provides construction, maintenance, and operation of the countywide sewer system.	User charges to existing customers for continuing sewer service and availability fees charged to new customers for initial access to the system.	Accrual, depreciation expenses not included	Accrual
FIDUCIARY	FUNDS			
Agency Funds (Volume 2)	Agency funds are custodial in nature and are maintained to account for funds received and disbursed by the County for various governmental agencies and other organizations.	Various inter-governmental payments, including the General Fund, and contributions by participants.	Modified Accrual	Modified Accrual
Trust Funds (Volume 2)	Account for assets held by the County in a trustee or agency capacity. Trust funds are usually established by a formal trust agreement.	Various inter-governmental payments, including the General Fund, and contributions by participants.	Accrual	Accrual

# **ADDITIONAL BUDGET RESOURCES**

In addition to the availability online of all of the County's published budget volumes, additional budgetary information including quarterly reviews, budget calendars, economic data, and historical files is available on the Department of Management and Budget's website at <a href="www.fairfaxcounty.gov/dmb/">www.fairfaxcounty.gov/dmb/</a>. The department has focused resources on expanding public access to essential information at all stages of the budget formulation process in order to afford residents a better understanding of their County government, the services it offers, and the role they can play. On the site, residents can access a County Budget Primer, whereby they can look up budget terms and find answers to common budget questions.

### **Transparency Initiative**

During this past year, County staff developed and implemented a useful transparency website at <a href="http://www.fairfaxcounty.gov/transparency/">www.fairfaxcounty.gov/transparency/</a> which enables the public to view amounts paid to County vendors. Visitors can view budgetary data and actual expenditures by Fund or General Fund agency each month. Fairfax County Public Schools also hosts its own transparency website - <a href="http://www.fcps.edu/fs/transparency/index.shtml">http://www.fcps.edu/fs/transparency/index.shtml</a> – where data specific to FCPS funds, departments, and schools, can be viewed. Used in collaboration with information already available to residents, such as the County's budget and the Comprehensive Annual Financial Report, the transparency initiative provides residents with an additional tool to learn more about the County's overall finances or focus on specific areas of interest.

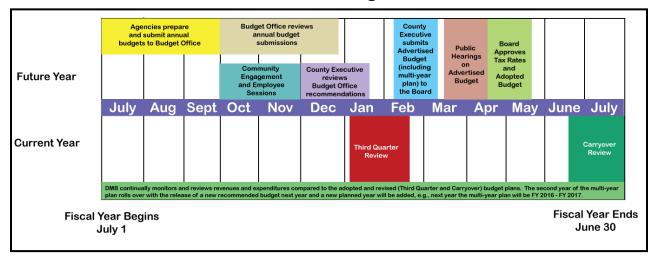
# **Budget Process**

# THE BUDGET CYCLE

The budget has several major purposes. It converts the County's long-range plans and policies into services and programs; serves as a vehicle to communicate these plans to the public; details the costs of County services and programs; and outlines the revenues (taxes and fees) that support the County's services, including the rate of taxation for the coming fiscal year. Once the budget has been adopted by the Board of Supervisors, it becomes a work plan of objectives to be accomplished during the next fiscal year.

The annual Fairfax County budget process is an ongoing cyclical process simultaneously looking at two fiscal years (current and future). The budget year officially starts on July 1; however, the budget process itself is a continuum which involves both the current year budget and the next fiscal year's budget. Changes to the current year budget are made at the Third Quarter and Carryover Reviews. The Carryover Review closes out the previous year in addition to revising the expenditure level for the current year. These changes must be approved by the Board of Supervisors. During the fiscal year, quarterly reviews of revenue and expenditures are undertaken by the Department of Management and Budget, and any necessary adjustments are made to the budget. On the basis of these reviews, the Board of Supervisors revises appropriations. Public hearings are held prior to Board action when potential appropriation increases are greater than 1.0 percent of expenditures. Citizen involvement and understanding of the budget are a key part of the review process. The County Executive presented the FY 2015 Advertised Budget Plan (including the FY 2015 - FY 2016 Multi-Year Budget) on February 25, 2014. Public hearings for the County Executive's FY 2015 Advertised Budget Plan and the FY 2015 -FY 2019 Capital Improvement Program (CIP) were held on April 8, 9, 10, 2014 at the Government Center. The mark-up of the FY 2015 budget was held on Tuesday, April 22, 2014, and the Board of Supervisors formally adopted the FY 2015 Adopted Budget Plan on Tuesday, April 29, 2014.

# FY 2015-FY 2016 Budget Process



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# COMMONWEALTH OF VIRGINIA County of Fairfax BOARD OF SUPERVISORS

12000 GOVERNMENT CENTER PKWY SUITE 530 FAIRFAX, VIRGINIA 22035-0071

> TELEPHONE: 703/324-2321 FAX: 703/324-3955 TTY: 711

> chairman@fairfaxcounty.gov

June 30, 2014

Dear Fairfax County residents and corporate neighbors:

I am pleased to present to you the <u>Fiscal Year 2015 Adopted Budget Plan</u>. This is not what I would describe as a "great news" budget. It is, however a responsible fiscal plan that reflects the difficult dynamics within which we are working, while protecting the quality of life our residents enjoy and rely upon. It has been a long and winding road these past few years as our nation, region, and County have struggled throughout this sluggish post-recession economy.

The good news this year is that real estate values are beginning to rebound. The bad news is that only residential values are rising; business taxes are flat and commercial assessments are a 0.1% decrease from Fiscal Year 2014.

Combine this with an increase in our Fairfax County Public School student population; increased needs for human services; and stressed-out County employees who have endured stagnant compensation for the past five years, and we end up with a pretty challenging budget brew.

The FY 2015 Adopted Budget is the result of much hard work by my colleagues, our County staff and our Fairfax County community. It is a responsible budget and responsive to the needs of our community and to the uncertain fiscal climate we are operating in. It also includes several items that are meant to help stimulate recovery in the County's commercial sector.

## In summary, the **FY 2015 Adopted Budget:**

- Increases the real estate tax rate from \$1.085 to \$1.090, a relatively modest ½ cent. This represents a \$25 annual increase in the average residential taxpayer's bill. This would be on top of a \$332 average increase resulting from rising assessment values.
- Increases the School Transfer by a total of \$51.5 million over Fiscal Year 2014.
  - o This increase is \$17 million above the increase included in the Advertised budget and is accomplished through the \$10.9 million in revenue resulting from the ½ cent increase in the tax rate, combined with \$6 million in savings achieved on the General County side of the budget that are reallocated to the Schools.
  - o An expected increase in State funding of approximately \$30 million will help to fund additional School requirements.

- An additional \$10.5 million in savings/reductions are taken from the General County side of the Advertised Budget and reallocated to increase compensation for employees. In this budget the advertised Market Rate Adjustment of 1.29% is combined with an additional 1% for general County employees.
- **Resumes step increases for eligible Public Safety** employees (on their anniversary date) at the beginning of the Fiscal Year on July 1<sup>st</sup>.
- This package is **not balanced by drawing down one-time reserves**, thus avoiding the creation of a structural imbalance that would make it more difficult to meet our fiscal needs in future years.

Adoption of the annual budget is the most important thing our Board of Supervisors does. When we adopt the budget, we are collectively agreeing to fund our community's priorities. My colleagues and I have appreciated having the community at the table with us as the Fiscal Year 2015 budget has come together.

We may not all agree on all of the elements within this budget, but adoption required good faith, collaboration, and compromise. In the end, I believe this budget has been made better from the hard work and engagement of my colleagues on the Board, our District Budget Committees, and our many constituents who took their time to join us throughout the budget process.

The Fairfax County Board of Supervisors is committed to keeping Fairfax County a great place to live, work, play and grow older comfortably.

Sincerely,

Sharon Bulova

Harm Dulisea

# FY 2015 Adopted Budget Plan



# Adopted Budget Summary

# FY 2015 Fairfax County Budget Facts

#### **Expenditures**

- General Fund Direct Expenditures total \$1.37 billion, an increase of \$10.4 million, or 0.77 percent, over the FY 2014 Revised Budget Plan. It is an increase of \$56.0 million, or 4.28 percent, over the FY 2014 Adopted Budget Plan.
- General Fund Disbursements total \$3.72 billion, an increase of \$17.4 million, or 0.47 percent, over the FY 2014 Revised Budget Plan, and an increase of \$130.0 million, or 3.62 percent, over the FY 2014 Adopted Budget Plan. These figures include the transfers for School Operating and School Debt Service.
- The County General Fund transfer for School operations in FY 2015 is \$1.77 billion, a 3.0 percent increase over the FY 2014 Adopted Budget Plan. In addition, \$177.1 million is transferred to School Debt Service. The total County transfer to support School Operating and Debt Service is \$1.95 billion, or 52.4 percent, of total County disbursements.
- Expenditures for All Appropriated Funds total \$6.97 billion.
- General Fund Support for Information Technology (IT)
   Projects is increased by \$0.83 million to \$3.74 million.
- Pay-As-You-Go Capital Construction projects total \$21.18 million, which is an increase of \$9.15 million from the FY 2014 level.

#### Tax Base

- Total FY 2015 General Fund Revenue is \$3.71 billion, an increase of \$134.6 million, or 3.77 percent, over the FY 2014 Revised Budget Plan.
- One Real Estate Penny is equivalent to approximately \$21.86 million in tax revenue.
- One Personal Property Penny is equivalent to approximately \$1.2 million in tax revenue.
- The Mean Residential Assessed Property Value is \$497,962, an increase of \$30,568, or 6.5 percent, over the FY 2014 value of \$467,394. On average, residential annual Real Estate tax bills will increase \$356.57 in FY 2015 based on the adopted Real Estate tax rate of \$1.09 per \$100 of assessed value.
- The Commercial/Industrial percentage of the County's Real Estate Tax base is 19.01 percent, a slight decrease of 0.95 percentage points from the FY 2014 level of 19.96 percent.
- The Main Assessment Book Value of all real property is projected to increase \$11.9 billion, or 5.77, percent over FY 2014.
- Real Estate and Personal Property Taxes (including the Personal Property portion being reimbursed by the Commonwealth) comprise approximately 79.0 percent of General Fund Revenues.

# **Population and Positions**

- Fairfax County's population is projected to be 1,120,561 in CY 2015. This is an increase of 36.9 percent over the 1990 census count of 818,584.
- Authorized Positions for all funds are increasing by 12 to 12,326 positions. The ratio of authorized positions per 1,000 residents is 11.02 in FY 2015.

#### **Tax Rates**

- Real Estate Tax Rate increases from \$1.085 to \$1.090 per \$100 of assessed value.
- Personal Property Tax Rate remains at \$4.57 per \$100 of assessed value.
- Stormwater Services District Levy for County stormwater operating/capital projects increases from \$0.02 to \$0.0225 per \$100 of assessed value.
- Leaf Collection Rate remains at \$0.015 per \$100 of assessed value.
- Refuse Collection Rate for County collection districts remains at \$345 per household, while the Refuse Disposal Rate increases from \$60 to \$62 per ton.
- Solid Waste Ash Disposal Rate increases from \$19.50 to \$22.50 per ton in FY 2015.
- Integrated Pest Management Program, a countywide Special Tax, remains at \$0.001 per \$100 of assessed value.
- The special real estate tax rate collected on all properties within Small District 1, Dranesville, for the McLean Community Center increases from \$0.022 to \$0.023 per \$100 of assessed value, and the rate collected on all properties within Small District 5, Hunter Mill, for the Reston Community Center remains at \$0.047 per \$100 of assessed value.
- Sewer Service Rate increases from \$6.55 to \$6.62 per 1,000 gallons of water consumption and the Sewer Availability Charge for new single family homes remains at \$7,750 per unit. The Sewer Base Charge increases from \$12.79 to \$15.86 per quarter.
- Commercial Real Estate Tax Rate for County transportation projects remains at \$0.125 per \$100 of assessed value. This tax is levied on all commercial and industrial properties in the County.
- A special real estate tax rate collected on all properties within the Tysons Service District remains at \$0.04 per \$100 of assessed value.

# **Budget Development Process**

Throughout the fall of 2013, the County Executive formulated the Advertised budget plan utilizing guidance provided by the Board of Supervisors, input received from the community, information provided by agency staff, and analysis from the Department of Management and Budget. The <u>FY 2015</u> <u>Advertised Budget Plan</u> was released by the County Executive on February 25, 2014, beginning a two-

month period during which the Board closely examined the budget, asked additional budget questions of staff, and gathered community feedback. Public hearings on the budget took place April 8-10, 2014. On April 10, 2014, the County Executive submitted the FY 2015 Add-On Package to the Board. The Add-On package includes recommended adjustments to the Advertised budget based on updated information received since the Advertised budget was developed. Utilizing this additional information and feedback received as part of public hearings, the Board marked-up, or recommended adjustments to, the budget on April 22, 2014 and adopted the budget on April 29, 2014.

The FY 2015 budget also featured a multi-year budget plan for the General Fund. During budget development, staff utilized a two-year framework in developing the FY 2015 budget, taking into

# BOARD OF SUPERVISORS' PRIORITIES

- A Quality Educational System
- Safe Streets and Neighborhoods
- A Clean, Sustainable Environment
- Livable, Caring and Affordable Communities
- A Vibrant Economy
- Efficient Transportation Network
- Recreational and Cultural Opportunities
- Affordable Taxes

consideration the economic outlook for FY 2016 and the impact of FY 2015 decisions on the next fiscal year. This comprehensive approach allowed for more informed decision-making by the County Executive and the Board of Supervisors. For all adjustments made to the FY 2015 Advertised Budget Plan, including those adjustments recommended by the County Executive in the Add-On Package and those made by the Board, the impact to the projected FY 2016 budget was clearly delineated. The updated FY 2016 projected budget is outlined in the section entitled *Multi-Year Budget: FY 2015 and FY 2016* in this volume.

# **County Budget in Brief**

On April 29, 2014, the Fairfax County Board of Supervisors adopted the fiscal year 2015 budget, which begins on July 1, 2014 and runs through June 30, 2015. The approved General Fund disbursement budget totals \$3,716,363,975, an increase of \$17,401,654, or 0.47 percent, from the *FY 2014 Revised Budget Plan*, and an increase of \$129,994,253, or 3.62 percent, over the *FY 2014 Adopted Budget Plan*. The expenditure total for all Appropriated Funds is \$6,967,595,254.

FY 2015 General Fund revenues are projected to be \$3,708,563,492, an increase of \$134,602,407, or 3.77 percent, over the *FY 2014 Revised Budget Plan*, and an increase of \$149,015,845, or 4.19 percent, over the *FY 2014 Adopted Budget Plan*.

#### **COUNTY CORE PURPOSE**

To protect and enrich the quality of life for the people, neighborhoods, and diverse communities of Fairfax County by:

- Maintaining Safe and Caring Communities
- Building Livable Spaces
- Practicing Environmental Stewardship
- Connecting People and Places
- Creating a Culture of Engagement
- Maintaining Healthy Economies
- Exercising Corporate Stewardship

In summary, the budget approved by the Board:

- Maintains fiscal support for Fairfax County Public Schools as a percentage of County General Fund disbursements at a level consistent with the FY 2014 Adopted level. The approved County General Fund transfer to the Public School Operating Fund is \$1,768,498,393, an increase of \$51,509,662, or 3.0 percent over the FY 2014 Adopted Budget Plan. In addition, the County's transfer for School Debt Service is \$177,141,176, an increase of \$4,773,527 over the FY 2014 level. The combined transfer for School Operations and Debt Service is \$1.946 billion, which represents 52.4 percent of total County General Fund Disbursements.
- Increases the Real Estate tax rate by \$0.005 from \$1.085 to \$1.090 per \$100 of assessed value. This rate increase, combined with rising residential assessments, will result in a \$356.57 increase in the average tax bill.
- Utilizes no one-time funding in order to balance the budget. The \$17.52 million in one-time funding used to balance the FY 2014 budget has been replaced with recurring revenue.
- The FY 2015 Adopted Budget Plan funds a total compensation package of 2.29 percent for General County employees, including a 1.29 percent market rate adjustment (MRA) and a 1.0 percent salary increase, both effective July 2014. Funding is also included for the re-grades of 65 job classes based on comparisons of Fairfax County midpoints to market midpoints for benchmark job class matches. All County benchmark job classes were reviewed in the Fall of 2013. The trigger point for recommending re-grades for these benchmark classes is if they are less than 95 percent of the market average midpoint. Employees in these job classes receive increases of either 1.5 or 3.0 percent of the midpoint of their new grade depending on where they are in the pay scale. It is anticipated that roughly half of non-uniformed classes will be reviewed each year beginning in FY 2016.

#### FY 2015 Adopted Budget Overview (Amounts shown are in millions over the FY 2014 Adopted Budget Plan) Additional Resources Increase generated by the \$0.005 increase in \$10.93 the real estate tax rate Increase generated by increases in real estate \$138.09 assessments and all other revenue categories **Total Increase in Revenues** \$149.02 Net Impact of Transfers In (\$15.72)**Total Available** \$133.30 **How Additional Resources Were Spent** Increase in transfer to FCPS for operations and \$56.28 debt service **Employee Compensation** \$38.39 Capital/Debt Service Requirements \$24.09 **Public Safety Requirements** \$13.23 \$8.35 **Human Services Requirements** \$6.61 **Cost of County Operations** \$3.40 **Community Development Requirements** \$3.18 **New Facilities** Elimination of transfer to recognize Communication Sales and Use Tax revenue in (\$23.54)**Total Disbursements** \$129.99 **Net Adjustments to Reserves** \$3.31 **Total Uses** \$133.30 **Available Balance** \$0.00

• For uniformed public safety employees, the <u>FY 2015 Adopted Budget Plan</u> funds merit increments and longevity increases for all eligible employees on their anniversary dates. Public Safety employees who have reached a combination of length of service (15 and 20 years) and have otherwise reached the top step of their pay scale are eligible for longevities. Funding is also included for a 3.0 percent increase effective July 2014 for all uniformed Fire and Rescue employees based on the results of the public safety pay study. The County's current

methodology is to make adjustments to Public Safety pay scales when the midpoints of two out of three designated classes in each of the Public Safety groups fall more than 5 percent behind the market average midpoints.

 The Board directed senior staff to work with the County's workforce to develop recommendations for a new, sustainable compensation plan in time for consideration for the FY 2016 budget.

More information regarding adjustments included in the FY 2015 budget is provided on the following pages.

# FY 2015 Budget Highlights

# **General Fund Revenue**

FY 2015 General Fund revenues are projected to be projected to be \$3,708,563,492, an increase of \$858,224 over the FY 2015 Advertised Budget Plan. The net increase is primarily the result of the adoption of a Real Estate tax rate of \$1.09 per \$100 of assessed value, a half cent increase over the proposed rate of \$1.085. Offsetting this increase are decreases in Personal Property Taxes, Sales Tax, and Business, Professional, and Occupational License Taxes (BPOL) based on revised revenue projections.

The FY 2015 revenue represents an increase of \$134,602,407, or 3.77 percent, over the FY 2014 Revised Budget Plan, which contains the latest FY 2014 revenue estimates, and an increase of \$149,015,845, or 4.19 percent, over the FY 2014 Adopted Budget Plan. The net increase is primarily the result of a \$137.0 million increase over the FY 2014 Revised Budget Plan in Real Estate Tax revenue due to a rise in FY 2015 real estate assessments and a one-half cent increase in the Real Estate Tax rate from \$1.085 per \$100 of assessed value to \$1.090. Most other County revenue categories are projected to experience minimal growth over FY 2014.

On the County's real estate front, residential home values continued to recover in 2013. Based on information from the Metropolitan Regional Information System (MRIS), the average sales price of homes sold in Fairfax County in 2013 rose 7.9 percent from \$492,480 in 2012 to \$531,136. MRIS also reported that 14,981 homes sold in the County in 2013, up 8.4 percent over 2012, but on par with the average number sold during the previous seven years. The average home selling price is still 2.2 percent below that of the market peak of \$543,271 in 2005. Foreclosures and mortgage delinquencies continued to fall during the year. Overall, residential equalization reflects a 6.54 percent increase in FY 2015, compared to a 3.50 percent increase in FY 2014. Non-residential values fell a slight 0.10 percent as office vacancy rates remained elevated. New construction increased the tax base by 0.93 percent in FY 2015.

The value of a penny on the Real Estate Tax rate is \$21.86 million in FY 2015. Each penny change in the tax rate equals \$49.80 on a taxpayer's bill. At the adopted tax rate of \$1.090 per \$100 of assessed value, FY 2015 Real Estate taxes per "typical" household will increase \$356.57 over FY 2014.

# **General Fund Disbursements**

FY 2015 General Fund disbursements are \$3,716,363,975, an increase of \$129,994,253, or 3.62 percent, over the FY 2014 Adopted Budget Plan and an increase of \$17,401,654, or 0.47 percent, over the FY 2014 Revised Budget Plan. The increase over the FY 2014 Adopted Budget Plan is primarily attributable to requirements of \$56.28 million for Fairfax County Public Schools for both Operating and Debt. Net increases for all non-School disbursements total \$73.71 million.

Increases in the General Fund budget fall into the following main categories: Fairfax County Public Schools, Employee Compensation, Capital Construction and Debt Service, Public Safety, Human Services, Cost of County Operations, Community Development, and New Facilities. Details for disbursement increases in each of these categories are provided on the following pages.

#### **Fairfax County Public Schools**

\$56.28 million

County General Fund support for Fairfax County Public Schools (FCPS) totals \$1.95 billion in FY 2015, an increase of \$56.28 million, or 2.98 percent, over the FY 2014 Adopted Budget Plan. Within this amount, the approved transfer to the Public School Operating Fund of \$1.77 billion reflects an increase of \$51.51 million, or 3.0 percent, over the funding level in the FY 2014 Adopted Budget Plan. It should be noted that the Board of Supervisors approved additional funding for FCPS as part of their adoption of the FY 2015 budget, increasing the transfer to support School operations from the 2.0 percent increase included in the FY 2015 Advertised Budget Plan. The transfer in support of School debt service is \$177.14 million. Combined, the two transfers to FCPS make up 52.4 percent of total General Fund disbursements, which is slightly lower than the 52.7 percent allocated to FCPS in FY 2014. The County also provides additional support for the Schools totaling approximately \$72.1 million for programs such as Head Start, School Health, School Resource Officers, School Crossing Guards, after-school programming, field maintenance, and recreational programs, among others.

#### **Employee Compensation**

\$38.39 million

#### 1.29 percent Market Rate Adjustment

\$14.10 million

Funding of \$14.10 million is included for a 1.29 percent Market Rate Adjustment (MRA) increase effective July 2014 for all employees. The MRA provides a guide to the amount of pay structure adjustment needed to keep County pay rates competitive with the market. It is based on a calculation approved by the Board of Supervisors. The calculation consists of the following components:

- Consumer Price Index (CPI) for the Washington-Baltimore area. The U.S. Department of Labor's Bureau of Labor Statistics prepares this index. The CPI closely monitors changes in the cost of living. The CPI represents 40 percent of the index.
- Employment Cost Index (ECI). The U.S. Department of Labor's Bureau of Labor Statistics
  prepares the ECI. The ECI measures the rate of change in employee compensation (wages and
  salaries). The index used by the County measures changes in employee compensation for
  "Civilian" workers. This includes private sector, state, and local government employees. Federal
  employees are not included in this index. The ECI represents 50 percent of the index.
- Federal Wage Adjustment for the Washington-Baltimore area. The Federal Office of Personnel Management prepares this wage adjustment. Fairfax County will use the most current approved wage adjustment in budget calculations. However, because of the timing of the approval of the Federal Wage Adjustment and Fairfax County's budget cycle, Fairfax County will use the wage

adjustment from the previous January. The Federal Wage Adjustment represents 10 percent of the index.

#### 1.0 Percent Increase for General County Employees

\$6.48 million

Funding of \$6.48 million is included for a 1.0 percent increase effective July 2014 for General County employees, as approved by the Board of Supervisors during their mark-up of the <u>FY 2015 Advertised Budget Plan</u>. This increase is applied to both employee pay and the General County pay scales.

#### **Public Safety Merit Increments and Longevities**

\$4.88 million

Funding of \$1.55 million is included for the full-year impact of longevity increases provided to uniformed employees in FY 2014 and for partial-year costs for longevity increases provided to uniformed employees in FY 2015. Public Safety employees who have reached a combination of length of service (15 and 20 years) and have otherwise reached the top step of their pay scale are eligible for longevities. An additional \$3.33 million, as approved by the Board of Supervisors during their mark-up of the budget, funds merit increments for uniformed employees in FY 2015. Less than half of uniformed employees are typically eligible for the 5.0 percent merit increment or longevity each year.

#### 3.0 Percent Increase for Uniformed Fire and Rescue employees based on Pay Study

\$5.19 million

Funding of \$5.19 million is included for a 3.0 percent increase effective July 2014 for all uniformed Fire and Rescue employees based on the County's current methodology which is to make adjustments to Public Safety pay scales when the midpoints of two out of three designated classes in each of the Public Safety groups fall more than 5 percent behind the market average midpoints. For Police, those classes are Police Officer I, Police Officer II, and Police Captain. For Sheriff, those classes are Deputy Sheriff I, Deputy Sheriff II, and Deputy Sheriff Captain. For Fire, those classes are Firefighter, Fire Technician, and Battalion Chief. Current compensation policy is to target the 50th percentile of midpoint pay rates of Metropolitan Washington area comparators: City of Alexandria, Arlington County, District of Columbia, Loudoun County, Montgomery County, Prince George's County, and Prince William County. Midpoint rates provide a consistent point of comparison in analyzing rates of employers with various pay range (minimum to maximum) spreads. As agreed upon by the Board of Supervisors and the Fire and Rescue Department, the average of the hourly midpoint rates is used rather than the annual midpoint rates.

For FY 2015, analysis of the market using the above methodology and policy results in the requirement for a pay adjustment for Fire and Rescue classes. A 3.0 percent adjustment results in 2 of the 3 classes being in market. No adjustment is necessary for Sheriff and Police classes based on the results of the market study.

#### Increases related to compensation market studies for general County employees

\$1.22 million

Funding of \$1.22 million is included for the full-year impact of recommendations for re-grades based on comparisons of Fairfax County midpoints to market midpoints for benchmark job class matches. The market is identified as Arlington County, City of Alexandria, District of Columbia, Loudoun County, Montgomery County, Prince George's County, and Prince William County. Private companies and other authorities, boards, and commissions operating in these areas are also included from time to time depending on the classes surveyed. The trigger point for recommending re-grades for these benchmark classes is if they are less than 95 percent of the market average midpoint. Since market adjustments have not been made during the last several years, all County benchmark job classes were reviewed in the fall of 2013. It is anticipated that at least half of non-uniformed classes will be reviewed each year beginning in FY 2016.

Using the current methodology of comparing Fairfax County midpoint to market midpoint, an upward adjustment of one pay grade is recommended for 11 benchmark job classes (Speech Pathologist II,

Physical Therapist II, BHN Nurse Specialist, Public Health Nurse II, Electronic Equipment Technician I, Welder I, Naturalist I, Automotive Mechanic I, Instrumentation Technician, Nurse Practitioner and Physician's Assistant) and an upward adjustment of two pay grades for 2 benchmark job classes is recommended (Pharmacist and Graphic Artist II). The impact of this study is also applied to 52 related job classes. Employees in these job classes will receive an increase of either 1.5 percent or 3 percent of the midpoint of their new pay grade depending on where they are in the pay scale.

#### Employees', Police Officers, and Uniformed Retirement

\$3.35 million

The FY 2015 budget includes a net \$2.12 million increase for fiduciary requirements associated with the County's retirement systems and as a modest investment to strengthen the systems' funding ratios. The County's retirement systems all saw healthy returns in FY 2013 and improved funding ratios. In addition, the recent experience study, performed every five years by an outside actuary, had identified some positive trends that are still used in the assumptions for identifying the employer contribution rates. However, as recent financial reporting requirement changes are implemented and as rating agencies take a different view of funding ratios, it is important to continue to be flexible as the County funds its retirement obligations. In the corridor method of funding, a fixed contribution rate is assigned to each system and the County contributes at the fixed rate unless the system's funding ratio falls outside the preselected corridor of 90-120 percent or if benefit enhancements are approved. If the funding ratio falls below 90 percent, the unfunded actuarial accrued liability below 90 percent is amortized over 15 years in order to return the funding ratio to 90 percent. At the Board of Supervisors' direction, staff conducted a comprehensive examination of the corridor policy in FY 2010 and concluded that the corridor approach should be maintained, as it has cushioned the County from dramatic rate increases in the past. At the same time it is unlikely that the funding ratios for the three systems will increase significantly over the next few years based on the current corridor parameters. Consequently, while the corridor will remain at 90-120 percent, as codified in the Fairfax County Code, the County will increase funding to the systems to allow amortization of the unfunded actuarial accrued liability to 100 percent. The employer contribution rates were increased in FY 2011 to allow for amortization to a 91 percent level. In FY 2015, employer contribution rates are further increased to allow for amortization to a 93 percent level. It is anticipated that increases in the employer contribution rates will continue each of the next several years to fund amortization to a 100 percent level by the end of the decade.

Additional funding of \$1.23 million is required due to a reduction in the employee contribution rate in the Police Officers Retirement System from 10.00 percent to 8.65 percent, which requires an increase in the employer contribution rate. Since FY 2007, when the rate was 12 percent, the County has been reducing the employee contribution rate with a goal of making the benefit more comparable between the Police and Uniformed Retirement systems, recognizing that Police do not participate in Social Security and the benefit structure and contribution rates are different between the two systems. The FY 2015 Advertised Budget Plan included a two-year phased approach to reduce the rate to 8.65 percent (with a plan to reduce to 9.32 percent in FY 2015 and to 8.65 percent in FY 2016), but the FY 2016 reduction was accelerated to FY 2015 by the Board of Supervisors during the budget adoption process.

#### **Health Insurance and Other Benefits**

\$3.17 million

An increase of \$3.17 million is primarily due to the full-year impact of calendar year 2014 premium increases and costs associated with a projected 6 percent premium increase for all health insurance plans, effective January 1, 2015, and for Social Security (FICA) requirements in FY 2015. Additionally, dental insurance and group life insurance premiums are projected to increase 5 percent in calendar year 2015. It should be noted that these premium increases are budgetary projections only, and final premium decisions will be made in the fall based on updated claims experience.

#### **Capital Construction and Debt Service**

\$24.09 million

Debt Service \$14.94 million

In addition to requirements associated with School debt service, FY 2015 General Fund support of County debt service requirements is \$133.74 million, an increase of \$14.94 million over the FY 2014 level. The FY 2015 funding level supports debt service payments associated with existing debt service requirements including the \$289 million in bonds sold in January 2014, the first year of debt service payment for the new Merrifield Human Services Center, the new Providence Community Center, the rehabilitated Lincolnia Senior Center and Residence, and for short-term borrowing for capital renewal initiated in FY 2014. During FY 2015 it is anticipated that a general obligation bond sale of approximately \$267 million will be conducted to fund cash requirements for on-going capital projects for School and County purposes. This bond sale estimate is consistent with the FY 2015-FY 2019 Adopted Capital Improvement Program (With Future Fiscal Years to 2024).

Capital Construction \$9.15 million

The Capital Program is primarily financed by the General Fund, general obligation bonds, fees, and service district revenues. General Fund support for the Capital Program in FY 2015 totals \$21,183,981. This represents an increase of \$9,150,779 over the FY 2014 Adopted Capital Paydown level. The increase in paydown benefits all areas of the capital program; however, the largest increases are in Americans with Disabilities Act (ADA) compliance and athletic field maintenance areas.

The Paydown Program of \$21.18 million represents General Fund support only for the following projects and programs: Capital Renewal Requirements of \$2.70 million; Athletic Field Maintenance of \$5.64 million; ADA compliance funding of \$3.95 million; ongoing development such as Laurel Hill development, emergency road repairs and developer defaults of \$1.96 million; Park Authority Grounds, Building and Equipment Maintenance of \$1.68 million; continued revitalization maintenance and support of \$1.06 million; and obligations and commitments to the School-Age Child Care (SACC) program, the Northern Virginia Community College, and the annual Salona property payment of \$4.19 million.

Details about the Capital program are available in the Capital Projects Overview of the Overview volume.

Public Safety \$13.23 million

E-911 Fund Support \$6.19 million

An increase of \$6.19 million is necessary to ensure full operational capabilities of the E-911 system. The current E-911 center became operational in Fall 2009 and it is necessary to begin the replacement cycle for a number of components of the system as they reach the end of their useful life and as technology changes require refreshes.

#### Wolftrap Fire Station – Station 42

\$4.16 million

An increase of \$4.16 million is required for the full-year funding of the Wolftrap Fire Station. Although the station construction was completed, the FY 2014 budget delayed the opening of Station 42 until January 2015 due to budget constraints. At the FY 2013 Carryover Review, funding was identified to begin operation of a single engine unit out of Station 42 beginning in October 2013 with the full opening of the station beginning in July 2014 rather than January 2015. In order to accommodate this acceleration, one-time funding was required to cover the overtime to staff the engine company during FY 2014 and to support the costs of a recruit school during FY 2014 to ensure staffing of the fully operational station for the full year in FY 2015. At that time, 29/29.0 FTE positions were created in FY 2014, and this funding is necessary to meet the ongoing operational requirements of the station in FY 2015.

Commonwealth's Attorney \$1.06 million

An increase of \$0.54 million is required for the establishment of 3/3.0 FTE Senior Assistant Commonwealth's Attorney positions, additional limited-term support, and associated Operating Expenses due to significant workload-related issues, with the remaining funding required to fill several vacancies.

#### **Fire Prevention Division Staffing**

\$0.24 million

An increase of \$0.24 million is associated with the establishment of 2/2.0 FTE Engineer III positions to support the Fire and Rescue Department's Fire Prevention Division (FPD). These positions will support the County's economic development and revitalization goals, improve development process timelines, and address rising workload requirements to ensure that the capacity exists to meet customer expectations and respond to development opportunities.

Animal Shelter Staffing \$0.12 million

An increase of \$0.12 million and 2/2.0 FTE Administrative Assistant II positions is required to support the renovated Animal Shelter facility. The expanded facility includes approximately 14,000 additional square feet and double the number of kennels to address an increasing volume of animals requiring housing. It should also be noted that the completion of the shelter renovations, including a second lobby with staffing requirements, will result in expansion of community-based programs.

Other Adjustments \$1.46 million

Additional increases of \$1.46 million are primarily attributable to an increase of \$1.00 million in the Fire and Rescue Department to support an Advanced Life Support (ALS) school and an additional recruit school in FY 2015 (fully offset by \$1.0 million in additional EMS Transport Fee revenue) and \$0.35 million in baseline adjustments in the Police Department resulting from changes approved as part of the FY 2013 Carryover Review. The remaining \$0.11 million is the net result of adjustments in the Police Department and the Department of Code Compliance.

Human Services \$8.35 million

Contract Rate Increases \$2.17 million

An increase of \$2.17 million is required to support a contract rate increase for the providers of Human Services in the County, especially important for our non-profits. Services provided contractually are a critical part of the Human Services system with both for-profit and non-profit vendors partnering with the County to ensure that a broad array of services is available to the community.

Redeployment of Positions and New Positions to Address Increasing Public Assistance Caseloads \$1.73 million

An increase of \$1.73 million is required to fund the redeployment of 18/18.0 FTE positions and the creation of 3/3.0 FTE new positions needed to address increasing public assistance caseloads in the Self-Sufficiency division. The expenditure increase is fully offset by an increase in revenue for no net impact to the County.

#### Fairfax-Falls Church Community Services Board Intellectual Disability Graduates

\$1.30 million

An increase of \$1.30 million in operating expenses supports 74 of the 121 June 2014 special education graduates of the County Public Schools turning 22 years of age who are eligible for day support and employment services and who currently do not have a funding source for such services. The County support meets the Board's commitment to ensure that all eligible graduates seeking services have funding.

#### **Behavioral Health Services for Youth**

\$1.00 million

An increase of \$1.00 million and 3/3.0 FTE positions is associated with expanding behavioral health services for youth and families as a result of the recommendations presented to the Human Services Committee of the Board of Supervisors on October 1, 2013. FY 2015 funding creates a new program unit which will implement a Systems of Care model by connecting the continuum of supports and services across County agencies, FCPS, and community partners. The new unit will develop new policies and procedures on providing care coordination and service delivery, as well as oversight, to the various entities delivering services along the continuum. Additionally, the new unit will also be responsible for implementing contractual services for individuals with emerging mental health and substance use issues.

#### **Consolidated Community Funding Pool**

\$0.74 million

An increase of \$0.74 million, or 7.53 percent, is included to support the community organizations providing Human Services in the County. FY 2015 is the first year of a two-year funding cycle. The Consolidated Community Funding Advisory Committee (CCFAC) has organized the FY 2015/FY 2016 funding priorities according to four areas (Prevention, Crisis Intervention, Self-Sufficiency and Long-Term Supportive Services), and adopted corresponding outcome statements. The CCFAC also recommended target percentage ranges for each priority area, which are intended to be used as guidelines for applicants and for the Selection Advisory Committee. The Board of Supervisors approved these funding priorities on July 9, 2013.

School Readiness \$0.71 million

An increase of \$0.71 million and 3/3.0 FTE Child Care Specialist II positions is associated with expanding school readiness activities in support of community programs serving young children. School readiness describes the capabilities of children, their families, schools and communities that will best promote student success in kindergarten and beyond. The County addresses school readiness through quality community-based programs that are accessible even to those most vulnerable. Additional funding has been included in FY 2015 to expand and support community-based programs. Funding is aimed at creating a network of programs that promote school readiness through the alignment of curricula to the Virginia Foundation Blocks for Early Learning, as well as supporting children living in poverty to reach fall kindergarten benchmarks.

#### **Evening Reporting Center (ERC) Program**

\$0.29 million

An increase of \$0.29 million and 2/2.0 FTE positions is included to support the Evening Reporting Center (ERC) in the Juvenile and Domestic Relations District Court, which provides a community-based detention alternative for youth who violate their terms of probation or who commit new crimes while on probation and enhances the range of existing detention alternatives that are available to probation officers in the South County Probation Unit. Grant funding initially supported the program through FY 2014; however, those funds are no longer available in FY 2015.

#### Virginia Initiative for Employment, not Welfare (VIEW)

\$0.27 million

An increase of \$0.27 million is associated with the VIEW program. The VIEW program provides employment and training services to Temporary Assistance for Needy Families (TANF) recipients who are required to participate in the program as a condition of eligibility, and to TANF recipients who volunteer to participate. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County.

#### Intervention Prevention Education (IPE) Program

\$0.20 million

An increase of \$0.20 million is included to continue contracted support for the IPE Program, the only County program specifically targeted to offering gang prevention and intervention services to Fairfax youth. The program in the Juvenile and Domestic Relations District Court promotes the integration of intervention services across service systems to include employment, mentoring programs, recreation programs, mental health, court services, schools, and other community agencies. The types of services provided are community and street outreach, individual and family services, mentoring and employment services. Grant funding initially supported the program through FY 2014; however, those funds are no longer available in FY 2015.

### **Program Manager for Domestic and Sexual Violence Services**

\$0.14 million

An increase of \$0.14 million and 1/1.0 FTE Program Manager position will address both increasing caseloads and the complexity of work in the Office for Women and Domestic and Sexual Violence Services. This position will allow for more targeted and expert coordination within domestic violence services. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County. Additional funding will be required for FY 2016 to replace grant funding for domestic violence services that will no longer be available.

#### Kinship Care Program staffing

\$0.11 million

An increase of \$0.11 million and 1/1.0 FTE Social Services Specialist III position is associated with the Kinship Care program in the Children, Youth and Family division. Kinship Care involves placing children with kin, rather than the traditional foster care model. This position will help ensure successful placement and positive outcomes for children, while decreasing placement costs. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County.

#### Adoption Subsidy Program

(\$1.00) million

A decrease of \$1.00 million in Operating Expenses associated with the Adoption Subsidy program is included in FY 2015. Program spending has declined significantly due to the maximization of Medicaid as an alternative funding source for these subsidies; therefore, this adjustment reconciles program year funding to actual experience. The expenditure decrease is fully offset by a decrease in federal and state revenues for no net impact to the County.

#### Continue Implementing the New Staffing Model in the SACC Program

(\$0.27) million

Beginning in FY 2010, new School-Age Child Care (SACC) rooms were opened using a modified staffing model which utilized a combination of merit and benefits-eligible employees. In FY 2014, staff began implementing the new model in all SACC rooms. A total of 75 Teacher I merit positions will be converted to benefits-eligible positions as they become vacant. Of this total, 30 were converted in FY 2014. Based on the current rate of attrition, it is expected that the remaining Teacher I positions will be converted in FY 2015. As a result, savings of \$0.27 million in Fringe Benefits will be realized in Agency 89, Employee Benefits, in FY 2015. The original estimate of 115 position reductions has been modified to accommodate the redeployment of positions, such as the 18 needed immediately for self-sufficiency as discussed earlier.

Other Adjustments \$0.96 million

Additional increases of \$0.96 million are primarily attributable to an increase of \$0.24 million to support Electronic Health Records in the Health Department, \$0.21 million to support the Alcohol Safety Action Program, and \$0.17 million to support the expansion of FASTRAN services in the Department of Neighborhood and Community Services. An additional \$0.16 million is associated with Local Cash Match requirements in Fund 50000, Federal/State Grant Fund. The remaining \$0.18 million is the net result of adjustments in the Contributory Fund, Department of Housing and Community Development, Department of Administration for Human Services, and Department of Family Services.

#### **Cost of County Operations**

\$6.61 million

County Insurance \$2.19 million

An increase of \$2.19 million is required to reflect anticipated increases in expenditures in FY 2015 and to adjust for the existing imbalance in FY 2014 between revenues and expenditures which will result in a budgeted catastrophic reserve well below the policy level. Increases in FY 2015 expenditures are projected due to anticipated worker's compensation requirements.

Facilities Management \$1.17 million

A net increase of \$1.17 million is required for annual rent-based adjustments for the County's lease contracts as well as additional requirements for expanded space for the Police Warehouse and temporary facilities while the Herndon Fire Station is under construction.

Revenue Stabilization Fund \$1.03 million

An increase of \$1.03 million is required to maintain the Revenue Stabilization Fund Reserve at the target level of 3 percent of General Fund disbursements.

#### Information Technology Projects

\$0.83 million

An increase of \$0.83 million is required to meet additional funding requirements for Information Technology (IT) projects in FY 2015. The General Fund support for information technology projects was held artificially low during the last several years as a result of budget constraints. A total of \$6.75 million in IT project development is funded in FY 2015, supported primarily by a General Fund transfer of \$3.74 million and a transfer from the Cable fund.

Office of Elections Staffing \$0.29 million

An increase of \$0.29 million and an additional 3/3.0 FTE positions is included for the Office of Elections. The three positions include a position to provide additional technical support in the agency. Expertise is required due to increased technical requirements related to additional electronic poll books; the acceptance of online voter registrations; initial efforts associated with an online ballot delivery system due to new state requirements; the increasing technology needs of satellite absentee voting locations due to Central Absentee Precinct technology and the state database becoming more complex; the finalization of the voter registration project; the purchase of new voting equipment; and the varying forms of technology used to provide voter information. An additional position is included to support language outreach efforts to ensure the County is compliant with the language accessibility requirements of the Voting Rights Act. Finally, one position is required to oversee Election Officer recruiting and training efforts. There is a substantial need in this area due to the advancing age of current Election Officers.

#### Assumption of Savings from the FY 2015 Incentive Reinvestment Initiative

(\$1.20) million

A net decrease of \$1.20 million reflects the anticipated savings generated by agencies as the result of careful management of their expenditures during the fiscal year. An Incentive Reinvestment Initiative was approved by the Board of Supervisors on December 3, 2013 and was implemented as part of the FY 2014 Third Quarter Review. The initiative was established by the County Executive to encourage staff to identify additional savings and efficiencies by allowing County departments to retain a portion of the savings generated to reinvest in employees.

Other Adjustments \$2.30 million

Additional increases of \$2.30 million are primarily attributable to an increase of \$1.00 million in Unclassified Administrative Expenses to offset anticipated savings used to balance the FY 2014 budget and \$0.65 million in baseline adjustments in the Department of Information Technology resulting from changes approved as part of the FY 2013 Carryover Review. An additional \$0.28 million supports streetlight utility costs in the Office of Capital Facilities and \$0.25 million is included to supplement the materials budget for the Fairfax County Public Library. Funding of \$0.19 million, completely offset by additional revenue, supports 2/2.0 FTE additional positions in the Department of Purchasing and Supply Management primarily to support additional workload requirements associated with contract rebates. The remaining (\$0.07) million is the net result of adjustments across various agencies.

#### **Community Development**

\$3.40 million

#### **Economic Development Core Team**

\$2.27 million

An increase of \$2.27 million is required to provide baseline funding for positions previously held vacant in the Department of Public Works and Environmental Services – Land Development Services to process land development applications, fund 7/7.0 FTE new positions added but not funded in FY 2014 for the Economic Development Core Team, as well as for 2/2.0 FTE additional positions supporting revitalization areas. This adjustment is reflective of the current and forecasted level of permitting and processing workload in the department and necessary to support the revenue base being generated as a result of this activity.

World Police and Fire Games \$1.75 million

An increase of \$1.75 million in contributory payments is made to support the Fairfax 2015 World Police and Fire Games. The total contribution in FY 2015 is \$2.00 million, including this increase. There was also an increase of \$1.0 million added at the FY 2013 Carryover Review, for a total of \$3.0 million, completing the County cash commitment for funding the Games. The games are an Olympic-style event held biennially throughout the world to promote friendly competition, camaraderie, and international relationships among the participants. This event is anticipated to generate considerable revenue through the thousands of visitors that will come to Fairfax County for the Games and will stay in local hotels, eat, and shop at County establishments. The 10-day event is projected to bring as many as 10,000 participants and 15,000 visitors to Fairfax County.

#### **Inova Translational Medicine Institute**

\$0.50 million

An increase of \$500,000 is required for the first year of a ten-year funding commitment to the Inova Translational Medicine Institute (ITMI), an important economic development opportunity for the County. The Institute is Inova's initiative to bring personalized medicine to Northern Virginia. It is designed to lead the transformation of healthcare from a reactive to a predictive model using technological innovation, pioneering research and sophisticated information management. The goal is to provide the right treatment for the right patient at the right time, and ultimately prevent disease in the first place.

#### Positions to Support Transportation Funding Added in FY 2014 and Other Transportation Requirements

A net increase of \$0 and 12/12.5 FTE positions is associated with supporting transportation-related programs in FY 2015. Starting in FY 2014, the County will benefit from approximately \$125 million annually in regional revenues dedicated to transportation as a result of the State Transportation funding plan approved during the 2013 Session by the General Assembly (HB 2313). On January 28, 2014, the Board approved a list of nearly 230 priority local roadway and transit projects that will require various amounts of staff management, oversight, and review over the foreseeable future. Of the total positions, 6/6.0 FTE new positions are included in Fund 40010, County and Regional Transportation Projects, specifically associated with supporting initial implementation of projects and services funded with the State Transportation funding plan (HB 2313). Another 1/1.5 FTE positions in the Department of Public Works and Environmental Services - Office of Capital Facilities will also support transportation program projects. The positions in Capital Facilities will provide land acquisition and construction management activities for new transportation projects. The increased funding included in Fund 40010, County and Regional Transportation Projects, will support these position costs and results in no net impact to the General Fund. In order to allow existing staff the time to dedicate to these high visibility projects, an additional 5/5.0 FTE positions are necessary to address specific programmatic requirements in the Department of Transportation (DOT). These requirements include a number of items critical to the service delivery of transit in the County. It should be noted that funding of these positions will be covered through chargebacks to various Transportation Funds requiring no additional General Fund dollars.

#### Positions to Support Public-Private Education Act Projects

\$0

\$0

A net increase of \$0 and 3/2.5 FTE positions in the Department of Public Works and Environmental Services – Capital Facilities are required for Public-Private Education Facilities and Infrastructure Act (PPEA) and other significant County projects. These positions will manage complex PPEA projects, expanded partnership arrangements with various agencies and the growth of economic development initiatives. The construction value of projects managed by the Building Design and Construction Cost Center is anticipated to rise from \$246 million in FY 2014 to \$303 million in FY 2015. The Public Safety Headquarters is among the projects anticipated to enter the construction phase in FY 2015. There are at least 10 other PPEA projects in the pipeline, including the Route 28 and Herndon Monroe Metro parking structures, the East County Center and the Reston Town Center North Master Plan. All costs associated with these positions will be charged to project funding that is currently budgeted.

#### Positions to Support Stormwater Activities

\$0

For FY 2015, 3/3.0 FTE positions are added at a net General Fund cost of \$0 to support increased stormwater-related activity in the County, funded by the Stormwater Services District. All costs associated with these positions will be funded out of Fund 40100, Stormwater Services. In FY 2015, the Stormwater Service District rate will increase by \$0.0025 from the FY 2014 Adopted level of \$0.020 to \$0.0225 per \$100 of assessed real estate value. The FY 2015 levy of \$0.0225 will generate just over \$49 million, supporting \$19 million for staff and operational costs and \$30 million for capital project implementation including infrastructure reinvestment, stream and water quality improvements, regulatory requirements, and dam safety requirements. Stormwater staff is currently evaluating the required future funding levels to meet the increasing federal and state regulatory requirements pertaining to the MS4 Permit, and State and Federal mandates associated with the Chesapeake Bay.

Other Adjustments (\$1.12) million

A decrease of \$1.12 million is primarily attributable to adjustments within the Contributory Fund, including the elimination of the contribution to the Lorton Arts Foundation, a decrease in the contribution to the Convention and Visitors Corporation based on projected Transient Occupancy Tax revenue, and other adjustments in the Community Development program area.

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New Facilities \$3.18 million

#### **Funding for Operations and Maintenance Positions for Merrifield Center**

\$1.27 million

An increase of \$1.27 million and 4/4.0 FTE positions is required for the new Merrifield Center, a new 200,000 square foot facility, scheduled to open in December 2014. This facility will consolidate Fairfax-Falls Church Community Services Board (CSB) programs from various leased sites and provide 24/7 Emergency Services, and house programs such as mental health, substance use disorders, intellectual disabilities, health and wellness, youth and administrative services, as well as Inova services through a 10-year lease agreement of 40,000 square feet in the facility. The positions are required to address daily service and general maintenance requirements for HVAC systems which include heating, ventilation, air conditioning equipment, chillers, heat-pumps, boilers, furnaces, air conveyance systems, and control systems. Of the total, \$0.26 million supports the positions which will also support maintenance activities as needed at neighboring County facilities, resulting in reduced response times and increased service delivery to facility customers. Other satellite maintenance shops, such as the Government Center Complex, Public Safety Complex, McConnell Public Safety and Transportation Operations Center (MPSTOC) and South County use a similar maintenance operating model as proposed for Merrifield Center. The remaining funding of \$1.01 million is required for utilities, custodial contracts, security, repair/maintenance, and landscaping costs associated with full-year costs for this facility.

#### **Providence Community Center**

\$0.92 million

An increase of \$0.92 million and 7/7.0 FTE positions is required for the new Providence Community Center. The 7/7.0 FTE new positions will organize, manage and supervise activities and programs (e.g., adult programming, youth and family programming, community engagement, programs for people with disabilities, programs and services with clinical elements) at the new community center. The staffing structure is comparable to the 6/6.0 FTE positions at Gum Springs Community Center with the addition of 1/1.0 FTE position at Providence Community Center to implement a Therapeutic Recreation program. The number of persons projected to use the facility is approximately 142,000, which is 2 percent more than the FY 2014 average number of participants (139,190) currently utilizing a similar Fairfax County community center with accommodations for a senior center and a teen center.

#### **Utility and Maintenance Costs for New Facilities**

\$0.50 million

A net increase of \$0.50 million is required for custodial, utility, repair and maintenance, and grounds maintenance costs associated with the partial or full-year opening of new or expanded facilities in FY 2015. These facilities include the Bailey's Crossroads Fire Station, Fire and Rescue Training Academy Renovation and Expansion, McLean Police Station Renovation and Expansion, Providence Community Center, Woodrow Wilson Library Renovation and Expansion, Reston Police Station Renovation and Expansion, County Indigent Cemetery and the Newington DVS (Department of Vehicle Services) Renovation and Expansion. These new facilities will provide an additional 145,760 square feet to the current square footage maintained by the Facilities Management Department.

Mondloch Place \$0.28 million

An increase of \$0.28 million reflects the additional funding needed to support Mondloch Place, which provides permanent housing to formerly homeless single adults. The 20 fully-furnished efficiency rental units offer onsite supportive services operated by a local nonprofit provider. The funds will pay the contract costs to operate the program including staffing of the facility. The residents will pursue greater self-sufficiency through job training, life skills training, healthcare, and case management.

#### Katherine K. Hanley Townhomes

\$0.21 million

An increase of \$0.21 million reflects the additional funding needed to support the Katherine K. Hanley Townhomes, which will provide permanent supportive housing and services to families with children under age 18 who are headed by a person with disabilities, currently homeless and are determined by an admissions team to have no other housing options. Two three-unit buildings (for a total of six units) are being constructed on the site adjacent to the Katherine K. Hanley Family Shelter and are scheduled to open in December 2014. The funds will pay the contract costs of staffing the program.

Shift of E-911 Revenues (\$23.54) million

FY 2015 revenues and disbursements are adjusted due to the decision to have the Communications Sales and Use Tax fully support the E-911 fund instead of having a combination of revenue and General Fund transfer support the fund.

### **Positions**

The FY 2015 budget includes 57 new positions for critical requirements, including 13 positions to support the opening and maintenance of new facilities, including the Providence Community Center, Merrifield Center, and expanded Animal Shelter; 12 positions to support transportation-related programs; and 11 positions to support human services needs and initiatives, such as public assistance caseloads, behavioral health services for youth, and school readiness. The remaining 21 positions support a variety of initiatives and requirements such as stormwater-related activity, fire prevention, revitalization efforts, and workload-related issues. These increases are partially offset by a reduction of 45 positions due to implementation of a new staffing model in the School-Age Child Care Program that will convert regular merit positions to benefits-eligible positions by attrition. The net result of these position changes is an increase of 12 positions from the FY 2014 level. County positions in FY 2015 total 12,326. More information on County positions can be found in the *Compensation and Positions* section of this volume.

### FY 2015 Budget: All Funds

All Fund Revenues in the <u>FY 2015 Adopted Budget Plan</u> total \$7,319,076,732. This County revenue total is an increase of \$278,719,551, or 3.96 percent, over the <u>FY 2014 Adopted Budget Plan</u>. On the expenditure side, the <u>FY 2015 Adopted Budget Plan</u> totals \$6,967,595,254. This total County funding is an increase of \$216,185,824, or 3.20 percent, over the <u>FY 2014 Adopted Budget Plan</u>.

Additional detail concerning non-General Fund revenues, expenditures, and positions is available in the *Financial and Statistical Summary Tables* of the Overview and in Volume 2 of the County Budget.

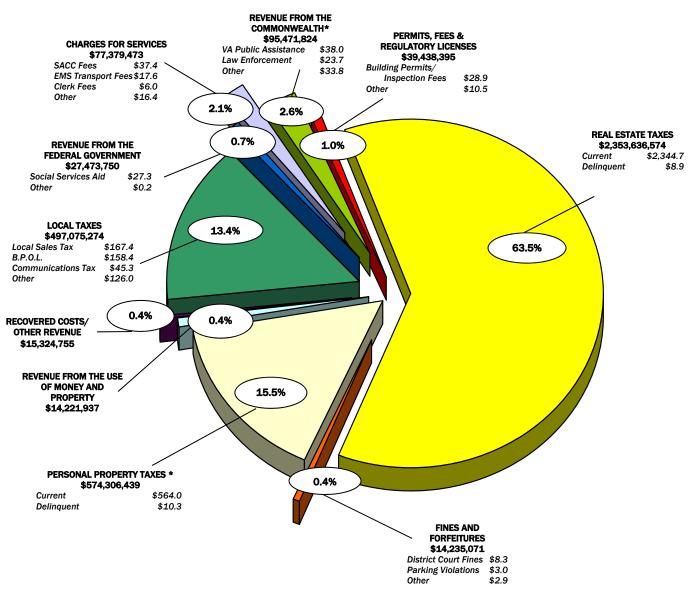
FY 2015 and FY 2016 MULTI-YEAR BUDGET PLAN: TAX AND FEE FACTS						
Туре	Unit	FY 2013 Actual Rate	FY 2014 Actual Rate	FY 2015 Adopted Rate	FY 2016 Planned Rate	
GENERAL FUND TAX RATES						
Real Estate	\$100/Assessed Value	\$1.075	\$1.085	\$1.090	\$1.090	
Personal Property	\$100/Assessed Value	\$4.57	\$4.57	\$4.57	\$4.57	
NON-GENERAL FUND TAX RATES						
REFUSE RATES						
Refuse Collection (per unit)	Household	\$345	\$345	\$345	\$345	
Refuse Disposal (per ton)	Ton	\$60	\$60	\$62	\$62	
Leaf Collection	\$100/Assessed Value	\$0.015	\$0.015	\$0.015	\$0.015	
Solid Waste Landfill Ash Disposal	Ton	\$17.50	\$19.50	\$22.50	\$22.50	
Energy/Resource Recovery Facility	Ton	\$29	\$29	\$29	\$29	
SEWER CHARGES						
Sewer Base Charge	Quarterly	\$5.50	\$12.79	\$15.86	\$20.15	
Sewer Availability Charge	Residential	\$7,750	\$7,750	\$7,750	\$7,750	
Sewer Service Charge	Per 1,000 Gallons	\$6.55	\$6.55	\$6.62	\$6.65	
COMMUNITY CENTERS						
McLean Community Center	\$100/Assessed Value	\$0.022	\$0.022	\$0.023	\$0.023	
Reston Community Center	\$100/Assessed Value	\$0.047	\$0.047	\$0.047	\$0.047	
OTHER						
Stormwater Services District Levy	\$100/Assessed Value	\$0.020	\$0.020	\$0.0225	\$0.0250	
Route 28 Corridor	\$100/Assessed Value	\$0.18	\$0.18	\$0.18	\$0.18	
Dulles Rail Phase I	\$100/Assessed Value	\$0.22	\$0.21	\$0.21	\$0.21	
Dulles Rail Phase II	\$100/Assessed Value	\$0.15	\$0.20	\$0.20	\$0.20	
Integrated Pest Management Program	\$100/Assessed Value	\$0.001	\$0.001	\$0.001	\$0.001	
Commercial Real Estate Tax for Transportation	\$100/Assessed Value	\$0.11	\$0.125	\$0.125	\$0.125	
Tysons Service District	\$100/Assessed Value	\$0.00	\$0.04	\$0.04	\$0.05	

### FY 2015 Adopted Budget Plan General Fund Revenues

FY 2015 revenues are projected to be \$3,708,563,492, an increase of \$134,602,407, or 3.77 percent, over the FY 2014 Revised Budget Plan. The Real Estate tax rate increases from \$1.085 to \$1.090 per \$100 of assessed value.

### \$3,708,563,492\*\*

(subcategories in millions)



<sup>\*</sup> For presentation purposes, Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Personal Property Taxes category.

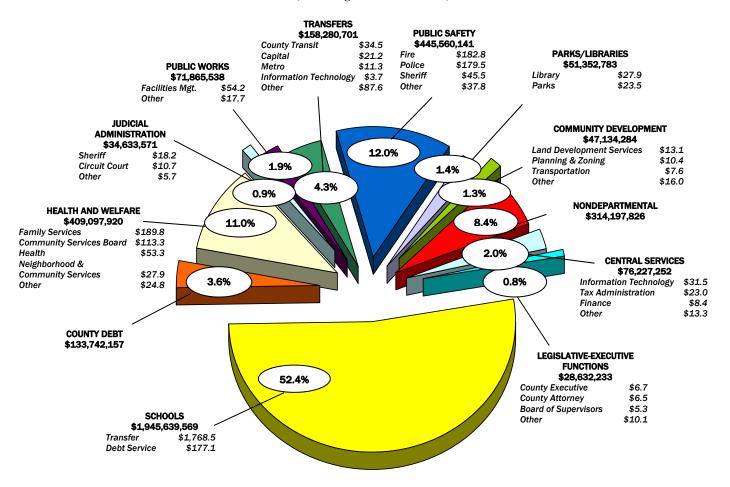
<sup>\*\*</sup> Total County resources used to support the budget include the revenues shown here, as well as a beginning balance and transfers in from other funds.

# FY 2015 Adopted Budget Plan General Fund Disbursements

FY 2015 disbursements total \$3,716,363,975, an increase of \$17,401,654, or 0.47 percent, over the *FY 2014 Revised Budget Plan*. The County General Fund transfer for school operations in FY 2015 totals \$1,768,498,393. In addition, the County's contribution to School Debt Service for FY 2015 is \$177,141,176. General Fund Direct Expenditures total \$1,365,385,333, an increase of \$10,410,193, or 0.77 percent, over the *FY 2014 Revised Budget Plan* direct expenditure level.

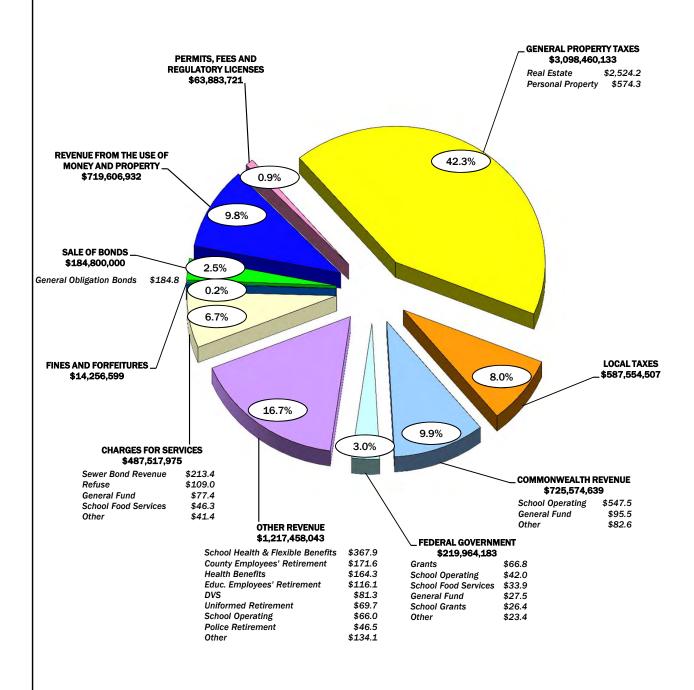
### \$3,716,363,975

(subcategories in millions)



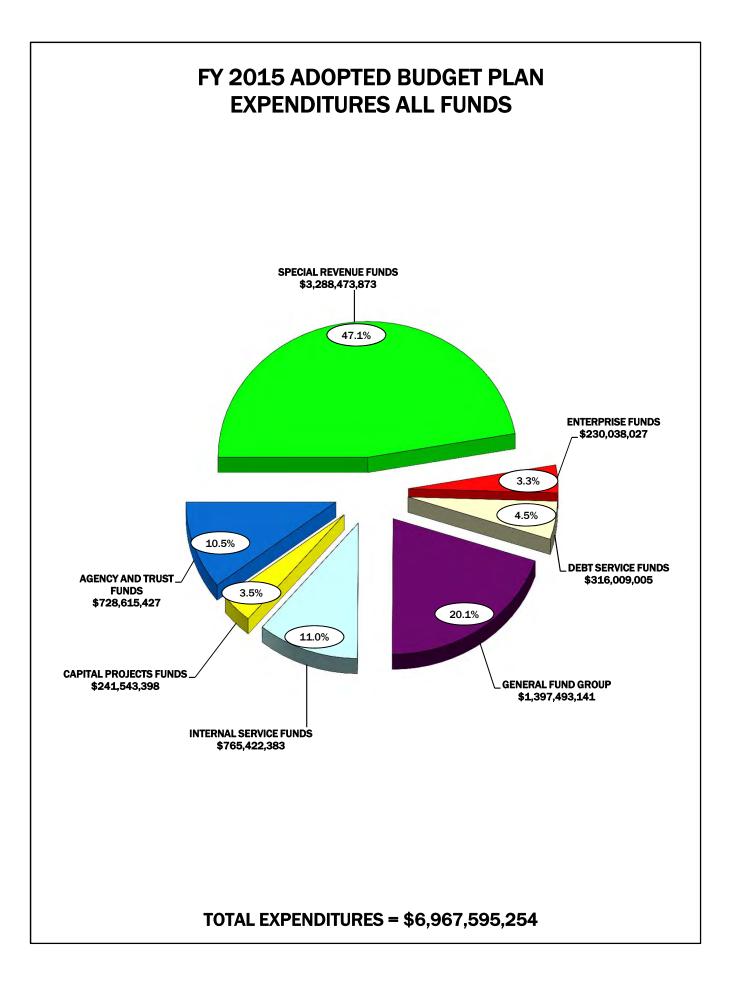
# FY 2015 ADOPTED BUDGET PLAN REVENUE ALL FUNDS

(subcategories in million)



### **TOTAL REVENUE = \$7,319,076,732**

For presentation purposes, Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Personal Property Taxes category.



## County of Fairfax, Virginia



To protect and enrich the quality of life for the people, neighborhoods and diverse communities of Fairfax County

February 25, 2014

Honorable Board of Supervisors County of Fairfax Fairfax, Virginia

#### Chairman and Board Members:

I am pleased to present the FY 2015 and FY 2016 Multi-Year Budget Plan to the Board of Supervisors and the community. We have had a very busy and productive year, and I am more optimistic about the prospects for the County budget than I was at this time last year. Much of that optimism is due to the continued willingness of the Board to make the difficult decisions discussed last year as it related to adjusting the Real Estate Tax rate, investing in the organization and the community, and being flexible as the County faced fiscal challenges. We have also weathered the initial impact of sequestration and the federal shutdown fairly well and benefitted tremendously from the State transportation funding package approved by the General Assembly in 2013. That said, we are still not back to the value of real property in the County that we were when we peaked in FY 2008 (for residential) and in FY 2009 (for commercial), nor is all of the uncertainty concerning the federal budget resolved. So we must persist in our cautious and deliberative approach to budgeting, only funding items that are sustainable. We also must be ready to make the necessary decisions to maintain investment in our services, infrastructure and in the development of the community. As you will see when I lay out the details of the budget, almost all of the increase on the County side of the budget is for capital investment and for employee compensation. These are two critical elements of our continued success.

### A STABLE BUDGET

If I had to choose a theme for FY 2015 and FY 2016, and in direct contrast to the uncertainty that reigned at this time last year, it would be one of stability. The revenue growth we are anticipating for FY 2015 is solid at 3.44 percent over the FY 2014 estimate, but not robust. FY 2016 growth is very similar at 3.68 percent. At the same time, the requirements that we have before us are significant but not overwhelming.

One of the primary drivers of this budget is the paramount need to preserve and enhance the services and programs that make Fairfax County a great place to live, work and play. I said it last year and I will say it again, our residents and businesses are attracted to and remain in Fairfax County because of what we have to offer. What we have to offer is incredible: an outstanding school system; a robust workforce essential in attracting and retaining our businesses; a very safe community due to our outstanding public safety workforce; a

See the "Adopted Budget Summary" section for details regarding the final budget as approved by the Board of Supervisors.

community that is environmentally conscious; a safety net to catch those most in need; great amenities such as libraries and parks; a strong financially managed County; and outstanding leadership by the Board of Supervisors in charting the proper balance among our many competing demands. During the last few years of budget reductions, preserving core programs has been successful. And yet, we have made significant reductions in the way our services are delivered by working to find the most efficient and cost effective ways to provide those services necessary for our residents. In some cases, we have changed hours of operation, reduced service levels and eliminated some services to reach core service levels supported by the community. I believe we have reached this service level and that further across the board and significant reductions cannot be made without undermining these core services. In fact, just as we have reached these baseline service levels, we are already feeling the pressure to enhance and expand selected services in areas of widespread community concern. These areas including public safety, economic development, transportation, human services and education, will require enhanced investment.

#### Investments

I am recommending increases in both employee compensation and in the operating transfer to the Fairfax County Public Schools, clearly two of our largest requirements. As the deliberations on this budget begin, I anticipate that these will be two primary topics for discussion by the Board and community. I am basing my recommendations on maintaining the tax rate at the current level, complying with the Multi-year Budget Plan to provide a 2 percent increase to Schools, and balancing compensation needs between pay and benefits. In addition to these major areas and the capital investments I am recommending, I have included funding increases for a small number of priorities that the Board has identified, including behavioral health services for youth, school readiness for preschoolers and domestic violence services. Finally, the ever changing requirements for information technology, especially in the area of Public Safety, means we need a significant and ongoing investment. As I will outline below, there are a number of funding needs on the horizon and I have directed staff to begin a multi-year technology review that I anticipate will be a part of the FY 2016 budget discussion. For FY 2015, I am recommending increased funding for information technology including starting the costly process of migrating to the next generation of E-911 hardware and software. Finally, I have also laid out a number of high priority requirements beginning in FY 2016 focused on public safety staffing requirements.

As I have stressed over the course of the last year, we need to identify what level of employee compensation growth is fair and sustainable in the current fiscal environment. The discussions that have occurred to-date between employees and the Board have not resulted in a consensus. The Board has committed to continuing and expanding this discussion so a plan for future years can be developed. In addition, the Board will have the opportunity to supplement the funding that I have recommended for FY 2015. I am very pleased to be able to recommend increases that will benefit every County employee after we were unable to do so in FY 2014, especially since one of the concerns we heard during the workforce dialogues was that FY 2015 would be another year with no increases for our employees.

The debate over School funding has also begun. The gap between the School Board request and my recommendation is 3.7 percent or almost \$64 million. While we typically start at different points, the size of this discrepancy is challenging. There is some good news in the Governor's budget that may help address some of this gap and I look forward to working with the Superintendent and the two Boards to close this gap efficiently and effectively.

#### Multi-Year Plan

This budget also continues many of the initiatives implemented last year - notably the multi-year budget process. We have started to look at a number of issues over a longer period of time. The Board has already been briefed on, and concurred with, the multi-year rate setting approach for stormwater management. The Public Safety staffing plan that I suggested and was supported by the Board in their Budget Guidance has been developed and is being released simultaneously with the budget to help inform the discussion of our requirements over the next five years. You will see some enhancements to the Capital Improvement Program (CIP) also being released today, that are designed to make the discussion of our capital requirements more clear and inclusive. Both of these topics will be discussed at Budget Committee meetings in the Spring.

I commend the Board for its commitment to the multi-year perspective and I applaud the efforts of the Infrastructure Financing Committee which will be providing its own set of recommendations in the coming weeks. The County Board members, School Board members and staff supporting this committee have worked hard all year to identify areas for improvement and I look forward to seeing the outcome of this work. The capital needs of both the County and Schools must be viewed as a priority investment and funded for the long term. We are in the process of assessing our facility inventory and its condition and this information will better define our capital needs, both for General Fund contributions and bond referenda in the future.

The budget being presented today maintains the real estate tax rate at the FY 2014 level of \$1.085 per \$100 of valuation. I am very pleased to be able to present you with a balanced budget while being able to meet our commitment of eliminating the use of any one-time balances in FY 2015. You have heard me mention the importance of not relying on reserves for operational requirements. Later in this letter I will also discuss some of the recent feedback we have concerning our bond rating which re-emphasizes the importance of this financial management decision.

As you know, we have a balance identified at Carryover of approximately \$15.1 million. We also have audit adjustments totaling \$1.5 million that add to this balance for a total available of \$16.6 million. Again, I have not used this funding to balance the FY 2015 budget. Instead, I have a long list of potential one-time uses at our Third Quarter or Carryover Reviews which is the appropriate use of these one-time balances. The list includes funding the increase for the latest accrued liability requirement for our self-insurance program, the County's contribution to the Laurel Hill Adaptive Re-use Site public-private partnership, assessments for capital facilities

necessary to identify our long-term capital needs, and possible support for recommendations from the Infrastructure Financing Committee.

As we begin discussing the budget it is always necessary to lay out the current economic outlook as the context in which my recommendations and your decisions will be made.

### ECONOMIC OVERVIEW AND THE FEDERAL BUDGET

#### **Nationally**

The U.S. economy grew at an estimated rate of 3.2 percent during the fourth quarter of 2013. Consumer spending was especially strong, adding 2.3 percentage points to the total growth estimate. In addition, growth in exports contributed to the gain, a trend that is expected to continue into 2014. Federal spending, on the other hand, subtracted a full percentage point from economic growth during the fourth quarter due to the October shutdown and the effects of the spending sequester. With the successful approval of a bi-partisan budget deal, federal spending is not expected to be as much of a drag on economic growth in 2014. Most economists anticipate the economy to expand approximately 3.0 percent in calendar year 2014.

Nationwide, employment gains continued in 2013. On average, 182,000 jobs per month were added during 2013, about the same as in 2012, when job growth averaged 183,000 per month. Job growth slowed in December and January, adding just 75,000 and 113,000 jobs, respectively. The especially weak job performance in December was attributed to significant winter storms throughout the country. The unemployment rate in January was 6.6 percent, the lowest level in five years; however, there is concern that recent declines in the unemployment rate are partially due to the long-term unemployed giving up on looking for work.

Home prices nationwide recorded strong gains in 2013. According to the S&P/Case-Shiller home price index, home prices nationwide were up 13.7 percent for the 12 months ending November 2013. This was the strongest November performance since 2005. Home prices in the Washington Metropolitan area posted a 7.8 percent gain during the same period. While still expected to be positive, the pace of home price appreciation is expected to slow somewhat during 2014.

#### In Fairfax

Economic growth in the County improved in 2013. Based on preliminary estimates from IHS Global Insight, Gross County Product (GCP), adjusted for inflation, increased at a rate of 1.4 percent in 2013, up from just 0.6 percent in 2012. The County's unemployment rate remains well below the state and national level at 3.6 percent as of December 2013, a decline from 4.0 percent in December 2012.

Total annual employment in Northern Virginia in 2013 was 1.37 million, an increase of 16,700 jobs, or 1.2 percent, over 2012 based on preliminary estimates. The increase represents a solid gain; however employment figures were not quite as strong as in 2012 when 23,500 jobs were

created. Industry sectors that created new jobs include Hospitality, Retail and Financial Activities. The number of federal jobs in Northern Virginia fell by 800 while employment in Professional Business Services, which includes most federal contractors, dropped by 1,100 jobs during the year. While County data is not yet available for calendar year 2013, preliminary data show that the average number of jobs in Fairfax County through June 2013 was 588,735, an increase of 1,483 jobs over the average of the first six months of 2012.

According to the Economic Development Authority, the commercial office market in the County remained sluggish during 2013, primarily due to federal budget issues. At year-end 2013, the direct vacancy rate was 14.9 percent, up from 14.4 percent at the close of 2012. This is the highest level since 1991 when it was 16.8 percent. Including sublet space, the overall office vacancy rate was 17.1 percent, up from 16.7 percent at year-end 2012. Government contractors have consolidated operations throughout the Washington area and retooled operations in order to operate in an economic environment less dependent on government procurement spending. Total leasing activity in 2013 rose to 11.6 million square feet, an increase over the 2012 level of 10.7 million square feet. Lease rates for new space are adjusting to market conditions. Many tenants are taking advantage of favorable rates and others are looking to capitalize on market conditions by consolidating operations in newer space near Metro. The Tysons market is uniquely positioned to take advantage of this trend with more than 26 million square feet of new office space in the pipeline.

At the close of 2013, there were nine buildings totaling nearly 1.0 million square feet under construction. More than 69 percent of the new office space under construction is speculative development. This interest in speculative development reflects confidence in the stability of the Fairfax County office market. However, as vacancy rates continue to increase there could be concern that this space will not be easily leased. Development has been focused along Metro's Silver Line, which is scheduled to open in Tysons and Reston in early 2014. However, Merrifield continues to see development as does Springfield and the Route 1 corridor, all vital to our continued strength.

### THE COUNTY'S BOND RATING

I wrote you last year about the negative outlook placed on County bonds by Moody's Investors Service. This outlook was the result of the issues surrounding the federal budget and debt concerns as a result of the determination by Moody's that there was an indirect linkage between Fairfax County and the federal government based on a perceived reliance on federal expenditures and contracting. Additionally, pending any downgrade of the federal rating, Moody's had been clear that Fairfax and 4 states and 40 other localities "linked" to the federal government would also be downgraded. To our relief, based on the progress at the federal level, we were removed from negative outlook this past summer.

However, in January as they reaffirmed our triple-A bond rating, Moody's again raised concerns and moved the outlook for our bond rating from stable to negative. In assigning the negative outlook, Moody's notes areas of concern including the County's reserve

balances/structural imbalance and pension liability funding. I would note that the triple-A was reaffirmed by all three rating agencies and only Moody's expressed concern about the future outlook of our bonds.

With their negative outlook, Moody's noted that the County's available reserves have decreased due to three years of declining balances. Moody's contention is that the County reserves are not sufficient, especially when compared to other triple-A jurisdictions. As the Board is aware, the County has a conservative reserving practice whereby reserves are identified for specific uses which include the Managed Reserve at 2 percent of General Fund Disbursements, the Revenue Stabilization Reserve at 3 percent of General Fund Disbursements and available replacement reserves. These other reserves include replacement reserves for vehicles, public safety apparatus, and some technology equipment, as well as for potential losses associated with the County's self-insurance programs. Despite the existence of these specific reserves, Moody's has determined that the County's level of reserve funding is inadequate. Specifically Moody's identified the fact that declining reserves meant that we had a structural imbalance. The commitment to not using one-time balances in FY 2015 is important to eliminating this concern.

In addition, Moody's cited concern about the funding of the County pension liabilities. Moody's does not consider the actuarially calculated corridor funding level to be sufficient. In 2002, the County adopted the corridor funding approach to its pension liabilities. This policy, in practice for over a decade and validated annually by the County's actuaries, has been designed to decrease the year-to-year volatility of the County's annual contribution rates as a percent of payroll. The County has consistently funded its pension systems in accordance with the funding levels required in County Code. Following the global recession and weak investment returns in FY 2008, the County committed to fund its pension systems beyond the minimal annual amount that is calculated in accordance with County Code defining the corridor. Moody's action discounts this historical trend of appropriately funding the County's systems, as well as the County's deliberate action to increase funding to its pension systems over the last few years. In 2013, Moody's changed its own rating criteria for the evaluation of pension funding levels. The County believes Moody's rating action reflects a change in Moody's rating methodology and not any deterioration in the strength of the County's pension funding given that funding ratios improved in 2013 for all three County pension plans. The County pension funds remain adequately funded and employees need not be concerned.

In the short-term we do not anticipate that this negative outlook will have a significant impact on how we are viewed in the market. In fact, the response to our bond sale in late January was extremely positive in terms of the number of bids received, how close the bids were, and how low the winning bid was.

At the same time I think we should use this input from Moody's constructively. First, in order to be able to demonstrate that we do value the importance of the reserves we have, it is critical that we do not use any one-time funds to balance the FY 2015 budget. As I mentioned previously, this budget uses no one-time funding. Given the way Moody's calculates declining balances from year-to-year the use of one-time balances is viewed very negatively because of

the implication of a structural imbalance. Second, while I have not specifically recommended any increase in reserves at this time, I would advise that the Board consider, over a multi-year period, increasing the amount of funding we have in reserve. I have directed staff to identify some options and I will return to the Board with recommendations prior to the end of FY 2014. Third, we have made the case to Moody's that the Board has already taken policy action to strengthen our pension funding, as I described above. However, we have not made any practical improvements since FY 2011 so I have included funding as part of this budget so that we begin progressing through the corridor. My goal is that by the end of the decade our target for amortizing our funding is at 100 percent. We have an opportunity in FY 2015 to make some progress on this front with a limited investment because of the strength of the returns and other factors I discuss below. I have also anticipated a similar commitment in FY 2016.

In the context of the current economic outlook, I will now lay out the recommendations I have included in the FY 2015 budget and planned for FY 2016.

### FY 2015 BUDGET SUMMARY AND FY 2016 BUDGET PLAN

In November I briefed the Board on the County's Fiscal Forecast for FY 2015 and FY 2016. At that time, I indicated projected shortfalls of \$39.4 million for FY 2015 and \$57.7 million in FY 2016. Today I am presenting balanced budgets for both years. In summary, the FY 2015 budget is not only in balance but results in \$10.6 million available to be used by the Board as they make their decisions on the budget. This balance is available while maintaining the current real estate tax rate of \$1.085 per \$100 of assessed value, eliminating the use of one time balances, funding the Fairfax County Public School transfer at 2 percent and meeting a number of County priorities I will go into more detail below.

#### Multi-Year Budget Plan

For FY 2016, I anticipate revenue will increase approximately \$140 million, or 3.68 percent. Spending projected for FY 2016 is an increase of just over \$130 million and includes new positions and support of our many public safety and human services programs. For Fairfax County Public Schools, the FY 2016 budget proposal includes a 2 percent increase in the County transfer for School operations and the required increase for School debt service to continue to support annual School bond sales of \$155 million. While we continue to discuss our pay structure I have assumed across the board increases of 2 percent for County employees. Eliminating the structural imbalance in FY 2015 makes balancing the FY 2016 budget possible, and, in fact, we have a modest balance of almost \$14 million. Keeping the current tax rate is also possible; however, it goes with the trade-off of not having as much flexibility for employee pay, schools or other priorities the Board may wish to address. Detailed information about the FY 2016 proposal is included in the Multi-Year Budget – FY 2015 and FY 2016 section of the Overview following this letter.

I think it is important to discuss the budget in multiple years to allow the County to take advantage of opportunities and address challenges that do not limit themselves to a 12-month period. This multi-year budget approach produces a more informed discussion but does not

replace the annual budget process as the Board will need to make annual budget appropriation and tax rate decisions. However, the 2-year approach helps define the impacts of today's budget decision on the future. Most importantly it promotes a continuous discussion of the challenges before us, whether they are public safety staffing projections, stormwater service district requirements, School funding, Information Technology trends or capital needs. It also allows us to reflect the sustainability of our actions.

### FY 2015 BUDGET: ALL FUNDS

As always our focus is on the General Fund and its impact on our residents and businesses, but it is important to recognize that there are other funds through which important services are provided to the community. All Fund Revenues in the FY 2015 Advertised Budget Plan total \$7.320 billion. This County revenue total is an increase of \$280.02 million, or 3.98 percent over the FY 2014 Adopted Budget Plan. On the expenditure side, the FY 2015 Advertised Budget Plan totals \$6.955 billion. This total County funding is an increase of \$203.38 million, or 3.01 percent, over the FY 2014 Adopted Budget Plan.

Additional detail concerning non-General Fund revenues, expenditures, and positions is available in the *Financial and Statistical Summary Tables* of the Overview and in Volume 2 of the County Budget.

### FY 2015 BUDGET: GENERAL FUND

#### **FY 2015 General Fund Revenue**

FY 2015 General Fund revenues are projected to be \$3,707,705,268, an increase of \$123,377,394, or 3.44 percent, over the *FY 2014 Revised Budget Plan*, which contains the latest FY 2014 revenue estimates, and an increase of \$148,157,621, or 4.16 percent, over the <u>FY 2014 Adopted Budget Plan</u>.

On the County's real estate front, residential home values are continuing to improve. The number of homes sold increased in 2013, back to a level on par with the average number sold during the previous seven years. The average price of homes sold rose and the number of days on the market fell. Foreclosures and mortgage delinquencies fell. All of these indicators are very positive and, as a result, overall residential equalization reflects a 6.54 percent increase in FY 2015, compared to a 3.50 percent increase in FY 2014. The average value of a residential unit in FY 2015 is \$497,962. Non-residential values remain a significant concern as they are essentially level with FY 2014, decreasing 0.10 percent in FY 2015, compared to the 0.14 percent rise in FY 2014.

The value of a penny on the Real Estate Tax rate is \$21.86 million in FY 2015. Each penny change in the tax rate equals \$49.80 on a taxpayer's bill. My budget recommendation proposes that we maintain the Real Estate Tax rate at \$1.085 per \$100 of assessed value. At this rate, FY 2015 Real Estate taxes per "typical" household would increase \$331.67 over FY 2014.

We carefully reviewed options for revenue enhancements, large and small, that could help as we built this balanced budget. No one likes fees to increase but we have heard consistently from the community, including the Board's budget committees, to maximize General Fund revenues from rate setting that reduces, even if by only a small amount, our reliance on real estate taxes. As a result I am recommending a number of fee increases including:

EMS Transport rates are recommended to increase from the current rate structure. Basic Life Support (BLS) transport is recommended to increase from \$400 to \$500; Advance Life Support 1 (ALS-1) transport from \$500 to \$650; Advance Life Support 2 (ALS-2) transport from \$675 to \$800; and the current charge of \$10 per mile transported is recommended to increase to \$12 per mile transported. The proposed EMS Transport fee increases are estimated to generate an additional \$1.0 million in FY 2015. The recommended change to the current EMS Transport fees is necessary to bring the County's rate structure in line with other jurisdictions in Virginia. The revenue generated by this increase will directly support necessary expenditures for an extra ALS class at the Fire and Rescue Academy to ensure that we have a sufficient number of ALS providers on staff.

*School-Age Child Care (SACC) fees* are increased by 1.3 percent, consistent with salary increases for employees which will generate \$0.5 million in additional revenue.

Animal Shelter adoption and boarding fees are also proposed to increase in FY 2015. The current adoption rates are \$40 for dogs and \$30 for cats. The proposed new rates will vary by age and range from \$50 to \$175 and result in an estimated \$87,695 in additional revenue that will support the cost of services associated with spaying and neutering dogs and cats prior to being put forward for adoption from the Animal Shelter. There are cost, humane, and customer service reasons for spaying and neutering adoptable animals prior to adoption. Reducing an animal's length of stay at the shelter reduces shelter operating expenditures, opens spaces to aid more animals in the community, and helps prevent a decline in behavior. This policy change is intended to serve as an incentive to adopt from the shelter and will eliminate the need for staff time coordination and the subsequent follow up between the shelter, contracted vet and adopter, which exists under current adoption policy. Boarding fees for dogs will increase from \$10 to \$15 per day and generate an estimated \$14,465.

The General Fund Revenue Overview in the FY 2015 Overview volume has much more detail on General Fund revenues.

### **How was the FY 2015 General Fund Budget Built?**

(in millions)

Available Revenue Increase in FY 2015 over the FY 2014 Adopted Budget Plan				
Total Increase in Revenues				
Net Impact of Transfers In (Primarily one-time balances used in FY 2014)	(\$15.72)			
Total Available				
How Additional Resources Were Spent In FY 2015 (in millions)				
Fairfax County Public Schools Operating and Debt Service	\$39.11			
Capital Construction and Debt Service	\$29.93			
Pay and Benefits	\$29.54			
Public Safety	\$14.23			
Cost of County Operations	\$12.23			
Human Services	\$8.50			
New Facilities	\$4.03			
Community Development	\$4.00			
Elimination of transfer to recognize Communication Sales and Use Tax revenue in E-911 Fund	(\$23.54)			
Net Adjustments to Managed Reserve	\$3.77			
Total uses	<u>\$ 121.80</u>			
Available balance	\$10.64			

#### **FY 2015 General Fund Disbursements**

FY 2015 General Fund disbursements are \$3,704,394,576, an increase of \$118,024,854, or 3.29 percent, over the FY 2014 Adopted Budget Plan and an increase of \$40,923,029, or 1.12 percent, over the FY 2014 Revised Budget Plan. The increase over the Adopted budget is based on FY 2015 increased funding of \$39.11 million for Fairfax County Public Schools for both Operating and Debt. I am also recommending funding for 58 new positions in the FY 2015 Advertised Budget Plan which are detailed below. It should be noted that 45 positions are included for abolishment as an efficiency that we are able to generate in the FY 2015 budget which will result in a net increase of 13 new positions in FY 2015 over the FY 2014 level.

Increases in the General Fund budget fall into the following main categories: Schools, capital construction and debt service, employee compensation, public safety, cost of County operations, human services requirements, new facilities and community development.

### **General Fund transfers to Fairfax County Public Schools**

The recommended General Fund transfer to the Public School Operating Fund reflects a 2.0 percent increase over the funding level in the <u>FY 2014 Adopted Budget Plan</u>. The County General Fund transfer to Fairfax County Public Schools (FCPS) underscores that education continues to be our community's highest priority and this funding is consistent with the percentage allocated to FCPS over the past few years at 52.1 percent. The proposed County

General Fund transfer for school operations and debt service in FY 2015 totals \$1.93 billion, an increase of \$39,113,302, or 2.07 percent, over the FY 2014 Adopted Budget Plan. Within this amount, the transfer for School operations is \$1.75 billion, an increase of \$34.34 million, and the transfer in support of School debt service is \$177.14 million, an increase of \$4.77 million. The County also provides additional support for the Schools in the amount of \$72.6 million for programs such as Head Start, School Health, School Resource Officers, School Crossing Guards, after-school programming, field maintenance and recreational programs, among others. On February 6, 2014, the Fairfax County School Board requested an operating transfer of \$1.82 billion for FY 2015 that would give school employees raises, add more positions to address increased enrollment from the previous year and necessitates a \$98.1 million, or 5.7 percent, increase over the FY 2014 Adopted Budget Plan General Fund transfer to fully fund the Schools' budget request. This request would require an additional \$63.8 million, or an almost 3 cent Real Estate Tax rate increase, to fund, which has not been included in my budget proposal. It should be noted that the FCPS budget eliminates over 700 positions, increases class sizes and makes reductions to non-school based funding.

#### **General Fund Disbursements**

The most significant changes for non-School Disbursements include:

### Capital Construction and Debt Service

\$29.93 million

The total increase in funding for paydown capital construction and debt service is \$29.93 million and represents the largest increase in County non-school disbursements for FY 2015. The Capital Construction Program is essential to the sustainability of County services and is designed to meet the existing and anticipated future needs of the residents of the County. Reinvestment in County facilities is critical to avoid deterioration and obsolescence. During the height of the economic crisis the County contribution to the Capital Program did not keep pace with the County's needs. As a result of our focus on the need to invest in our infrastructure and the work of the Infrastructure Financing Committee, a joint committee of the County and School Boards, funding for capital requirements has been renewed and strengthened for FY 2015 and beyond.

#### **♦** Capital Construction

The Capital Program is primarily financed by the General Fund, general obligation bonds, fees, and service district revenues. General Fund support for the Capital Program in FY 2015 totals \$27,018,981. This represents an increase of \$14,985,779 over the FY 2014 Adopted Capital Paydown level. The increase in paydown benefits all areas of the capital program; however, the largest increases are in capital renewal, Americans with Disabilities Act (ADA) compliance and athletic field maintenance areas. In FY 2014 there was no General Fund paydown in the Adopted Budget for capital renewal and ADA funding so my recommendation for FY 2015 represents an increase of \$8 million dedicated to capital renewal and \$3.95 million in ADA funding as well as an increase of almost \$1.0 million for athletic field maintenance and sports projects.

The Paydown Program of \$27.02 million represents General Fund support only for the following projects and programs: Capital Renewal Requirements of \$8.00 million; Athletic Field Maintenance of \$5.64 million; ADA compliance funding of \$3.95 million; ongoing development such as Laurel Hill development, emergency road repairs and developer defaults of \$1.96 million; Park Authority Grounds, Building and Equipment Maintenance of \$1.68 million; continued revitalization maintenance and support of \$1.06 million; funding associated with the County's Environmental Improvement Program of \$0.54 million; and obligations and commitments to the School-Age Child Care (SACC) program, the Northern Virginia Community College, and the annual Salona property payment of \$4.19 million.

In addition to the General Fund support, the FY 2015 budget includes a recommended increase in the Athletic Services Fee for rectangular field users from \$5.50 to \$8.00 per participant per sport. In addition, an increase in the post season tournament fees from \$15 to \$50 for County teams and \$100 for non-County teams is recommended. These changes are based on recommendations detailed in the July 2013 Synthetic Turf Task Force Report. The increased revenues of \$0.37 million, supplemented with an increase of \$0.99 million in General Fund support, will begin to address increased field maintenance requirements and the replacement requirements associated with synthetic turf fields. Synthetic turf fields are viewed as crown jewels in our athletic field inventory because they provide even playing surfaces and more safety; offer similar playing conditions to natural turf fields; need no watering or mowing; use no fertilizers or pesticides; can be used year-round and in most weather conditions; do not need to be closed to protect or re-sod the grass; and have a significant life cycle with reduced and easier maintenance requirements.

Details about the Capital program are available in the Capital Projects Overview of the Overview volume.

#### ♦ Debt Service

In addition to requirements associated with School debt service, FY 2015 General Fund support of County debt service requirements is \$133.74 million, an increase of \$14,944,165 over the FY 2014 level. The FY 2015 funding level supports debt service payments associated with existing debt service requirements including the \$289 million in bonds sold in January 2014, the first year of debt service payment for the new Merrifield Human Services Center, the new Providence Community Center, the rehabilitated Lincolnia Senior Center and Residence and for short term borrowing for capital renewal initiated in FY 2014. During FY 2015 it is anticipated that a general obligation bond sale of approximately \$265 million will be conducted to fund cash requirements for on-going capital projects for School and County purposes. This bond sale estimate is consistent with the FY 2015-FY 2019 Advertised Capital Improvement Program (With Future Fiscal Years to 2024).

### Employee Compensation (Pay and Benefits)

\$29.54 million

### ♦ Impact of a 1.29 percent Market Rate Adjustment (MRA) to be awarded in July 2014

Funding of \$14.10 million is included for the full-year impact of a 1.29 percent MRA increase effective July 2014 for all employees. The MRA provides a guide to the amount of pay structure adjustment needed to keep County pay rates competitive with the market. It is based on a calculation approved by the Board of Supervisors. The calculation consists of the following components:

- Consumer Price Index (CPI) for the Washington-Baltimore area. The U.S. Department of Labor's Bureau of Labor Statistics prepares this index. The CPI closely monitors changes in the cost of living. The CPI represents 40 percent of the index.
- Employment Cost Index (ECI). The U.S. Department of Labor's Bureau of Labor Statistics prepares the ECI. The ECI measures the rate of change in employee compensation (wages and salaries). The index used by the County measures changes in employee compensation for "Civilian" workers. This includes private sector, state, and local government employees. Federal employees are not included in this index. The ECI represents 50 percent of the index.
- Federal Wage Adjustment for the Washington-Baltimore area. The Federal Office of Personnel Management prepares this wage adjustment. Fairfax County will use the most current approved wage adjustment in budget calculations. However, because of the timing of the approval of the Federal Wage Adjustment and Fairfax County's budget cycle, Fairfax County will use the wage adjustment from the previous January. The Federal Wage Adjustment represents 10 percent of the index.

The Board has expressed a desire to increase the MRA to 2 percent. An additional \$7.76 million will be necessary if this adjustment is approved.

### Impact of compensation market studies for Fire and Rescue employees to be awarded in July 2014

Funding of \$5.19 million is included for the full-year impact of a 3 percent increase effective July 2014 for all uniformed Fire and Rescue employees based on the County's current methodology which is to make adjustments to Public Safety pay scales when the midpoints of two out of three designated classes in each of the Public Safety groups fall more than 5 percent behind the market average midpoints. For Police, those classes are Police Officer I, Police Officer II, and Police Captain. For Sheriff, those classes are Deputy Sheriff I, Deputy Sheriff II, and Deputy Sheriff Captain. For Fire, those classes are Firefighter, Fire Technician, and Battalion Chief. Current compensation policy is to target the 50th percentile of midpoint pay rates of Metropolitan Washington area comparators: City of Alexandria, Arlington County, District of Columbia, Loudoun County, Montgomery County, Prince George's County, and Prince William County. Midpoint rates provide a consistent point of

comparison in analyzing rates of employers with various pay range (minimum to maximum) spreads. As agreed upon by the Board of Supervisors and the Fire and Rescue Department, the average of the hourly midpoint rates is used rather than the annual midpoint rates.

For FY 2015, analysis of the market using the above methodology and policy results in the requirement for a pay adjustment for Fire and Rescue classes. A 3 percent adjustment results in 2 of the 3 classes being in market. No adjustment is necessary for Sheriff and Police classes based on the results of the market study.

### Impact of compensation market studies for general County employees to be awarded in July 2014

Funding of \$1.22 million is included for the full-year impact of recommendations for regrades based on comparisons of Fairfax County midpoints to market midpoints for benchmark job class matches. The market is identified as Arlington County, City of Alexandria, District of Columbia, Loudoun County, Montgomery County, Prince George's County, and Prince William County. Private companies and other authorities, boards, and commissions operating in these areas are also included from time to time depending on the class(es) surveyed. The trigger point for recommending re-grades for these benchmark and classes is if they are less than 95 percent of the market average midpoint. Since market adjustments have not been made during the last several years, all County benchmark job classes were reviewed in the fall of 2013. It is anticipated that roughly half of non-uniformed classes will be reviewed each year beginning in FY 2016.

Using the current methodology of comparing Fairfax County midpoint to market midpoint, an upward adjustment of one pay grade is recommended for 11 benchmark job classes (Speech Pathologist II, Physical Therapist II, BHN Nurse Specialist, Public Health Nurse II, Electronic Equipment Technician I, Welder I, Naturalist I, Automotive Mechanic I, Instrumentation Technician, Nurse Practitioner and Physician's Assistant) and an upward adjustment of two pay grades for 2 benchmark job classes is recommended (Pharmacist and Graphic Artist II). The impact of this study is also applied to 52 related job classes. Employees in these job classes will receive an increase of either 1.5 percent or 3 percent depending on where they are in the pay scale.

### ♦ Public Safety Longevities

Funding of \$1.55 million is included for the full-year impact of longevity increases provided to uniformed employees in FY 2014 and for partial year costs for longevity increases provided to uniformed employees in FY 2015. Public Safety employees who have reached a combination of length of service (15 and 20 years) and have otherwise reached the top step of their pay scale are eligible for longevities.

#### **♦** Retirement Funding

The FY 2015 budget includes a net \$2.12 million increase for fiduciary requirements associated with the County's retirement systems and as a modest investment to strengthen

our funding ratios. The County's retirement systems all saw healthy returns in FY 2013 and improved funding ratios. In addition our recent experience study, performed every five years by an outside actuary, had identified some positive trends that are still used in the assumptions for identifying the employer contribution rates. However, as recent financial reporting requirement changes are implemented and as rating agencies take a different view of funding ratios, it is important to continue to be flexible as we fund our retirement obligations. In the corridor method of funding, a fixed contribution rate is assigned to each system and the County contributes at the fixed rate unless the system's funding ratio falls outside the pre-selected corridor of 90-120 percent or if benefit enhancements are approved. If the funding ratio falls below 90 percent, the unfunded actuarial accrued liability below 90 percent is amortized over 15 years in order to return the funding ratio to 90 percent. At the Board of Supervisors' direction, staff conducted a comprehensive examination of the corridor policy in FY 2010 and concluded that the corridor approach should be maintained, as it has cushioned the County from dramatic rate increases in the past. At the same time it is unlikely that the funding ratios for the three systems will increase significantly over the next few years based on the current corridor parameters. Consequently, while the corridor will remain at 90-120 percent, as codified in the Fairfax County Code, the County will increase funding to the systems to allow amortization of the unfunded actuarial accrued liability to 100 percent. The employer contribution rates were increased in FY 2011 to allow for amortization to a 91 percent level. In FY 2015, employer contribution rates are further increased to allow for amortization to a 93 percent level. It is anticipated that increases in the employer contribution rates will continue each of the next several years to fund amortization to a 100 percent level by the end of the decade.

### ♦ Police Officer's Employee Contribution Rate

The employer contribution rate for the Police Officers system is also required to increase due to a reduction in the employee contribution rate from 10.00 percent to 9.32 percent, which is the first reduction in the two-year phased reduction from 10.00 percent to 8.65 percent. Over a period of years, the County has been reducing the employee contribution rate, and, at this point, the rate has been decreased from 12 percent to 10 percent with a goal of making the benefit more comparable between the Police and Uniformed Retirement systems, recognizing that Police do not participate in Social Security and the benefit structure and contribution rates are different between the two systems. The cost of the adjustment is \$0.62 million.

#### Health Insurance and Other Benefits

An increase of \$4.04 million is primarily due to the full-year impact of calendar year 2014 premium increases and costs associated with a projected 8 percent premium increase for all health insurance plans, effective January 1, 2015, and for Social Security (FICA) requirements in FY 2015. Additionally, dental insurance and group life insurance premiums are projected to increase 5 percent in calendar year 2015. It should be noted that these premium increases are budgetary projections only, and final premium decisions will be made in the fall based on updated claims experience.

### **♦** Employee Development

An increase of \$0.40 million is included for enhanced succession planning and employee development opportunities and to fund a portion of the certification requirements that employees have in order to perform their jobs.

Public Safety \$14.23 million

### **♦** E-911 Fund Support

An increase of \$6.19 million is necessary to ensure full operational capabilities of the E-911 system. The current E-911 center became operational in Fall 2009 and it is necessary to begin the replacement cycle for a number of components of the system as they reach the end of their useful life and as technology changes require refreshes. Of the total, \$5.00 million is specifically for Information Technology related requirements including the necessary replacement of equipment such as public safety 9-1-1 Computer Aided Dispatch (CAD) equipment and technology infrastructure, and the 9-1-1 telephone system. While Verizon will continue to maintain and operate the 9-1-1 services lines, the telephony system hardware and software located within the County's 9-1-1 center necessary to answer and dispatch 911 calls for service will not be supported or maintained by Verizon past the end of the current contract on January 1, 2015. A new server-based technology is planned, similar to systems supported for many other County agencies and applications and can be more easily maintained and updated. The new technology is a foundation that will support the implementation of next generation 911, and integration of multi-media data, radio and other communications in the future. The remainder of the funding requirement is primarily the result of increasing personnel services funding to ensure 24-7 coverage of the facility based on current call volume.

#### Wolftrap Fire Station – Station 42

An increase of \$4.16 million is required for the full year funding of the Wolftrap Fire Station. Although the station construction was completed, the FY 2014 budget delayed the opening of Station 42 until January 2015 due to budget constraints. However, as part of the FY 2013 Carryover Review, the Board approved accelerating the opening based on recent response time analysis which indicated an earlier opening would be beneficial to the response area. At Carryover, funding was identified to begin operation of a single engine unit out of Station 42 beginning in October 2013 and the full opening of the station beginning in July 2014 rather than January 2015. In order to accommodate this acceleration, one-time funding was required to cover the overtime to staff the engine company during FY 2014 and to support the costs of a recruit school during FY 2014 to ensure staffing of the fully operational station for the full year in FY 2015. At that time 29/29.0 FTE positions were created in FY 2014, and this funding is necessary to meet the ongoing operational requirements of the station in FY 2015.

### ◆ Fire and Rescue Vehicle Replacement

An increase of \$1.00 million is required to support the first year of a multi-year plan to gradually increase the annual contributions to the Large Apparatus Replacement Fund and Ambulance Replacement Fund. This funding is in addition to the department dedicating additional grant funds, additional baseline funds and one-time contributions in support of this effort. Additional contributions are required due to increasing costs of vehicles, some fleet growth, and a contribution level that has remained flat since FY 2007. Without additional funding, the replacement reserves will be depleted by FY 2017.

### ♦ Advanced Life Support (ALS) Schools

An increase of \$1.00 million is included to fund required Advanced Life Support (ALS) schools in FY 2015. The Fire and Rescue Department (FRD) will need to hold three recruit schools in FY 2015 rather than the normal two schools to address higher than normal vacancies, accommodate growth due to SAFER grant awards and the opening of the Wolftrap Fire Station, ensure adequate daily staffing, and help control overtime costs. This increase will allow FRD to maintain required ALS provider levels, increase diversity among ALS providers, and invest in current FRD staff. It should be noted that there will be no net cost to the County associated with this action as an increase of \$1.0 million in EMS Transport Fee revenue is being targeted to offset this increased expenditure, as described earlier.

### **♦** Commonwealth's Attorney staffing

An increase of \$0.54 million is required for the establishment of 3/3.0 FTE Senior Assistant Commonwealth's Attorney positions, additional limited-term support, and associated Operating Expenses due to significant workload-related issues. Recent changes in the law, increased preparation time for cases and time spent in trial, requirements for written responses to all motions made by the Defendant in Circuit Court, and the increased number of traffic courtrooms have all impacted the Office of the Commonwealth's Attorney. In addition, there have been substantial increases in key Police enforcement priorities such as DWI arrests and these cases have become much more complex through legislation and case law. As an example of the shortage in staffing, the ratio of attorneys per citizen for the four largest court systems in the state are 1 per 5,534 in Richmond, 1 per 6,643 in Norfolk, 1 per 12,082 in Virginia Beach, and 1 per 44,744 in Fairfax.

### Fire Prevention Division staffing

An increase of \$0.24 million is associated with the establishment of 2/2.0 FTE Engineer III positions to support the Fire and Rescue Department's Fire Prevention Division (FPD). These positions will support the County's economic development and revitalization goals, improve development process timelines and address rising workload requirements to ensure that the capacity exists to meet customer expectations and respond to development opportunities. In 2013, the Fire Marshal's Office conducted approximately 9,200 plan reviews, which reflects an increase of one-third over the 6,915 reviews completed just four years earlier in 2009. This workload is anticipated to increase further in subsequent years. Also, there has been a significant increase in non-plan review duties, such as attending new

project meetings and increased training requirements that impact the amount of available plan review time. In addition, other agencies responsible for other types of reviews in the process (mechanical, electrical) have added a substantial number of positions, allowing them to complete reviews more quickly often causing a bottleneck on plans review to occur in FPD.

#### **♦** Animal Shelter staffing

An increase of \$0.12 million and 2/2.0 FTE Administrative Assistant II positions is required to support the renovated Animal Shelter facility. The expanded facility includes approximately 14,000 additional square feet and double the number of kennels to address an increasing volume of animals requiring housing. It should also be noted that the completion of the shelter renovations, including a second lobby with staffing requirements, will result in expansion of community-based programs. In order to address a projected increased number of visitors and other operational requirements of the renovated Animal Shelter, an additional two administrative positions are included.

### ♦ Animal Shelter Operating Adjustment

An increase of \$0.08 million in funding is required due to the cost of services associated with spaying and neutering dogs and cats prior to being put forward for adoption from the Animal Shelter. This additional appropriation will be recovered as part of a revised adoption fee structure that will now include the cost of spaying and neutering animals and differentiate the cost between different types and age groups, resulting in no net cost to the County. There are cost, humane, and customer service reasons for spaying and neutering adoptable animals ahead of time. Reducing an animal's length of stay at the shelter reduces shelter operating expenditures, opens spaces to aid more animals in the community, and helps prevent a decline in behavior. This policy change is intended to serve as an incentive to adopt from the shelter and will eliminate the need for staff time coordination and the subsequent follow up between the shelter, contracted vet and adopter, which exists under current adoption policy.

#### Department of Code Compliance (DCC) staffing

An increase of \$0.03 million is associated with the establishment of 1/1.0 FTE Administrative Assistant IV position to support administrative-related needs within DCC's Customer Services Branch. The position will replace a part time position based on increasing workload within this relatively new agency as new programs, such as the County's Rights-of-Way and illegal sign abatement programs have been added and as service levels in existing programs such as the Special Investigations Unit have increased.

### Cost of County Operations

\$12.23 million

### **♦** Information Technology Projects

An increase of \$4.44 million is required to meet additional funding requirements for Information Technology projects in FY 2015. The General Fund support for information technology projects was held artificially low during the last several years as a result of budget constraints. I am recommending a multi-year process to increase funding for Information Technology to include another \$5.00 million increase in FY 2016. A total of \$10.4 million in IT project development is funded in FY 2015 supported primarily by a General Fund transfer of \$7.35 million and a transfer from the Cable fund. This funding supports initiatives that meet priorities established by the Senior Information Technology Steering Committee. These initiatives include a mix of projects that provide benefits for both citizens and employees and that adequately balance new and continuing initiatives with the need for securing and strengthening the County's technology infrastructure. One of the major projects included is \$1.0 million to replace the Police Records Management system based on dramatic changes in the public safety solutions industry. The new system will be a next generation law enforcement case management system which will also enhance the implementation of electronic summons and reporting. Also included is \$2.9 million in infrastructure and support services to ensure the County's IT architecture stays up to date and operable; \$2.1 million for various document imaging and case management projects within the Department of Family Services in programs impacting children and families; \$1.5 million for electronic plan submission and review projects in Land Development Services to allow online submission of developer plans and an E-Plan project with the Department of Planning and Zoning to allow for automated submission of various zoning applications; and \$0.6 million to replace the Parks management and information system which is necessary for class, camp and program registration and check ins.

#### **♦** County Insurance

An increase of \$2.19 million is required to reflect anticipated increases in expenditures in FY 2015 and to adjust for the existing imbalance in FY 2014 between revenues and expenditures which will result in a budgeted catastrophic reserve well below the policy level. Increases in FY 2015 expenditures are projected due to anticipated worker's compensation requirements.

#### ♦ Facilities Management

A net increase of \$1.17 million is required for annual rent-based adjustments for the County's lease contracts as well as additional requirements for expanded space for the Police Warehouse and temporary facilities while the Herndon Fire Station is under construction.

#### Revenue Stabilization Fund

An increase of \$1.03 million is required to maintain the Revenue Stabilization Fund Reserve at the target level of 3 percent of General Fund disbursements.

### Information Technology computer (PC) replacement

An increase of \$0.71 million is required to reflect updated inventory counts and revised costs, primarily associated with licenses and software requirements, following a comprehensive review of the PC Replacement Program conducted in FY 2014 and as a result of negotiations with the vendors providing licenses for County machines.

### ♦ Office of Elections staffing

An increase of \$0.29 million and an additional 3/3.0 FTE positions are included in the Office of Elections. A Bi-Partisan Election Process Improvement Commission was established by the Board of Supervisors to review operations subsequent to the 2012 Presidential election and to identify improvements and efficiencies to ensure access and convenience for voters in future elections. The Commission presented their findings at the March 19, 2013 Board Meeting. In FY 2015 additional funding and positions have been included to ensure the agency has sufficient resources to address the Commission's recommendations.

The first new position, 1/1.0 FTE Business Analyst position is required to provide additional Expertise is required due to increased technical technical support in the agency. requirements related to additional electronic poll books; the acceptance of online voter registrations; initial efforts associated with an online ballot delivery system due to new state requirements; the increasing technology needs of satellite absentee voting locations due to Central Absentee Precinct technology and the state database becoming more complex; the finalization of the voter registration project; the purchase of new voting equipment; and the varying forms of technology used to provide voter information. An additional 1/1.0 FTE is included to support a language outreach position to ensure the County is compliant with the language accessibility requirements of the Voting Rights Act. In October 2011, Fairfax County was notified of the need to immediately comply with the language accessibility requirements of Section 203 of the Voting Rights Act for the Spanish language. As a result, the County was required to provide ballots and all voter related election materials in Spanish in all subsequent elections. Funding was provided in FY 2014 to cover costs associated with printing and translation services; however, the office requires an additional position to manage the current, and significant, future requirements anticipated in this area. Finally, 1/1.0 FTE position is required to oversee Election Officer recruiting and training efforts. There is a substantial need in this area due to the advancing age of current Election Officers. Approximately 30 percent of the County Election Officers are over the age of 70 and only 15 percent are under the age of 50. Having positions dedicated to performing these important functions will allow existing staff to perform election-related activities in a more efficient and economical manner.

### ♦ Contract Rebates and Surplus and Excess Property Program staffing

An increase of \$0.29 million and 3/3.0 FTE positions are required to support additional workload requirements associated with contract rebates and the Surplus and Excess Property Program. It is important to note that in addition to addressing workload requirements, these positions are anticipated to result in additional revenue which will fully offset their cost. The agency has experienced a significant growth in contract rebate workload primarily associated with the County's participation in cooperative purchasing programs and acting as the lead jurisdiction for four national contracts sponsored by the U.S. Communities Purchasing Alliance. Revenue generated as a result of the County's participation in cooperative purchasing programs increased by 9.9 percent from FY 2011 to FY 2013 and is anticipated to increase by approximately 26 percent from FY 2013 to FY 2015. The Surplus and Excess Property Program, which allows County agencies to sell used items to the public, has experienced significant growth in the number of web-based auctions. Between FY 2012 and FY 2013, the number of online auctions increased from 449 to 1,158 and in FY 2014 the number of online auctions is projected to increase to over 4,500. These sales are anticipated to result in revenue of nearly \$2.0 million in both FY 2014 and FY 2015.

### **♦** Additional Funding for Library Materials

An increase of \$0.25 million is included to supplement the Library's materials budget. This additional funding will allow for the purchase of nearly 13,000 items in areas such as children's homework support, additional copies of popular non-fiction, college guides, tests and job skill manuals, and additional copies of classic non-fiction titles. This increase is the first of a four year commitment to increase the collections within libraries.

Human Services \$8.50 million

We must continue to leverage our ability to assist the most in need in the community and maintain the safety net to which the Board is so committed. Some of the most significant Human Services adjustments are discussed below, representing priorities of the Board as well as maintenance of funding for programs that are losing their grant funding:

#### **♦** Contract Rate Increases

An increase of \$2.17 million is required to support a contract rate increase for the providers of Human Services in the County, especially important for our non-profits. Services provided contractually are a critical part of the Human Services system with both for-profit and non-profit vendors partnering with the County to ensure a broad array of services are available to the community. Each year individual contracts are let for the various services, and program staff and the community providers negotiate funding requirements. To keep pace with inflation, pay and benefits the County periodically funds contract rate increases so service delivery levels are not reduced to accommodate the increased cost of doing business. This funding is spread between the Department of Family Services, the Health Department, the Office to Prevent and End Homelessness, the Department of Neighborhood and Community Services and the Fairfax-Falls Church Community Services Board.

### Redeployment of Positions and new positions to Address Increasing Public Assistance Caseloads

An increase of \$1.73 million is required to fund the redeployment of 18/18.0 FTE positions and the creation of 3/3.0 FTE new positions needed to address increasing public assistance caseloads in the Self-Sufficiency division. It is hoped that the additional positions will be sufficient to address current caseloads; however, additional workers will be needed to address future growth. Most notably, at least 9,000 new FAMIS cases are being transferred, effective March 1, to DFS from the state related to the implementation of the Patient Protection and Affordability Care Act (PPACA). The existing positions are Day Care Center Teachers I that are vacant due to the SACC conversion of merit positions to benefits-eligible positions. Instead of abolishing these positions, I am redirecting them to address public assistance caseloads that have increased by more than 60 percent since FY 2008. In addition, the caseload increase is continuing. While there was an initial significant jump after FY 2008, just between FY 2010 and FY 2013, the average monthly caseload for public assistance programs increased almost 17 percent from 71,373 to 83,458. In 2012 the Self-Sufficiency Division completed implementation of a new service delivery model whereby work is disaggregated and assigned by specific processes rather than the traditional case management model. This model has been very successful and has allowed the Self-Sufficiency Division to manage the increasing workload with no new positions; however, given the continued growth in caseloads, additional positions are now needed. It is hoped that the additional positions will be sufficient to address current caseloads; however, additional workers may be needed to address future growth. The expenditure increase is fully offset by an increase in revenue for no net impact to the County.

### ♦ Fairfax-Falls Church Community Services Board Intellectual Disability Graduates

An increase of \$1.30 million in operating expenses supports 74 of the 121 June 2014 special education graduates of the County Public Schools turning 22 years of age who are eligible for day support and employment services and who currently do not have a funding source for such services. The County support meets the Board's commitment to ensure that all eligible graduates seeking services have funding.

#### ♦ Behavioral Health Services for Youth

An increase of \$1.00 million and 3/3.0 FTE positions is associated with expanding behavioral health services for youth and families as a result of the recommendations presented to the Human Services Committee of the Board of Supervisors on October 1, 2013. These recommendations were the direct result of the guidance included by the Board of Supervisors as part of the FY 2014 Adopted Budget directing staff to identify requirements to address youth behavioral human services requirements in schools and the broader community. An Interagency Youth Behavioral Health Services Work Group, with representatives from County human services departments, Fairfax County Public Schools and the Fairfax Partnership for Youth, was convened to identify the array of youth services currently being provided as well as services that are necessary to address the most pressing needs in the community. It is estimated that between 400 and 500 youth and their families are in need of interventions and services for emerging mental health or substance use issues.

FY 2015 funding creates a new program unit which will implement a Systems of Care model by connecting the continuum of supports and services across County agencies, FCPS and community partners. The new unit will develop new policies and procedures on providing care coordination and service delivery, as well as oversight, to the various entities delivering services along the continuum. Additionally, the new unit will also be responsible for implementing contractual services for individuals with emerging mental health and substance use issues. The Interagency Youth Behavioral Health Services Work Group will continue its work and make final recommendations by May 2014 focusing on developing protocols to ensure effective cross-system coordination of services. Work will also be done on how to track system performance measures and outcomes. It should be noted that in addition to the new funding, \$200,000 funded as part of the FY 2014 Adopted Budget for behavioral health services for youth is available for this program.

## Consolidated Community Funding Pool

An increase of \$0.74 million, or 7.53 percent, is included to support the community organizations providing Human Services in the County. FY 2015 is the first year of a two-year funding cycle. The Consolidated Community Funding Advisory Committee (CCFAC) has organized the FY 2015/FY 2016 funding priorities according to four areas (Prevention, Crisis Intervention, Self-Sufficiency and Long-Term Supportive Services), and adopted corresponding outcome statements. The CCFAC also recommended target percentage ranges for each priority area, which are intended to be used as guidelines for applicants and for the Selection Advisory Committee. The Board of Supervisors approved these funding priorities on July 9, 2013.

#### School Readiness

An increase of \$0.71 million and 3/3.0 FTE Child Care Specialist II positions is associated with expanding school readiness activities in support of community programs serving young children. School readiness describes the capabilities of children, their families, schools and communities that will best promote student success in kindergarten and beyond. Early childhood education programs support the development of children's cognitive, social, emotional and physical development skills which are strong predictors of success in school. In the fall of 2012, 33 percent of kindergartners in FCPS were eligible for free/reduced meals; 16 percent of kindergartners in FCPS did not meet the reading intervention benchmark and were referred for services; and 6 percent of children under the age of 5 were living below the poverty level. The County addresses school readiness through quality community-based programs that are accessible even to those most vulnerable. Additional funding has been included in FY 2015 to expand and support community-based programs. Funding is aimed at creating a network of programs that promote school readiness through the alignment of curricula to the Virginia Foundation Blocks for Early Learning, as well as supporting children living in poverty to reach fall kindergarten benchmarks. Funding specifically supports the following community-based school readiness initiatives:

 Neighborhood School Readiness Teams (NSRTs): NSRTs exist to support school readiness in communities where there are large numbers of children at-risk for school

failure by fostering collaborative partnerships between schools, County, community and early childhood programs. The teams develop and implement action plans to support school readiness to ensure that children successfully transition to kindergarten. The expansion of the NSRTs included with this funding will make it possible for all Title I elementary schools to participate on a team.

- Virginia Quality Rating and Improvement (VQRIS): VQRIS enables additional County child care centers/preschools and family child care homes serving children living in poverty to participate in this key program that defines standards for early childhood education and creates a framework for accountability. This funding will enable an additional 30 programs to be rated and receive mentoring each year.
- Coaching and Professional Development: Increased coaching and professional development opportunities for early childhood educators in community programs will support quality early care and education. Funding will enable the County to provide on-site coaching to 360 early childhood professionals in child care centers, preschool settings, and family child care homes.
- Virginia Preschool Initiative: The Virginia Preschool Initiative serves at-risk four-year
  olds in a comprehensive preschool program in community-based settings (child care
  centers, preschools and family child care homes) and Fairfax County Public Schools.
  Additional funding has been included to serve an additional 50 children in communitybased settings. This funding will also allow the County to draw additional state revenue
  totaling \$150,000.

The County has worked closely with FCPS to develop a mixed-delivery system providing community-based as well as school-based options for school readiness. Most notably, FCPS has proposed expanding school-based services in the Virginia Preschool Initiative. FCPS has indicated an additional 34 children can be served in FY 2015 if an additional \$0.4 million is provided in the FCPS budget. It is hoped that the FCPS School Board will support the expansion of school-based programs; however, expansion of community-based programs is not contingent on additional school funding.

#### Evening Reporting Center (ERC) Program

An increase of \$0.29 million and 2/2.0 FTE positions is included to support the Evening Reporting Center (ERC) in the Juvenile and Domestic Relations District Court, which provides a community-based detention alternative for youth who violate their terms of probation or who commit new crimes while on probation and enhances the range of existing detention alternatives that are available to probation officers in the South County Probation Unit. Grant funding initially supported the program through FY 2014; however, those funds are no longer available in FY 2015.

#### **♦** Virginia Initiative for Employment, not Welfare (VIEW)

An increase of \$0.27 million is associated with the VIEW program. The VIEW program provides employment and training services to Temporary Assistance for Needy Families

(TANF) recipients who are required to participate in the program as a condition of eligibility, and to TANF recipients who volunteer to participate. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County.

#### ♦ Intervention Prevention Education (IPE) Program

An increase of \$0.20 million is included to continue contracted support for the IPE Program, the only County program specifically targeted to offering gang prevention and intervention services to Fairfax youth. The program in the Juvenile and Domestic Relations District Court promotes the integration of intervention services across service systems to include employment, mentoring programs, recreation programs, mental health, court services, schools and other community agencies. The types of services provided are community and street outreach, individual and family services, mentoring and employment services. Grant funding initially supported the program through FY 2014; however, those funds are no longer available in FY 2015.

#### ♦ Program Manager for Domestic and Sexual Violence Services

An increase of \$0.14 million and 1/1.0 FTE Program Manager position will address both increasing caseloads and the complexity of work in the Office for Women and Domestic and Sexual Violence Services. This position will allow for more targeted and expert coordination within domestic violence services. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County. Additional funding will be required for FY 2016 to replace grant funding for domestic violence services that will no longer be available.

#### **♦** Kinship Care Program staffing

An increase of \$0.11 million and 1/1.0 FTE Social Services Specialist III position is associated with the Kinship Care program in the Children, Youth and Family division. Kinship Care involves placing children with kin, rather than the traditional foster care model. This position will help ensure successful placement and positive outcomes for children, while decreasing placement costs. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County.

#### Adoption Subsidy Program

A decrease of \$1.00 million in Operating Expenses associated with the Adoption Subsidy program is included in FY 2015. Program spending has declined significantly due to the maximization of Medicaid as an alternative funding source for these subsidies; therefore, this adjustment reconciles program year funding to actual experience. The expenditure decrease is fully offset by a decrease in federal and state revenues for no net impact to the County.

#### Continue Implementing the New Staffing Model in the SACC Program

Beginning in FY 2010, new SACC rooms were opened using a modified staffing model which utilized a combination of merit and benefits-eligible employees. In FY 2014, staff began implementing the new model in all SACC rooms. A total of 75 Teacher I merit

positions will be converted to benefits-eligible positions as they become vacant. Of this total, 30 were converted in FY 2014. Based on the current rate of attrition, it is expected that the remaining Teacher I positions will be converted in FY 2015. As a result, savings of \$0.27 million in Fringe Benefits will be realized in Agency 89, Employee Benefits, in FY 2015. The original estimate of 115 position reductions has been modified to accommodate the redeployment of positions, such as the 18 needed immediately for self-sufficiency as discussed earlier.

New Facilities \$4.03 million

#### ◆ Funding for Operations and Maintenance Positions for Merrifield Human Services Center

An increase of \$1.67 million and 4/4.0 FTE positions is required for the new Merrifield Human Services Center, a new 200,000 square foot facility, scheduled to open in September 2014. This facility will consolidate Fairfax-Falls Church Community Services Board (CSB) programs from various leased sites and provide 24/7 Emergency Services, and house programs such as mental health, substance use disorders, intellectual disabilities, health and wellness, youth and administrative services, as well as Inova services through a 10-year lease agreement of 40,000 square feet in the facility. The positions are required to address daily service and general maintenance requirements for HVAC systems which include heating, ventilation, air conditioning equipment, chillers, heat-pumps, boilers, furnaces, air conveyance systems, and control systems. Of the total, \$0.31 million supports the positions which will also support maintenance activities as needed at neighboring County facilities, resulting in reduced response times and increased service delivery to facility customers. Other satellite maintenance shops, such as the Government Center Complex, Public Safety Complex, McConnell Public Safety and Transportation Operations Center (MPSTOC) and South County use a similar maintenance operating model as proposed for Merrifield Human Services Center. The remaining funding of \$1.36 million is required for utilities, custodial contracts, security, repair/maintenance, and landscaping costs associated with fullyear costs for this facility.

#### **♦** Providence Community Center

An increase of \$1.38 million and 7/7.0 FTE positions is required for the new Providence Community Center. The 7/7.0 FTE new positions will organize, manage and supervise activities and programs (e.g., adult programming, youth and family programming, community engagement, programs for people with disabilities, programs and services with clinical elements) at the new community center. The staffing structure is comparable to the 6/6.0 FTE positions at Gum Springs Community Center with the addition of 1/1.0 FTE position at Providence Community Center to implement a Therapeutic Recreation program. The number of persons projected to use the facility is approximately 142,000, which is 2 percent more than the FY 2014 average number of participants (139,190) currently utilizing a similar Fairfax County community center with accommodations for a senior center and a teen center.

#### ♦ Utility and maintenance costs for new facilities

A net increase of \$0.50 million is required for custodial, utility, repair and maintenance, and grounds maintenance costs associated with the partial or full year opening of new or expanded facilities in FY 2015. These facilities include the Bailey's Crossroads Fire Station, Fire and Rescue Training Academy Renovation and Expansion, McLean Police Station Renovation and Expansion, Providence Community Center, Woodrow Wilson Library Renovation and Expansion, Reston Police Station Renovation and Expansion, County Indigent Cemetery and the Newington DVS (Department of Vehicle Services) Renovation and Expansion. These new facilities will provide an additional 145,760 square feet to the current square footage maintained by the Facilities Management Department.

#### ♦ Mondloch Place

An increase of \$0.28 million reflects the additional funding needed to support Mondloch Place, which provides permanent housing to formerly homeless single adults. The 20 fully furnished efficiency rental units offer onsite supportive services operated by a local nonprofit provider. The funds will pay the contract costs to operate the program including staffing of the facility. The residents will pursue greater self-sufficiency through job training, life skills training, healthcare and case management.

#### **♦** Katherine K. Hanley Townhomes

An increase of \$0.21 million reflects the additional funding needed to support the Katherine K. Hanley Townhomes, which will provide permanent supportive housing and services to families with children under age 18 who are headed by a person with disabilities, currently homeless and are determined by an admissions team to have no other housing options. Two three-unit buildings (for a total of six units) are being constructed on the site adjacent to the Katherine K. Hanley Family Shelter and are scheduled to open in December 2014. The funds will pay the contract costs of staffing the program.

# **Community Development**

*\$4.00 million* 

We have been very successful focusing increased land development fees on necessary investments in economic development support, especially positions supporting land development processing. In addition, the County has been proactive making investments in opportunities such as the World Police & Fire Games and the Inova Translational Medicine Institute. Some of the most significant Community Development adjustments are discussed next. There is also a \$0.75 million reduction in Contributory payment requirements due to the elimination of operational support for the Lorton Arts Foundations.

#### ♦ Economic Development Core Team

An increase of \$2.27 million is required to provide baseline funding for positions previously held vacant in the Department of Public Works and Environmental Services – Land Development Services to process land development applications, fund 7/7.0 FTE new positions added but not funded in FY 2014 for the Economic Development Core Team, as

well as for 2/2.0 FTE additional positions supporting revitalization areas. This adjustment is reflective of the current and forecasted level of permitting and processing workload in the department and necessary to support the revenue base being generated as a result of this activity. The Board approved an Economic Development staffing plan at their March 18, 2013 Budget Committee meeting. At that time, these 7/7.0 FTE additional positions were identified for FY 2015 as part of a phase-in of expanding services in consultation with industry to ensure that the economic development goals of the County were being met. The balance of the funding is for 2/2.0 FTE new positions to continue to support County revitalization efforts. These positions will coordinate and review projects in the revitalization areas of Fairfax County, to include participation from rezoning through final development plans, maintain consistency and expedite the review and approval of all development plans.

#### **♦** World Police and Fire Games

An increase of \$1.75 million in contributory payments is made to support the Fairfax 2015 World Police and Fire Games. The total contribution in FY 2015 is \$2.00 million, including this increase. There was also an increase of \$1.0 million added at the FY 2013 Carryover Review, for a total of \$3.0 million, completing the County cash commitment for funding the Games. The games are an Olympic-style event held biennially throughout the world to promote friendly competition, camaraderie, and international relationships among the participants. This event is anticipated to generate considerable revenue through the thousands of visitors that will come to Fairfax County for the Games and will stay in local hotels, eat, and shop at County establishments. The 10-day event is projected to bring as many as 10,000 participants and 15,000 visitors to Fairfax County. Additional corporate and private support is also being generated for this effort. It is also important to note that the County is supplying in-kind support such as office space and staff detailed to assist with the Games.

#### ♦ Inova Translational Medicine Institute

An increase of \$1.10 million is required for the first year of a ten year funding commitment to the Inova Translational Medicine Institute (ITMI), an important economic development opportunity for the County. The Institute is Inova's initiative to bring personalized medicine to Northern Virginia. It is designed to lead the transformation of healthcare from a reactive to a predictive model using technological innovation, pioneering research and sophisticated information management. The goal is to provide the right treatment for the right patient at the right time, and ultimately prevent disease in the first place. The long-term work of ITMI will enable Inova to successfully and quickly translate advances from genomics (the study of genes and their function) and the molecular sciences to patients, optimizing individual health and well-being. Consistent with Board direction, funding of \$1,100,000 has been included as part of the FY 2015 budget to establish a partnership with ITMI.

## ♦ Positions to support Transportation funding added in FY 2014 and other Transportation Requirements

A net increase of \$0 and 12/12.5 FTE positions is associated with supporting transportationrelated programs in FY 2015. Starting in FY 2014, the County will annually benefit from approximately \$125 million annually in regional revenues dedicated to transportation as a result of the State Transportation funding plan approved during the 2013 Session by the General Assembly (HB 2313). On January 28, 2014, the Board approved a list of nearly 230 priority local roadway and transit projects that will require various amounts of staff management, oversight, and review over the foreseeable future. Of the total positions, 6/6.0 FTE new positions are included in Fund 40010, County and Regional Transportation Projects, specifically associated with supporting initial implementation of projects and services funded with the State Transportation funding plan (HB 2313). Another 1/1.5 FTE positions in the Department of Public Works and Environmental Services - Office of Capital Facilities will also support transportation program projects. The positions in Capital Facilities will provide land acquisition and construction management activities for new transportation projects. The increased funding included in Fund 40010, County and Regional Transportation Projects, will support these position costs and results in no net impact to the General Fund.

In order to allow existing staff the time to dedicate to these high visibility projects, an additional 5/5.0 FTE positions are recommended to address specific programmatic requirements in the Department of Transportation (DOT). These requirements include a number of items critical to the service delivery of transit in the County. The first is the implementation, monitoring, and updating of the Transportation Division's Disadvantaged Business Enterprise (DBE), Small Business Enterprise (SBE) and Title VI Programs in accordance with Federal Transit Administration (FTA) requirements. The new position will set overall triennial DBE/SBE goals and document progress on goals and program activities as well as assist in the establishment of procedures for investigating and recording Title VI complaints and submit a Title VI report to the FTA as required. An additional position is included to be the primary lead and provide oversight for the Intelligent Transportation Systems (ITS) equipment and software which is being implemented on Fairfax Connector. ITS will include Computer Aided Dispatch/Automatic Vehicle Locator (CAD/AVL), Automatic Passenger Counter (APC), and stop annunciation. Important to the success of the ITS project will be the proper installation, testing, and maintenance of components and subsystems which are highly technical in nature. Another position is included to support the data management resulting from the implementation of new ITS equipment and software. This position will be responsible for managing the reports and information generated from the ITS program when the system is fully functional, as well as testing and validating data during system implementation. This information will allow for more efficient scheduling, route refinements, and faster schedule development, which will reduce the overall cost of the Fairfax Connector operation. Coordination of several new marketing projects associated with the implementation of Metro's Silver Line Phases I and II, new services to Tysons and Vienna related to the Stringfellow Park and Ride expansion, and stronger marketing for the Tysons Express routes and implementation of Transportation Development Plan (TDP) recommendations will be the responsibility of one of the new positions. Finally, the last position will focus primarily on research development that has occurred in the area of the

transportation projects. This research will determine if there were any commitments (proffers/conditions) for transportation that were provided with approval of the development. The lack of such research can result in added capital expenditures in land acquisition and construction that otherwise could have been offset by development contributions. DOT's proffer issues will increase tremendously with the new transportation projects it will be taking on, and a dedicated position for this will allow for the support needed to be successful. It should be noted that funding of these positions will be covered through chargebacks to various Transportation Funds requiring no additional General Fund dollars.

#### ♦ Positions to support Public-Private Education Act projects

A net increase of \$0 and 3/2.5 FTE positions in the Department of Public Works and Environmental Services – Capital Facilities are required for Public-Private Education Act (PPEA) and other significant County projects. These positions will manage complex PPEA projects, expanded partnership arrangements with various agencies and the growth of economic development initiatives. The construction value of projects managed by the Building Design and Construction Cost Center is anticipated to rise from \$246 million in FY 2014 to \$303 million in FY 2015. The Public Safety Headquarters is among the projects anticipated to enter the construction phase in FY 2015. There are at least 10 other PPEA projects in the pipeline, including the Route 28 and Herndon Monroe Metro parking structures, the East County Center and the Reston Town Center North Master Plan. All costs associated with these positions will be charged to project funding that is currently budgeted.

#### Positions to support Stormwater activities

There are 3/3.0 FTE positions added at a net General Fund cost of \$0 to support increased stormwater related activity in the County, funded by the Stormwater Services District rate increase as discussed with the Board in October 2013. The first position is in the Department of Public Works and Environmental Services - Office of Capital Facilities and will support stormwater activities by acquiring land rights, identifying infrastructure reinvestment, and managing large scale construction projects. The value of stormwater projects is projected to rise from \$27.0 million in FY 2014 to \$40.5 million in FY 2015. The other two new positions are in the Department of Public Works and Environmental Services Stormwater Services and include a Project Manager I and an Urban Forester III. The Project Manager I position will support the growing number of transportation facility maintenance requirements. The Urban Forester III position will focus on implementing projects and programs associated with the County's Tree Action Plan (TAP) and related Municipal Separate Storm Sewer System (MS4) goals. This position will work on identifying tree cover goals for watersheds; developing tree-related practices and programs to help satisfy air quality, water quality, and stormwater regulatory requirements; planting and replacing trees on public property; implementing community-based outreach and education programs; refining guidelines needed to maximize tree conservation during the development of public and private land; developing ecosystem-based management plans to

help preserve native forest communities; and partnering with non-profit tree planting organizations and Fairfax County Public Schools on tree planting and outreach programs.

All costs associated with these positions will be funded out of Fund 40100, Stormwater Services. In FY 2015, the Stormwater Service District rate will increase by \$0.0025 from the FY 2014 Adopted level of \$0.020 to \$0.0225 per \$100 of assessed real estate value. The FY 2015 levy of \$0.0225 will generate just over \$49 million, supporting \$19 million for staff and operational costs, and \$30 million for capital project implementation including infrastructure reinvestment, stream and water quality improvements, regulatory requirements, and dam safety requirements. Stormwater staff is currently evaluating the required future funding levels to meet the increasing federal and state regulatory requirements pertaining to the MS4 Permit, and State and Federal mandates associated with the Chesapeake Bay. I am very pleased that the new long range plan for stormwater, including a five-year rate plan, a phased approach for funding and staffing, including an increase in the fee of \$0.0025 annually for the next 5 years, and a public outreach plan to support the anticipated regulatory increases was endorsed by the Board on October 15, 2013. The process of laying out the regulatory requirements, the current limitations in meeting them and a well-crafted plan to respond to them is a wonderful example of how effective a multi-year approach can be.

# Shift of E-911 Revenues

(\$23.54) million

FY 2015 revenues and disbursements are adjusted due to the decision to have the Communications Sales and Use Tax fully support the E-911 fund instead of having a combination of revenue and General Fund transfer support the fund.

# **CONCLUSION**

As I said last year, the opportunities facing the County are very exciting. The longer term focus and planning perspective we are employing will allow for a better framing of the important choices facing the Board of Supervisors over the next several years and continue to provide the Board with the information they need to make the important decisions that are before them.

Before you begin poring over the detailed budget information that follows, please spend a moment with the Countywide dashboard for FY 2015 and FY 2016. As you recall, in preparation for publication in the FY 2014 Advertised Budget Plan, I requested that every General Fund and General Fund Supported agency identify key drivers of its budget to form the basis of a new agency dashboard. This dashboard is not replacing an agency's performance measures, but rather provides an additional snapshot of relevant statistics that pertain directly to why our agencies are funded as they are. The purpose of these drivers is to keep us all aware of this key data and how they are changing over time.

The figures cited in the agency dashboards are a combination of key outputs, indicators or statistics. Similar to how performance measures were implemented in the mid 1990's, I am primarily interested in starting the process of thinking in terms of the dashboard and what are

an agency's key drivers. Drivers will naturally change over time and these drivers will be built into the annual budget process and into needs discussions with the community. This visual representation of what is driving the County's budget will improve the communications with the public and the Board as it relates to specific budget requests. When we talk about what is driving our needs overall we must remember:

	COLINITYM	IDE DASHBOA	DD	
	Key Data	FY 2014	FY 2015	FY 2016
1.	Residential Real Estate Equalization	3.50 percent	6.54 percent	5.50 percent
2.	Commercial Real Estate Equalization	0.14 percent	(0.10) percent	0.00 percent
3.	Office Vacancy Rates- Direct/with Sublets	14.4%/16.7%	14.9%/17.1%	14.9%/17.1%
4.	Projections for School Enrollment Growth/	3.089/	3.369/	2,483/
	cost of growth and demographic changes	\$23.8 million	\$25.8 million	\$20 million
5.	Increases in Employee Pay	\$1.2 million	\$22 million	\$26 million

The \$3.70 billion General Fund budget is certainly impacted by many, many things; however, I want to stress the mix of revenue and expenditure drivers above which represent a significant portion of our budget. In terms of our resources, real estate taxes equal 63.2 percent of General Fund receipts in FY 2015. The change in values of existing properties, or equalization, is clearly a very important driver in the development of annual budgets. Fortunately, on the residential side, the message is positive. However, we cannot move forward with no growth in commercial real estate values and we need to continue to work to ensure that the community is an attractive place for economic development, business retention and investment.

On the expenditure side, the countywide drivers include two categories that represent a significant portion of our budgets: the transfer to Schools and compensation increases. Based on the Fairfax County Public Schools (FCPS) projections, student enrollment growth is occurring and must be accommodated within the budget. The demographics of students and the changes within specific special education services also drive the estimated costs.

As I have said I am pleased to be able to present a balanced budget at the existing Real Estate Tax rate of \$1.085 per \$100 of assessed value. However, given the topics that I believe will be the focus of the discussion on the budget, employee pay and the transfer to FCPS, it may be prudent for the Board to advertise a tax rate increase higher than the \$1.085 rate used to balance the budget to allow the flexibility to address issues beyond my budget recommendations. Funding decisions must be sustainable and viewed over a multi-year period.

In closing, I respectfully submit the <u>FY 2015 Advertised Budget Plan</u>, which includes the plan for FY 2016, for your consideration, and I look forward to working with you, our employees, the FCPS and the community as you ask questions and propose alternatives. Fairfax County's priority services and programs are high quality and I am proud to work with you to sustain them. The elements of a strong government which include the Board's fiscal discipline, strong

financial management of reserves, balances and long-term liabilities, a well-managed debt program and adherence to a sound, strategic approach, are important components of our continued success. I am certain that as the County moves forward, while adhering to these elements, we will continue to maintain our quality Product.

Respectfully submitted,

Edward L. Long L.

Edward L. Long Jr.

County Executive

# **FY 2015 Advertised Summary General Fund Statement**

(in millions)

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan <sup>1</sup>	FY 2015 Advertised Budget Plan	Inc/(Dec) Over Adopted	% Inc/(Dec) over Adopted
Beginning Balance	\$209.44	\$87.78	\$182.81	\$110.97	\$23.19	12.69%
Revenue <sup>2</sup>	\$3,498.10	\$3,559.55	\$3,584.33	\$3,707.71	\$148.16	4.13%
Transfers In	\$6.77	\$23.87	\$23.87	\$8.15	(\$15.72)	(65.86%)
Total Available	\$3,714.31	\$3,671.20	\$3,791.01	\$3,826.82	\$155.62	4.10%
Direct Expenditures <sup>2</sup>	\$1,269.32	\$1,309.40	\$1,360.47	\$1,361.29	\$51.89	3.81%
Transfers Out						
School Operating <sup>3</sup>	\$1,683.32	\$1,716.99	\$1,716.99	\$1,751.33	\$34.34	2.00%
School Debt Service	164.76	172.37	172.37	177.14	4.77	2.77%
Subtotal Schools	\$1,848.08	\$1,889.36	\$1,889.36	\$1,928.47	\$39.11	2.07%
Contributory Fund	\$15.68	\$13.37	\$14.37	\$15.36	\$1.99	13.85%
Information Technology	14.28	2.91	9.76	7.35	4.44	45.49%
County Debt Service	116.85	118.80	118.80	133.74	14.94	12.58%
County Transit	36.55	34.55	34.55	34.55	0.00	0.00%
Community Services Board	109.61	109.23	110.04	112.57	3.34	3.04%
E-911	15.26	17.05	17.28	0.00	(17.05)	(98.67%)
County Insurance	22.09	21.02	21.03	23.23	2.21	10.51%
Capital Pay dow n	18.00	12.03	25.88	27.02	14.99	57.92%
Other Transfers	65.76	58.65	61.94	60.82	2.17	3.50%
Subtotal County	\$414.10	\$387.61	\$413.65	\$414.64	\$27.03	6.53%
Total Transfers Out	\$2,262.17	\$2,276.97	\$2,303.00	\$2,343.11	\$66.14	2.87%
Total Disbursements	\$3,531.50	\$3,586.37	\$3,663.47	\$3,704.39	\$118.02	3.22%
Total Ending Balance	\$182.81	\$84.83	\$127.53	\$122.43	\$37.60	29.48%
Less:						
Managed Reserve	\$71.88	\$71.73	\$73.27	\$74.09	\$2.36	3.22%
Reserve for State/Federal Reductions						
and Federal Sequestration Cuts <sup>4</sup>	\$8.10	\$8.10	\$7.70	\$7.70	(0.40)	(5.19%)
Litigation Reserve <sup>5</sup>	\$5.00	\$5.00	\$30.00	\$30.00	25.00	83.33%
Transportation Reserve <sup>6</sup>	\$0.54					
Reserve for FY 2014 Budget Development <sup>7</sup>	\$0.74					
FY 2012 Audit Adjustments 8	\$1.51					
FY 2013 Audit Adjustments <sup>2</sup>	\$1.47		\$1.47			
Reserve for FY 2014 Third Quarter 9			\$15.10			
Reserve for Board Consideration 10				\$10.64	10.64	-
Total Available	\$93.56	\$0.00	\$0.00	\$0.00	\$0.00	

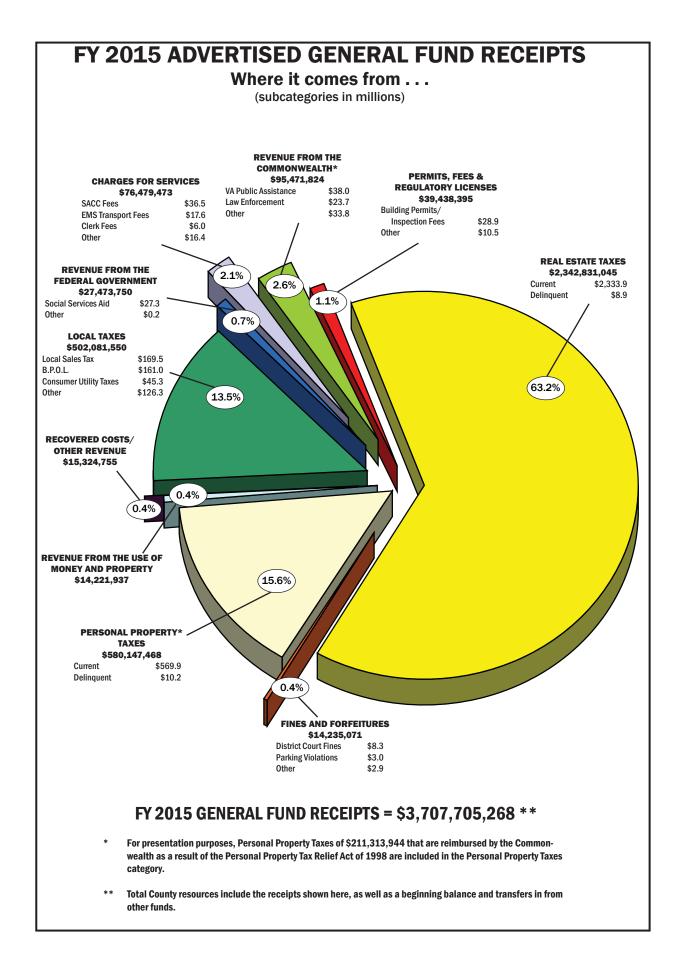
<sup>&</sup>lt;sup>1</sup> FY 2014 Revised Budget Plan revenues reflect a net increase of \$24,481,152 based on revised revenue estimates as of fall 2013. The FY 2014 Third Quarter Review will contain a detailed explanation of these changes. Of the total, \$25,000,000 has

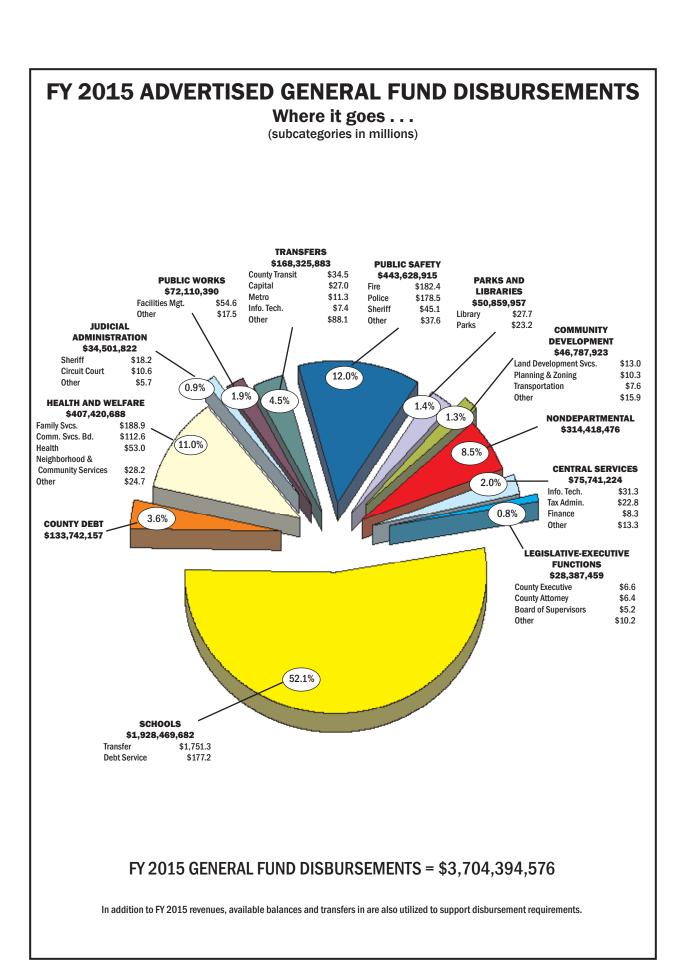
been added to the Litigation Reserve and the remaining amount, a decrease of \$518,848, has been taken from the Reserve for FY 2014 Third Quarter.

- <sup>2</sup> In order to appropriately reflect actual revenues and expenditures in the proper fiscal year, FY 2013 revenues are increased \$2,084,386 and FY 2013 expenditures are increased \$614,936 to reflect audit adjustments as included in the FY 2013 Comprehensive Annual Financial Report (CAFR). As a result, the *FY 2014 Revised Budget Plan* Beginning Balance reflects a net increase of \$1,469,450. Details of the FY 2013 audit adjustments will be included in the FY 2014 Third Quarter package. This one-time funding is expected to be utilized as part of the *FY 2014 Third Quarter Review* and, as a result, is not carried forward into FY 2015.
- <sup>3</sup> The proposed County General Fund transfer for school operations in FY 2015 totals \$1,751,328,506, an increase of \$34,339,775, or 2.0 percent, over the FY 2014 Adopted Budget Plan. It should be noted that the Fairfax County Public Schools Superintendent's Proposed budget reflects a General Fund transfer of \$1,815,133,009, an increase of \$98,144,278, or 5.7 percent, over the FY 2014 Adopted Budget Plan. In their action on the Superintendent's Proposed budget on February 6, 2014, the School Board maintained the Superintendent's request for a \$98.1 million increase in the transfer.
- <sup>4</sup> As part the *FY 2012 Carryover Review*, an amount of \$8,099,768 was set aside in reserve for State/Federal Reductions and Federal Sequestration Cuts. As part of the County Executive's proposed *FY 2013 Carryover Review*, \$401,888 of this reserve was utilized to offset federal sequestration reductions for the Head Start and Early Head Start grant programs. Use of the reserve funding is in line with the direction given by the Board of Supervisors as part of the June 25, 2013 Human Services Committee meeting. As part of their deliberations on the *FY 2013 Carryover Review*, the Board of Supervisors earmarked \$1,000,000 of this reserve for potential requirements within the Housing Blueprint/Bridging Affordability program as a result of the use of \$1,000,000 in Blueprint funding for the Housing Choice Voucher (HCV) Reserve.
- <sup>5</sup> As part of the *FY 2012 Carryover Review*, an amount of \$5,000,000 was set aside in reserve to address the impact of a number of potential refunds resulting from pending tax appeals. As a result of revised projections of the timing of litigation requirements, this reserve has been increased by \$25,000,000 to \$30,000,000.
- <sup>6</sup> As part of the *FY 2012 Carryover Review*, an amount of \$538,344 was set aside in reserve for transportation requirements. This reserve was utilized to balance the FY 2014 budget.
- <sup>7</sup> As part of the *FY 2012 Carryover Review*, an amount of \$742,333 was set aside in reserve for FY 2014 budget development. This reserve was utilized to balance the FY 2014 budget.
- <sup>8</sup> As a result of FY 2012 audit adjustments, an amount of \$1,513,332 was available to be held in reserve in FY 2013 and was utilized to balance the FY 2014 budget.
- <sup>9</sup> As part of the *FY 2013 Carryover Review*, an amount of \$15,616,776 was set aside in reserve for FY 2014 requirements or FY 2015 budget development. As a result of revised FY 2014 revenue estimates, this reserve has been reduced by \$518,848 to \$15,097,928. It is expected that this one-time funding will be utilized as part of the *FY 2014 Third Quarter Review* and, as a result, is not carried forward into FY 2015.
- <sup>10</sup> As part of the <u>FY 2015 Advertised Budget Plan</u>, an amount of \$10,640,747 has been set aside in reserve for Board consideration during their deliberations on the FY 2015 budget.

FV 2015 and	<b>FY 2016 MULTI-YEAR</b>	RIIDGET DI AN-	TAY AND FEE FACTS
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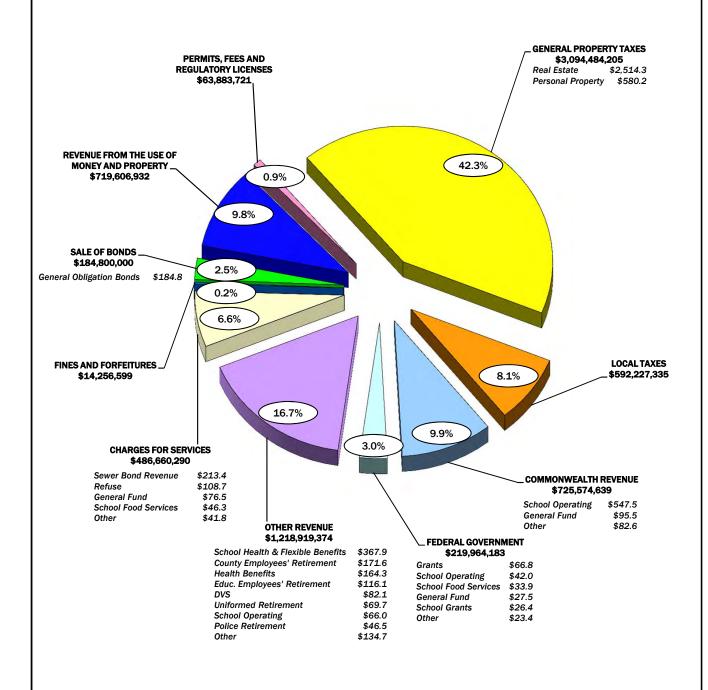
Туре	Unit	FY 2013 Actual Rate	FY 2014 Actual Rate	FY 2015 Recommended Rate	FY 2016 Planned Rate
GENERAL FUND TAX RA	TES				
Real Estate	\$100/Assessed Value	\$1.075	\$1.085	\$1.085	\$1.085
Personal Property	\$100/Assessed Value	\$4.57	\$4.57	\$4.57	\$4.57
NON-GENERAL FUND TA	AX RATES				
REFUSE RATES					
Refuse Collection (per unit)	Household	\$345	\$345	\$345	\$345
Refuse Disposal (per ton)	Ton	\$60	\$60	\$62	\$62
Leaf Collection	\$100/Assessed Value	\$0.015	\$0.015	\$0.015	\$0.015
Solid Waste Landfill Ash Disposal	Ton	\$17.50	\$19.50	\$22.50	\$22.50
Energy/Resource Recovery Facility	Ton	\$29	\$29	\$29	\$29
SEWER CHARGES					
Sewer Base Charge	Quarterly	\$5.50	\$12.79	\$15.86	\$20.15
Sewer Availability Charge	Residential	\$7,750	\$7,750	\$7,750	\$7,750
Sewer Service Charge	Per 1,000 Gallons	\$6.55	\$6.55	\$6.62	\$6.65
COMMUNITY CENTERS					
McLean Community Center	\$100/Assessed Value	\$0.022	\$0.022	\$0.023	\$0.023
Reston Community Center	\$100/Assessed Value	\$0.047	\$0.047	\$0.047	\$0.047
OTHER					
Stormwater Services District Levy	\$100/Assessed Value	\$0.020	\$0.020	\$0.0225	\$0.0250
Route 28 Corridor	\$100/Assessed Value	\$0.18	\$0.18	\$0.18	\$0.18
Dulles Rail Phase I	\$100/Assessed Value	\$0.22	\$0.21	\$0.21	\$0.21
Dulles Rail Phase II	\$100/Assessed Value	\$0.15	\$0.20	\$0.20	\$0.20
Integrated Pest Management Program	\$100/Assessed Value	\$0.001	\$0.001	\$0.001	\$0.001
Commercial Real Estate Tax for Transportation	\$100/Assessed Value	\$0.11	\$0.125	\$0.125	\$0.125
Tysons Service District	\$100 / Assessed Value	\$0.00	\$0.04	\$0.05	\$0.06





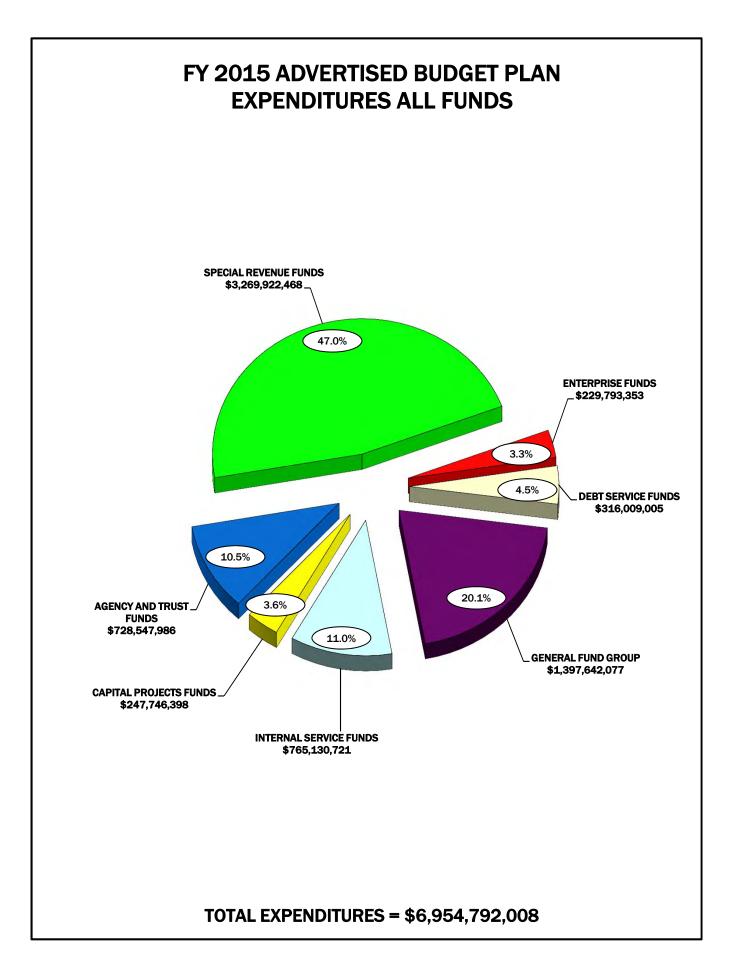
# FY 2015 ADVERTISED BUDGET PLAN REVENUE ALL FUNDS

(subcategories in millions)



# **TOTAL REVENUE = \$7,320,377,278**

For presentation purposes, Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Personal Property Taxes category.



# FY 2015 Adopted Budget Plan



# Multi-Year Budget – FY 2015 and FY 2016

# **Multi-Year Financial Planning Process/Financial Forecast**

Beginning in FY 2014, the County undertook a more comprehensive multi-year General Fund budgeting process - the development of a two-year budget framework. The two years include the budget being approved by the Board of Supervisors (FY 2015) and the subsequent year framework (FY 2016). In this way County staff throughout the organization will be able to more completely outline the prospective issues that will need to be addressed as part of the budget process for the following year, more clearly demonstrate the impact of decisions in the budget being adopted, and lay out a more accurate projected shortfall or surplus for the next year as well as any associated options for balancing that budget. The process will culminate in the adoption each year of the annual budget, as required by State Code.

The multi-year budget process includes a three-year historic view of the General Fund, the FY 2014 revised budget, the County Executive's FY 2015 Recommendations and the FY 2016 Projections. In addition, a detail of increases, both in dollars and as percentages, are included at the end of this section. This review will be expanded in future years to include an even longer planning horizon to further enhance budget development.

In addition to the development of the FY 2015 requirements, the new process includes review and analysis by each General Fund agency of its upcoming requirements for FY 2016. Specifically, agencies are projecting increased workload requirements, the impact of changing demographics, and the cycle of replacement for infrastructure, as well as areas for greater efficiency.

# Summary of the FY 2015 and FY 2016 Multi-Year Budget

As a result of the projections for revenues and expenditures included below, a projected budget shortfall of \$37.65 million exists for FY 2016. In summary (in millions):

General Fund	FY 2014 Revised	FY 2015 Adopted	FY 2016 Projected	% Change FY 2015 - FY 2016			
Beginning Balance	\$182.81	\$81.68	\$82.03				
Revenues	\$3,573.96	\$3,708.56	\$3,844.22	3.66%			
Transfers In	\$23.87	\$8.15	\$8.15				
Total Available	\$3,780.64	\$3,798.39	\$3,934.40				
School Operational and Debt							
Service Transfer	\$1,889.36	\$1,945.64	\$2,016.79	3.66%			
County Disbursements	\$1,809.60	\$1,770.72	\$1,867.59	5.60%			
Total Disbursements	\$3,698.96	\$3,716.36	\$3,836.09	4.58%			
Ending Balance	\$81.68	\$82.03	\$47.78				
Managed Reserve	\$73.98	\$74.33	\$77.73				
Other Reserves	\$7.70	\$7.70	\$7.70				
As included in the FY 2015 and FY 2016 Multi-Year Budget							
Current Balance/(Shortfall)		\$0	(\$37.65)				

The detail of the revenue and expenditure assumptions discussed below are presented in the Multi-Year Budget Schedule at the end of this section, and the County Executive's budget letter contains important information on the context of the FY 2015 and FY 2016 Multi-Year Budget.

# **Revenue Assumptions**

Based on the assumptions and estimates detailed below, General Fund revenues are projected to experience moderate increases of 3.77 percent and 3.66 percent in FY 2015 and FY 2016, respectively. Revenue growth rates for individual categories are shown in the following table:

#### **ACTUAL AND PROJECTED REVENUE GROWTH RATES**

	ACTUAL	PROJECTIONS		
Category	FY 2013	FY 2014	FY 2015	FY 2016
Real Estate Tax - Assessment Base	3.27%	3.40%	5.77%	4.90%
Equalization	2.53%	2.63%	4.84%	4.15%
Residential	0.71%	3.50%	6.54%	5.50%
Nonresidential	8.21%	0.14%	-0.10%	0.00%
Normal Growth	0.74%	0.77%	0.93%	0.75%
Personal Property Tax - Current <sup>1</sup>	7.95%	0.00%	1.56%	2.00%
Local Sales Tax	2.49%	-1.96%	2.28%	2.50%
Business, Professional and Occupational, License				
(BPOL) Taxes	4.30%	-2.23%	1.61%	2.50%
Recordation/Deed of Conveyance	8.49%	-19.44%	5.00%	1.00%
Interest Rate Earned on Investments	0.58%	0.40%	0.40%	0.50%
Building Plan and Permit Fees	5.03%	0.00%	2.29%	3.00%
Charges for Services	4.38%	2.52%	3.85%	0.67%
State/Federal Revenue <sup>1</sup>	-9.45%	-0.59%	2.24%	0.00%
TOTAL REVENUE	3.50%	2.17%	3.77%	3.66%

<sup>&</sup>lt;sup>1</sup> The portion of the Personal Property Tax reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 is included in the Personal Property Tax category for the purpose of discussion in this section.

#### **Economic Indicators and Assumptions**

Economic projections for the national and local economies were reviewed from a variety of sources in the development of these revenue estimates including IHS Global Insight, the Congressional Budget Office and the National Association of Realtors. For forecasts of the state and Northern Virginia economies, staff reviewed information from Chmura Economics & Analytics and George Mason University's Center for Regional Analysis. Projections specific to Fairfax County are obtained from IHS Global Insights.

The U.S. economy grew at a revised rate of 1.9 percent in 2013. Fourth quarter growth was 2.6 percent. The second of three estimates shows that the economy contracted 1.0 percent in the first quarter of 2014, the first contraction in three years. Most economists believe the slowdown in the first quarter is likely due to severe winter weather and anticipate the economy to expand approximately 3.0 percent in calendar year 2014, with a slight up-tick in growth in calendar years 2015 and 2016.

Nationwide, employment growth continued in 2013. On average, 182,000 jobs per month were added during 2013, about the same as in 2012, when job growth averaged 183,000 per month. After weak job performance in the beginning of 2014 attributed to significant winter storms throughout the country, job growth accelerated and employment increased by 288,000 jobs in April, the most in two years. The unemployment rate declined from 6.7 percent in March to 6.3 percent in April, the lowest level since September 2008.

Home prices nationwide recorded strong gains in 2013 and growth continued in the first quarter of 2014, albeit more slowly. According to the S&P/Case-Shiller home price index, home prices nationwide were up 10.3 percent for the 12 months ending March 2014. Home prices in the Washington Metropolitan area posted an 8.5 percent gain during the same period. The pace of home price appreciation is expected to slow somewhat during the rest of 2014.

Economic growth in the County improved in 2013. Based on preliminary estimates from IHS Global Insight, Gross County Product (GCP), adjusted for inflation, increased at a rate of 1.4 percent in 2013, up from just 0.6 percent in 2012. The County's unemployment rate remains well below the state and national level at 3.6 percent as of April 2014, a decline from 3.9 percent in April 2013.

Total annual employment in Northern Virginia in 2013 is 1.37 million, an increase of 11,900 jobs, or 0.9 percent, over 2012. The increase represents a solid gain; however, employment figures were not quite as strong as in 2012, when 23,700 jobs were created. Industry sectors that created new jobs include Hospitality, Retail, Education and Health Services, and Financial Activities. Employment in Professional Business Services, which includes most federal contractors, dropped by 1,000 jobs during the year.

#### Real Estate Taxes

Total Real Estate: Based on the assumptions below, the total Real Estate Tax base is expected to rise 5.77 percent in FY 2015 and 4.90 percent in FY 2016.

#### Residential Housing Market

The local housing market continued to recover in 2013. Based on information from the Metropolitan Regional Information System (MRIS), the average sales price of homes sold in Fairfax County in 2013 rose 7.9 percent from \$492,480 in 2012 to \$531,136. This does not translate directly into growth in residential equalization because it is highly dependent on the actual inventory of homes sold in a given year. MRIS also reported that 14,981 homes sold in the County in 2013, up 8.4 percent over 2012, but on par with the average number sold during the previous seven years. Sales in 2013 are still more than 42 percent below the 2004 peak of 25,717 homes sold. Homes that sold during 2013 were on the market for an average of only 36 days, down 28 percent from the 50-day average in 2012. The 2013 rate is the fastest pace since 2005 when the average home sold in just 21 days

After increasing 3.50 percent in FY 2014, residential values rose 6.54 percent in FY 2015 to a mean assessed value for residential property of \$497,962. The increase in residential values is anticipated to moderate in FY 2016 to 5.50 percent due to an expected rise in mortgage interest rates.

#### Nonresidential Real Estate

Nonresidential real estate values rose a meager 0.14 percent in FY 2014 and fell 0.10 percent in FY 2015. The effects of the uncertain political landscape and the possibility of sequestration took a toll on the County's commercial office market. The value of office elevator properties (mid- and high-rises), the largest component of the nonresidential tax base at nearly 36 percent, fell 2.90 percent.

Multi-family apartment properties, which make up over 22 percent of the nonresidential base, experienced an increase of 3.60 percent in FY 2015. Demand for apartments was strong during the year, which increased rental income. Retail property values increased 1.52 percent in FY 2015 reflecting a modest rise in consumer spending. In FY 2016, the overall value of all types of nonresidential properties is projected to be level with FY 2015.

#### New Construction

The Real Estate Tax base will also be impacted by new construction in the County. New office construction activity is being driven by the construction of the Metrorail Silver Line along the Dulles Toll Road corridor. Metrorail stations in Tysons and Reston are expected to open in mid-2014. As of year-end 2013, there were eleven buildings totaling nearly 2.7 million square feet under construction, more than half of which is speculative. Speculative development has been focused along Metro's Silver Line. However, Merrifield continues to see development as does Springfield and the Route 1 corridor. Based on current activity, total new construction is projected to add 0.75 percent to the overall real estate base in FY 2016, a rate somewhat lower than the FY 2015 rate of 0.93 percent but on par with FY 2013 and FY 2014.

#### Personal Property Taxes

Current Personal Property Tax revenue, which represents approximately 15 percent of total General Fund revenue, is anticipated to experience an increase of 1.6 percent in FY 2015 primarily due to a moderate increase in the vehicle component which comprises over 73 percent of total Personal Property levy. Nationwide, vehicle sales rose to their highest level since 2007. Pent-up demand and easier access to credit were two reasons for the increase. These factors will impact Personal Property Tax revenue in FY 2016 which is projected to increase 2.0 percent over FY 2015.

#### Other Major Revenue Categories

Sales tax receipts are projected to decline 2.0 percent in FY 2014. Sales Tax receipts have been impacted by concerns over sequestration, federal furloughs, severe winter weather and \$2.0 million in refunds during the year. The FY 2015 projection for Sales Tax reflects 2.3 percent growth over the FY 2014 level; however adjusting for refunds in FY 2014, the rate is 1.0 percent. An up-tick in growth of 2.5 percent is estimated for FY 2016. BPOL receipts are also anticipated to be down in FY 2014 due in part to slower federal procurement spending which is anticipated to continue into the forecast period. Contractors and professional business services will feel the brunt of this impact. Combined, these categories comprise nearly 46 percent of total BPOL receipts. Total BPOL receipts are anticipated to rise 1.6 and 2.5 percent in FY 2015 and FY 2016, respectively. Recordation and Deed of Conveyance revenues, which are paid for recording deeds, are anticipated to be down in FY 2014 primarily due to declines in mortgage refinancings due to increases in interest rates. A rebound in FY 2015 is expected as refinancing stabilizes and the number and value of home sales rise. Growth of 1.0 percent is projected in FY 2016 based modest growth in home sales.

Due to the construction of the Silver Line Metro and redevelopment around Tysons and Fort Belvoir, construction activity and building permit fee revenue are forecasted to grow 2.3 percent in FY 2015 and 3.0 percent in FY 2016. Other permits, licenses, and user fees are also expected to experience modest growth throughout the forecast period.

Revenue from Interest on Investments is highly dependent on Federal Reserve actions. The federal funds rate has remained unchanged since the end of 2008, when it was set at 0.0 to 0.25 percent, the lowest in history. Based on statements by the Federal Reserve, the federal funds rate is expected to remain near zero throughout 2014 and 2015, especially if inflation remains low. The average annual yield on County investments is anticipated to be 0.40 percent in FY 2015. A modest increase in the yield is anticipated in FY 2016 to 0.50 percent.

The lower growth in FY 2016 Charges for Services is the result of an increase in Emergency Medical Services transport fee rates included in FY 2015. These fees are not anticipated to be raised in FY 2016.

At this time, FY 2016 revenue from the state and federal governments has been held level with FY 2015. Staff will be monitoring the impact of federal sequester cuts in FY 2016 on county funding streams, as well as, the impact of a state revenue shortfall for FY 2014 and revised state revenue estimates for FY 2015 and FY 2016.

# **Disbursement Assumptions**

The disbursement adjustments for FY 2016 reflect a \$170.25 million increase over FY 2015. The most significant increases are discussed below. Detailed information on the Actuals and FY 2015 Adopted Budget can be accessed online at:

#### http://www.fairfaxcounty.gov/dmb/fy2015/adopted/where it goes.htm

It is important to note that the assumptions contained below will be revalidated during the FY 2016 and FY 2017 multi-year budget development process and it may be necessary to make changes in order to maintain a balanced budget and address Board priorities.

#### Fairfax County Public Schools (FCPS)

\$71.15 million

Assuming a 3 percent increase in the transfer to the Fairfax County Public Schools for operations results in an increase of approximately \$53 million. This increase is included for planning purposes recognizing that school enrollment is anticipated to increase by approximately 2,500, that some level of compensation increase may be considered for FCPS employees and for anticipated increases in benefit costs which may also rise in future years.

Consistent with the recommendations of the Infrastructure Financing Committee and the Board action of March 25, 2014, a County transfer of \$13.1 million is included to the School Construction Fund beginning in FY 2016. This increase in the transfer is intended to fund Infrastructure Replacement and Upgrade projects and does not affect consideration of the County transfer to the School Operating Fund making this recommendation cost neutral to the Schools. FCPS has used an average of \$13.1 million in bond funding each year for the past five years to meet Infrastructure Replacement and Upgrades. The Committee recommended that both the County and Schools limit the practice of funding Infrastructure Replacement and Upgrades through bond or proffer funding. This transfer will fund, through Pay-as-you-go funding, capital replacement and upgrade requirements and will free up general obligation bond funding for large replacement or new capacity requirements.

In addition, and based on the size of bond sales for School facilities (of \$155 million), an increase of \$5 million is anticipated for FY 2016 for debt service. As a result, the County commitment for Schools in FY 2016 would be at 51.9 percent of General Fund Disbursements based on the projected level of disbursements for FY 2016.

#### Employee Compensation (Pay and Benefits) Pay

\$32.6 million

The FY 2015 Adopted budget includes funding for a 1.29 percent Market Rate Adjustment (MRA) for all employees, and additional 1.00 percent increase for General County employees and step increases and longevities for public safety. For purposes of developing the FY 2106 budget it is assumed that the MRA for all employees and steps and longevities for public safety employees will be funded. In addition, a longer term pay structure for general County employees is currently being discussed by a committee of Board members, employee group representatives and staff. Once this plan is developed and approved by the Board, anticipated for September 2014, the next multi-year budget will be refined to reflect the cost associated with the plan.

For purposes of the FY 2016 plan a \$32.6 million placeholder for employee pay increases is used. It is based on:

- Market rate increases (MRA) for all employees are assumed at an estimated cost of \$21.3 million which assumes a 2 percent MRA. The actual MRA, based on the previously agreed to funding calculation, will be calculated in the Fall of 2014. The MRA increase in funding is applied to employee salaries at the beginning of the fiscal year. The MRA provides a guide to the amount of pay structure adjustment needed to keep County pay rates competitive with the market. The County Executive and the Board have agreed that funding the MRA is a top priority of any pay structure.
- 2) Step increases for all public safety employees who are eligible are also included in FY 2016. In any given year typically between 40 and 50 percent of public safety employees are eligible for 5.00 percent step increases. The FY 2016 projected cost of these step increases is \$3.9 million. In addition, the full year impact of steps awarded in FY 2015 totals \$3.4 million for a total impact in FY 2016 of \$7.3 million.
- 3) Longevity increases for public safety employees are granted to employees as they reach 15 and 20 years of service once they have reached the top of the pay scale. Longevity awards of 5.00 percent are granted each year on the anniversary date of the employee. The FY 2016 projected cost of these longevity increases is \$750,000. In addition the full year impact of longevities earned in FY 2015 totals \$750,000 for a total impact in FY 2016 of \$1.5 million.
- 4) A placeholder of \$2.5 million is included in FY 2015 for compensation adjustments that would result from the annual review of 50 percent of all County job classifications. This schedule of review is designed to ensure that all County classes are reviewed every other year. The process for review uses representation job classes from among job families and compares pay levels with our competitors in the local job market.

Fringe Benefits \$18.6 million

The primary increases for benefits for FY 2015 are for retirement (\$9.7 million), health insurance (\$7.7 million) and the Federal Transitional Reinsurance Program (\$1.1 million) for a total of \$18.6 million.

In 2002, the County adopted the corridor funding approach to its pension liabilities. This policy, in practice for over a decade and validated annually by the County's actuaries, has been designed to decrease the year to year volatility of the County's annual contribution rates as a percent of payroll. In the corridor method of funding, a fixed contribution rate is assigned to each system and the County contributes at the fixed rate unless the system's funding ratio falls outside the pre-selected corridor of 90-120 percent or if benefit enhancements are approved. If the funding ratio falls below 90 percent, the unfunded actuarial accrued liability below 90 percent is amortized over 15 years in order to return the funding ratio to 90 percent. At the Board of Supervisors' direction, staff conducted a comprehensive examination of the corridor policy in FY 2010 and concluded that the corridor approach should be maintained, as it has cushioned the County from dramatic rate increases in the past. At the same time the Board directed that to improve the funding of the County's retirement systems in the aftermath of the significant investment losses of 2008, employer contribution rates should be increased above the level defined by the corridor. The employer contribution rates were increased in FY 2011 to allow for amortization to a 91 percent level. In FY 2015, employer contribution rates are further increased to allow for amortization to a 93 percent level. It is anticipated that increases in the employer contribution rates

will continue each year to fund amortization to a 100 percent level by the end of the decade. As part of the FY 2016 plan a shift from 93 percent to 95 percent is funded at a cost of \$9.7 million.

Fairfax County Government offers its employees and retirees several health insurance alternatives, with the intent of offering options that are both comprehensive and cost effective. As the health care environment is in the midst of significant reform, staff is monitoring changes in the health plan market, incorporating required changes in the County's plans and processes, and examining the overall impact of reform on the County's benefits package. Upon a thorough examination, staff will be developing a long-term strategy to continue to provide cost-effective and comprehensive health care coverage to employees and retirees within the parameters of the new health care laws. Health insurance costs increases are primarily the result of actual experience in the County self-insured retirement plans, partially offset by anticipated savings resulting from plan redesign which is currently underway. The estimated increases in FY 2016 total \$7.7 million.

As part of the Patient Protection and Affordable Care Act, the County will be required to participate in the Transitional Reinsurance Program for three years beginning in calendar year 2014, with the fiscal impact beginning in FY 2015. The Transitional Reinsurance Program is intended to stabilize premiums for coverage in the individual market during the first three years health insurance exchanges are available. All health insurance issuers and self-insured group health plans (such as Fairfax County) will be required to submit contributions to support reinsurance payments to issuers that cover high-cost individuals in non-grandfathered individual market plans. Based on preliminary guidance of a \$63 per covered person (including employees and their dependents) per year fee, it is estimated that the cost of this program will be approximately \$1.6 million in FY 2015, with decreasing amounts due in FY 2016 and FY 2017. The FY 2015 requirement was funded by the Board of Supervisors at the FY 2013 Carryover Review. It should be noted that Medicare participants are excluded for purposes of calculating the head count in determining the County's contribution. More information will be shared on the Transitional Reinsurance Program as additional guidance is released, but a \$1.1 million placeholder is included in the FY 2016 multi-year budget.

### Position Requirements

In order to reflect anticipated staffing requirements, the FY 2016 plan includes projections of \$12.3 million and 106 positions for FY 2016. These positions are identified based on current and planned conditions and service requirements. The largest single component of these positions is for Public Safety as a result of the Five Year Public Safety Staffing plan that was developed in FY 2014. A total of 77 positions are included for Public Safety as part of the plan in FY 2016, with additional positions included in the next four years. The details of the plan were presented to the Board of Supervisors on April 1, 2014. The complete plan is available online at: <a href="www.fairfaxcounty.gov/dmb/fy16-fy20-public-safety-staffing-plan.pdf">www.fairfaxcounty.gov/dmb/fy16-fy20-public-safety-staffing-plan.pdf</a>.

\$12.3 million

As part of the FY 2016 budget development process, all position requirements will be reviewed thoroughly and workload requirements analyzed prior to inclusion in the FY 2016 budget. As new information becomes available the requests for additional positions will be adjusted.

#### PUBLIC SAFETY STAFFING PLAN

There were five overarching trends that Fairfax County public safety agencies agreed are factors that impacted staffing and personnel resources now and in the future. The identified trends are urbanization, population/demographics, technology, mandates/standards, and natural and man-made threats:

- Urbanization is a trend that will impact public safety incrementally over the next several decades
  as areas continue to transition from suburban to higher-density growth patterns. The impacts of
  urbanization will include longer response times to calls in high rise buildings, increased traffic
  congestion, and the need to shift to higher capacity responses.
- Cleary, the total population of the County is growing both in terms of residents and those working in the County and impacting service delivery while here. In 2005 there was a total population of approximately 1.6 million, including both residential and employment populations, and it is projected to reach 1.8 million by 2020. In addition to growing overall, the County's senior population is increasing. The County is expected to have a rapidly increasing population of persons age 65 and older, particularly as the Baby Boomer generation ages. As of 2011, the oldest boomers turned 65, but the greater impacts are expected to occur as the boomers reach age 80 beginning in 2026. Currently, approximately 10 percent of Fairfax County's population is age 65 or older. By 2015, more than 12 percent of the county population will be comprised of persons 65 and older and by 2020 this is anticipated to rise to 13.7 percent.
- Emerging technology is increasingly challenging for public safety. Efforts to investigate criminal activity are becoming more complex and more time consuming. Cell phones have become mobile computers that easily facilitate criminal enterprise and are now used more than traditional computers. The inability to effectively extract computerized/digital evidence continues to hamper the successful prosecution of criminal investigations.
- Federal, state, and local mandates also impact public safety. A significant example is the training
  mandates for police officers that continue to be a factor taking officers off of the street. Complex
  case law rulings in recent years have lengthened the time officers spend in court. DWI initiatives
  have increased the enforcement levels of DWIs which has resulted in lengthier court times and
  multiple court appearances for officers and attorneys.
- Natural and man-made threats always pose a challenge for public safety agencies and their resources. In the current environment of terrorism, bombings, and mass shootings, it is imperative that minimum staffing levels and appropriate coverage of the entire County is maintained. Natural disasters (floods, derechos, hurricanes, etc.), also pose a challenge to public safety agencies and their resources. Major weather events require large scale public safety responses sometimes for an extended amount of time. Adequately staffing each patrol area is critical to effectively responding to calls for service and maintaining a safe environment for residents and businesses.

As part of the staffing plan review, the specific position and funding requirements are:

#### Commonwealth's Attorney

A total of 10/10.0 FTE positions and funding of \$1,164,160 is included for FY 2016. The Office of the Commonwealth's Attorney has operated without growth in General Fund positions since 1997. Based on caseload numbers, the Fairfax County Office of the Commonwealth's Attorney handles the greatest workload of any prosecutor's office in the state. In addition, a number of changes have occurred over the

years that have dramatically increased the amount of time spent in court and preparing for court. Standards in discovery for criminal cases (which require written responses) continue to expand and the office must now respond in writing to all pretrial motions when previously only oral responses were required. In addition, jury trials now consist of longer periods of jury selection and are bifurcated into two separate phases, a guilt phase and a sentencing phase. This has resulted in jury trials that last for multiple days where they would once be concluded in a day. Longer trials result in attorneys being in court multiple days and thus unavailable to assist in covering the day to day courtroom assignments. Also, given the length of the courtroom dockets, jury trial preparation cannot be completed during business hours, and leads to attorneys working late hours and weekends. As an example of the shortage in staffing, the ratio of attorneys per citizen for the four largest court systems in the state are 1 per 5,534 in Richmond, 1 per 6,643 in Norfolk, 1 per 12,082 in Virginia Beach, and 1 per 44,744 in Fairfax. As a result, 5 attorney positions are included in FY 2016.

In addition to the 5 attorney positions, 1 management analyst, 2 administrative assistant positions and 1 paralegal position are added to provide needed support for the attorneys in the preparation of cases. Currently attorneys in the office are tasked with completing clerical duties such as copying, filing, faxing, and answering phones in addition to all of their other professional and legal responsibilities. The addition of paralegals, administrative assistants and a management analyst will in turn allow attorneys more time to meet with witnesses, prepare for their trials, respond to motions, and draft appeals. Finally, a network analyst position is necessary. There is no other technology support within the Office of the Commonwealth's Attorney. Budget constraints prevented the office from filling a position in the past and keeping up with ever changing technological advances. Surveillance and video equipment used by law enforcement agencies, businesses and citizens continue to change. Video is often delivered to the Office of the Commonwealth's Attorney in many different formats that require specific programs or software. At the same time, judges and juries increasingly expect the use of such technologies in the course of courtroom presentations, hearings and trials. Due to these factors, this office has been unable to keep up with the technologies necessary to view, copy and convert CDs received as evidence or to employ many of the other technological innovations available to the courtroom practitioner today.

It should be noted that the current total plan for the Commonwealth's Attorney over the next five years, including the 10 positions discussed above, is for 39 positions at a cost of \$4.5 million.

#### Police Department

A total of 7/7.0 FTE positions and funding of \$1,153,455 is included for FY 2016. The Fairfax County Police Department is the largest local police agency in the Commonwealth of Virginia. With a population of more than one million residents, Fairfax County is one of the safest communities in the Washington Metropolitan area. In spite of being the most populated community in the region, crime remains at record low levels. In addition, the Fairfax County Police Department continues to maintain the lowest officer to resident ratio of all other police departments in this region and across the nation when compared to departments of similar size and population density. In spite of the success at keeping the crime rate low the department is experiencing deficits in several key areas, and after an extensive analysis of all bureaus a staffing request for critical positions was developed. This analysis took into consideration the five key overarching trends that impact public safety resources as well as internal factors such as a culture of safety and the agency's strategic plans. As a result, 2 explosive ordinance technician, 2 computer forensics detectives, 2 animal control offices and 1 civilian investigator are included for FY 2016.

Explosive Ordinance Disposal (EOD) technicians respond to suspicious events where explosive or otherwise hazardous packages, munitions, or devices have been located. The EOD technician determines

the threat to public safety, recommends appropriate evacuations zones, and then renders safe the device, transports the device to a disposal location, and then destroys or dismantles the device. They provide security sweeps with explosive detecting dogs at public venues, mass transit sites, and in VIP security details. They serve as liaison with Fire Department HAZMAT, FBI EOD teams, and other EOD teams in the NCR. In 1981, EOD was formed with two full-time EOD technicians; thirty-three years later there are still only two full-time technicians. Technology has also impacted EOD, as their tools and the threats they deal with have advanced dramatically. The use of robots and high resolution X-rays have increased safety, but require more advanced training. Currently, two EOD technicians must respond on every call per protocol. Once the EOD technicians arrive on the scene, the examination of the device takes longer because of the range and complexity of equipment. The typical incident lasts between two and six hours. Adding two additional full-time EOD technicians would provide the County with the resources required to handle two bomb/explosive events simultaneously. The full-time EOD technicians are also EOD canine handlers. The EOD canine capability is critical in protective sweeps at large public events and mass transit sites. EOD canines regularly do sweeps at Metro stations, adding another team would expand our ability to conduct safety sweeps.

While crime has generally dropped to the lowest level in several decades, both in Fairfax County and across the country, one growth area for criminal activity is in the area of computer and Internet-related crime. This trend is reflected in the investigative workloads handled by both the Financial Crime Section and the Computer Forensics Section in the Criminal Investigations Bureau; both have increased dramatically in recent years. The backlog of evidence to be processed by the Computer Forensics Unit is now months long. A recent independent analysis of the Department's computer related crime statistics indicated that the caseload is projected to increase by approximately 6 percent annually for the foreseeable future. In June 2013, the Patrol Bureau identified an issue concerning forensic support for CIS cases. Due to the constantly increasing workload demand on the Computer Forensic Section, property cases now have an average seven month wait time for processing, causing many cases to be dropped in court which the addition of 2 detective positions could help to minimize.

Animal Control Officers perform a wide range of animal control duties to include responding to calls for service, investigating animal bite cases, conducting investigations in sensitive cases of alleged animal cruelty, interviewing witnesses and suspects, and securing and serving warrants related to animal and wildlife offenses. These officers work in close cooperation with the Health Department, Zoning Enforcement, and the Commonwealth's Attorney's Office. They rescue injured animals and/or perform field euthanasia of injured and sick animals as necessary. These officers are also tasked with inspecting kennels, boarding stables, pet shops and traveling animal exhibits to ensure compliance with county, Currently, Animal Control is authorized 26 Animal Control state, and federal laws and regulations. Officer (ACO) positions. The ACOs are assigned to four squads covering the day work and evening shifts seven days a week. The minimum staffing of each squad is four ACOs. Based on the Department's patrol staffing model, each squad should be staffed with seven ACOs. This is based on minimum staffing plus three officers, which provides sufficient coverage for officer safety, officers on personal leave, injury leave, and attending training. Both day work squads are currently staffed with seven ACOs, however, each evening shift squad is only staffed with six ACOs. Whenever minimum staffing is not met, overtime is required to fill the minimum staffing positions for the shift. In FY 2013, over 3,000 hours of overtime was expended to reach minimum staffing levels. Animal Control continues to experience an increase in workload. From 2010 to 2012, new cases assigned to ACOs increased nearly 14 percent, active investigations increased over 38 percent, and total cases assigned increased over 18 percent. August 2013, Animal Control is experiencing another year of significant increases in calls for service. The addition of the 2 officers will address this gap on staffing.

The Financial Crimes squad consists of 15 full time employees, which include 12 detectives and three civilian fraud investigators. The Financial Crimes detectives investigate fraud and financial cases, including ID theft, embezzlement, credit card theft, and bad check cases. The Financial Crimes squad has the largest caseload in MCD with an average of 3,000 cases per year. Due to the high volume of cases and delay in our responses to victims, the squad has been experiencing the highest number of citizen complaints in MCD. Currently, the civilian employees triage each case for further potential follow-up. The addition of one civilian investigator will add to the capacity of the squad improving response times and customer satisfaction.

It should be noted that the current total plan for the Police Department over the next five years, including the 7 positions discussed above, is for 80 positions at a cost of \$15.3 million.

#### Office of the Sheriff

A total of 22/22.0 FTE positions and funding of \$2,579,098 is included for FY 2016. Included in the increase are 8 positions for direct supervision of female inmates in the Adult Detention Center (ADC) which will allow placement of female inmates in multiple areas of the facility. The numbers of females incarcerated in the ADC has increased over the past 4 years. This dedicated female direct supervision post will help accommodate fluctuations with the female inmate population and appropriate placement within the ADC.

Another 4 positions (1 per squad) are to support the hospital post. On average, each confinement shift has 2 inmates admitted to the hospital due to serious medical issues above and beyond the ADC medical staff's capabilities. Each inmate at the hospital requires a minimum of 1 deputy. Maximum custody inmates may require 2 deputies per shift. These statistics have been consistent over the past year. This may be due to a number of reasons such as an aging population. Historically, the hospital post was not staffed on a daily basis because inmates were not admitted to the hospital as frequently several years ago.

A total of 8 positions are included for the male forensics posts. In 2003, staffing of the male forensics post began as a pilot program based on the requirements associated with inmates with mental health issues. This class of inmates continues to grow and has shown an increase since 2009. The units housing inmates with mental health issues are in close proximity to classrooms and forensics health staff. These inmates require intensive supervision and the enhanced security.

The last group of 2 positions is for Courthouse security (outside of the deputies in courtrooms). Recent budget constraints resulted in the redeployment of 15 of the 20 uniformed Courthouse security staff. Prior to the reduction in staff, the Courthouse Facility Security Section was responsible for and always took a proactive approach towards security for the 52 acre Fairfax County Courthouse complex with the intent to reduce crimes, manage emergencies and thwart any acts of terrorism towards visitors and employees. Although still responsible for addressing issues within the complex, our current primary focus is on situations occurring within the courthouse itself. Visitors entering the courthouse totaled an annual average of 1,049,081 for FY 2008 - FY 2012. The duties of the five members of the Facility Security staff supplement contracted security within the facility. Based on the volume of visits to the facility an increase is staffing is designed to maintain a high level of efficiency and timely response to events on the judicial complex.

It should be noted that the current total plan for the Office of the Sheriff over the next five years, including the 22 positions discussed above, is for 37 positions at a cost of \$4.2 million.

#### Fire and Rescue Department

A total of 36/36.0 FTE positions and funding of \$3,647,877, as well as \$1,060,976 in increased General Fund support for 19 positions added in FY 2014 as the result of the award of a grant (described below), is included for FY 2016. This results in a total requirement in FY 2016 of \$4,708,853. The top priority of the Fire and Rescue Department (FRD) is staffing the remaining ladder trucks with a fourth person. As a result 33 of the 36 positions are for this purpose. Subsequent to the development of the plan funding for a second award of staffing for ladder trucks was received which will adjust the FY 2016 requirements. The remaining positions are for Research and Development including one uniformed and 2 civilian positions.

To begin implementing the initiative of fourth on trucks, the department recently won a \$3,136,843 Staffing for Adequate Fire and Emergency Response (SAFER) grant, awarding funds over a two year period, to hire 19 merit firefighter/medic positions. The \$1,060,976 mentioned above is the partial year funding required in FY 2016 as this grant will end early in FY 2016. The County will continue to apply for similar grants to offset at least the initial cost of the positions. Four person truck staffing will enhance FRD's ability to reach fire, rescue and medical emergency services in a timely manner, increase the ability to complete time critical tasks on-scene as quickly as possible with the right amount of personnel thus reducing property loss and firefighter injury risks or death. Adding a fourth staff person to truck companies will also bring units into compliance with Occupational Safety and Health Administration (OSHA) and NFPA standards. In 2010 FRD committed personnel to participate in NIST residential fireground field experiments. The resulting report presents outcomes of more than 60 fireground experiments designed to quantify the effects of various fire department deployment configurations on the most common type of residential structure fire. Report results quantify the effectiveness of crew size and time to completion of 22 key fireground tasks, and effect on occupant and firefighter safety. Of the 22 tasks measured, results indicate four-person crews operating on a low-hazard structure fire completed laddering and ventilation (for life safety and rescue) 30 percent faster than two-person crews and 25 percent faster than three-person crews. Four-person crews completed the same number of tasks (on average) 5.1 minutes faster (nearly 25 percent) than the 3-person crews FRD presently operates with on ladder trucks. This report starkly illustrates the necessity for FRD to achieve four-person crews in accordance with NFPA 1710. Another compelling reason for responding to fires with this level of staffing is the ability of the first responding unit to immediately begin to address the hazard in compliance with Occupational Health and Safety requirements for firefighting, commonly called the "Two-In Two-Out" requirement. OSHA 29CFR 1910.134(g)(4) requires that at least two personnel enter the Immediately Dangerous to Life of Health (IDLH) atmosphere and remain in visual or voice contact with each other at all times. It also requires that at least two personnel be located outside the IDLH atmosphere. Four person truck company staffing will allow the crew to work in separate teams of two as mandated by OSHA. Trucks are responsible for deploying ladders to upper floors in residential and commercial buildings, for conducting searches above the fire and providing immediate means of egress for firefighters. Each truck company carries either a straight aerial ladder 105 feet long or a ladder tower/aerial platform 95 feet long with a maximum extension from 9-10 stories. Independently of each other, each two person team must conduct ventilation and ladder work in addition to assisting the driver with vehicle stabilization for aerial/tower ladder operations while the other team is conducting interior operations. It is also the department's goal to have at least one firefighter/medic on every piece of suppression apparatus to improve the ALS capacity. Achieving this goal will improve overall ALS response times County wide providing the best possible chance of survival and recovery for medical patients. Therefore the fourth crew member added to ladder trucks will be a firefighter certified in advanced life support.

FRD has also identified the need for a Research and Development Section to provide a dedicated staff to keep pace with technological advancements so that Fairfax County remains on the cutting edge of fire

suppression, emergency medical services and special operations service delivery. Technology is evolving rapidly in firefighting and emergency medical services. As the science of firefighting and emergency medical services is more widely studied, the evolution of equipment and technology is swiftly advancing. FRD currently has an Innovation and New Ideas Committee responsible for reviewing recommendations for altering equipment or changing fire, rescue, and emergency medical services delivery. While this committee has been helpful in reviewing recommendations, the exponential pace at which technology is advancing has surpassed the ability of an ad hoc committee to keep up with research to evaluate proposals. With emergency medical equipment specifically, improvements to the way emergency services are rendered changes every six to eight months. FRD must keep abreast of advancements and make informed decisions about what technology to purchase, what generation of the technology should be purchased and whether or not the cost is worth the return on investment. The creation of a Research and Development Section will provide dedicated staffing to manage the research, selection, review, and evaluation process of new equipment, tools, technologies, and innovations that will improve service delivery to residents, businesses, employees, and visitors to Fairfax County.

It should be noted that the current total plan for the Fire and Rescue Department over the next five years, including the 36 positions discussed above and the full year cost for the first 19 SAFER positions, is for 166 positions at a cost of \$25.9 million. As mentioned above, this requirement will be reevaluated during FY 2015 to take into account the latest award of federal funding (a second SAFER grant) that will provide staffing for the fourth on ladder early than anticipated when the staffing plan was developed.

#### Office of Emergency Management (OEM)

A total of 2/2.0 FTE positions and funding of \$237,680 is included for FY 2016 as a result of notice received that reductions in the Department of Homeland Security Urban Area Security Initiatives (UASI) grant funding are likely. Within OEM, the Emergency Planning position, Training and Exercise Officer and the NIMS Compliance Officer position have been identified as future reductions of the UASI funding for the NCR. In addition, the Grants Manager position is currently grant funded through the Emergency Management Performance Grant as well as UASI grant funding. Based on the prospect that grant funding may be reduced or eliminated, all four of these positions are identified in the OEM staffing plan with the first two, the Emergency Planner and the Training and Exercise Officer identified for FY 2016. The loss of these positions equates to a one-third reduction of OEM agency staffing.

These positions are needed to create and maintain countywide emergency plans, develop and conduct countywide training and exercises that ensure county readiness for all disaster types, and ensure federal grant compliance. Failure to fund these positions will prevent OEM from meeting these strategic goals:

- 1. OEM will maintain operational readiness to effectively support Fairfax County and its residents.
- 2. OEM will build unity of effort for countywide readiness through collaborative partnerships.
- 3. OEM will be a fiscally sound organization that leverages a stable and diverse funding base to achieve its mission.

These positions are critical to maintaining appropriate staffing levels within the Emergency Operations Center during emergency activations; to continue maintaining the level of service to our residents during emergencies and to continue to provide coordination of emergency planning and training countywide. Without the requested funding, OEM will be unable to sustain training and exercise levels for countywide readiness initiatives. The County will fail to meet compliance with federal mandates in

regards to the National Incident Management System which could result in the loss of federal preparedness assistance (through grants, contracts and other activities) for the entire County.

It should be noted that the current total plan for the Office of Emergency Management over the next five years, including the 2 positions discussed above, is for 10 positions at a cost of 1.1 million.

#### Department of Public Safety Communications

While there are no positions included for FY 2016, the current total plan for the Department of Public Safety Communications over the next five years is for 20 positions at a cost of \$1.6 million. All of the increases are based on anticipated increases in call volume requiring increased numbers of call takers. Other Positions:

#### Facilities Management Department

Additional funding for the Facilities Management Department (FMD) of \$323,221 and 4/4.0 FTE positions associated with capital renewal requirements is included for FY 2016. These four positions include one Engineer III and three Project Managers. The Board of Supervisors approved a 3-year short-term borrowing plan of \$35 million as part of the FY 2011 Adopted Budget Plan for the backlog of renewal projects at the time. Many of these backlogged capital renewal projects required multiple years to complete both design and construction and many are still underway. In addition, current staffing levels, the complexity of some of the projects, and staff requirements in other areas has delayed the completion of renewal projects up to four years. In order to be able to keep on schedule going forward and successfully manage the backlog of work these positions are necessary.

#### Office of Elections

In response to recommendations emerging from the Commission appointed to identify requirements for funding within the Office of Elections, 3/3.0 FTE positions, including an election officer recruiter, an absentee voting position, and an administrative position are included for FY 2016 at a cost of \$224,348. Additionally, \$6.0 million is identified for FY 2016 for voting machine equipment to complete the acquisition of voting machines in advance of the November 2016 Presidential Election.

#### **Department of Transportation**

Starting in FY 2014, the County will annually benefit from approximately \$125 million annually in regional revenues dedicated to transportation as a result of the State Transportation funding plan approved during the 2013 Session by the General Assembly (HB 2313). On January 28, 2014, the Board approved a list of nearly 230 priority local roadway and transit projects that will require various amounts of staff management, oversight, and review over the foreseeable future. New positions were identified to be phased in over a two year period with the first group of positions added in FY 2015. The balance of the requested positions, 7/7.0 FTE positions are included in FY 2016. The increased funding included in Fund 40010, County and Regional Transportation Projects will support these position costs and results in no net impact to the General Fund.

#### **Department of Family Services**

An increase of \$325,410 and 3/3.0 FTE positions is associated with expanding behavioral health services for youth and families as a result of the recommendations presented to the Human Services Committee of the Board of Supervisors on October 8, 2013. These recommendations were the direct result of the guidance included by the Board of Supervisors as part of the FY 2014 Adopted Budget directing staff to identify requirements to address youth behavioral human services requirements in schools and the broader community. An initial funding level of \$200,000 was also included at that time. An Interagency Youth Behavioral Health Services Work Group, with representatives from County human services

departments, Fairfax County Public Schools and the Fairfax Partnership for Youth, was convened to identify the array of youth services that are necessary to address the most pressing needs in the community and make a multi-year recommendation. It is estimated that between 400 and 600 youth and their families are in need of interventions and services. In FY 2015 \$1.0 million creates a new program unit and will start to provide contractual services for mental health and substance abuse treatment as well as intensive in-home and community-based services for families. The Interagency Youth Behavioral Health Services Work Group will continue its work and complete the intake, assessment, treatment, and care coordination design by May 2014. Formal agreements that clearly identify roles, responsibilities and service flow among participating County departments, Fairfax County Public Schools, Falls Church Public Schools, and community partners will incorporate a system-wide set of outcome measures to assess the planned treatment/care coordination model for countywide application. It should be noted that in addition to the new funding for positions funding of \$402,434 is included for pooled funds for purchase of service.

#### Health Department

A total of 4/4.0 FTE positions for the establishment of two Public Health Nurse II and two School Health Aide positions in the School Health Program due to FCPS opening two new schools in FY 2016. The total funding requirement for FY 2016 is \$294,095.

#### **Police Department**

In addition to the staffing plan discussed above, 2/2.0 FTE and funding of \$364,897 is also necessary for continuation of the Regional Gang Task Force positions that have been in place for a number of years. During the height of concern about the growth of gang activity in the region, a Congressional Earmark for Gangs was received by the County. As a result 2 grant positions were created that have been funded ever since with non-County funds. Following the expiration of the original earmark, Police accepted two separate one-time awards from the Bureau of Alcohol, Tobacco, and Firearms (ATF). These awards were technically reimbursements for two merit employees that were assigned to two separate ATF task forces, one from January 2008 through December 2009 and a second from October 2010 through September 2011. The County chose to use these reimbursements to keep the gang task force positions funded. It has been anticipated that once non-County funding was exhausted, the County would need to support the positions which are performing critical anti-gang work. It is now anticipated that funding will be needed beginning in FY 2016.

#### Department of Code Compliance

An additional position and \$38,475 is included for Department of Code Compliance (DCC) staffing for an administrative position to support administrative-related needs within DCC's Customer Services Branch.

#### Conversion of grant positions in support of the Domestic Violence Action Center

Fairfax County was awarded grant funding from the U.S. Department of Justice, Office for Violence against Women to staff and operate a Fairfax County Domestic Violence Action Center. This was a collaborative effort among several County agencies as well as two nonprofit agencies. Funding currently supports 5/4.5 FTE grant positions in three County agencies (2/1.5 FTE positions in Department of Family Services, 2/2.0 FTE positions in the Commonwealth's Attorney, 1/1.0 FTE position in Juvenile and Domestic Relations District Court). It is anticipated that grant funding will not be renewed. In order to maintain this critical unit in place 5/4.5 FTE positions and \$500,000 is included in FY 2016. Staff will continue to monitor funding opportunities and pursue all options to preclude the need for General Fund support.

All other increases \$35.6 million

The major categories of additional increases are discussed below:

#### Fire and Rescue Apparatus – Volunteer Companies

Currently, out of the 12 volunteer fire departments in Fairfax County, six have notified the Fire and Rescue Department (FRD) of their inability to replace volunteer-owned large apparatus. FRD has proposed a partnership whereby FRD will use volunteer contributions (when available), one-time year-end balances, and Fire Programs Grant funding (up to \$1 million per year, maximum) to assist with the initial purchase of seven large volunteer units (three engines, one tower and three rescues) that require replacement in the FY 2013 – FY 2018 time period. These seven vehicles represent the known universe of large volunteer units that will require assistance in funding their replacement in this timeframe. While there are no FY 2014 General Fund dollars necessary to support this proposal, future-year General Fund increases to the Large Apparatus Fund will be required. Per FRD analysis, the addition of these vehicles to the fleet would require an increase of \$775,000 to the annual contribution from County Funds. As a result, an increase of \$775,000 in annual vehicle replacement contributions is included for FY 2016 to ensure the reserve remains adequately funded.

Of the 106 front-line vehicles career FRD staff operates daily for emergency response, 35 are owned by volunteer companies. These vehicles are not additional or extras, they are operated 24-hours a day/7 days a week with career personnel as part of the minimum staffing calculation. Without these vehicles, FRD does not have the apparatus available to provide the current level of emergency response coverage throughout the County.

Because these are front line units, FRD must purchase replacements or daily emergency response coverage will fall below currently established numbers. These thresholds have been established in order to provide the greatest coverage by each vehicle type in order to reduce response times to medical and fire emergency calls. Elimination of vehicles and associated staffing would result in response time delays. Even with current staffing, FRD does not meet several of the National Fire Protection Association's (NFPA) standards for fire protection and emergency medical response.

Replacement by the volunteer organizations is becoming more challenging as a result of a combination of several factors – including the economy's impact on fundraising activities, as well as more stringent federal emissions standards, federal safety regulations and material costs.

#### School Readiness

An increase of \$960,295 provides the second year of funding associated with expanding school readiness activities in support of community programs serving young children. Funding is specifically aimed at creating a network of programs that promote school readiness through the alignment of curricula to the Virginia Foundation Blocks for Early Learning, as well as supporting children living in poverty to reach fall kindergarten benchmarks. Early childhood education programs support the cognitive, social, emotional and physical development of a child. In the fall of 2012, 33.1 percent of kindergartners in Fairfax County Public Schools (FCPS) were eligible for free/reduced meals; 16 percent of kindergartners in FCPS did not meet the reading intervention benchmark and were referred for services; and 6 percent of children under the age of 5 were living below the poverty level. The Department of Family Services (DFS) addresses school readiness through quality community-based programs that are accessible even to those most vulnerable. Additional funding has been included in FY 2015 to expand community-based programs. Funding is specifically aimed at creating a network of programs that promote school readiness through the alignment of curricula to the Virginia Foundation Blocks for Early Learning, as well as supporting children living in poverty to reach fall kindergarten benchmarks. DFS has worked

closely with FCPS to develop a mixed-delivery system providing community-based as well as school-based options for school readiness. It is hoped that the FCPS School Board will support the expansion of school-based programs; however, expansion of community-based programs is not contingent on additional school funding.

#### *Fire and Rescue Apparatus*

An increase of \$1,000,000 is required to support a multi-year process to gradually increase the annual contributions to the Large Apparatus Replacement Fund and Ambulance Replacement Fund. This funding is in addition to the department dedicating additional grant funds, additional baseline funds and one-time contributions in support of this effort. Additional contributions are required due to increasing cost of vehicles, some fleet growth, and a contribution level that has remained flat since FY 2007. Without additional funding, the replacement reserves will be depleted by FY 2017. Starting in FY 2014, FRD will also increase its baseline contribution to the Large Apparatus Reserve by \$250,000 and support some ambulance purchases through the use of Four-for-Life grant funds. FRD, with the assistance of the Department of Management and Budget, has developed several scenarios with the goal of stabilizing the replacement reserve and ensuring sufficient funding is available in future years. These plans include additional one-time, inflationary and baseline contributions from both FRD and the General Fund from FY 2013 forward. It should be noted that given the current inventory and replacement cycle, the annual contribution should be in the \$5-6 million range for the Large Apparatus Replacement Reserve and approximately \$1 million for the Ambulance Replacement Reserve.

#### Fuel

Based on the latest estimates for increases in usages and per gallon costs, an adjustment of \$1.0 million is included for FY 2016 after no increase in FY 2015.

#### Fairfax-Falls Church Community Services Board Intellectual Disability Services (IDS)

An increase of \$1,200,000 will support the June 2015 special education graduates of Fairfax County Public Schools turning 22 years of age who are eligible for day support and employment services who currently do not have a funding source for such services. This funding maintains the program as currently designed and is intended to prevent any Special Education graduates from being without services

#### Information Technology (IT) Project Support

The County's strategic IT investments in major technology projects improve access to County services, promote government operational efficiencies and effectiveness, and increase performance and security capabilities. They include automation for County agencies, requirements aligned with countywide strategic importance, enterprise technology infrastructure, and enterprise-level or inter-agency corporate systems. The County's technological improvement strategy has two key elements. The first element is to provide an adequate infrastructure of basic technology for agencies in making quality operational improvements and efficiencies. The second is to redesign business processes and apply technology to achieve large-scale improvements in service quality and achieve administrative efficiencies. The County's long-term commitment to providing quality customer service through the effective use of technology is manifested in service enhancements, expedited response to citizen inquiries, improved operational efficiencies, better information for management decisions and increased performance capabilities. In FY 2016, an increase of \$5.0 million is funded to accommodate necessary information technology projects.

### Multi-Year Budget - FY 2015 and FY 2016

#### **Contract Rate Adjustments**

Based on the assumption that pay increases would be funded in FY 2016 for County employees, an average contract rate adjustment of 2 percent or \$5 million is included for contract rates in the Department of Family Services, Health Department, Office to Prevent and End Homelessness, Department of Neighborhood and Community Services, County Transit Services and Fairfax-Falls Church Community Services Board. Individual contracts are not guaranteed a contract rate increase of 2 percent as a result of this funding, but the negotiated increases that are effective in FY 2016 would be funded from this adjustment.

#### Public Safety Headquarters

The new 274,000 square foot facility will replace the current Massey Building which is long past its useful life. In addition to the overall project costs that are included in the Capital Improvement Program for the construction of the building, there are costs associated with the move of existing staff from the Massey building to the new facilities, audio visual costs for equipping the building and loose furniture requirements. The total estimate for these items is \$5.8 million. The funds are required in FY 2016 in advance of the schedule completion date of the headquarters in June 2016.

#### <u>Capital Construction and Debt Service</u>

A significant increase in capital construction funding is included in the FY 2015 budget. With this increase a robust baseline has been set for capital requirements going forward. Therefore the only addition anticipated for FY 2016 at this time is \$1.0 million for trails and sidewalks. As determined by acceptable industry reinvestment standards, it is estimated that \$4.1 million could be required annually to provide for a comprehensive reinvestment program based on infrastructure life cycles of 30 years. Ongoing critical trail and sidewalk maintenance includes, but is not limited to, the correction of safety and hazardous conditions, such as the deterioration of trail surfaces and the replacement and/or repair of guardrails and handrails, and the rehabilitation of pedestrian bridges. In addition, a debt service increase of \$5.0 million is included in FY 2016 to reflect the required costs for County bond projects.

#### Office of Elections Voting Machines

As a result of requirements to replace all County voting machines, \$6.0 million is included for FY 2016 for final voting machine equipment costs. Fairfax County's current voting system, a hybrid system consisting of an optical scan unit combined with two or more accessible direct recording electronic voting machines (DREs), has reached the end of its lifecycle. Under state law changes in 2007, the new system cannot include any new direct record electronic (touchscreen) equipment. As a result, the industry is currently moving towards solutions that have an electronic screen on which a voter makes their choices. Then a "marking device" will produce a paper ballot from the choices made on the electronic screen that will then be fed into an optical scan machine to be counted. The first portion of funding the equipment was included at the FY 2013 Carryover Review so some machines can be in place for the non-presidential elections in FY 2015 and FY 2016 and the remainder will be purchased for the 2016 presidential election (FY 2017).

#### **Summary**

As a result of the multi-year budget process, the projected shortfall for FY 2016 is \$37.65 million.

The FY 2016 projections are based on a comprehensive list of requirements based on information available today. There are clear priorities within the items identified for funding, and there is also the potential for changes as more information is available over the course of the next year. The items that need to be funded in FY 2016 will therefore be considered in the context of Board priorities, and decisions

# Multi-Year Budget - FY 2015 and FY 2016

will be made by the County Executive on what specific items to recommend for FY 2016 and which items to exclude or delay until FY 2017 or beyond.

The detailed summary of historical and projected funding follows on the next page:

# Multi-Year Budget - FY 2015 and FY 2016

# Fairfax County, Virginia Multi-Year Budget Plan Summary FY 2015 Budget Process FY 2011 - FY 2016

(in millions)

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Revised	FY 2015 Adopted	FY 2016 Projected	Increase/ (Decrease) Over FY 2015	% Increase/ (Decrease) Over FY 2015
Positions	9,542	9,684	9,686	9,731	9,735	9,839	104	1.07%
Beginning Balance	\$240.28	\$236.24	\$209.44	\$182.81	\$81.68	\$82.03	\$0.35	0.43%
Revenues								
Real Property Taxes	\$2,019.84	\$2,047.28	\$2,123.41	\$2,216.60	\$2,353.64	\$2,467.99	\$114.35	4.86%
Personal Property Taxes	301.97	316.92	353.63	354.31	362.99	374.27	11.28	3.11%
General Other Local Taxes	505.52	517.38	530.96	514.08	497.08	505.93	8.85	1.78%
Permit, Fees & Regulatory Licenses	34.27	36.84	38.20	38.69	39.44	40.41	0.97	2.47%
Fine & Forfeitures	16.56	14.08	14.13	14.22	14.24	14.31	0.07	0.50%
Revenue from Use of Money & Property	18.81	18.40	17.51	14.96	14.22	13.83	(0.39)	(2.75%)
Charges for Services	64.09	69.63	72.67	74.51	77.38	77.90	0.52	0.67%
Revenue from the Commonwealth	309.03	304.69	301.13	305.23	306.79	306.79	0.00	0.00%
Revenue from the Federal Government	38.42	40.22	31.15	26.33	27.47	27.47	0.00	0.00%
Recovered Costs/Other Revenues	12.50	14.24	15.30	15.03	15.32	15.32	0.00	0.00%
Total Revenues	\$3,321.01	\$3,379.68	\$3,498.10	\$3,573.96	\$3,708.56	\$3,844.22	\$135.66	3.66%
Transfers In	\$8.06	\$6.90	\$6.77	\$23.87	\$8.15	\$8.15	\$0.00	0.00%
Total Available	\$3,569.35	\$3,622.82	\$3,714.31	\$3,780.64	\$3,798.39	\$3,934.40	\$136.01	3.58%
Direct Expenditures by Program A	\rea							
Legislative-Executive Functions /								
Central Services	\$92.92	\$98.98	\$97.97	\$109.56	\$104.86	\$112.36	\$7.50	7.15%
Judicial Administration	31.52	31.02	33.45	34.33	34.63	35.36	0.72	2.09%
Public Safety	397.92	403.11	416.24	443.34	445.56	483.44	37.88	8.50%
Public Works	61.63	63.88	68.39	72.22	71.87	73.19	1.32	1.84%
Health and Welfare	278.25	293.63	281.52	292.97	295.78	307.32	11.54	3.90%
Parks and Libraries	47.75	47.35	49.45	52.12	51.35	52.35	1.00	1.95%
Community Development	43.02	42.77	42.70	49.81	47.13	47.88	0.75	1.59%
Non-Departmental	235.32	261.55	279.59	300.62	314.20	335.76	21.57	6.86%
<b>Total Direct Expenditures</b>	\$1,188.33	\$1,242.28	\$1,269.32	\$1,354.98	\$1,365.39	\$1,447.67	\$82.28	6.03%
Transfers Out								
Schools Operating	\$1,611.59	\$1,610.83	\$1,683.32	\$1,716.99	\$1,768.50	\$1,821.55	\$53.05	3.00%
School Construction	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$13.10	\$13.10	-
Schools Debt Service	160.21	159.74	164.76	172.37	177.14	182.14	5.00	2.82%
Subtotal Schools	\$1,771.80	\$1,770.57	\$1,848.08	\$1,889.36	\$1,945.64	\$2,016.79	\$71.15	3.66%
CountyTransit	\$31.99	\$34.46	\$36.55	\$34.55	\$34.55	\$34.55	\$0.00	0.00%
Information Technology	19.02	16.18	14.28	9.76	3.74	8.74	5.00	133.56%
Community Services Board	93.13	100.50	109.61	110.08	113.32	117.27	3.95	3.49%
County Debt Service	121.66	116.78	116.85	118.80	133.74	138.74	5.00	3.74%
Metro	7.41	11.30	11.30	11.30	11.30	11.30	0.00	0.00%
OPEB	13.90	27.74	28.00	28.00	28.00	28.00	0.00	0.00%
Capital Paydown	15.91	19.63	18.00	27.64	21.18	22.18	1.00	4.72%
OtherTransfers	69.96	73.95	79.50	114.51	59.51	61.37	1.87	3.14%
Subtotal County	\$372.98	\$400.53	\$414.10	\$454.63	\$405.34	\$422.16	\$16.82	4.15%
Total Transfers Out	\$2,144.78	\$2,171.10	\$2,262.17	\$2,343.99	\$2,350.98	\$2,438.95	\$87.97	3.74%
Total Disbursements	\$3,333.11	\$3,413.38	\$3,531.50	\$3,698.96	\$3,716.36	\$3,886.62	\$170.25	4.58%
Total Ending Balance	\$236.24	\$209.44	\$182.81	\$81.68	\$82.03	\$47.78	(\$34.25)	(41.75%)
Less:	<u></u> ቀርር ር 4	¢00.04	¢74.00	¢70.00	674.00	677 7 <u>0</u>	<b>60.44</b>	4 E00/
Managed Reserve	\$68.04	\$69.34	\$71.88	\$73.98	\$74.33	\$77.73	\$3.41	4.58%
Other Reserves	63.13	62.78	17.36	7.70	7.70	7.70	0.00	0.00%
Total Available	\$105.06	\$77.32	\$93.56	(\$0.00)	(\$0.00)	(\$37.65)	(\$37.65)	



# $FY\ 2015$



# Strategic Linkages

#### **Context and Background**

Fairfax County has been working on a number of initiatives over the last ten years to strengthen decision making and infuse a more strategic approach into the way business is performed. These initiatives include developing an employee Leadership Philosophy and Vision Statement, identifying the priorities of the Board of Supervisors, implementing a coordinated agency strategic planning process, incorporating Performance Measurement and benchmarking into the budget process, implementing a countywide Workforce Planning initiative, redesigning the Budget Process, and initiating a Balanced Scorecard at the agency level. The process has been challenging and has required a shift in organizational culture; however, the benefit of these efforts is a high-performing government in Fairfax County, which is more accountable, forward-thinking and better able to further its status as one of the premier local governments in the nation.

#### **Strategic Thinking**

Among the first steps Fairfax County took to improve strategic thinking was to build and align leadership and performance at all levels of the organization through discussions and workshops among the County Executive, senior management and County staff. This initiative included the development of an employee Leadership Philosophy and Vision Statement to help employees focus on the same core set of concepts. This dialogue among the

#### **Employee Vision Statement**

As Fairfax County Employees we are committed to excellence in our work. We celebrate public service, anticipate changing needs, and respect diversity. In partnership with the community, we shape the future.

We inspire integrity, pride, trust and respect within our organization. We encourage employee involvement and creativity as a source of new ideas to continually improve service. As stewards of community resources, we embrace the opportunities and challenges of technological advances, evolving demographics, urbanization, revitalization, and the changing role of government. We commit ourselves to these guiding principles: Providing Superior Service, Valuing Our Workforce, Respecting Diversity, Communicating Openly and Consistently, and Building Community Partnerships.

#### **Employee Leadership Philosophy**

We, the employees of Fairfax County, are the stewards of the County's resources and heritage. We are motivated by the knowledge that the work we do is critical in enhancing the quality of life in our community. We value personal responsibility, integrity and initiative. We are committed to serving the community through consultative leadership, teamwork and mutual respect.

County Executive, senior management and staff has continued over several years and culminated in the development of seven "Vision Elements" for the County, which are consistent with the priorities of the Board of Supervisors. These Vision Elements are intended to describe what success will look like as a result of the County's efforts to protect and enrich the quality of life for the people, neighborhoods, and diverse communities of Fairfax County by:

Maintaining Safe and Caring Communities: The needs of a diverse and growing community are met through innovative public and private services, community partnerships and volunteer opportunities. As a result, residents feel safe and secure, capable of accessing the range of services and opportunities they need, and are willing and able to give back to their community.

Building Livable Spaces: Together, we encourage distinctive "built environments" that create a sense of place, reflect the character, history, and natural environment of the community, and take a variety of forms – from identifiable neighborhoods, to main streets, to town centers. As a result, people throughout the community feel they have unique and desirable places to live, work, shop, play, and connect with others.

**Connecting People and Places:** Transportation, technology, and information effectively and efficiently connect people and ideas. As a result, people feel a part of their community and have the ability to access places and resources in a timely, safe, and convenient manner.

Maintaining Healthy Economies: Investments in the workforce, jobs, and community infrastructure and institutions support a diverse and thriving economy. As a result, individuals are able to meet their needs and have the opportunity to grow and develop their talent and income according to their potential.

**Practicing Environmental Stewardship:** Local government, industry and residents seek ways to use all resources wisely and to protect and enhance the County's natural environment and open space. As a result, residents feel good about their quality of life and embrace environmental stewardship as a personal and shared responsibility.

Creating a Culture of Engagement: Individuals enhance community life by participating in and supporting civic groups, discussion groups, public-private partnerships, and other activities that seek to understand and address community needs and opportunities. As a result, residents feel that they can make a difference and work in partnership with others to understand and address pressing public issues.

**Exercising Corporate Stewardship:** Fairfax County government is accessible, responsible, and accountable. As a result, actions are responsive, providing superior customer service and reflecting sound management of County resources and assets.

Vision Element posters are prominently placed in County facilities to continue to foster the adoption of these concepts at all levels of the organization and to increase their visibility to citizens as well.

#### **Strategic Planning**

Strategic planning furthers the County's commitment to high performance by helping agencies focus resources and services on the most strategic needs. The County process directs all agencies to strengthen the linkage between their individual missions and goals, as well as to the broader County vision laid out in the seven countywide vision elements.

#### **Performance Measurement**

Since 1997, Fairfax County has used performance measurement to gain insight into, and make judgments about, the effectiveness and efficiency of its programs, processes and employees. While performance measures do not in and of themselves produce higher levels of effectiveness, efficiency and quality, they do provide data that can help to reallocate resources or realign strategic objectives to improve services. Each Fairfax County agency decides which indicators will be used to measure progress toward strategic goals and objectives, gathers and analyzes performance measurement data, and uses the results to drive improvements in the agency.

Fairfax County also uses benchmarking, the systematic comparison of performance with other jurisdictions, in order to discover best practices that will enhance performance. The County has participated in the International City/County Management Association's (ICMA) benchmarking effort since 2000. According to ICMA, about 150 cities and counties provide comparable data annually in the following service areas: Police, Fire/EMS, Library, Parks and Recreation, Youth Services, Code Enforcement, Refuse Collection/Recycling, Housing, Fleet Management, Facilities, Information Technology, Human Resources, Risk Management and Purchasing, although not every participating jurisdiction completes every template. ICMA performs extensive data cleaning to ensure the greatest accuracy and comparability of data. In service areas that are not covered by ICMA's effort, agencies rely on various sources of comparative data prepared by the state, professional associations and/or nonprofit/research organizations. It is anticipated each year that benchmarking presentations will be enhanced based on the availability of information. Cost per capita data for each program area, (e.g., public safety, health and welfare, community development) has also been included at the beginning of each program area summary in Volume 1 of the FY 2015 Adopted Budget Plan. The Auditor of Public Accounts for the Commonwealth of Virginia collects this data and publishes it annually. jurisdictions selected for comparison are the Northern Virginia localities, as well as those with a population of 100,000 or more elsewhere in the state. It should be noted that Fairfax County's cost per capita in each of the program areas is quite competitive with other Northern Virginia localities and large jurisdictions in the state.

The FY 2015 Adopted Budget Plan features an "agency dashboard" for every General Fund and General Fund Supported agency. These dashboards identify key drivers for these agency budgets. These dashboards are not replacing agency performance measures, but rather provide an additional snapshot of relevant statistics that pertain directly to why our agencies are funded as they are. The purpose of these drivers is to keep County decision-makers aware of this key data and how they are changing over time. Drivers will change over time and these drivers will be built into the annual budget process and into needs discussions with the community. This visual representation of what is driving the County's budget will improve the communications with the public and the Board as it relates to specific budget requests. The County Executive also developed a countywide dashboard to provide a snapshot of data, including commercial and residential real estate data, projected School enrolment data, and increases in employee compensation.

#### **Employee Compensation**

In FY 2010, FY 2011 and FY 2012, the pay for performance (PFP) program was not funded given the fiscal environment. The Board of Supervisors approved a 2.00 percent market rate adjustment (MRA) during the FY 2011 Carryover Review, effective September 24, 2011. The FY 2013 Adopted Budget funded merit increments and longevity step increases for all eligible uniformed public safety employees on their anniversary dates and a 2.5 percent performance-based scale increase in January 2013 for all non-uniformed merit employees. In addition, the Board of Supervisors also approved a MRA of 2.18 percent, effective July 1, 2012. The FY 2014 Adopted Budget Plan did not include compensation increases for non-

uniformed merit employees; however, it did include longevity increases for uniformed employees as well as funding of more than \$12 million in FY 2014 to pay for the full-year impact of increases received by employees in FY 2013. As part of the FY 2013 Carryover Review, the Board approved a one-time compensation adjustment of \$850 for all merit employees paid in November 2013. Later that year, the Board approved a \$500 one-time compensation adjustment for non-merit employees also paid in November.

The <u>FY 2015 Adopted Budget Plan</u> funds a total compensation package of 2.29 percent for General County employees, including a 1.29 percent MRA increase and an additional 1.0 percent increase, both effective July 2014. For uniformed public safety employees, the <u>FY 2015 Adopted Budget Plan</u> also funds the 1.29 percent MRA for all employees effective July 2014, as well as merit increments and longevity step increases for those who are eligible on their anniversary dates.

Funding of \$5.19 million is also included in the FY 2015 Adopted Budget Plan for the full-year impact of a 3 percent increase effective July 2014 for all uniformed Fire and Rescue employees based on the County's current methodology which is to make adjustments to Public Safety pay scales when the midpoints of two out of three designated classes in each of the Public Safety groups fall more than 5 percent behind the market average midpoints. Funding of \$1.22 million is included in the FY 2015 Adopted Budget Plan for the full-year impact of recommendations for re-grades based on comparisons of Fairfax County midpoints to market midpoints for benchmark job class matches. The trigger point for recommending regrades for these benchmark and classes is if they are less than 95 percent of the market average midpoint. Since market adjustments have not been made during the last several years all county benchmark job classes were reviewed in the Fall of 2013. It is anticipated that at least half of non-uniformed classes will be reviewed each year beginning in FY 2016. In addition, funding of \$1.55 million is included for the full-year impact of longevity increases provided to uniformed employees in FY 2014 and for partial-year costs for longevity increases provided to uniformed employees in FY 2015. Public Safety employees who have reached a combination of length of service (15 and 20 years) and have otherwise reached the top step of their pay scale are eligible for longevities.

The Board has committed to continuing and expanding discussions about employee pay so a plan for future years can be developed in time for the <u>FY 2016 Advertised Budget Plan</u>.

#### **Workforce Planning**

The County's workforce planning effort began in FY 2002 to anticipate and integrate the human resources response to agency strategic objectives. Changes in agency priorities such as the opening of a new facility, increased demand for services by the public, the receipt of grant funding, or budget reductions can greatly affect personnel needs. Given these varying situations, workforce planning helps agency leadership to retain employees and improve employee skill sets needed to accomplish the strategic objectives of the agency. Effective workforce planning is a necessary component of an organization's strategic plan, to provide a flexible and proficient workforce able to adapt to the changing needs of the organization.

In FY 2008, Fairfax County added a Succession Planning component to workforce planning. The Succession Planning process provides managers and supervisors with a framework for effective human resources planning in the face of the dramatic changes anticipated in the workforce over the next five to ten years. It is a method for management to identify and develop key employee competencies, encourage professional development and contribute to employee retention. A very significant number of employees will be eligible for retirement over the next several years. By December 31, 2015, 25 percent of all merit employees will be eligible for retirement. In specific job categories, those numbers are even

greater. For example, by December 31, 2015, 58 percent of County non-public safety senior managers will be eligible for retirement and 34 percent of mid-level management will be eligible. In the public safety agencies the numbers are even higher. In the Police Department by the end of calendar 2015, 82 percent of senior managers and 83 percent of mid-level managers will be eligible for retirement. To address this somewhat staggering trend, the County plans to re-tool and strengthen existing succession planning and knowledge transfer efforts—to build the capacity to support a "promote from within" when appropriate philosophy. The County will recruit externally when strategically advantageous and will strengthen recruitment effectiveness by encouraging employee referrals and deepening the County Executive's leadership team's engagement with executive level recruitments. Shifting the performance evaluation focus from "the amount of the pay increase" to better communication and employee development will also help the County address the exit of many tenured County employees.

#### **Information Technology Initiatives**

The County is committed to providing the necessary investment in information technology, realizing the critical role it plays in improving business processes and customer service. Fund 10040, Information Technology Fund, was established to accelerate the redesign of business processes to achieve large-scale improvements in service quality and to provide adequate enterprise-wide technological infrastructure. Consequently, the County is consolidating its investments to accommodate and leverage technological advancements and growth well into the 21st century. Constrained funding will impact the number of new IT projects that can be undertaken in the next year. However, the County continues to explore and monitor all areas of County government for information technology enhancements and/or modifications which will streamline operations and support future savings. In FY 2011, Fairfax County and Fairfax County Public Schools partnered to replace aging legacy financial, procurement, budget and human resource systems with one integrated solution. The County selected and completed the purchase of SAP as the FOCUS software. The Fairfax County Unified System (FOCUS) supports all County government and school employees in their daily operations. County Schools and Government employees welcomed the new system for Finance and Logistics transactions in November 2011. In June 2012, Fairfax County Government employees transitioned to FOCUS HCM (Human Capital Management) for all Human Resources transactions including time entry.

In FY 2014 the FOCUS Business Support Group (FBSG) was formed within the Department of Management and Budget (DMB) to provide central support for all agencies.

An increase of \$4.44 million is required to meet additional funding requirements for Information Technology projects in FY 2015. The General Fund support for information technology projects was held artificially low during the last several years as a result of budget constraints. In FY 2015, funding of \$10.36 million is provided for initiatives that meet one or multiple priorities established by the Senior Information Technology Steering Committee. These initiatives include a mix of projects that provide benefits for both citizens and employees and that adequately balance new and continuing initiatives with the need for securing and strengthening the County's technology infrastructure. Funded projects will support initiatives in general County services, public safety, human services and enterprise technology security and infrastructure. Although many initiatives meet more than one of the technology priorities, for simplicity, projects have been grouped into only one priority area.

#### Strategic Planning Links to the Budget

The annual budget includes links to the comprehensive strategic initiatives described above. To achieve these links, agency budget narratives include discussions of County Vision Elements and agency strategic planning efforts; program area summaries include cross-cutting efforts and benchmarking data; and the Key County Indicator presentation in this section demonstrates how the County is performing as a

whole. As a result, the budget information is presented in a user-friendly format and resource decisions are more clearly articulated to Fairfax County residents.

- ▶ Agency Narratives: Individual agency narratives identify strategic issues, which were developed during the agency strategic planning efforts, link core services to the Vision Elements and expand the use of performance measures to clearly define how well the agency is delivering a specific service. Agency narratives are included in budget Volumes 1 and 2.
- ▶ Program Area Summaries: Summaries by Program Area (such as Public Safety, Health and Welfare, Judicial Administration) provide a broader perspective of the strategic direction of several related agencies and how they are supporting the County Vision Elements. This helps to identify common goals and programs that may cross over departments. In addition, benchmarking information is included on program area services to demonstrate how the County performs in relation to other comparable jurisdictions. Program area summaries are included in budget Volumes 1 and 2.
- ▶ *Key County Indicators*: The Key County Indicator presentation provides several performance measurement indicators for each Vision Element. The presentation gives the reader a high-level perspective on how the County is doing as a whole to reach its service vision. The presentation of Key County Indicators will continue to be refined to ensure that the measures best represent the needs of the community. A detailed presentation and discussion of the FY 2013 Key County Indicators is included following this discussion.
- ▶ *Schools*: The Fairfax County Public Schools provide an enormous contribution to the community and in an effort to address the County's investment in education and the benefits it provides, a list of Fairfax County School Student Achievement Goals are included following the Key County Indicator presentation.

#### Next Steps

The development of the County's leadership philosophy and emphasis on strategic planning is an ongoing process that will continue to be refined in the coming years. The County budget is extremely well received within the County and nationally. As a measure of the quality of its budget preparation, Fairfax County was awarded the Government Finance Officers Association's Distinguished Budget Presentation Award by meeting rigorous criteria for the budget as a policy document, financial plan, operations guide, and communications device for the 29th consecutive year. In August 2013, Fairfax County was one of only 28 jurisdictions to receive ICMA's highest recognition for performance measurement, the "Certificate of Excellence." The County will continue to build on this success for future budget documents in order to enhance the accountability, transparency, and usefulness of the budget documents.

# **Key County Indicators**

#### Introduction

The Key County Indicator presentation communicates the County's progress on each of the Vision Elements through key measures. The Indicators were compiled by a diverse team of Fairfax County senior management and agency staff through a series of meetings and workshops. Indicators were chosen if they are reliable and accurate, represent a wide array of County services,

# Key County Indicators—How is Fairfax County performing on its seven Vision Elements?

- ✓ Maintaining Safe and Caring Communities
- ✓ Practicing Environmental Stewardship
- ✓ Building Livable Spaces
- ✓ Maintaining Healthy Economies
- √ Connecting People and Places
- ✓ Creating a Culture of Engagement
- Exercising Corporate Stewardship

and provide a strong measure of how the County is performing in support of each Vision Element. The County also compiles Benchmarking data, providing a high-level picture of how Fairfax County is performing compared to other jurisdictions of its size. Benchmarking data is presented within the program area summaries in budget Volumes 1 and 2.

The following presentation lists the Key County Indicators for each of the Vision Elements, provides actual data from FY 2011, FY 2012, and FY 2013, and it includes a discussion of how the Indicators relate to their respective Vision Elements. In addition, the Corporate Stewardship Vision Element includes FY 2014 and FY 2015 estimates in order to present data related to the current budget. For some indicators, FY 2012 is the most recent year in which data are available, and FY 2013 Actuals will be included in the following year's budget document. All of the indicator data are for Fairfax County only, listed by Fiscal Year, unless otherwise noted in the text.

Maintaining Safe and Caring Communities: The needs of a diverse and growing community are met through innovative public and private services, community partnerships and volunteer opportunities. As a result, residents feel safe and secure, capable of accessing the range of services and opportunities they need, and are willing and able to give back to their community.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual
Ratio of Violent Group A Offenses to 100,000 County Population (Calendar Year)	83.48	74.61	82.78
Clearance rate of Violent Group A Offenses (Calendar Year)	57.81%	58.33%	52.05%
Percent of time Advanced Life Support (ALS) transport units on scene within 9 minutes	88.0%	85.0%	86.7%
Fire suppression response rate for engine company within 5 minutes	60.0%	56.0%	52.4%
Percent of low birth weight babies (under 5 lbs 8 oz)	7.0%	6.9%	NA¹
Immunizations: completion rates for 2 year olds	69.0%	71.0%	62.0%
Virginia Department of Education (VDOE) On-Time Graduation Rate	91.40%	91.30%	92.00%
Children in foster care per 1,000 in total youth population	1.18	1.33	NA <sup>2</sup>
Percent of seniors, adults with disabilities and/or family caregivers who express satisfaction with community-based services that are provided by Fairfax County to help them remain in their home/community	93.0%	93.0%	94.5%
Percent of restaurants operating safely	97.5%	97.5%	98.9%

<sup>&</sup>lt;sup>1</sup> Prior year actuals on the percent of low birth weight babies are provided by the Annie E. Casey Foundation, and FY 2012 is the most recent data available in time for budget publication.

Fairfax County is one of the nation's safest jurisdictions in which to live and work. In early 2010, the Police Department implemented a new records management system (RMS), which tracks and reports on all statistical data. Pursuant to the migration to the new RMS system, the reporting format has also migrated from the Uniform Crime Reporting (UCR) to Incident-Based Reporting (IBR). In FY 2013, the Fairfax County ratio of "Violent" Group A Offenses result of 82.78 incidences per 100,000 residents continues to reflect one of the lowest violent crime rates of any large jurisdiction in the United States.

<sup>&</sup>lt;sup>2</sup> Prior year actuals on Children in foster care per 1,000 in total youth population are provided by the American Community Survey (ACS) of the United States Census Bureau, and FY 2012 is the most recent data available in time for budget publication.

The County also showed relatively consistent case clearance rate of "Violent" Group A Offenses, which is an index of four major crimes (homicide, forcible rape, robbery, and aggravated assault). The annual Fairfax County case clearance rate of 52.05 percent was higher than preceding year's national average. (Note: Aggravated Assault, Homicide Offenses and Forcible Rapes are calculated by the number of victims. Robbery is calculated by the number of reported offenses).

The Fairfax County Fire and Rescue Department Advanced Life Support (ALS) and fire unit measures are standards set by the National Fire Protection Association (NFPA). The five minute fire suppression response



standard of the NFPA was met 52.4 percent of the time in FY 2013. Advanced Life Support transport units arrived on the scene within 9 minutes 86.7 percent of the time in FY 2013.

The health and well-being of children in Fairfax County is evident in the low percentage of children born with low birth weight and the high **immunization completion rates** for two-year-olds. (*Note:* Prior year actuals on the percent of low birth weight babies are provided by the Annie E. Casey Foundation, and FY 2012 is the most recent data available in time for budget publication). The County's FY 2012 incidence rate of 6.9 percent of low birth weight babies compares favorably against the state average of 8.2 percent. The FY 2013 immunization completion rate of 62.0 percent for two-year olds represents a nine percentage point decrease from FY 2012. The Health Department will strive to achieve completion rates of 80.0 percent in FY 2014 and FY 2015. It is noted that by the time of school entry, many children are adequately immunized, although they may have lacked these immunizations at the age of two. Fairfax County also funds numerous programs to help children stay in school and provides recreational activities in after-school programs. These services contributed to the County's FY 2013 Virginia Department of Education (VDOE) On-Time Graduation rate of 92.0 percent. In FY 2012, the ratio of children in foster care per 1,000 in the total population of children 0–17 years old was 1.33. Fairfax County remains committed to further decreasing the



The Fairfax County Health Department is committed to protecting the health of County residents by ensuring restaurants operate safely.

number of children in foster care as well as reducing the time spent in foster care through intensive prevention and early intervention efforts and a stronger emphasis on permanent placements of children in foster care who are unable to return safely to their families. (*Note: Prior year actuals on Children in foster care per 1,000 in total youth population are provided by the American Community Survey (ACS) of the United States Census Bureau, and FY 2012 is the most recent data available in time for budget publication*).

The County continues to be successful in **caring for older adults and persons with disabilities by helping them stay in their homes** as indicated by the 94.5 percent combined satisfaction rating for two support programs: Adult Day Health Care (ADHC) and Congregate Meals programs. ADHC satisfaction was 99.0 percent in FY 2013. Department of Family Services staff solicited input from Congregate Meal clients, including the growing ethnic client population, and continued to work with food vendors to

revise food options accordingly. Client satisfaction increased from 86.0 percent to 90.0 percent in FY 2013. It should be noted that in FY 2011, the methodology changed for calculating congregate meal satisfaction by only collecting general quality data.

Fairfax County is committed to protecting the health of its residents, and in FY 2013, 98.9 percent of restaurants operated safely. This measure reflects restaurants that do not present a health hazard to the public and are determined to be safe at the time of inspection, otherwise the operating permit would be suspended and the restaurant would be closed. Studies have shown that high risk establishments, (those with complex food preparation; cooking, cooling and reheating) which are approximately 50 percent of Fairfax County restaurants, should be inspected at a greater frequency than low risk establishments (limited menu/handling) to reduce the incidence of food borne risk factors. The Food and Drug Administration (FDA) recommends that high risk establishments be inspected three times a year, moderate risk twice a year and low risk once a year. Therefore, the Food Safety Program transitioned to a risk based inspection process in FY 2009.

Building Livable Spaces: Together, we encourage distinctive "built environments" that create a sense of place, reflect the character, history, and natural environment of the community, and take a variety of forms – from identifiable neighborhoods, to main streets, to town centers. As a result, people throughout the community feel they have unique and desirable places to live, work, shop, play, and connect with others.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual
Acres of parkland held in public trust	38,507	40,648	40,694
Miles of trails and sidewalks maintained by the County	647	649	656
Annual number of visitations to libraries, park facilities and recreation and community centers	11,485,816	11,418,849	11,214,421
Value of construction authorized on existing residential units	\$132,306,916	\$115,979,269	\$118,603,613
Annual percent of new dwelling units within business or transit centers as measured by zoning approvals	75.0%	75.0%	96.0%
Percent of people in the labor force who both live and work in Fairfax County	54.1%	51.5%	54.2%
Number of affordable rental senior housing units	3,119	3,119	3,119

Many of the indicators above capture some aspect of quality of life for Fairfax County residents and focus on the sustainability of neighborhoods and the community. The amount of acres of parkland held in public trust is a preservation of open space that enhances the County's appeal as an attractive place to live. This indicator measures parkland in the County held by the Fairfax County Park Authority, the Northern Regional Park Authority, state and federal governments, and other localities. In FY 2013, there was an upward adjustment in acres due to revised calculations in Fairfax County and Vienna. This adjustment brought the FY 2013 total acreage to 40,694. In addition, the availability of trails and sidewalks supports pedestrian friendly access, and accessibility for non-motorized traffic. This indicator is measured by the miles of trails and sidewalks that are maintained by the Department of Public Works and Environmental Services (DPWES). A GIS-based walkway inventory now provides a more accurate estimate of miles. By the end of FY 2013, DPWES maintained 656 miles of trails and sidewalks. In addition to miles maintained by the County, approximately 1,658 miles are maintained by the Virginia Department of Transportation (VDOT) and approximately 326 miles are contained within County parks. In addition, approximately 1,140 miles of walkway are maintained by private homeowners associations. The number of walkways in the County contributes to the sense of community and connection to places. The County will continue to improve pedestrian access and develop walkways through the use of

funding support from a variety of sources, including bond funding and the commercial and industrial real estate tax for transportation.

Availability and **use of libraries**, **parks and recreation facilities** is often used as a "quality-of-life" indicator and is cited as a major factor in a family's decision for home location and a company's decision for site location. In the fall of 2004, the voters approved a Public Library Bond Referendum totaling \$52.5

million for library projects. Funding provided for the new Burke Centre and Oakton libraries and the renovation of four of the oldest libraries, including Richard Byrd, Martha Washington, Thomas Jefferson and Dolley Madison libraries. These new libraries and the library renovations are now Based on the favorable construction market and savings in the renovation projects, design work for the renovation and expansion of the Woodrow Wilson Library began in February 2011. Renovations are expected to be complete in the fall of 2014. In addition, on November 6, 2012, the voters approved a bond referendum in the amount of \$25 million to renovate the next four priority library facilities. These libraries include Pohick, Tysons Pimmit, Reston and John Marshall. The renovations will provide for upgrades to all of the building systems, including roof and HVAC replacement, which have outlived their useful life and will be designed to accommodate current operations and energy efficiency. In addition, the renovations will provide a more efficient use of the available space, meet customers' technological demands and better serve students and young children. The quiet study areas and group study rooms will be improved, the space to accommodate



The County maintains 649 miles of trails and sidewalks in addition to the nearly 1,640 miles of trails and sidewalks maintained by the Virginia Department of Transportation within Fairfax County's boundaries.

a higher number of public computers will be increased, and wireless access will be enhanced. In FY 2013, the number of visits to all libraries, parks and recreation facilities decreased to 11,214,421.

Resident investment in their own residences reflects the perception of their neighborhood as a "livable community." In FY 2011 and FY 2012, data reflected a decline in the homeowner-reported **value of construction authorized on existing residential units**. FY 2013 data indicates that this negative trend has reversed and that the housing market has begun to strengthen. It is projected that the total value of issued construction permits will rise in the future as the housing market continues to strengthen.

The measure for the **percent of dwelling units within business or transit centers as measured by zoning approvals** provides a sense of the quality of built environments in the County and the County's annual success in promoting mixed use development. The Comprehensive Plan encourages built environments suitable for work, shopping and leisure activities. The County requires Business Centers to include additional residential development to facilitate an appropriate mix of uses. In FY 2013, 96 percent of the new proffered residential units were within business or transit centers. This large proportion is attributed to the approval of over 8,700 new residential units in Tysons during FY 2013. Further, it is important to note that over 2,700 new residential units were approved in business or transit centers other

than Tysons during FY 2013. Thus far in FY 2014, 96.2 percent or 3,714 of the 3,861 new residential units approved in the County through the zoning process are located within business or transit centers. Approximately 73 percent or 2,698 of these newly approved residential units were approved to be located in Tysons. It should be noted that 1,417 additional new residential units are currently pending consideration by the Board of Supervisors in association with three zoning cases scheduled for public hearings in June 2014. If each of these pending zoning cases is approved by the Board of Supervisors in their current form, a total of 89.4 percent of all newly approved residential units will be located in business or transit centers during FY 2014.

The percentage of employed people who both live and work in Fairfax County is currently above 54 percent and may be linked to both quality of life and access to mixed use development in the County. Additional residential development in business centers also increases the potential for the members of the workforce to live in proximity to their place of work. In addition, the County is actively promoting the creation and preservation of affordable dwelling units to support those who both live and work within the County.

Continued production of affordable senior housing by the Fairfax County Redevelopment and Housing Authority (FCRHA) and others, as well as FCRHA preservation efforts, are helping to offset the loss of affordable senior rental units on the market. As of the close of 2013, there was an inventory of 3,119 affordable senior housing units, including both publicly and privately owned rental apartment complexes.

Connecting People and Places: Transportation, technology, and information effectively and efficiently connect people and ideas. As a result, people feel a part of their community and have the ability to access places and resources in a timely, safe and convenient manner.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual
Number of times County information and interactive services are accessed electronically (millions)	13.6	20.4	29.9
Library materials circulation per capita	12.0	11.8	11.5
Percent of library circulation represented by materials in languages other than English	1.4%	1.4%	1.4%
Percent change in transit passengers	1.17%	3.00%	(3.01%)

An important measure of a community's quality of life is whether or not its residents can easily and conveniently access information, services and activities that are of interest. Fairfax County Government provides a wide range of resources and interactive platforms for people to access. For many years, Fairfax County has been a national leader in providing online services for people to conduct transactions such as paying taxes, requesting debris pickup and reserving library books. The County is now expanding these key resources to its mobile platform in response to a general shift in the public's usage patterns toward smartphones and tablet devices. Fairfax County also has a robust and nationally-known social media program that encourages interaction with and sharing of County information so residents can serve as information ambassadors to friends, neighbors and co-workers who may not otherwise have access (this is especially important during emergencies). By using tools like Facebook, Twitter, YouTube and an emergency blog, Fairfax County delivers a high quality experience for residents on those platforms with relevant, timely and actionable information. The County also interacts directly with residents and reaches people in ways that were not possible a few short years ago. These efforts are paying dividends both for the exchange of information and improving awareness of County resources. For example, recent surveys

of County Facebook page fans and County Twitter followers showed that 82 percent of respondents on Facebook and 79 percent of respondents on Twitter said Fairfax County's use of those tools has helped them learn more about their local government, programs and services. Evidence of the County's success in providing useful and convenient access to information and services can also be found in the FY 2013 measure of nearly 30 million total interactions with key County online platforms (website visits, mobile website visits, number of website searches, emergency blog views, Facebook daily total reach, YouTube video views, Flickr photo views and SlideShare presentation views). These numbers will continue to grow as the County invests more time on additional platforms to reach people in an increasingly fragmented communications world.

For residents of Fairfax County who do not have access to a computer at home or at work, or who do not possess the technical skills or are not able to utilize technology due to language barriers, the County utilizes other methods and media to connect them with information and services. Libraries, for example, are focal points within the community and offer a variety of brochures, flyers and announcements containing information on community activities and County services. The utilization of Fairfax County libraries is demonstrated by the **library materials circulation per capita**, which was 11.5 in FY 2013. This high circulation rate indicates the availability of an extensive selection of materials and a desire for library resources among Fairfax County residents. In addition, interest in library resources can be seen in the number of unique visitors to the Library's website, which totaled 4,342,332 in FY 2013. For additional information on benchmarks, please refer to the Parks and Libraries Program Area Summary in Volume 1.

As previously mentioned, Fairfax County is becoming an increasingly diverse community in terms of culture and language. As of 2009, 35.0 percent of Fairfax County residents spoke a language other than English at home. In an attempt to better serve the non-English speaking population, the Fairfax County Public Library has dedicated a portion of its holdings to language appropriate materials for this portion of the community. In FY 2013, 1.4 percent of library circulation was represented by materials in languages other than English. With a circulation of more than 13 million items by Fairfax County Public Library (FCPL) in FY 2012, the 1.4 percent reported for the circulation of non-English materials represents a significant number of materials being used by a multi-language population.

Another important aspect of connecting people and places is actually moving them from one place to another. The County operates the FAIRFAX CONNECTOR bus service; provides FASTRAN services to seniors; and contributes funding to Metro and the Virginia Railway Express (VRE). The **percent change in transit passengers** measures the impact of County efforts as well as efforts of Metro and the VRE. The County experienced a slight decrease in Fairfax County transit passengers in FY 2013, from 51.4 million in FY 2012 to 49.8 million in FY 2013. This decrease was, in large part, attributable to a 4.2 percent decrease in annual Metrorail trips originating in Fairfax County, from 29.9 million in FY 2012 to 28.6 million in FY 2013.

In FY 2015, the County will continue its support of Metro Operations and Construction, CONNECTOR bus service, and the VRE subsidy. Additional General Fund support is required for the projected Metro jurisdictional subsidy and for critical CONNECTOR services. For more information, please see Fund 30000, Metro Operations and Construction, and Fund 40000, County Transit Systems, in Volume 2.

While transportation funding and improvements to date have been largely a state function, the County also has supported a large portion of local transportation projects in an effort to reduce congestion and increase safety. The County continues to broaden its effort to improve roadways, enhance pedestrian mobility, and support mass transit through funding available from the 2007 Transportation Bond Referendum and from the commercial and industrial real estate tax for transportation. This tax was first

adopted by the Board of Supervisors in FY 2009, pursuant to the General Assembly's passage of the Transportation Funding and Reform Act of 2007 (HB 3202). The FY 2014 budget includes a rate of 12.5 cents per \$100 of assessed value, which is projected to provide approximately \$50.5 million in support of capital and transit projects, including continued support of CONNECTOR bus service from the West Ox Bus Operations Center, and funding of new bus services and increased frequencies. Starting in FY 2014, the County will annually benefit from approximately \$125 million annually in regional revenues dedicated to transportation as a result of the State Transportation funding plan approved during the 2013 Session by the General Assembly (HB 2313). On January 28, 2014, the Board approved a list of nearly 230 priority local roadway and transit projects that will require various amounts of staff management, oversight, and review over the foreseeable future. Fund 40010, County and Regional Transportation Projects, provides funding and support for the implementation of projects and services funded with the State Transportation funding plan (HB 2313).

Maintaining Healthy Economies: Investments in the work force, jobs, and community infrastructure and institutions support a diverse and thriving economy. As a result, individuals are able to meet their needs and have the opportunity to grow and develop their talent and income according to their potential.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual
Total employment (Total All Industries, All Establishment Sizes, equaling the total number of jobs in Fairfax County)	585,181	597,533	595,540
Growth rate	0.7%	2.1%	-0.3%
Unemployment rate (not seasonally adjusted)	4.7%	4.4%	4.3%
Commercial/Industrial percent of total Real Estate Assessment Base	19.70%	19.64%	20.77%
Percent change in Gross County Product (adjusted for inflation)	1.1%	0.6%	1.4%
Percent of persons living below the federal poverty line (Calendar Year)	5.8%	6.8%	5.8%
Percent of homeowners that pay 30.0 percent or more of household income on housing (Calendar Year)	31.6%	29.0%	27.4%
Percent of renters that pay 30.0 percent or more of household income on rent (Calendar Year)	44.2%	45.7%	46.8%
Direct (excludes sublet space) office space vacancy rate (Calendar Year)	13.8%	14.4%	14.9%

Maintaining a healthy economy is critical to the sustainability of any community. In addition, many jurisdictions have learned that current fiscal health does not guarantee future success. Performance in this area affects how well the County can respond to the other six Vision Elements. The above eight indicators shown for the Healthy Economies Vision Element were selected because they are perceived as providing the greatest proxy power for gauging the overall health of Fairfax County's economy.

**Total employment** illustrates the magnitude of Fairfax County's jobs base. After increasing 2.1 percent in FY 2012, the total number of jobs in the County was essentially flat in FY 2013. For context, there are more jobs in Fairfax County than there are people in the entire state of Wyoming. While related to the number of jobs, the **unemployment rate** is also included because it shows the proportion of the County's population out of work. Fairfax County enjoys a relatively low unemployment rate in comparison to state and national trends. While the County's unemployment rate was 4.3 percent in 2013, the Commonwealth of Virginia experienced 5.5 percent unemployment (not seasonally adjusted) in the same period. The strength of the County's economy is even more apparent when compared to the national unemployment rate of 7.4 percent in 2013.

The Commercial/Industrial percent of total Real Estate Assessment Base is a benchmark identified by the Board of Supervisors, which places priority on a diversified revenue base. The target is 25 percent of the assessment base. From FY 2001 to FY 2007, the Commercial/Industrial percentage declined from 25.37 percent to 17.22 percent, in part due to vacant office space early in this period and further exacerbated by the booming housing market attributable to record low mortgage rates that resulted in double-digit residential real estate assessment increases for several consecutive years. This imbalance increased the burden on the residential component to finance government services. Starting in FY 2008, when the housing market began to slow down, the Commercial/Industrial percentage increased for three consecutive years, reaching 22.67 percent in FY 2010 as a result of declining residential values. When nonresidential values declined a record 18.29 percent, the Commercial/Industrial percentage declined 2.97 percentage points to 19.70 percent in FY 2011 and another 0.06 percentage points in FY 2012. It rose to 20.77 percent in FY 2013, before it dropped again slightly in FY 2014 to 19.96 percent of the total Real Estate Assessment Base. The Commercial/Industrial percentage of the County's FY 2015 Real Estate Tax base is 19.01 percent, a decrease of 0.95 percentage points from the FY 2014 level.

**Gross County Product** (GCP) is an overall measure of the County's economic performance. The percentage change in the GCP indicates whether the economy is expanding or contracting. Economic growth in the County improved in 2013. Based on preliminary estimates from IHS Global Insight, GCP, adjusted for inflation, increased at a rate of 1.4 percent in 2013, up from just 0.6 percent in 2012.

While it was recognized that **percent of persons living below the federal poverty line** is an imperfect measure due to the unrealistic level set by the federal government, i.e., \$23,550 for a family of four, it is a statistic that is regularly collected and presented in such a way that it can be compared to other jurisdictions, as well as tracked over time to determine improvement. In relative terms, Fairfax County's 5.8 percent poverty rate in FY 2013 is better than most, yet it still translates to over 64,000 persons living below the federal poverty level. (*Note: Census data are reported based upon the calendar year (CY) rather than the fiscal year and are typically available on a one-year delay. FY 2013 data represent CY 2012 data.*)

The next two measures, percent of homeowners that pay 30 percent or more of household income on housing and percent of renters that pay 30 percent or more of household income on rent, relate the cost of housing to income and provide an indication of the relative affordability of living in Fairfax County. That capacity has an effect on other aspects of the County's economy. For example, if housing is so expensive that businesses cannot attract employees locally, they may choose to relocate from Fairfax County, thus resulting in a loss of jobs. In FY 2013, 27.4 percent of homeowners paid 30 percent or more of their household income on housing, while a substantially greater number of renters, 46.8 percent, paid 30 percent or more of their household income on rent. (Note: Census data are reported based upon the calendar year rather than the fiscal year and are typically available on a one-year delay. FY 2013 data represent CY 2012 data.)

Finally, the **direct (excludes sublet space)** office space vacancy rate reflects yet another aspect of the health of the business community. In the last couple of years, the direct vacancy rate has remained elevated in historical terms, and at year-end 2013 was 14.9 percent, the highest on record since 1991. Including sublet space, the overall office vacancy rate was 17.1 percent, up from 16.7 percent at year-end 2012. The increase in the vacancy rate is attributed to federal budget issues. Government contractors have consolidated operations throughout the Washington area and retooled operations in order to operate in an economic environment less dependent on government procurement spending. Total leasing activity in 2013 rose to 11.6 million square feet, a rebound after experiencing a five-year low in 2012 of 9.7 million square feet. Lease rates for new space are adjusting to market conditions. Many tenants are taking advantage of favorable rates and others are looking to capitalize on market conditions by

consolidating operations in newer space near Metro. The Tysons market is uniquely positioned to take advantage of this trend with more than 26 million square feet of new office space in the pipeline.

Fairfax County devotes considerable resources to attracting and maintaining businesses that will contribute to the revenue base through income and jobs, which helps to ensure a healthy local economy. It should be noted that income growth does not affect Fairfax County tax revenues directly because localities in Virginia do not tax income; however, revenues are indirectly affected because changes in income impact the County's economic health.

Practicing Environmental Stewardship: Local government, industry and residents seek ways to use all resources wisely and to protect and enhance the County's natural environment and open space. As a result, residents feel good about their quality of life and embrace environmental stewardship as a personal and shared responsibility.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual
Unhealthy Air Days recorded on Virginia Department of Environmental Quality (DEQ) monitors located in Fairfax County based on the EPA Air Quality Index (Calendar Year)	11	12	1
Overall Level of Stream Quality as a weighted index of overall watershed/ stream conditions on a scale of 5 (Excellent) to 1 (Very Poor)	2.88	2.33	2.78
Percent of Tree Coverage in County	41%	50%	50%
Number of homes that could be powered as a result of County alternative power initiatives	64,650	69,352	44,342
Solid Waste Recycled as a percentage of the waste generated within the County (Calendar Year)	47%	51%	48%

The Environmental Stewardship Vision Element demonstrates the County's continued commitment to the environment. Rapid growth and development since the 1980's created new challenges for environmental preservation and stewardship. In recent years, Fairfax County has sought greater integration of environmental issues into all levels of agency decision-making and a proactive approach in preventing environmental problems and associated costs. Success in this area continues to be demonstrated by the County's Solid Waste Management Program and the Department of Vehicle

Services, having earned the Virginia Department of Environmental Quality's designation as Environmental Enterprises, or E2, in accordance with Virginia's Environmental Excellence Program. Wastewater Management Program achieved an Exemplary Environmental Enterprise (E3) rating. These designations are given if a facility has a record of significant compliance with environmental laws and requirements and can demonstrate its commitment to improving environmental quality and evaluating the facility's environmental In addition, in FY 2006, the County was presented with a National Association of Counties Achievement Award (NACo) for its efforts to improve air quality.



In FY 2006 and FY 2007, the County was presented with National Association of Counties (NACo) Achievement Awards for its efforts to improve air quality and for its Environmental Improvement Program.

On June 21, 2004, the Board of Supervisors adopted the Environmental Excellence 20-year Vision Plan (Environmental Agenda). The Environmental Agenda is organized into six areas: growth and land use; air quality and transportation; water quality; solid waste; parks, trails and open space; and environmental stewardship. The underlying principles of the Environmental Agenda include: the conservation of

limited natural resources being interwoven into all governmental decisions; and the County commitment to provide the necessary resources to protect the environment. By adopting the Environmental Agenda, the Board of Supervisors endorsed the continued staff effort to support the Environmental Stewardship Vision Element. In addition, the Environmental Coordinating Committee developed the Environmental Improvement Program (EIP) to support the Board's Environmental Agenda. The EIP is a tactical plan with concrete strategies, programs and policies that directly support the goals and objectives of the Board's Environmental Agenda. In FY 2007, the County was presented with a NACo achievement award for its Environmental Agenda and EIP Programs.

Fairfax County partnered with a select group of counties across the United States and the Sierra Club to create a template for local governments to begin reducing their greenhouse gas emissions in favor of more environmentally friendly practices. This "Cool Counties" initiative was inaugurated at the NACo annual conference in July 2007. It identifies specific strategies and actions for the nation's 3,000 counties to adopt as part of the regional, national and global effort to pursue smarter, cleaner energy solutions. A number of "Cool County" strategies have already been implemented in Fairfax County, including the purchase of hybrid vehicles (now totaling approximately 116 vehicles, resulting in a savings of over 60,000 gallons of gas per year). DVS has also undertaken a Diesel Exhaust Retrofit project, in which it retrofitted 1,012 school buses and 113 heavy duty trucks with exhaust after-treatments that reduce particulate emissions. In addition, on March 31, 2008, the Fairfax County Board of Supervisors approved a resolution pledging to implement greenhouse gas emission reduction actions as part of the National Capital Region's Cool Capital Challenge.

Fairfax County continues to promote green building initiatives in both public and private facilities and has been recognized nationally for environmental construction initiatives. The U.S. Green Building Council's Leadership in Energy and Environmental Design (LEED) rating system includes several tiers. The goal for County projects greater than 10,000 square feet is silver certification. Currently, Fairfax County has achieved nine gold certifications (Virginia Department of Transportation Administration Building (construction managed by the County), Crosspointe Fire Station, Great Falls Fire Station, JoAnne Jorgenson Health Laboratory, Gartlan Center for Community Mental Health Facility, I-66 Transfer Station Operations Center, Martha Washington Library, Dolley Madison Library and Richard Byrd Library); five silver certifications (Burke Center Library, Oakton Library, Wolftrap Fire Station, Shelter Care II and Thomas Jefferson Library); and one certified building (Fairfax Center Fire Station). Fairfax County also received Green Globe certifications from the Green Building Initiative's environmental assessment and rating system for two commercial buildings which include Foundations (formerly known as Girls Probation House) and Hanley Family Shelter. Other initiatives include, the utilization of teleworking (Fairfax County has more than 1,000 employees telework an average of one day a month). The Facilities Management Department continues to implement energy savings strategies in County facilities which include the installation of energy management control systems, heating, ventilating, air conditioning and efficient lighting controls, resulting in significant energy savings. DPWES is also undertaking a Water Reuse Project to use reclaimed water from the plant for irrigation purposes.

In addition, in October 2009, the County received approval for a U.S. Department of Energy, Energy Efficiency and Conservation Block Grant (EECBG) as a result of the American Recovery and Reinvestment Act (ARRA). Funding of \$9,642,800 was approved for specific EECBG projects, each of which is aligned with the EECBG program's defined purposes and eligible activities. Some of the projects included: heating, ventilation and air conditioning systems; energy management control systems; lighting and lighting control systems; an enterprise server consolidation project which will reduce power demands in the County's data centers by approximately 90 percent; PC power management; and a comprehensive greenhouse gas emissions inventory of County operations. These projects are now

complete. The Fairfax County Department of Information Technology received the "Green 15" award for its PC power management initiative that automatically shuts down over 14,000 County computers after working hours, resulting in electricity savings for the County. Other on-going environmental initiatives are detailed below, include minimizing unhealthy air days, enhancing stream quality, expanding tree coverage, exploring alternative forms of energy, and recycling.

In support of the regional goal of attaining the federal ambient air quality standard for ozone levels, Fairfax County is committed to minimizing unhealthy air days as measured and defined by all criteria pollutants. The Environmental Protection Agency (EPA) has set National Ambient Air Quality Standards (NAAQS) for these criteria pollutants: ground-level ozone, particulate matter including both coarse and fine particulates (PM10 and PM2.5), lead, carbon monoxide, sulfur dioxide, and nitrogen dioxide. The EPA Air Quality Index for the criteria pollutants assigns colors to levels of health concern, code orange indicating unhealthy for sensitive groups; code red - unhealthy for everyone; purple - very unhealthy; and maroon - hazardous. The Key County Indicator on unhealthy air days includes all of these color levels. In 2005, EPA revoked the one-hour ozone NAAQS (0.12 ppm) and completed the transition from the one-hour NAAQS to a more stringent eight-hour ozone NAAQS (0.08 ppm). Fairfax County, along with the metropolitan Washington region, continued its area designation "moderate non-attainment" of the eight-hour ground-level ozone NAAQS. Fairfax County has implemented air pollution strategies including the previous purchase of wind energy credits, reducing County vehicle emissions through the purchase of hybrid vehicles, diesel retrofits and the use of ultra-low sulfur fuel, not allowing refueling of County vehicles except emergency vehicles on Code Red Days, transportation strategies including encouraging County residents to use the FAIRFAX CONNECTOR bus rides on Code Red Days, teleworking, not allowing mowing of grass at County properties on Code Red Days, use of low Volatile Organic Compound (VOC) paints, County building energy efficiency programs, tree canopy and planting activities, green building actions, community outreach and maintaining standards and procedures that promote healthy air. On April 28, 2008, EPA announced that the Metropolitan Washington DC, MD, VA area met the one-hour ozone NAAQS by the required attainment date. On July 20, 2012, EPA changed the area designation to "marginal" for the new eight-hour ozone NAAQS (0.075 ppm) published in 2008. The number of unhealthy air days in 2012 was 12, which went down to just 1 in 2013 as reported by Metropolitan Washington Council of Governments (MWCOG). On January 6, 2010, EPA made a proposal to strengthen the eight-hour "primary" ozone standard, designed to protect public health, to a level within the range of 0.060-0.070 ppm as recommended by the Clean Air Scientific Advisory Committee and they planned to adopt the exact standard in August 2010; however, EPA has extended the timeline. In the fall of 2011, EPA stated they will continue the on-going 5 year review of the updated science in compliance with the Clean Air Act before making any recommendations for changes to the NAAQS. This was scheduled to be completed in 2013; however, EPA did not announce any changes in 2013. The County's Environmental Coordinating Committee continues to examine the adequacy of current air pollution measures and practices, education and notification processes, and codes and regulations to make further progress. Fairfax County continues its membership with Clean Air Partners, a volunteer, non-profit organization chartered by the MWCOG the Baltimore Metropolitan Council (BMC). Since FY 2005, the County has participated as a media sponsor for the group's public awareness campaign. It is noted that in FY 2010, the County's air monitoring program was eliminated due to budget reductions; however, the monitoring responsibility was turned over to DEQ.

Stream quality in Fairfax County may affect residents' recreational use of streams and other water bodies as well as the quality of our drinking water. Monitoring the health of our waterways and preparing watershed management plans provide a head start for the County in satisfying the federal and state regulatory requirements as dictated by the County's MS4 permit and Total Maximum Daily Loads (TMDLs) already established for several streams. A Chesapeake Bay TMDL was also established in December 2010 with the goal of restoring the Chesapeake Bay and eventually removing it from the

national list of impaired bodies of water. Between 2005 and 2011, Fairfax County developed 13 watershed management plans for the County's 30 watersheds in order to restore the health of local streams, meet regulatory requirements and help satisfy restoration goals for water quality and living resources for the Chesapeake Bay. All 13 plans have been adopted by the Board of Supervisors. These plans provide a systematic project framework for establishing restoration goals, implementation strategies, and prioritization of the most cost-effective projects that will help restore and protect our streams and watersheds countywide. Hard copies of the plans may be found in their respective Board of Supervisor's office and local libraries. Additional information on watershed management planning may be found at www.fairfaxcounty.gov/DPWES/watersheds/. Since 2004, a stratified random sampling procedure has been used to assess and report the ecological conditions in the County's streams.

A stream quality indicator (SQI) was developed from the annual benthic macroinvertebrate monitoring data to establish overall watershed/stream conditions countywide. The SQI is an index value ranging from 5 to 1, with the following qualitative interpretations associated with the index values: 5 (Excellent), 4 (Good), 3 (Fair), 2 (Poor) to 1 (Very Poor). The SQI continued to fluctuate over the last ten years between 2.0 at its low and 2.9 at its highest level as the County strives to meet the goal of a future average stream quality index value of 3 or greater (Fair to Good stream quality). Fluctuations in the SQI score is to be expected as sites are selected randomly and could result in more good or bad sites being selected year to year. Variability in annual weather patterns (i.e. drought) may also affect these fluctuations. Fairfax County continues to work collaboratively with other area jurisdictions toward the common goal of a cleaner Chesapeake Bay. In 2013, Fairfax County received a National Association of Counties (NACo) Best in Category award for the Government Center stream restoration project. The County also produced a television public service announcement about the environmental harm cigarette butts may cause that won a 3rd place award in 2013 from the National Association of Telecommunications Officers and Advisors (NAOTA). In addition, a video produced by the County entitled, "Stormy the Raindrop's Watershed Journey," was awarded a 2013 first place Hometown Award from the Alliance for Community Media. These are a few examples of the recognition the County has received for its dedicated effort towards the environment.

Tree coverage contributes to healthy air, clean water, energy conservation, human health and well-being, preservation of habitat for birds and other wildlife, and enjoyment of the environment by County residents. County planning and land development processes emphasize tree preservation and integrate this concern into new land development projects when possible. Tree coverage in the County is expressed as the percent of the County's land mass covered by the canopies of trees. Annual estimates of tree coverage in the County for individual years are premised on statistical analyses and knowledge of recent development activities in the County. Satellite image analysis of tree canopy coverage is conducted every five years to 10 years with staff estimating annual changes based on interim surveys. Recent improvements in remote sensing technologies have greatly increased the ability to detect small scattered pockets of tree canopy. Recent analysis conducted by the University of Vermont's Geospatial Laboratory utilizing state-of-the-art urban tree canopy detection techniques has estimated that the County has a tree canopy level of approximately 50 percent which is significantly higher than previous estimates of 40 to 45 percent. The County has exceeded its 30-year canopy goal of 45 percent; however, these higher canopy levels do not lessen the need to protect and manage tree and forest resources through strong conservation programs that maintain the health and quality of our forests. Fairfax County will continue to lose tree canopy to land development in the future and land development processes must continue to ensure the preservation of this valuable asset in order to sustain the social, economic, and environmental benefits of the urban forest. Maintaining or modestly increasing the County's tree cover will require the community to plant over 2 million trees over the next 30-years and continue the protection and management of existing trees and forest communities. In recent years, the

County has partnered with several non-profit organizations that leverage the use of volunteers, and provide significant opportunities for community involvement and environmental awareness associated with tree planting projects. These tree planting projects are also consistent with the overall stormwater goals to reestablish native plant buffers and increase the natural absorption of stormwater runoff.

Alternative power initiatives highlight County efforts to contribute to pollution prevention through the use of cleaner, more efficient energy sources. These initiatives are expressed through the actions of the Fairfax County Solid Waste Management Program (SWMP) by its ability to generate alternative forms of energy. County alternative power initiatives are expressed as the equivalent number of homes that could be powered by energy realized from alternative sources, such as the energy from the County's Energy/Resource Recovery Facility (E/RRF) and from methane recovery at the County's two closed landfills. The average energy usage for Virginia residents is 1,117 kilowatt-hours (kWh) per month in 2013; this is a significant increase above the 2012 estimate of 800 kWh/month which is prepared by the U.S. Energy Information Administration, part of the U.S. Department of Energy. Due to the significant increase in the average annual energy use per household in Virginia, the number of homes that are powered by alternative energy sources managed by the County's solid waste program was decreased to 44,432 in 2013.

Solid waste management is a key environmental responsibility of Fairfax County. Fairfax County manages trash and recycling according to the solid waste hierarchy that prefers reduction, reuse and recycling before incineration or landfilling. The County's Solid Waste Management Program (SWMP) has responsibility for providing a system for municipal solid waste generated as documented in the 20-Year Solid Waste Management Plan approved by the Board of Supervisors in May 2004. This plan, mandated by state law and administered by the Virginia Department of Environmental Quality (DEQ), documents the County's integrated management system and provides long-range planning for waste disposal and recycling for the next 20 years. Fairfax County's waste is disposed of in a state-of-the-art Waste-to-Energy (WTE) facility that combusts about 3,000 tons of waste per day generated in the County. Power generated through the combustion of waste is sold to Dominion Virginia. Revenue is generated by the sale of electricity to the power company and for each ton of waste delivered to either of the County's two solid waste disposal complexes located in Fairfax and Lorton. Revenue generated is used to support the County's solid waste management program that receives no funding from the Fairfax County General Fund.

Fairfax County's integrated Solid Waste Management Program is responsible for setting parameters for the collection, transport, recycling and/or disposal of waste generated in the county. This is accomplished through the County's solid waste ordinance, Chapter 109.1, which regulates all aspects of the management of municipal solid waste. The County's solid waste program provides opportunities for both residents and businesses to properly manage waste that they generate. The SWMP operates facilities for residents to properly dispose of hazardous waste generated within in residential properties such as fluorescent lamps, rechargeable batteries, obsolete electronic equipment, car batteries and a variety of other hazardous substances commonly used in home environments. Residents can recycle motor oil, antifreeze and used cooking oil at the county's two solid waste management complexes. There are eight unmanned recycling drop-off centers throughout the County where residents or businesses can deliver their recyclables (at no charge) for processing and eventual sale. Fairfax County continues to administer and enforce requirements to recycle paper and cardboard from all residential and nonresidential properties, including multi-family residential properties. The County's recycling rate is calculated on a calendar year basis according to state regulations and is due to the Virginia Department of Environmental Quality on April 30 of each calendar year. The annual countywide estimated recycling rate of 48 percent (for calendar year 2013) exceeds the state-mandated requirement of 25 percent.

Creating a Culture of Engagement: Individuals enhance community life by participating in and supporting civic groups, discussion groups, public-private partnerships, and other activities that seek to understand and address community needs and opportunities. As a result, residents feel that they can make a difference and work in partnership with others to understand and address pressing public issues.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual
Volunteerism for Public Health and Community Improvement (Medical Reserve Corps and Volunteer Fairfax)	20,770	22,735	29,742
Volunteer hours leveraged by the Consolidated Community Funding Pool	511,824	488,600	464,380
Residents completing educational programs about local government (includes Citizens Police Academy and Fairfax County Youth Leadership Program)	261	95	114
Percent of registered voters who voted in general and special elections	49.1%	32.3%	80.5%
Percent of Park Authority, Fairfax County Public Schools, and Community and Recreation Services athletic fields adopted by community groups	31.0%	29.1%	29.0%

**Volunteerism** for Public Health and Community Improvement is strongly evident in two local programs: the **Medical Reserve Corps (MRC)** and **Volunteer Fairfax**. Fairfax County benefits greatly from citizens who are knowledgeable about and actively involved in community programs and initiatives. Nationally, the MRC consists of more than 200,000 volunteers organized into 989 individual units, whose purpose is to build strong, healthy, and prepared communities. At the local level, over 3,000 medical and non-medical volunteers are enrolled in the Fairfax MRC. Volunteers participate in trainings, exercises and response activities to augment local resources used for protecting Fairfax residents health prior to, during, and after a public health emergency.

During FY 2013 Fairfax MRC volunteers participated in a number of trainings and exercises, as well as several real-world emergencies and planned events. Eighty-six Fairfax MRC volunteers dedicated nearly 300 hours in support of the 57th Presidential Inauguration, Point of Testing sites associated with the tuberculosis investigation at Robert E. Lee High School, local and regional exercises, and outreach events throughout the County. Over 600 volunteers participated in a variety of trainings related to the National Incident Management System (NIMS), the Incident Command System (ICS), radiological emergency response, shelter operations, and mass fatality incident response. These volunteers donated 2,898 hours in service to the County while participating in these activities. Additionally, over 200 new volunteers were recruited through a direct mailing to healthcare professionals, and over 40 new members completed their basic training requirements.

Throughout fiscal year 2013, the Fairfax MRC focused on gaining a better depiction of its volunteer numbers. Over 1,000 volunteers who were no longer involved in the program were removed from the roster. The Fairfax MRC piloted the County's new online Volunteer Management System (VMS), and has fully integrated the system into its operations.

Current and future MRC program efforts are focused on codifying and better capturing program resources, enhancing volunteer skills and capabilities by increasing the number of volunteers that have completed their required training, increasing volunteer engagement, and updating programmatic policies and procedures. The Fairfax MRC will continue to engage volunteers with meaningful training and exercise opportunities to better prepare them to support the Fairfax County Health Department in responding to natural and man-made disasters and emergencies.

**Volunteer Fairfax**, a private, nonprofit corporation (created in 1975) to promote volunteerism through a network of over 900 nonprofit agencies, has mobilized people and other resources to meet regional community needs. Volunteer Fairfax connects individuals, youth, seniors, families and corporations to volunteer opportunities, honors volunteers for their hard work and accomplishments, and educates the nonprofit sector on best practices in volunteer and nonprofit management. Through various programs and services, Volunteer Fairfax has referred or connected 26,575 individuals in FY 2013 which equates to 54,226 hours volunteers contributed to Fairfax County with a value of \$1.3 million.

Volunteerism not only reflects a broad-based level of engagement with diverse organizations and residents throughout Fairfax County, but also greatly benefits citizens through the receipt of expertise and assistance at minimal cost to the County. As indicated by the number of volunteer hours garnered by the **Consolidated Community Funding Pool** (CCFP), there is a strong nucleus and core of volunteers who feel empowered to freely participate in vital community programs, and they make a difference in the community. Numbers fluctuate from year to year since new and revamped programs are funded every two years. The decrease in volunteerism in FY 2013 is due in part to a reduction in programs funded by CCFP from 112 in FY 2012 to 108 in FY 2013.

In addition to its many volunteer opportunities, Fairfax County has designed several programs to educate citizens about local government. The Citizens Police Academy is an educational outreach program designed to provide a unique "glimpse behind the badge" as participants learn about police department resources, programs, and the men and women who comprise an organization nationally recognized as a leader in the law enforcement community. Participants learn about the breadth of resources involved in preventing and solving crime and the daily challenges faced by Fairfax County police officers. Academies are ten weeks in length and meet one night a week for 3.5 hours. Classes are a combination of lecture, tour, and hands-on activities. Five-week academies may also be offered at the request of station commanders. The Fairfax County Citizens Police Academy was selected "best in the nation" in 2009 by the National Citizens Police Academy Association (NCPAA). In FY 2013, 86 residents completed this course.

The Fairfax County Youth Leadership Program is designed to educate and motivate high school students to become engaged citizens and leaders in the community. This is a very selective program with one to two students from each of the County's 25 high schools represented. The students are chosen based on a range of criteria including student activities and awards, written essays and recommendations. During a one-year period, the program includes a series of monthly sessions about County government, work assignments related to each session, a summer internship in a County agency and a presentation to 8th grade civics students. The goal of this initiative is to inspire young people to become citizens who will share their ideas and bring their energy to local government.

Fairfax County has a civic-minded population. Voter participation levels reflect a community that is well informed, engaged, and involved with local government to address community needs and opportunities. The percent of Fairfax County residents voting in recent elections has exceeded national and state averages. The County turnout for the 2012 Presidential Election (FY 2013) was 80.5 percent compared to a national average of 57.5 percent and a statewide average of 66.9 percent. The County's 80.5 percent turnout represents over a ½ million voters -- 444,161 citizens who voted at the polls on Election Day and 92,540 voters who applied for absentee ballots. In addition, nearly 3,000 civic minded citizens and over 450 high school students volunteered at County polling places to conduct the 2012 Presidential Election.

Another aspect of an engaged community is the extent to which residents take advantage of opportunities to improve their physical surroundings and to maintain the facilities they use. The percent of athletic field adoptions – 29.0 percent in FY 2013 – by community groups is solid and evidenced by the consistent community support of approximately one-third of total fields over the recent period. Athletic field adoptions reduce the County's financial burden to maintain these types of public facilities and improve their quality. Analysis indicates that organizations in Fairfax County annually provide over \$4 million in support for facility maintenance and development. In addition to natural turf field maintenance, community organizations continue to develop synthetic turf fields by partnering with the County and funding the development independently. New incentives have recently been put into place to encourage groups to maintain and increase adoptions despite the current economic climate. The Department of Neighborhood and Community Services, Fairfax County Park Authority (FCPA), and Fairfax County Public Schools (FCPS) continue to work with a very involved athletic community to design and implement the FCPS diamond field maintenance plan. This plan established an enhanced level of consistent and regular field maintenance at school softball and baseball game-fields. This benefits both scholastic users as well as community groups that are reliant upon use of these fields to operate their sports programs throughout the year.

**Exercising Corporate Stewardship:** Fairfax County government is accessible, responsible, and accountable. As a result, actions are responsive, providing superior customer service and reflecting sound management of County resources and assets.

Key County Indicators	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimate	FY 2015 Estimate
Average tax collection rate for Real Estate Taxes, Personal Property Taxes and Business, Professional, and Occupational License Taxes	99.58%	99.35%	99.72	99.32	99.44
County direct expenditures per capita	\$1,091	\$1,126	\$1,143	\$1,221	\$1,221
Percent of household income spent on residential Real Estate Tax	4.47%	4.45%	4.52%	4.67%	4.88%
County (merit regular) positions per 1,000 citizens	11.05	11.13	11.06	11.06	11.02
Number of consecutive years receipt of highest possible bond rating from major rating agencies (Aaa/AAA/AAA)	33	34	35	36	37
Cumulative savings from both County bond sales as compared to the Bond Buyer Index and County refundings (in millions)	\$486.30	\$543.28	\$580.63	\$641.73	\$641.73
Number of consecutive years receipt of unqualified audit	30	31	32	33	34

The Corporate Stewardship Vision Element is intended to demonstrate the level of effort and success that the County has in responsibly and effectively managing the public resources allocated to it. The County is well regarded for its strong financial management as evidenced by its long history of high quality financial management and reporting (See chart above for "number of consecutive years receipt of highest possible bond rating" and "unqualified audit"). The Board of Supervisors adopted *Ten Principles of Sound Financial Management* on October 22, 1975, to ensure prudent and responsible allocation of County resources. These principles, which are reviewed, revised and updated as needed to keep County policy and practice current, have resulted in the County receiving and maintaining a Aaa bond rating from Moody's Investors Service since 1975, AAA from Standard and Poor's Corporation since 1978 and AAA from Fitch Investors Services since 1997. Maintenance of the highest rating from the major rating agencies has resulted in significant flexibility for the County in managing financial resources generating cumulative savings from County bond sales and refundings of \$641.73 million since 1978.

This savings was achieved as a result of the strength of County credit compared to other highly rated jurisdictions on both new money bond sales and refundings of existing debt at lower interest rates. This means that the interest costs that need to be funded by County revenues are significantly lower than they would have been if the County was not so highly regarded in financial circles as having a thoughtful and well implemented set of fiscal policies.

This strong history of corporate stewardship was also key to the naming of Fairfax County as "one of the best managed jurisdictions in America" by *Governing* magazine and the Government Performance Project (GPP). In 2001, the GPP completed a comprehensive study evaluating the management practices of 40 counties across the country and Fairfax County received an overall grade of "A-," one of only two jurisdictions to receive this highest grade. Recent recognitions of sound County management include continuing annual recognition by the Government Finance Officers Association (GFOA) for excellence in financial reporting and budgeting, and receipt of the International City/County Management Association (ICMA) 2013 Certificate of Excellence for the County's use of performance data from 15 different government service areas (such as police, fire and rescue, libraries, etc.) to achieve improved planning and decision-making, training, and accountability. Fairfax County was one of 28 jurisdictions that earned this prestigious certificate out of 160 jurisdictions participating in ICMA's Center for Performance Measurement.

The success in managing County resources has been accompanied by the number of **merit regular positions per 1,000 citizens** being managed very closely. Since FY 1992 the ratio has declined from 13.57 to 11.02 in FY 2015. The ratio has declined since FY 2011 due to position eliminations as part of budget reductions to address shortfalls, partially offset by an increase in merit status positions primarily as a result of changes to federal regulations. The long-term decline in the positions to citizen ratio indicates a number of efficiencies and approaches - success in utilizing technology, best management processes and success in identifying public-private partnerships and/or contractual provision of service.

The County consistently demonstrates success in maintaining high **average tax collection rates**, which results in equitable distribution of the burden of local government costs to fund the wide variety of County programs and services beneficial to all residents.

County direct expenditures per capita of \$1,221 in FY 2015 remain at the same level as FY 2014. Budget shortfalls in recent years have prevented significant growth. Recent budgets have accommodated operating adjustments for new facilities, critical infrastructure requirements, population growth and workload increases with modest expenditure increases. More cost per capita data, showing how much Fairfax County spends in each of the program areas, e.g., public safety, health and welfare, community development, etc., is included at the beginning of each program area section in Volume 1 of the FY 2015 Adopted Budget Plan. The jurisdictions selected for comparison are the Northern Virginia localities as well as those with a population of 100,000 or more elsewhere in the state (the Auditor of Public Accounts for the Commonwealth of Virginia collects this data and publishes it annually). Fairfax County's cost per capita in each of the program areas is highly competitive with others in the state.

The **percent of household income spent on residential Real Estate Tax** increased from FY 2011 to FY 2015, primarily reflecting an increase in Real Estate Taxes per "typical" household due to growth in the mean assessed value of residential properties within the County and an increase in the Real Estate Tax rate. It should be noted that Fairfax County continues to rely heavily on the Real Estate Tax at least in part due to the lack of tax diversification options for counties in Virginia. In FY 2015, real property taxes total **63.5** percent of total General Fund revenues.

# Fairfax County Public Schools (FCPS) Strategic Governance



#### **FCPS Overview**

- FY 2014, FCPS' total approved membership is 184,625; nation's 11th largest school district.
- 196 schools and centers.
- Full-day kindergarten at all elementary schools.
- Needs-based staffing at all schools.
- Nearly ninety-five percent of FCPS graduates plan to continue to postsecondary education.
- Thomas Jefferson High School of Science and Technology was ranked by U.S. News and World Report as the number four gold medal school. Langley High school was also in the top 100 schools nationwide.

The School Board's Strategic Governance Initiative includes beliefs, vision, and mission statements, and student achievement goals to provide a more concentrated focus on student achievement and to establish clearer accountability. In addition to specifying the results expected for students, the Board has created comprehensive departmental operational expectations that provide a guiding framework for both the Superintendent and staff members to work within. The Strategic Governance Initiative includes operational those expectations as well as student achievement goals as measures of school system success.

#### **Beliefs**

- We Believe in Our Children.
- We Believe in Our Teachers.
- We Believe in Our Public Education System.
- We Believe in Our Community.

#### **Vision**

- Looking to the Future
- Commitment to Opportunity
- Community Support
- Achievement
- Accountability

FCPS students scored an average of 1663 on the SAT, exceeding both the state and national average for 2013:

<b>FCPS</b>	1663
VA	1517
Nation	1474

#### Mission

Fairfax County Public Schools, a world-class school system, inspires and empowers students to meet high

academic standards, lead ethical lives, and be responsible and innovative global citizens.

#### **Student Achievement Goals**

- 1. Academics
- 2. Essential Life Skills
- 3. Responsibility to the Community

#### FCPS is Efficient

 FCPS ranks 6<sup>th</sup> when compared to other local districts in average cost per pupil (FY 2014 WABE Guide).

Fairfax County Public Schools' beliefs, vision,

mission, and student achievement goals are discussed in more detail at: <a href="http://www.fcps.edu/schlbd/bmv.shtml">http://www.fcps.edu/schlbd/bmv.shtml</a>

School system performance is monitored regularly throughout the year by the School Board to assure that reasonable progress is being made toward achieving the student achievement goals and that the system is complying with the Board's operational expectations.



# FY 2015 Adopted Budget Plan



# General Fund Statement

# FY 2015 ADOPTED FUND STATEMENT FUND 10001, GENERAL FUND

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Beginning Balance	\$209,439,502	\$87,778,641	\$182,807,766	\$110,967,311	\$81,677,126	(\$101,130,640)	(55.32%)
Revenue <sup>1</sup>							
Real Property Taxes	\$2,123,406,700	\$2,207,982,016	\$2,216,599,964	\$2,342,831,045	\$2,353,636,574	\$137,036,610	6.18%
Personal Property Taxes <sup>2</sup>	353,633,268	336,067,422	354,308,292	368,833,524	362,992,495	8,684,203	2.45%
General Other Local Taxes	530,960,414	526,607,627	514,082,518	502,081,550	497,075,274	(17,007,244)	(3.31%)
Permit, Fees & Regulatory Licenses	38,201,352	36,870,254	38,688,569	39,438,395	39,438,395	749,826	1.94%
Fines & Forfeitures	14,131,523	14,863,219	14,217,784	14,235,071	14,235,071	17,287	0.12%
Revenue from Use of Money & Property	17,511,082	16,936,422	14,963,799	14,221,937	14,221,937	(741,862)	(4.96%)
Charges for Services	72,674,073	72,690,493	74,509,001	76,479,473	77,379,473	2,870,472	3.85%
Revenue from the Commonwealth <sup>2</sup>	301,125,920	306,918,671	305,233,268	306,785,768	306,785,768	1,552,500	0.51%
Revenue from the Federal Government	31,152,805	25,676,086	26,327,725	27,473,750	27,473,750	1,146,025	4.35%
Recovered Costs/Other Revenue	15,297,940	14,935,437	15,030,165	15,324,755	15,324,755	294,590	1.96%
Total Revenue	\$3,498,095,077	\$3,559,547,647	\$3,573,961,085	\$3,707,705,268	\$3,708,563,492	\$134,602,407	3.77%
Transfers In							
Fund 20000 Consolidated Debt Service	\$0	\$8,000,000	\$8,000,000	\$0	\$0	(\$8,000,000)	(100.00%)
Fund 40000 County Transit Systems	0	4,000,000	4,000,000	0	0	(4,000,000)	(100.00%)
Fund 40030 Cable Communications	4,270,457	4,145,665	4,145,665	3,148,516	3,148,516	(997,149)	(24.05%)
Fund 40080 Integrated Pest Management	0	138,000	138,000	138,000	138,000	0	0.00%
Fund 40100 Stormwater Services	0	1,000,000	1,000,000	1,000,000	1,000,000	0	0.00%
Fund 40140 Refuse Collection and Recycling Operations	0	535,000	535,000	535,000	535,000	0	0.00%
Fund 40150 Refuse Disposal	2,500,000	535,000	535,000	535,000	535,000	0	0.00%
Fund 40160 Energy Resource Recovery (ERR) Facility	0	42,000	42,000	42,000	42,000	0	0.00%
Fund 40170 I-95 Refuse Disposal	0	175,000	175,000	175,000	175,000	0	0.00%
Fund 60010 Department of Vehicle Services				·	·		
	0	1,224,931	1,224,931	0	0	(1,224,931)	(100.00%)
Fund 60030 Technology Infrastructure Services	0	1,500,000	1,500,000	0	0	(1,500,000)	(100.00%)
Fund 69010 Sewer Operation and Maintenance		1 000 000	1 000 000	1 000 000	4 000 000	0	0.000/
Fund 80000 Park Revenue	0	1,800,000	1,800,000	1,800,000	1,800,000	0	0.00%
Total Transfers In	\$6,770,457	775,000 <b>\$23,870,596</b>	775,000 \$23,870,596	775,000 \$8,148,516	775,000 \$8,148,516	(\$15,722,080)	(65.86%)
Total Available	\$3,714,305,036	\$3,671,196,884	\$3,780,639,447	\$3,826,821,095	\$3,798,389,134	\$46,181,648	1.22%
Total Available	\$3,714,303,030	\$3,071,170,004	\$3,760,037,447	\$3,020,021,093	\$3,770,307,134	\$40,101,040	1.22/0
Direct Expenditures	¢40F / 24 / 24	¢722 0.47 4F0	¢707.007.400	¢74E 007 7FF	¢7E2 0/F /7F	¢2E 720 402	2 5 40/
Personnel Services	\$695,634,681	\$722,847,458	\$726,336,192	\$745,806,755	\$752,065,675	\$25,729,483	3.54%
Operating Expenses	334,794,913	333,347,232	371,519,335	347,535,949	343,701,293	(27,818,042)	(7.49%)
Recovered Costs	(41,253,899)	(44,575,824)	(43,377,678)	(44,576,928)	(44,526,628)	(1,148,950)	2.65%
Capital Equipment	1,240,331	220,968	2,445,564	190,017	135,017	(2,310,547)	(94.48%)
Fringe Benefits	278,906,707	297,561,471	298,051,727	312,330,626	314,009,976	15,958,249	5.35%
Total Direct Expenditures	\$1,269,322,733	\$1,309,401,305	\$1,354,975,140	\$1,361,286,419	\$1,365,385,333	\$10,410,193	0.77%

# FY 2015 ADOPTED FUND STATEMENT FUND 10001, GENERAL FUND

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Transfers Out							
Fund S10000 School Operating	\$1,683,322,285	\$1,716,988,731	\$1,716,988,731	\$1,751,328,506	\$1,768,498,393	\$51,509,662	3.00%
Fund 10010 Revenue Stabilization	1,680,445	0	2,769,177	1,031,348	1,031,348	(1,737,829)	(62.76%)
Fund 10020 Community Funding Pool	9,867,755	9,867,755	9,867,755	10,611,143	10,611,143	743,388	7.53%
Fund 10030 Contributory Fund	15,683,588	13,370,975	14,370,975	15,361,234	14,720,884	349,909	2.43%
Fund 10040 Information Technology	14,281,579	2,913,280	9,763,280	7,351,260	3,743,760	(6,019,520)	(61.65%)
Fund 20000 County Debt Service	116,853,073	118,797,992	118,797,992	133,742,157	133,742,157	14,944,165	12.58%
Fund 20001 School Debt Service	164,757,064	172,367,649	172,367,649	177,141,176	177,141,176	4,773,527	2.77%
Fund 30000 Metro Operations and Construction	11,298,296	11,298,296	11,298,296	11,298,296	11,298,296	0	0.00%
Fund 30010 General Construction and Contributions	16,554,569	11,933,202	22,136,497	18,718,981	18,183,981	(3,952,516)	(17.86%)
Fund 30020 Capital Renewal Construction	0	0	5,000,000	8,000,000	2,700,000	(2,300,000)	(46.00%)
Fund 30050 Transportation Improvements	200,000	0	200,000	0	0	(200,000)	(100.00%)
Fund 30060 Pedestrian Walkway Improvements	300,000	100,000	300,000	300,000	300,000	0	0.00%
Fund 30080 Commercial Revitalization Program	950,000	0	0	0	0	0	-
Fund 30300 The Penny for Affordable Housing	1,058,750	0	0	0	0	0	
Fund 40000 County Transit Systems	36.547.739	34,547,739	34.547.739	34,547,739	34.547.739	0	0.00%
Fund 40040 Community Services Board	109,610,515	109,233,258	110,081,034	112,570,435	113,316,215	3,235,181	2.94%
Fund 40090 E-911	15,256,778	17,051,691	17,279,271	0	0	(17,279,271)	
Fund 40330 Elderly Housing Programs	2,043,297	1,852,376	1,864,271	1,862,125	1,869,683	5,412	0.29%
Fund 50000 Federal/State Grants	5,244,241	5,057,965	5,459,853	5,208,464	5,208,464	(251,389)	(4.60%)
Fund 60000 County Insurance	22,094,372	21,017,317	58,693,414	23,226,489	23,240,005	(35,453,409)	(60.40%)
Fund 60020 Document Services Division	2,398,233	2,398,233	2,407,383	2,398,233	2,398,233	(9,150)	(0.38%)
Fund 60040 Health Benefits	4,000,000	2,370,233	1,600,000	2,370,233	2,370,233	(1,600,000)	(100.00%)
Fund 73030 OPEB Trust	28,000,000	28,000,000	28,000,000	28,000,000	28,000,000	(1,000,000)	0.00%
Fund 83000 Alcohol Safety Action Program	171,958	171,958	193,864	410,571	427,165	233,301	120.34%
Total Transfers Out	\$2,262,174,537	\$2,276,968,417	\$2,343,987,181	\$2,343,108,157	\$2,350,978,642	\$6,991,461	0.30%
Total Disbursements	\$3,531,497,270	\$3,586,369,722	\$3,698,962,321	\$3,704,394,576	\$3,716,363,975	\$17,401,654	0.47%
Total Ending Balance	\$182,807,766	\$84,827,162	\$81,677,126	\$122,426,519	\$82,025,159	\$348,033	0.43%
Less:							
Managed Reserve	\$71,884,864	\$71,727,394	\$73,979,246	\$74,087,892	\$74,327,279	\$348,033	0.47%
Reserve for State/Federal Reductions							
and Federal Sequestration Cuts <sup>3</sup>	8,099,768	8,099,768	7,697,880	7,697,880	7,697,880	0	0.00%
Litigation Reserve <sup>4</sup>	5,000,000	5,000,000		30,000,000		0	-
Transportation Reserve 5	538,344					0	-
Reserve for FY 2014 Budget Development <sup>6</sup>	742,333					0	-
FY 2012 Audit Adjustments <sup>7</sup>	1,513,332					0	-
FY 2013 Audit Adjustments 8	1,469,450					0	-
Reserve for Board Consideration 9				10,640,747		0	-
Total Available	\$93,559,675	\$0	\$0	\$0	\$0	\$0	-

# FY 2015 ADOPTED FUND STATEMENT FUND 10001, GENERAL FUND

Inc/(Dec) FY 2014 FY 2014 FY 2015 FY 2015 Inc/(Dec) FY 2013 Adopted Revised Advertised Adopted Over Over Actual **Budget Plan Budget Plan Budget Plan Budget Plan** Revised Revised

<sup>&</sup>lt;sup>1</sup> FY 2014 Revised Budget Plan revenues reflect a net increase of \$24,481,152 based on revised revenue estimates as of fall 2013. Of the total, \$25,000,000 was added to the Litigation Reserve and the remaining amount, a decrease of \$518,848, was taken from the Reserve for FY 2014 Third Quarter.

<sup>&</sup>lt;sup>2</sup> Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Revenue from the Commonwealth category in accordance with guidelines from the State Auditor of Public Accounts.

<sup>&</sup>lt;sup>3</sup> As part the *FY 2012 Carryover Review*, an amount of \$8,099,768 was set aside in reserve for State/Federal Reductions and Federal Sequestration Cuts. As part of the County Executive's proposed *FY 2013 Carryover Review*, \$401,888 of this reserve was utilized to offset federal sequestration reductions for the Head Start and Early Head Start grant programs. Use of the reserve funding was in line with the direction given by the Board of Supervisors as part of the June 25, 2013 Human Services Committee meeting. As part of their deliberations on the *FY 2013 Carryover Review*, the Board of Supervisors earmarked \$1,000,000 of this reserve for potential requirements within the Housing Blueprint/Bridging Affordability program as a result of the use of \$1,000,000 in Blueprint funding for the Housing Choice Voucher (HCV) Reserve.

<sup>&</sup>lt;sup>4</sup> As part of the *FY 2012 Carryover Review*, an amount of \$5,000,000 was set aside in reserve to address the impact of a number of potential refunds resulting from pending tax appeals. As a result of revised projections of the timing of the litigation requirements, this reserve was increased by \$25,000,000 to \$30,000,000. As part of the *FY 2014 Third Quarter Review*, this reserve was transferred to Fund 60000, County Insurance.

<sup>5</sup> As part of the FY 2012 Carryover Review, an amount of \$538,344 was set aside in reserve for transportation requirements. This reserve was utilized to balance the FY 2014 budget.

<sup>6</sup> As part of the FY 2012 Carryover Review, an amount of \$742,333 was set aside in reserve for FY 2014 budget development. This reserve was utilized to balance the FY 2014 budget.

<sup>7</sup> As a result of FY 2012 audit adjustments, an amount of \$1,513,332 was available to be held in reserve in FY 2013 and was utilized to balance the FY 2014 budget.

<sup>8</sup> As a result of FY 2013 audit adjustments, an amount of \$1,469,450 was available to be held in reserve in FY 2014 and was utilized as part of the FY 2014 Third Quarter Review.

<sup>&</sup>lt;sup>9</sup> As part of the <u>FY 2015 Advertised Budget Plan</u>, an amount of \$10,640,747 was set aside in reserve for Board consideration during their deliberations on the FY 2015 budget. As a result of a number of revenue adjustments based on information received subsequent to the development of the budget, this reserve was eliminated. Details regarding these revenue adjustments were included in the April 10, 2014 Add-On Package presented to the Board of Supervisors.

# FY 2015 ADOPTED SUMMARY GENERAL FUND DIRECT EXPENDITURES

# Agency Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Legislative-Executive Functions / Central S	ervices						
01 Board of Supervisors	\$4,554,679	\$5,171,389	\$5,224,936	\$5,228,716	\$5,276,204	\$51,268	0.98%
02 Office of the County Executive	5,729,428	6,420,926	6,580,974	6,618,317	6,679,037	98,063	1.49%
04 Department of Cable and Consumer Services	1,051,877	955,853	984,943	961,598	972,263	(12,680)	(1.29%)
06 Department of Finance	9,199,738	8,387,352	9,035,310	8,344,793	8,378,627	(656,683)	(7.27%)
11 Department of Human Resources	7,560,035	7,190,025	7,568,287	7,272,195	7,324,354	(243,933)	(3.22%)
12 Department of Purchasing and Supply Management	4,801,328	4,411,712	4,673,546	4,662,202	4,619,780	(53,766)	(1.15%)
13 Office of Public Affairs	1,164,637	1,261,248	1,349,398	1,277,942	1,292,658	(56,740)	(4.20%)
15 Office of Elections	3,558,962	3,695,935	3,737,406	3,953,177	3,966,101	228,695	6.12%
17 Office of the County Attorney	6,775,253	6,357,795	7,648,129	6,440,565	6,504,728	(1,143,401)	(14.95%)
20 Department of Management and Budget	2,651,424	4,458,126	4,487,702	4,513,052	4,555,631	67,929	1.51%
37 Office of the Financial and Program Auditor	284,278	350,582	354,020	355,690	357,874	3,854	1.09%
41 Civil Service Commission	373,517	408,154	411,349	412,561	415,978	4,629	1.13%
57 Department of Tax Administration	21,423,473	22,644,049	23,260,562	22,815,098	23,032,017	(228,545)	(0.98%)
70 Department of Information Technology	28,845,475	30,156,498	34,241,181	31,272,777	31,484,233	(2,756,948)	(8.05%)
Total Legislative-Executive Functions / Central Services	\$97,974,104	\$101,869,644	\$109,557,743	\$104,128,683	\$104,859,485	(\$4,698,258)	(4.29%)
Judicial Administration							
80 Circuit Court and Records	\$10,318,566	\$10,462,252	\$10,640,203	\$10,583,284	\$10,655,801	\$15,598	0.15%
82 Office of the Commonwealth's Attorney	2,653,086	2,699,151	2,833,791	3,505,085	3,529,700	695,909	24.56%
85 General District Court	2,049,657	2,208,314	2,239,528	2,241,210	2,236,531	(2,997)	(0.13%)
91 Office of the Sheriff	18,430,508	17,872,861	18,619,665	18,172,243	18,211,539	(408,126)	(2.19%)
Total Judicial Administration	\$33,451,817	\$33,242,578	\$34,333,187	\$34,501,822	\$34,633,571	\$300,384	0.87%
Public Safety							
04 Department of Cable and Consumer Services	\$660,853	\$664,178	\$672,678	\$671,078	\$676,427	\$3,749	0.56%
31 Land Development Services	8,856,194	7,594,843	8,317,736	9,533,755	9,603,503	1,285,767	15.46%
81 Juvenile and Domestic Relations District Court	20,717,288	20,843,493	21,437,003	21,357,830	21,540,589	103,586	0.48%
90 Police Department	170,984,616	175,549,661	181,116,503	178,535,588	179,489,751	(1,626,752)	(0.90%)
91 Office of the Sheriff	41,434,270	44,497,605	45,800,739	45,115,228	45,522,583	(278,156)	(0.61%)
92 Fire and Rescue Department	168,324,397	170,859,601	179,594,363	182,435,350	182,788,975	3,194,612	1.78%
93 Office of Emergency Management	1,661,944	1,822,734	2,337,837	1,909,406	1,851,442	(486,395)	(20.81%)
97 Department of Code Compliance	3,595,916	3,985,898	4,059,715	4,070,680	4,086,871	27,156	0.67%
Total Public Safety	\$416,235,478	\$425,818,013	\$443,336,574	\$443,628,915	\$445,560,141	\$2,223,567	0.50%
Public Works							
08 Facilities Management Department	\$52,827,898	\$51,051,935	\$53,819,249	\$54,560,681	\$54,213,238	\$393,989	0.73%
25 Business Planning and Support	739,970	771,489	775,544	964,830	975,287	199,743	25.76%
26 Office of Capital Facilities	11,925,564	12,653,954	13,044,382	13,103,317	13,195,451	151,069	1.16%
87 Unclassified Administrative Expenses Total Public Works	2,896,545 <b>\$68,389,977</b>	3,481,562 <b>\$67,958,940</b>	4,584,768 <b>\$72,223,943</b>	3,481,562 <b>\$72,110,390</b>	3,481,562 <b>\$71,865,538</b>	(1,103,206) (\$358,405)	(24.06%) (0.50%)

# FY 2015 ADOPTED SUMMARY GENERAL FUND DIRECT EXPENDITURES

# Agency Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Health and Welfare							
67 Department of Family Services	\$181,733,479	\$184,997,583	\$186,086,251	\$188,943,715	\$189,757,064	\$3,670,813	1.97%
68 Department of Administration for Human Services	11,569,375	11,842,653	11,967,604	12,514,712	12,618,395	650,791	5.44%
71 Health Department	51,097,648	51,704,161	55,628,681	52,954,132	53,259,254	(2,369,427)	(4.26%)
73 Office to Prevent and End Homelessness	11,001,061	11,400,964	12,332,988	12,285,581	12,290,884	(42,104)	(0.34%)
79 Department of Neighborhood and Community Services	26,122,726	26,055,775	26,955,788	28,152,113	27,856,108	900,320	3.34%
Total Health and Welfare	\$281,524,289	\$286,001,136	\$292,971,312	\$294,850,253	\$295,781,705	\$2,810,393	0.96%
Parks and Libraries							
51 Fairfax County Park Authority	\$22,656,251	\$22,909,700	\$23,306,950	\$23,181,926	\$23,524,286	\$217,336	0.93%
52 Fairfax County Public Library	26,791,911	27,091,526	28,816,475	27,678,031	27,828,497	(987,978)	(3.43%)
Total Parks and Libraries	\$49,448,162	\$50,001,226	\$52,123,425	\$50,859,957	\$51,352,783	(\$770,642)	(1.48%)
Community Development							
16 Economic Development Authority	\$7,193,593	\$7,259,183	\$7,288,083	\$7,304,912	\$7,335,923	\$47,840	0.66%
31 Land Development Services	11,579,098	13,320,328	14,423,325	13,010,087	13,133,536	(1,289,789)	(8.94%)
35 Department of Planning and Zoning	9,297,435	9,931,555	10,696,977	10,296,221	10,387,092	(309,885)	(2.90%)
36 Planning Commission	674,420	646,007	712,841	683,964	690,133	(22,708)	(3.19%)
38 Department of Housing and Community Development	5,151,327	6,230,225	6,299,628	6,371,623	6,407,012	107,384	1.70%
39 Office of Human Rights and Equity Programs	1,414,313	1,506,522	1,521,267	1,520,906	1,538,270	17,003	1.12%
40 Department of Transportation	7,394,483	7,481,627	8,871,475	7,600,210	7,642,318	(1,229,157)	(13.86%)
<b>Total Community Development</b>	\$42,704,669	\$46,375,447	\$49,813,596	\$46,787,923	\$47,134,284	(\$2,679,312)	(5.38%)
Nondepartmental							
87 Unclassified Administrative Expenses	\$83,866	(\$600,000)	\$499,979	\$0	(\$1,200,000)	(\$1,699,979)	(340.01%)
89 Employee Benefits	279,510,371	298,734,321	300,115,381	314,418,476	315,397,826	15,282,445	5.09%
Total Nondepartmental	\$279,594,237	\$298,134,321	\$300,615,360	\$314,418,476	\$314,197,826	\$13,582,466	4.52%
Total General Fund Direct Expenditures	\$1,269,322,733	\$1,309,401,305	\$1,354,975,140	\$1,361,286,419	\$1,365,385,333	\$10,410,193	0.77%

# FY 2015 Adopted Budget Plan

# General Fund Revenue Overview

#### SUMMARY OF GENERAL FUND REVENUE AND TRANSFERS IN

Change from the FY 2015
Advertised Budget Plan

Category         Actual         Budget Plan         Budget Plan           Real Estate Taxes - Current and Delinquent         \$2,123,406,700         \$2,207,982,016         \$2,216,599,964         \$           Personal Property Taxes - Current and Delinquent <sup>1</sup> 564,947,212         547,381,366         565,622,236           Other Local Taxes         530,960,414         526,607,627         514,082,518           Permits, Fees and Regulatory Licenses         38,201,352         36,870,254         38,688,569           Fines and Forfeitures         14,131,523         14,863,219         14,217,784           Revenue from Use of Money/Property         17,511,082         16,936,422         14,963,799           Charges for Services         72,674,073         72,690,493         74,509,001           Revenue from the Commonwealth and         72,674,073         72,690,493         74,509,001	FY 2015 Advertised Budget Plan  \$2,342,831,045  580,147,468  502,081,550	FY 2015 Adopted Budget Plan \$2,353,636,574 574,306,439	Increase/ (Decrease) \$10,805,529 (5,841,029)	<b>Percent Change</b> 0.46%  (1.01%)
Personal Property Taxes - Current and Delinquent <sup>1</sup> 564,947,212 547,381,366 565,622,236  Other Local Taxes 530,960,414 526,607,627 514,082,518  Permits, Fees and Regulatory Licenses 38,201,352 36,870,254 38,688,569  Fines and Forfeitures 14,131,523 14,863,219 14,217,784  Revenue from Use of Money/Property 17,511,082 16,936,422 14,963,799  Charges for Services 72,674,073 72,690,493 74,509,001  Revenue from the Commonwealth and	580,147,468	574,306,439		0.46%
Delinquent <sup>1</sup> 564,947,212         547,381,366         565,622,236           Other Local Taxes         530,960,414         526,607,627         514,082,518           Permits, Fees and Regulatory Licenses         38,201,352         36,870,254         38,688,569           Fines and Forfeitures         14,131,523         14,863,219         14,217,784           Revenue from Use of Money/Property         17,511,082         16,936,422         14,963,799           Charges for Services         72,674,073         72,690,493         74,509,001           Revenue from the Commonwealth and			(5,841,029)	(1.01%)
Permits, Fees and Regulatory Licenses 38,201,352 36,870,254 38,688,569  Fines and Forfeitures 14,131,523 14,863,219 14,217,784  Revenue from Use of Money/Property 17,511,082 16,936,422 14,963,799  Charges for Services 72,674,073 72,690,493 74,509,001  Revenue from the Commonwealth and	502,081,550	407.075.274		
Fines and Forfeitures 14,131,523 14,863,219 14,217,784  Revenue from Use of Money/Property 17,511,082 16,936,422 14,963,799  Charges for Services 72,674,073 72,690,493 74,509,001  Revenue from the Commonwealth and		497,075,274	(5,006,276)	(1.00%)
Revenue from Use of Money/Property 17,511,082 16,936,422 14,963,799  Charges for Services 72,674,073 72,690,493 74,509,001  Revenue from the Commonwealth and	39,438,395	39,438,395	0	0.00%
Charges for Services 72,674,073 72,690,493 74,509,001 Revenue from the Commonwealth and	14,235,071	14,235,071	0	0.00%
Revenue from the Commonwealth and	14,221,937	14,221,937	0	0.00%
5 4 40 41	76,479,473	77,379,473	900,000	1.18%
Federal Governments' 120,964,781 121,280,813 120,247,049	122,945,574	122,945,574	0	0.00%
Recovered Costs / Other Revenue 15,297,940 14,935,437 15,030,165	15,324,755	15,324,755	0	0.00%
Total Revenue \$3,498,095,077 \$3,559,547,647 \$3,573,961,085 \$	\$3,707,705,268	\$3,708,563,492	\$858,224	0.02%
Transfers In 6,770,457 23,870,596 23,870,596	8,148,516	8,148,516	0	0.00%
Total Receipts \$3,504,865,534 \$3,583,418,243 \$3,597,831,681 \$	\$3,715,853,784	\$3,716,712,008	\$858,224	0.02%

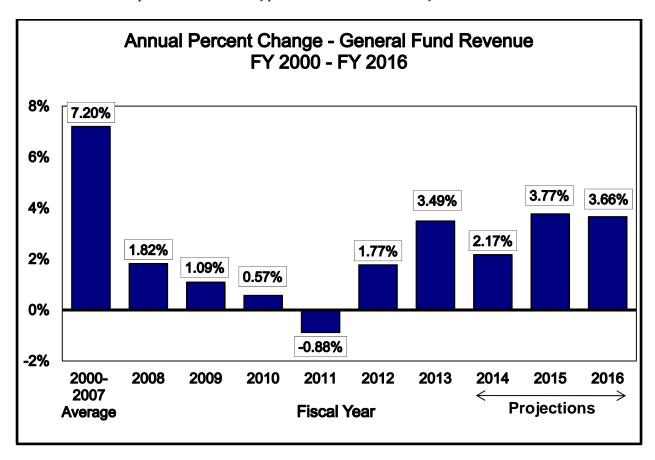
<sup>&</sup>lt;sup>1</sup> The portion of the Personal Property Tax reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 is included in the Personal Property Tax category for the purpose of discussion in this section.

As reflected in the preceding table, FY 2015 General Fund revenues are projected to be \$3,708,563,492, an increase of \$858,224 over the <u>FY 2015 Advertised Budget Plan</u>. The net increase is primarily the result of the adoption of a Real Estate tax rate of \$1.09 per \$100 of assessed value, a half-cent increase over the proposed rate of \$1.085. Offsetting this increase are decreases in Personal Property Taxes, Sales Tax, and Business, Professional, and Occupational License Taxes (BPOL) based on revised revenue projections. These adjustments are discussed in the following pages.

Incorporating Transfers In, FY 2015 General Fund receipts are anticipated to be \$3,716,712,008. The Transfers In to the General Fund total \$8.1 million and reflect \$3.1 million from Fund 40030, Cable Communications, \$1.8 million from Fund 69010, Sewer Operation and Maintenance, \$1.0 million from Fund 40100, Stormwater Services, and \$2.2 million from various other funds for indirect support provided by the County's General Fund agencies.

The following chart shows General Fund revenue growth since FY 2000. From FY 2000 through FY 2007, total General Fund revenue growth increased at an average annual rate of 7.2 percent. Real estate assessments rose each year and experienced annual double digit growth from FY 2002 through FY 2007. These assessment increases were partially offset with decreases in the Real Estate Tax rate from \$1.23 per \$100 of assessed value in FY 2002 to \$0.89 per \$100 of assessed value in FY 2007. General Fund revenue

growth decelerated to 1.8 percent in FY 2008 as the housing market experienced an abrupt turnaround. Revenue growth in FY 2009 and FY 2010 was modest, rising 1.1 percent and 0.6 percent, respectively. Residential real estate values fell 3.38 percent in FY 2009 and 12.55 percent in FY 2010. Due to the economic downturn, other major revenue categories including Personal Property, Sales Tax and Business, Professional and Occupational License Taxes (BPOL) also dropped in FY 2010. General Fund revenue fell in FY 2011, decreasing 0.9 percent as both residential and nonresidential property values declined. Total real estate values fell 9.2 percent and the real estate tax was raised 5 cents to \$1.09 per \$100 of assessed value, a level that kept the tax bill of the typical homeowner essentially level with FY 2010.



FY 2012 General Fund revenue increased a modest 1.8 percent mainly due to an increase in Real Estate Tax revenue, resulting from a moderate increase in assessments partially offset by a 2-cent reduction in the Real Estate Tax rate to \$1.07 per \$100 of assessed value. Growth accelerated somewhat in FY 2013 due to continued moderate real estate growth and an increase in Personal Property Tax levy. As a result of a moderate increase in FY 2014 Real Estate Tax assessments and projected growth in other revenue categories, FY 2014 revenue is expected to increase 2.2 percent. General Fund revenue in FY 2015 is projected to increase 3.8 percent primarily due to an increase in current Real Estate Taxes resulting from a 5.77 percent increase in total assessed real property. Similar General Fund revenue growth of 3.7 percent is projected in FY 2016.

#### **Economic Indicators**

The U.S. economy grew at a revised rate of 1.9 percent in 2013. Fourth quarter growth was 2.6 percent; however, in the first quarter of 2014, the economy contracted 1.0 percent, the first contraction in three years. This estimate will be revised once more before it is considered final. Most economists believe the slowdown in the first quarter is likely due to a very cold winter and anticipate the economy to expand approximately 3.0 percent in calendar year 2014, with a slight up-tick in growth in calendar year 2015.

Nationwide, employment gains continued in 2013. On average, 182,000 jobs per month were added during 2013, about the same as in 2012, when job growth averaged 183,000 per month. After a weak job performance in the beginning of 2014 attributed to significant winter storms throughout the country, job growth accelerated and employment increased by 288,000 jobs in April, the most in two years. The unemployment rate declined from 6.7 percent in March to 6.3 percent in April, the lowest level since September 2008.

Home prices nationwide recorded strong gains in 2013 and growth continued in the first quarter of 2014, albeit more slowly. According to the S&P/Case-Shiller home price index, home prices nationwide were up 10.3 percent for the 12 months ending March 2014. Home prices in the Washington Metropolitan area posted an 8.5 percent gain during the same period. The pace of home price appreciation is expected to slow somewhat during the rest of 2014.

Economic growth in the County improved in 2013. Based on preliminary estimates from IHS Global Insight, Gross County Product (GCP), adjusted for inflation, increased at a rate of 1.4 percent in 2013, up from just 0.6 percent in 2012. The County's unemployment rate remains well below the state and national level at 3.6 percent as of April 2014, a decline from 3.9 percent in April 2013.

Total annual employment in Northern Virginia in 2013 is 1.37 million, an increase of 11,900 jobs, or 0.9 percent, over 2012. The increase represents a solid gain; however, employment figures were not quite as strong as in 2012, when 23,700 jobs were created. Industry sectors that created new jobs include Hospitality, Retail, Education and Health Services, and Financial Activities. Employment in Professional Business Services, which includes most federal contractors, dropped by 1,000 jobs during the year.

#### Local Housing Market

The local housing market continued to recover in 2013. Based on information from the Metropolitan Regional Information System (MRIS), the average sales price of homes sold in Fairfax County in 2013 rose 7.9 percent from \$492,480 in 2012 to \$531,136. The average home selling price is still 2.2 percent below that of the market peak of \$543,271 in 2005. MRIS also reported that 14,981 homes sold in the County in 2013, up 8.4 percent over 2012, but on par with the average number sold during the previous seven years. Homes that sold during 2013 were on the market for an average of only 36 days, down 28 percent from the 50-day average in 2012. The 2013 rate is the fastest pace since the housing market peaked in 2005, when the average home sold in just 21 days. The number of serious mortgage delinquencies continues to decline. As of the fourth quarter of 2013, 0.8 percent of prime loans and 3.9 percent of subprime loans in Fairfax County were 90 or more days past due, compared to 1.0 percent and 5.8 percent, respectively, in the fourth quarter of 2012. The share of subprime loans to total mortgages fell to 1.7 percent in the fourth quarter of 2013, down from a high of 7.1 percent at the end of 2008.

#### Local Nonresidential Market

According to the Economic Development Authority, the commercial office market in the County remained sluggish during much of 2013, primarily due to federal budget issues. At year-end 2013, the

direct office vacancy rate was a revised 14.4 percent, the same as at the close of 2012. Including sublet space, the overall office vacancy rate was a revised 16.7 percent, no change from year-end 2012.

Government contractors have consolidated operations throughout the Washington area and retooled operations in order to operate in an economic environment less dependent on government procurement spending. Total leasing activity in 2013 rose to a revised 12.3 million square feet, a three-year high. Lease rates for new space are adjusting to market conditions. Many tenants are taking advantage of favorable rates and others are looking to capitalize on market conditions by consolidating operations in newer space near Metro. The Tysons market is uniquely positioned to take advantage of this trend with more than 26 million square feet of new office space in the pipeline.

At the close of 2013, there were eleven buildings totaling nearly 2.7 million square feet under construction. Speculative development has been focused along Metro's Silver Line, which is scheduled to open in Tysons and Reston in mid-2014. However, Merrifield continues to see development, as does Springfield and the Route 1 corridor.

#### Fee and Charges Review

A review of the County's fees and charges in the General Fund was conducted during the fall of 2013. Fees and user charges were compared to state maximum rates and to those of surrounding jurisdictions. As a result of this review, an increase to the Emergency Medical Services (EMS) Transport Fee structure was approved by the Board that is anticipated to generate an additional \$1.0 million in FY 2015. In addition, the approved increase to the Animal Shelter boarding and adoption fees is expected to generate an additional \$0.1 million. A more detailed discussion of these adjustments can be found in the following narrative.

#### Revenue

Current and Delinquent Real Estate Tax revenue comprises 63.5 percent of total County General Fund revenues. FY 2015 Real Estate property values were established as of January 1, 2014 and reflect market activity through calendar year 2013. The Real Estate Tax base is projected to increase 5.77 percent in FY 2015, and is made up of a 4.84 percent increase in total equalization (reassessment of existing residential and nonresidential properties), and an increase of 0.93 percent for new construction.

The FY 2014 and FY 2015 General Fund revenue estimates discussed in this section are based on a review of Fairfax County economic indicators, actual FY 2013 receipts, and FY 2014 year-to-date collection trends. In 2013, the uncertainty regarding sequestration put Fairfax County in a particularly vulnerable economic situation. Revenue sources that respond quickly to economic changes were impacted by the uncertainty. Based on current collection trends, FY 2014 Sales Tax and Business, Professional, and Occupational License Taxes (BPOL) receipts are projected to decrease for the first time since FY 2010. Transient Occupancy Tax collections fell in FY 2013, the first drop in three years, and continued to fall through the end of April 2014.

Late in 2013, a federal budget agreement was reached that eliminated \$45 billion in forced budget cuts ("the sequester") which were set to hit in January and another \$18 billion scheduled for 2015. The budget deal is expected to reduce consumers and businesses' concerns over the coming year. Based on analysis of forecasted economic activity and trends, revenue categories are expected to experience moderate growth through FY 2015.

#### **MAJOR REVENUE SOURCES**

The following major revenue categories discussed in this section comprise 98.3 percent of total FY 2015 General Fund revenue. Unless otherwise indicated, comparative data are presented relative to the FY 2015 Advertised Budget Plan. The revenue estimates for all General Fund Revenue categories are shown in the Summary Schedule of General Fund Revenues in the section of this volume titled "Financial, Statistical and Summary Tables."

Change from the FY 2015 Advertised

						Budget P	lan
	FY 2013	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted	Increase/	Percent
Category	Actual	<b>Budget Plan</b>	<b>Budget Plan</b>	<b>Budget Plan</b>	<b>Budget Plan</b>	(Decrease)	Change
Real Estate Tax - Current	\$2,114,366,872	\$2,203,290,102	\$2,207,638,949	\$2,333,870,030	\$2,344,675,559	\$10,805,529	0.46%
Personal Property Tax							
Current <sup>1</sup>	514,451,205	548,087,778	555,361,644	569,886,876	564,045,847	(5,841,029)	(1.02%)
Paid Locally	344,013,118	336,773,834	344,047,700	358,572,932	352,731,903	(5,841,029)	(1.63%)
Reimbursed by Commonwealth	211,313,944	211,313,944	211,313,944	211,313,944	211,313,944	0	0.00%
Business, Professional and Occupational							
License Tax-Current	156,170,308	160,698,900	152,687,577	157,732,010	155,152,381	(2,579,629)	(1.64%)
Local Sales Tax	166,893,847	171,377,177	163,622,176	169,451,850	167,358,651	(2,093,199)	(1.24%)
Recordation/Deed of Conveyance Taxes	33,655,517	28,968,635	27,113,162	28,465,957	28,465,957	0	0.00%
Gas & Electric Utility Taxes	45,533,092	45,330,492	45,330,492	45,330,492	45,330,492	0	0.00%
Communications Sales Tax	47,933,955	48,526,451	46,802,582	23,189,500	22,856,052	(333,448)	(1.44%)
Vehicle License Fee	26,424,324	26,612,402	26,612,402	26,872,899	26,872,899	0	0.00%
Transient Occupancy Tax	18,990,201	20,768,589	18,026,269	18,386,794	18,386,794	0	0.00%
Bank Franchise Tax	16,954,511	15,153,475	16,253,475	15,153,475	15,153,475	0	0.00%
Cigarette Tax	8,329,640	9,051,472	7,951,980	7,912,220	7,912,220	0	0.00%
Permits, Fees and Regulatory Licenses	38,201,352	36,870,254	38,688,569	39,438,395	39,438,395	0	0.00%
Investment Interest	13,297,996	12,585,530	10,631,656	9,909,316	9,909,316	0	0.00%
Charges for Services	72,674,073	72,690,493	74,509,001	76,479,473	77,379,473	900,000	1.18%
Revenue from the Commonwealth and Federal							
Governments <sup>1</sup>	120,964,781	121,280,813	120,247,049	122,945,574	122,945,574	0	0.00%
Total Major Revenue Sources	\$3,394,841,674	\$3,521,292,563	\$3,511,476,983	\$3,645,024,861	\$3,645,883,085	\$858,224	0.02%

<sup>&</sup>lt;sup>1</sup> The portion of the Personal Property Tax reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 is included in the Personal Property Tax category for the purpose of discussion in this section.

#### **REAL ESTATE TAX-CURRENT**

FY 2013 Actual	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted	Increase/ (Decrease)	Percent Change
\$2,114,366,872	\$2,203,290,102	\$2,207,638,949	\$2,333,870,030	\$2,344,675,559	\$10,805,529	0.5%

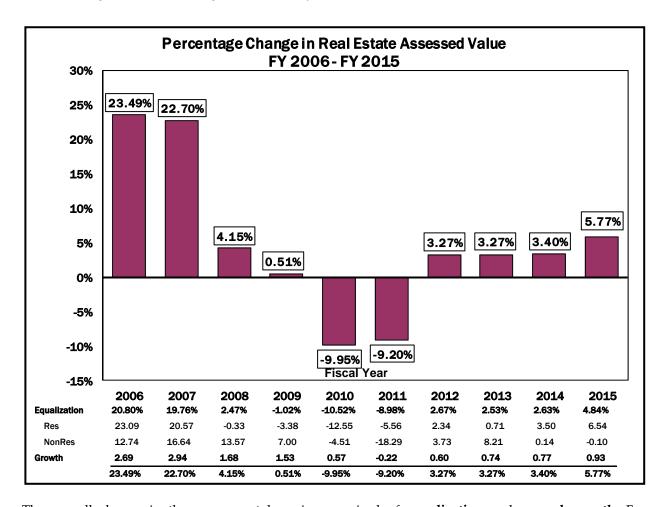
The <u>FY 2015 Adopted Budget Plan</u> estimate for Current Real Estate Taxes is \$2,344,675,559 and represents an increase of \$10,805,529, or 0.5 percent, over the <u>FY 2015 Advertised Budget Plan</u>. The increase is the result of the adoption of a Real Estate tax rate of \$1.09 per \$100 of assessed value, a half-cent increase over the proposed rate of \$1.085. Because the Real Estate tax rate impacts two classes of personal property, mobile homes and non-vehicle Public Service Corporation property, the FY 2015 Personal Property Tax estimate is increased \$126,890; therefore, the total General Fund impact of the \$0.005 increase in the tax over the proposed rate is \$10,932,419. The adopted FY 2015 General Fund Real Estate tax rate represents a half-cent increase over the FY 2014 rate.

The FY 2015 value of assessed real property represents an increase of 5.77 percent, as compared to the FY 2014 Real Estate Land Book, and is comprised of an increase in equalization of 4.84 percent and an increase of 0.93 percent associated with new construction. The FY 2015 figures reflected in this document are based on final assessments for Tax Year 2014 (FY 2015), which were established as of January 1, 2014. In addition to the revenue shown in the table above, the projected value of one-half penny on the Real Estate Tax rate (\$10.93 million) is allocated to The Penny for Affordable Housing Fund. Throughout FY 2015, Real Estate Tax revenues will be adjusted as necessary to reflect changes in exonerations, tax abatements, and supplemental assessments, as well as any differences in the projected collection rate of 99.65 percent.

The FY 2015 **Main Assessment Book Value** is \$219,021,273,450 and represents an increase of \$11,948,128,650, or 5.77 percent, over the FY 2014 main assessment book value of \$207,073,144,800. FY 2015 marks the fourth consecutive year in which the main assessment book value increased, after the significant decreases experienced in FY 2010 and FY 2011. However, compared to the peak value experienced in FY 2009, FY 2015 assessments are down \$10.6 billion, or 4.6 percent.

From FY 2005 through FY 2007, the assessment base experienced double digit advances. Deceleration began in FY 2008, when the assessment base rose just 4.15 percent, and continued in FY 2009 with a modest increase of 0.51 percent. Following the financial crisis and a general decline in economic conditions, the FY 2010 assessment base declined 9.95 percent, which was the largest drop on record. The assessment base decreased for a second consecutive year in FY 2011, declining 9.20 percent. Since then, it has increased 3.27 percent in FY 2012, 3.27 percent in FY 2013, and 3.40 in FY 2014.

The following chart shows changes in the County's assessed value base from FY 2006 to FY 2015.

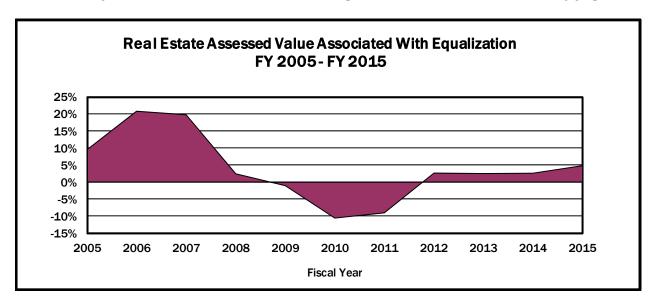


The overall change in the assessment base is comprised of **equalization** and **normal growth.** For reporting purposes, individual properties are identified as being in either the equalization category or the growth category, but not both. Equalization properties are those whose values change due to market fluctuations. Growth is a category of properties whose value changes are also influenced by new construction, remodeling or rezonings. Once growth factors are identified, *the entire property value* is shown in the growth category, even though the property is also influenced by equalization. The FY 2015 assessment base reflects a total equalization increase of 4.84 percent and an increase of 0.93 percent associated with the growth component. As a result of changes in equalization and growth, the residential portion of the total assessment base increased from 74.42 percent in FY 2014 to 75.32 percent in FY 2015. The table below reflects changes in the Real Estate Tax assessment base from FY 2009 through FY 2015.

### Main Real Estate Assessment Book Value and Changes (in millions)

Assessed Base Change Due To:	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Equalization	(\$2,332.0)	(\$24,171.5)	(\$18,570.1)	\$5,015.3	\$4,904.1	\$5,259.4	\$10,026.1
% Change	(1.02%)	(10.52%)	(8.98%)	2.67%	2.53%	2.63%	4.84%
Residential Nonresidential	(3.38%) 7.00%	(12.55%) (4.51%)	(5.56%) (18.29%)	2.34% 3.73%	0.71% 8.21%	3.50% 0.14%	6.54% (0.10%)
Normal Growth	\$3,502.6	\$1,309.6	(\$457.9)	\$1,123.5	\$1,440.4	\$1,550.4	\$1,922.0
% Change	1.53%	0.57%	(0.22%)	0.60%	0.74%	0.77%	0.93%
Residential Nonresidential	0.77% 4.11%	0.51% 0.74%	0.12% (1.16%)	0.37% 1.31%	0.26% 2.26%	0.42% 1.79%	0.51% 2.13%
Total Change	\$1,170.6	(\$22,861.9)	(\$19,028.0)	\$6,138.8	\$6,344.5	\$6,809.8	\$11,948.1
% Change	0.51%	(9.95%)	(9.20%)	3.27%	3.27%	3.40%	5.77%
Total Book	\$229,669.8	\$206,808.0	\$187,780.1	\$193,918.9	\$200,263.3	\$207,073.1	\$219,021.3

Equalization, or reassessment of existing residential and nonresidential property, represents an increase in value of \$10,026,128,710, or 4.84 percent, in FY 2015. While residential property values rose, nonresidential decreased slightly in FY 2015. Existing residential property values have increased in each of the last four years, indicating the continued stabilization of the residential housing market. The number of homes sold increased in calendar year 2013 and the average price of homes sold rose. Overall, residential equalization reflects a 6.54 percent increase in FY 2015, compared to a 3.50 percent increase in FY 2014. Changes in the assessment base as a result of equalization are shown in the following graph.



Residential equalization rose at double digit rates from FY 2002 through FY 2007 due to high demand but a limited supply of housing. Strong job growth, the easy availability of credit and profit-led speculation contributed to price appreciation in the local housing market. In FY 2008, FY 2009, FY 2010, and FY 2011, overall residential equalization declined 0.33 percent, 3.38 percent, 12.55 percent, and 5.56 percent, respectively, as the inventory of homes for sale grew and home prices fell in the County, as they did throughout the Northern Virginia area. After falling four consecutive years, the value of residential properties in the County increased in the last four years: 2.34 percent in FY 2012, a slight 0.71 percent in FY 2013, 3.50 percent in FY 2014, and 6.54 percent in FY 2015. The total value of residential properties including new construction in FY 2015 is \$165.0 billion, \$11.5 billion below the peak for residential values experienced in FY 2008. In terms of revenue, this difference is the equivalent to a loss of \$125.7 million at the adopted tax rate of \$1.09 per \$100 of assessed value.

The County's median assessment to sales ratio is in the low 90 percent range, well within professional standards that assessments should be between 90 percent to 110 percent of the sales prices experienced in a neighborhood.

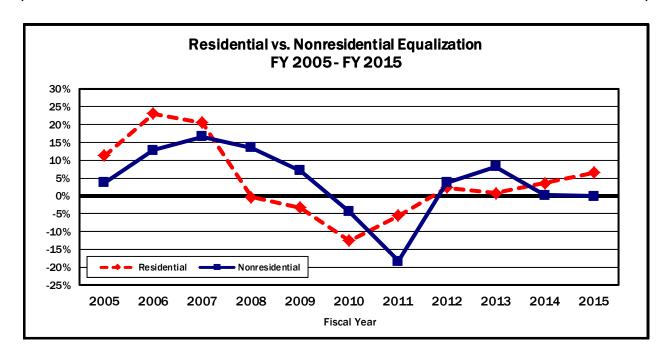
Overall, single family property values increased 5.82 percent in FY 2015. The value of single family homes has the most impact on the total residential base because they represent nearly 72 percent of the total. The value of condominium properties increased 10.51 percent in FY 2015, while that of townhouse properties rose 8.39 percent. Changes in residential equalization by housing type since FY 2010 are shown in the following table. Changes represented in this chart are for the category as a whole. Individual neighborhoods and properties may have increased or decreased by different percentages based on neighborhood selling prices.

#### **Residential Equalization Changes**

Housing Type/ (Percent of Base)	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Single Family (71.9%)	(11.34%)	(5.50%)	2.10%	0.70%	3.13%	5.82%
Townhouse/Duplex (19.2%)	(16.06%)	(4.44%)	3.73%	1.20%	4.50%	8.39%
Condominiums (8.1%)	(19.51%)	(10.45%)	2.53%	(0.06%)	5.42%	10.51%
Vacant Land (0.5%)	(7.08%)	(6.68%)	(3.50%)	(1.66%)	2.89%	3.38%
Other (0.2%) <sup>1</sup>	(4.99%)	(3.60%)	2.69%	2.56%	4.74%	3.42%
Total Residential Equalization (100%)	(12.55%)	(5.56%)	2.34%	0.71%	3.50%	6.54%

<sup>&</sup>lt;sup>1</sup> Includes, for example, affordable dwelling units, recreational use properties, and agricultural and forestal land use properties.

As a result of the increase in residential equalization, the mean assessed value of all residential property in the County is \$497,962. This is an increase of \$30,568 over the FY 2014 value of \$467,394. At the adopted Real Estate tax rate of \$1.09 per \$100 of assessed value, the typical residential annual tax bill will rise, on average, \$356.57 in FY 2015 to \$5,427.79.



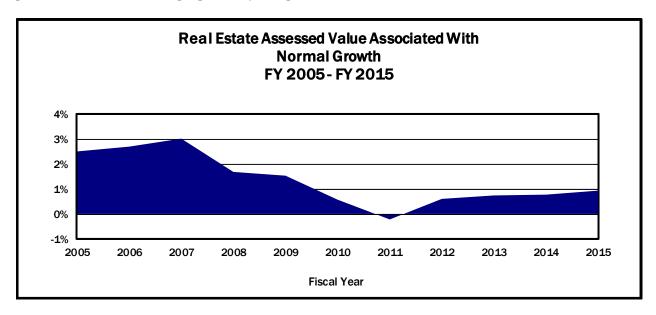
After experiencing a record decline of 18.29 percent in FY 2011, **nonresidential equalization** rebounded 3.73 percent in FY 2012, and a strong 8.21 percent in FY 2013. In FY 2014, nonresidential values stayed essentially level with FY 2013, increasing only 0.14 percent. In FY 2015, nonresidential values decreased a slight 0.10 percent. The total value of nonresidential properties including new construction in FY 2015 is \$54.1 billion, \$3.7 billion below the peak for nonresidential values experienced in FY 2009. In terms of revenue, this difference is the equivalent to a loss of \$40.6 million at the adopted tax rate of \$1.09 per \$100 of assessed value.

The main cause for the FY 2015 decrease in nonresidential values is the decline in the values of Office Elevator properties. The County's commercial office market remained sluggish during 2013, primarily due to the federal budget issues and the uncertainty of the national economy that has been weighing down on the local market. The majority of leasing activity involved renewals and consolidations. Office Elevator properties (mid- and high-rises), the largest component of the nonresidential tax base at 35.7 percent, experienced a 2.93 percent decline in FY 2015. Apartment values, which represent 22.7 percent of the total nonresidential base, rose 3.59 percent in FY 2015. Nonresidential equalization changes by category since FY 2010 are presented in the following table.

#### **Nonresidential Equalization Changes**

Category (Percent of Base)	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Apartments (22.7%)	(6.96%)	(12.69%)	14.54%	12.60%	4.90%	3.59%
Office Condominiums (4.1%)	(1.10%)	(7.57%)	(1.53%)	(0.31%)	(0.66%)	(0.07%)
Industrial (6.4%)	(1.08%)	(23.48%)	(0.31%)	6.75%	0.69%	1.77%
Retail (15.6%)	(1.74%)	(16.07%)	1.90%	7.16%	1.18%	1.52%
Office Elevator (35.7%)	(6.62%)	(24.31%)	1.88%	11.34%	(2.41%)	(2.93%)
Office - Low Rise (3.4%)	(3.35%)	(23.86%)	0.49%	7.18%	(1.72%)	(2.41%)
Vacant Land (3.3%)	(3.87%)	(26.53%)	(2.07%)	2.01%	(0.74%)	(1.19%)
Hotels (3.3%)	(7.06%)	(34.03%)	11.35%	3.87%	(3.94%)	(4.82%)
Other (5.5%)	(2.07%)	(12.84%)	2.37%	3.27%	1.17%	2.37%
Nonresidential Equalization (100%)	(4.51%)	(18.29%)	3.73%	8.21%	0.14%	(0.10%)

The **Growth** component increased the FY 2015 assessment base by \$1,921,999,940, or 0.93 percent, over the FY 2014 assessment book value. New construction increased the residential property base by 0.51 percent and nonresidential properties by 2.13 percent.



In addition to the final equalization and normal growth adjustments in the Main Assessment Book, the following projected adjustments were made to the FY 2015 Real Estate Tax revenue estimate:

Additional Assessments expected to be included in the new Real Estate base total \$364.9 million, or a levy increase of \$4.0 million, and include both prorated assessments and additional supplemental assessments. Prorated assessments are supplemental assessments that include assessments which are made during the year for new construction that is completed subsequent to finalizing the original assessment book.

**Exonerations, Certificates and Tax Abatements** are anticipated to reduce the Real Estate assessment base by \$615.6 million in FY 2015, resulting in a reduction in levy of \$6.7 million.

**Mosaic District Community Development Authority (CDA)** was created to assist commercial investment in the Merrifield area of the County. The Mosaic CDA is funded with tax increment financing which reduces the taxable value of property in the district. The reduction is based on the current assessed property value in the CDA compared to the property value in 2007 when the district was created. In FY 2015, the CDA reduces the assessment base by \$356.1 million and the tax levy by \$3.9 million. For more information, see Fund 70040 in Volume 2 of the budget.

Tax Relief for the Elderly and Disabled is projected to reduce the Real Estate assessment base in FY 2015 by \$2,424.0 million. The reduction in tax levy due to the Tax Relief program is approximately \$26.4 million at the tax rate of \$1.09 per \$100 of assessed value. In FY 2015, the income limits of the Tax Relief program provide 100 percent exemption for elderly and disabled taxpayers with incomes up to \$52,000; 50 percent exemption for eligible applicants with income between \$52,001 and \$62,000; and 25 percent exemption if income is between \$62,001 and \$72,000. The allowable asset limit in FY 2015 is \$340,000 for all ranges of tax relief. Veterans, who have a 100 percent permanent and total disability related to military service, or their surviving spouse, are eligible for full Real Estate Tax relief regardless of income

or assets. The table below shows FY 2015 income and asset thresholds for the Tax Relief Program for the Elderly and Disabled.

FY 2015	
Real Estate Tax Relief for the Elderly and Disabled	

		Asset	Percent
	Income Limit	Limit	Relief
Elderly and Disabled	Up to \$52,000	\$340,000	100%
	Over \$52,000 to \$62,000		50%
	Over \$62,000 to \$72,000		25%
100% Disabled Veterans or Surviving Spouse	No Limit	No Limit	100%

The FY 2015 local assessment base of \$215,990,425,338 is derived from the main assessment book and subsequent adjustments discussed above. From this local assessment base, a local tax levy of \$2,354,295,635 is calculated using the adopted Real Estate Tax rate of \$1.09 per \$100 of assessed value. Based on an expected local collection rate of 99.65 percent, revenue from local assessments is estimated to be \$2,346,055,601. In FY 2015, every 0.01 percentage point change in the collection rate on the locally assessed Real Estate Tax levy yields a revenue change of \$0.2 million, while every penny on the tax rate yields \$21.86 million in revenue.

FY 2015 Estimated Real Estate Assessments and Tax Levy

		FY 2015 Tax Levy at
		\$1.09/\$100 of Assessed
	Assessed Value	Value
FY 2014 Real Estate Book	\$207,073,144,800	\$2,257,097,278
FY 2015 Equalization	10,026,128,710	109,284,803
FY 2015 Growth	1,921,999,940	20,949,799
TOTAL FY 2015 REAL ESTATE BOOK	\$219,021,273,450	\$2,387,331,880
Exonerations	(\$500,761,188)	(\$5,458,297)
Certificates	(14,800,359)	(161,324)
Tax Abatements	(100,000,000)	(1,090,000)
Subtotal Exonerations	(\$615,561,547)	(\$6,709,621)
Supplemental Assessments	\$364,880,700	\$3,977,200
Mosaic District TIF	(356,147,860)	(3,882,012)
Tax Relief	(2,424,019,405)	(26,421,812)
Local Assessments	\$215,990,425,338	\$2,354,295,635
Public Service Corporation	\$876,142,949	\$9,549,958
TOTAL	\$216,866,568,287	\$2,363,845,593

Added to the local assessment base is an estimated \$876,142,949 in assessed value for Public Service Corporations (PSC) property. Using the adopted tax rate of \$1.09 per \$100 of assessed value, the tax levy on PSC property is \$9,549,958. The collection rate on PSC property is expected to be 100.0 percent.

The total assessment base, including Public Service Corporations, is \$216,866,568,287, with a total tax levy of \$2,363,845,593 at the Real Estate Tax rate of \$1.09 per \$100 of assessed value. Estimated FY 2015 revenue from the Real Estate Tax, including receipts from Public Service Corporations, totals \$2,355,605,559. Of this amount, the approximate value of one-half cent on the Real Estate Tax rate, \$10,930,000, has been directed to Fund 30300, The Penny for Affordable Housing Fund.

Total General Fund revenue from the Real Estate Tax is \$2,344,675,559, which reflects an overall collection rate of 99.65 percent. The total collection rates experienced in this category since FY 2000 are shown in the following table:

Fiscal Year	<b>Collection Rate</b>	Fiscal Year	<b>Collection Rate</b>
2000	99.63%	2008	99.66%
2001	99.53%	2009	99.66%
2002	99.65%	2010	99.71%
2003	99.67%	2011	99.67%
2004	99.61%	2012	99.69%
2005	99.62%	2013	99.71%
2006	99.62%	2014 (estimated) <sup>1</sup>	99.65%
2007	99.64%	2015 (estimated) <sup>1</sup>	99.65%

**Real Estate Tax Collection Rates** 

The Commercial/Industrial percentage of the County's FY 2015 Real Estate Tax base is 19.01 percent, a decrease of 0.95 percentage points from the FY 2014 level of 19.96 percent. Commercial/Industrial property values as a percentage of the Real Estate Tax base have decreased as a result of the increase experienced in the residential portion of the Real Estate Tax base and the slight decline in the nonresidential portion. The Commercial/Industrial percentage is based on Virginia land use codes and includes all nonresidential property except multi-family rental apartments, which make up 5.67 percent of the County's Real Estate Tax base in FY 2015. Fairfax County's historical Commercial/Industrial percentages are detailed in the following table:

Commerc	rial/In	duetrial	Darcan	tage
Commen	3817 III	ousmai	rencen	17265

Fiscal Year	Percentage	Fiscal Year	Percentage
2000	24.32%	2008	19.23%
2001	25.37%	2009	21.06%
2002	24.84%	2010	22.67%
2003	21.97%	2011	19.70%
2004	19.14%	2012	19.64%
2005	18.20%	2013	20.77%
2006	17.36%	2014	19.96%
2007	17.22%	2015	19.01%

<sup>&</sup>lt;sup>1</sup> In FY 2015, every 0.1 percentage point change in the collection rate yields a revenue change of \$2,354,296.

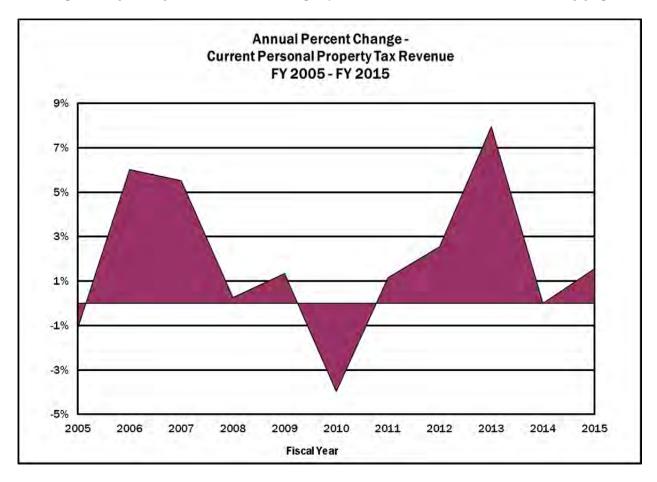
#### PERSONAL PROPERTY TAX-CURRENT

	FY 2013 Actual	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted	Increase/ (Decrease)	Percent Change
Paid Locally	\$344,013,118	\$336,773,834	\$344,047,700	\$358,572,932	\$352,731,903	(\$5,841,029)	(1.6%)
Reimbursed by State	211,313,944	211,313,944	211,313,944	211,313,944	211,313,944	0	0.0%
Total	\$555,327,062	\$548,087,778	\$555,361,644	\$569,886,876	\$564,045,847	(\$5,841,029)	(1.0%)

The FY 2015 Adopted Budget Plan estimate for Personal Property Tax revenue of \$564,045,847 represents a decrease of \$5,841,029, or 1.0 percent, from the FY 2015 Advertised Budget Plan. This decrease is based on lower than anticipated vehicle levy. As part of the FY 2015 Advertised Budget Plan, the vehicle component, which comprises over 73 percent of the Personal Property levy, was expected to increase 3.2 percent based on preliminary analysis of vehicles in the County valued with information from the National Automobile Dealers Association (NADA). Based on final valuation of vehicles in the County as of January 1, 2014, the vehicle levy is expected to increase 1.8 percent, resulting in a revenue loss of \$6.0 million compared to the FY 2015 Advertised Budget Plan estimate. Partially offsetting the decrease is an increase of \$126,890 as the result of the adoption of a Real Estate tax rate of \$1.09 per \$100 of assessed value, a half-cent increase over the proposed rate of \$1.085. This tax rate is applied to the valuation of mobile homes and non-vehicle Public Service Corporation properties.

The Personal Property Tax on vehicles represents over 73 percent of the total assessment base in FY 2015. The vehicle component is comprised of two parts, that which is paid locally and that which is reimbursed by the Commonwealth of Virginia to the County as a result of the Personal Property Tax Relief Act (PPTRA) of 1998. The PPTRA reduces the Personal Property Tax paid on the first \$20,000 of the value for vehicles owned by individuals. In FY 1999, the first year of implementation, taxpayers were billed for the entire amount of tax levy and received a refund of 12.5 percent of the tax on the first \$20,000 of the value of their personal vehicle from the Commonwealth of Virginia. Vehicles valued less than \$1,000 were refunded 100 percent. From FY 2000 to FY 2002, the PPTRA reduced the Personal Property Taxes paid by citizens by 27.5 percent, 47.5 percent, and 70 percent, respectively, with an offsetting reimbursement paid to the County by the Commonwealth. Under the original approved plan, taxes paid by individuals were to be reduced by 100 percent in FY 2003. However, due to the Commonwealth's lower than anticipated General Fund revenue growth, the reimbursement rate remained at 70 percent in FY 2003 through FY 2006. The 2004 General Assembly approved legislation that capped statewide Personal Property Tax reimbursements at \$950 million in FY 2007 and beyond. Fairfax County's allocation has been set at \$211.3 million based on the County's share of statewide tax year 2005 collections. Each year County staff must determine the reimbursement percentage based on the County's fixed reimbursement from the state and an estimate of the number and value of vehicles that will be eligible for tax relief. As the number and value of vehicles in the County vary, the percentage attributed to the state will vary. Based on a County staff analysis, the effective state reimbursement percentage was 66.67 percent, 67.0 percent, and 68.5 percent in FY 2007, FY 2008 and FY 2009, respectively. The reimbursement percentage was set at 70.0 percent in both FY 2010 and FY 2011, and at 68.0 percent in FY 2012. Due to a continued increase in vehicle volume and average levy, the FY 2013 and FY 2014 reimbursement percentage was lowered to 63.0 percent. Based on an estimate of the number and value of vehicles that will be eligible for tax relief in FY 2015, the reimbursement percentage has been lowered further to 62.0 percent.

Annual percentage changes in total Personal Property Tax revenues are shown in the following graph.



In FY 2005, Personal Property Tax revenue fell 1.1 percent from the FY 2004 level as a result of faster depreciation of vehicles and a decrease in the business levy due to reduced equipment purchases. Personal Property recovered and receipts grew 6.0 percent and 5.5 percent in FY 2006 and FY 2007, respectively. As the economy began to slow, Personal Property Tax receipts rose modestly in FY 2008 and FY 2009 at rates of 0.3 percent and 1.3 percent, respectively. In FY 2010, receipts decreased 4.0 percent mainly as a result of a significant decline of 10.8 percent in average vehicle levy reflecting the downturn in the economy in calendar year 2009. FY 2011 Personal Property Tax receipts increased 1.1 percent due to an increase in the average vehicle levy, partially offset with a decrease in business volume and average business levy. FY 2012 Personal Property Tax receipts increased 2.6 percent due to an increase in both the average vehicle and business levies. FY 2013 receipts increased a solid 7.9 percent mainly as a result of a rise of 7.1 percent in total vehicle levy. A reduction in the supply of new vehicles increased prices of both new and used automobiles. The decrease in supply was a result of a decline in U.S. auto production due to the slowdown in the economy and the earthquake and tsunami in Japan, which not only impacted Japanese automakers but also U.S. automakers that rely on parts from Japan. This situation caused the value of many used vehicles to depreciate less than what traditionally has been experienced and resulted in some vehicles actually appreciating over the year. This was not unique to Fairfax County, but was experienced nationwide. Total FY 2014 Personal Property Tax revenue is projected to be level with FY 2013 receipts as there is no longer a lack of vehicle supply and depreciation of vehicles has returned to more normal levels. In FY 2015, receipts are expected to increase 1.6 percent. The vehicle component, which comprises over 73 percent of total Personal Property levy, is expected to increase 1.8 percent based

on an analysis of vehicles in the County valued with information from the National Automobile Dealers Associations (NADA). Total vehicle volume is forecast to increase 1.1 percent in FY 2015.

Changes in vehicle volume and average vehicle levy since FY 2005 are shown in the following table.

Fairfax County
Personal Property Vehicles

	% Change in Vehicle	Average Vehicle	% Change in
Fiscal Year	Volume	Levy	Average Levy
FY 2005	1.4%	\$379	2.7%
FY 2006	(0.9%)	\$411	8.4%
FY 2007	(0.6%)	\$431	4.9%
FY 2008	(0.1%)	\$424	(1.6%)
FY 2009	0.8%	\$434	2.4%
FY 2010	0.1%	\$387	(10.8%)
FY 2011	0.9%	\$397	2.6%
FY 2012	0.7%	\$411	3.5%
FY 2013	0.7%	\$437	6.3%
FY 2014 (est.)	0.9%	\$441	0.9%
FY 2015 (est.)	1.1%	\$444	0.7%

Business Personal Property is primarily composed of assessments on furniture, fixtures and computer equipment. Business levy is impacted by the number of new businesses and whether existing businesses are expanding or contracting. Business levy rose 2.3 percent in FY 2013, but growth is expected to slow to 0.8 percent in FY 2014 due to concerns regarding the federal budget and the sequester cuts. A similar 1.0 percent increase is anticipated in FY 2015.

In accordance with assessment principles and the <u>Code of Virginia</u>, which require that property is taxed at fair market value, the Department of Tax Administration (DTA) reviews the depreciation rate schedule for computer hardware due to the speed with which computer values change. The current schedule depreciates computer equipment 50 percent, one year after acquisition. In subsequent years, the percent of the original purchase price taxed is 35 percent, 20 percent, and 10 percent, in year two, three and four, respectively. After five or more years, computer equipment is valued at 2 percent of its original acquisition price.

Personal Property Tax revenue estimates are based on a tax rate of \$4.57 per \$100 of valuation for vehicles and business property, and a tax rate of \$1.09 per \$100 of valuation for mobile homes and non-vehicle Public Service Corporations properties. The following table details the estimated assessed value and associated levy for components of the Personal Property Tax.

FY 2015 Estimated Personal Property Assessments and Tax Levy

	FY 2015	Tax Rate	FY 2015	Percent of
Category	Assessed Value	(per \$100)	Tax Levy	<b>Total Levy</b>
Vehicles				
Privately Owned	\$9,755,333,960	\$4.57	\$366,017,477	64.1%
Business Owned	500,394,585	4.57	17,553,428	3.1%
Leased	1,026,206,162	4.57	34,507,984	6.0%
Subtotal	\$11,281,934,707		\$418,078,889	73.2%
Business Personal Property				
Furniture and Fixtures	\$1,899,503,089	\$4.57	\$86,681,045	15.2%
Computer Equipment	688,558,095	4.57	31,454,814	5.5%
Machinery and Tools	53,970,228	4.57	2,466,444	0.4%
Research and Development	473,895	4.57	21,657	0.0%
Subtotal	\$2,642,505,307		\$120,623,960	21.1%
Public Service Corporations				
Equalized	\$2,518,867,431	\$1.09	\$27,455,655	4.8%
Vehicles	9,661,707	4.57	441,540	0.1%
Subtotal	\$2,528,529,138		\$27,897,195	4.9%
Other				
Mobile Homes	\$19,139,994	\$1.09	\$208,626	0.1%
Other (Trailers, Misc.)	17,333,890	4.57	708,297	0.1%
Subtotal	\$36,473,884		\$916,923	0.2%
Penalty for Late Filing			\$3,158,161	0.6%
TOTAL	\$16,489,443,036		\$570,675,128	100.0%

FY 2015 Personal Property Tax assessments including Public Service Corporations are \$16,489,443,036, with a total tax levy of \$570,675,128. Personal Property Tax revenue collections are projected to be \$564,045,847, of which \$211.3 million will be reimbursed from the state. The collection rate associated with the taxpayer's share is estimated to be 98.0 percent. Total collection rates experienced in this category since FY 2000 are shown in the following table:

#### **Personal Property Tax Collection Rates**

Fiscal Year	Collection Rate	Fiscal Year	<b>Collection Rate</b>
2000	97.3%	2008	98.0%
2001	97.1%	2009	97.9%
2002	96.3%	2010	97.8%
2003	96.8%	2011	97.9%
2004	96.9%	2012	98.2%
2005	97.9%	2013	98.4%
2006	98.1%	2014 (estimated) <sup>1</sup>	98.0%
2007	98.3%	2015 (estimated) <sup>1</sup>	98.0%

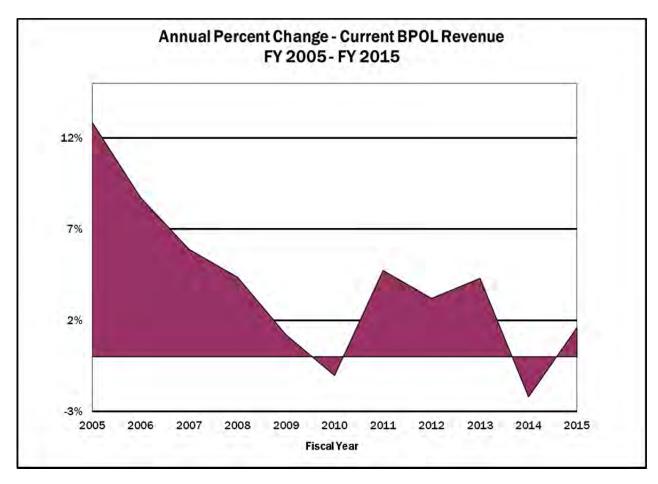
<sup>&</sup>lt;sup>1</sup> Each 0.1 percentage point change in the collection rate on the local tax levy will impact revenues by approximately \$0.3 million, and each penny on the tax rate yields a revenue change of \$1.2 million.

#### **BUSINESS, PROFESSIONAL AND OCCUPATIONAL LICENSE TAX-CURRENT**

FY 2013 Actual	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted	Increase/ (Decrease)	Percent Change
\$156,170,308	\$160,698,900	\$152,687,577	\$157,732,010	\$155,152,381	(\$2,579,629)	(1.6%)

The <u>FY 2015 Adopted Budget Plan</u> estimate for Business, Professional, and Occupational License Taxes (BPOL) is \$155,152,381, a decrease of \$2.6 million, or 1.6 percent from the <u>FY 2015 Advertised Budget Plan</u>. The FY 2015 BPOL estimate reflects an increase of 1.6 percent over the *FY 2014 Revised Budget Plan*.

As shown in the chart below, BPOL receipts experienced healthy growth in FY 2005 and FY 2006, averaging 10.8 percent per year. This strong growth reflected increases in federal government procurement spending, as well as the robust housing market. Growth in BPOL receipts moderated to 5.9 percent and 4.4 percent in FY 2007 and FY 2008, respectively. In FY 2009, BPOL receipts were up just 1.2 percent over FY 2008. This modest rate of growth reflected the downturn in the local economy late in 2008. In FY 2010, BPOL receipts, which were based on the gross receipts of businesses in calendar year 2009, fell 1.0 percent. Growth of 4.7 percent in FY 2011 BPOL receipts reflected the improvement in local economic conditions. Receipts increased a moderate 3.2 percent in FY 2012, and 4.3 percent in FY 2013. The combined Consultant and Business Service Occupations categories, which together represent 46 percent of total BPOL receipts, increased 4.1 percent in FY 2013. The Retail category, which represents over 18 percent of total BPOL receipts, rose 3.9 percent in FY 2013. Professional and Specialized Occupations, which include physicians and attorneys, represent over 11 percent of total BPOL and rose 9.2 percent in FY 2013.



Based on actual FY 2013 receipts and an econometric model using calendar year Sales Tax receipts and employment as predictors, the FY 2014 BPOL estimate was lowered \$4.5 million during the fall 2013 revenue review to the same level received in FY 2013. During the FY 2014 Third Quarter Review, the BPOL estimate was lowered an additional \$3.5 million based on year-to-date receipts, reflecting a decrease of 2.2 percent from the FY 2013 level. The \$2.6 million decrease from the FY 2015 Advertised Budget Plan assumes that receipts will be up 1.6 percent in FY 2015 over the adjusted lower FY 2014 base.

#### DELINQUENT TAXES - REAL ESTATE/PERSONAL PROPERTY/BPOL

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$21,806,704	(\$2,773,234)	\$22,462,871	\$22,462,871	\$22,462,871	\$0	0.0%

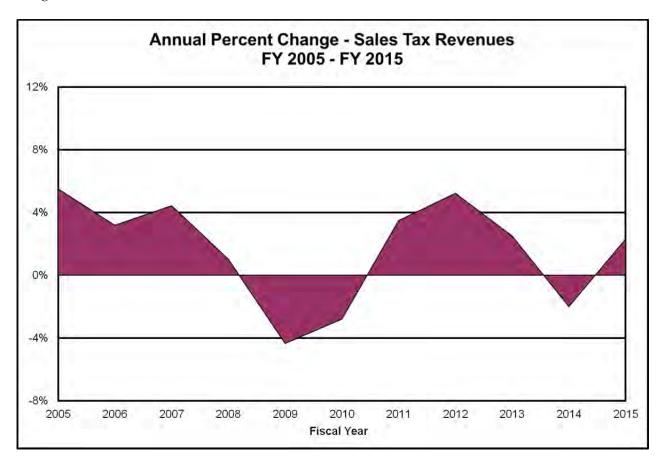
The FY 2015 Adopted Budget Plan estimate for Delinquent Taxes represents no change from the FY 2015 Advertised Budget Plan and is level with the FY 2014 Revised Budget Plan. During the fall 2013 revenue review, the FY 2014 estimate for delinquent taxes was increased \$25.2 million. The FY 2014 Adopted Budget Plan had included baseline delinquent collections of \$9.9 million in delinquent Real Estate Taxes, \$9.3 million in delinquent Personal Property Taxes and \$3.2 million in delinquent Business Professional and Occupational Licenses (BPOL), offset by potential refunds totaling \$25 million during FY 2014. These potential refunds result from a significant number of appeals in each of these revenue categories by commercial taxpayers. At this time, the appeals are not expected to be resolved by the end of FY 2014. However, since these appeals are still pending, the County's Litigation Reserve, which was established as part of the FY 2012 Carryover Review at \$5.0 million, has been increased by \$25.0 million. Delinquent Tax receipts in FY 2015 are expected to be level with the FY 2014 estimate.

#### **LOCAL SALES TAX**

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$166,893,847	\$171,377,177	\$163,622,176	\$169,451,850	\$167,358,651	(\$2,093,199)	(1.2%)

The FY 2015 Adopted Budget Plan estimate for Sales Tax receipts is \$167,358,651, a decrease of \$2,093,199, or 1.2 percent, from the FY 2015 Advertised Budget Plan. The FY 2015 Sales Tax estimate reflects an increase of 2.3 percent over the FY 2014 Revised Budget Plan. The chart below illustrates that the level of Sales Tax receipts has varied with economic conditions. From FY 2005 through FY 2007, Sales Tax receipts experienced moderate growth, increasing at an average annual rate of 4.4 percent. The national recession began in December 2007 and FY 2008 Sales Tax revenue rose just 1.0 percent, followed by a decline of 4.4 percent in FY 2009. This was the first decline since FY 2002 and only the third decrease in over 30 years. Although the national recession was reported to have reached its trough in December 2009, job losses continued and Sales Tax collections fell 2.8 percent in FY 2010. While consumer spending was weak in the first half of FY 2011, it rebounded strongly in the second half, and Sales Tax receipts rose 3.5 percent for the fiscal year, the first increase since FY 2008. Growth continued in FY 2012 with Sales taxes rising 5.2 percent, the strongest rate of growth since FY 2005. In FY 2013, Sales Tax receipts continued to grow but at a more modest rate of 2.5 percent. The FY 2014 estimate for Sales Tax was reduced twice during the year. During the first several months of FY 2014, Sales Tax receipts had fallen due in part to consumers' concerns over sequestration and federal agency furloughs. Once a budget deal was met, it was anticipated that consumer spending would rebound. As part of the fall 2013 revenue review, the FY 2014 Sales Tax estimate was decreased \$3.6 million, reflecting growth of just 0.5 percent

over the FY 2013 level. However, severe winter weather reduced collections further. In addition, two large refunds of sales tax impacted FY 2014 receipts. A refund of \$1.5 million was a result of a state audit that impacted several localities. In addition, a refund of \$0.5 million was due to taxes erroneously paid during prior years to Fairfax County that should have been remitted to Fairfax City. As a result, the estimate for FY 2014 Sales Tax was lowered an additional \$4.2 million, reflecting a decrease of 2.0 percent from the FY 2013 level. Adjusting for refunds in FY 2014, the FY 2015 Adopted Budget Plan estimate for Sales Tax reflects 1.0 percent growth over FY 2014, the same rate included in the FY 2015 Advertised Budget Plan.



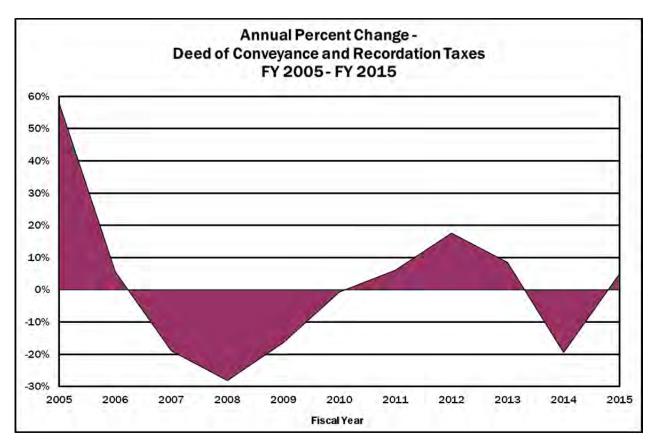
#### RECORDATION/DEED OF CONVEYANCE TAXES

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$33,655,517	\$28,968,635	\$27,113,162	\$28,465,957	\$28,465,957	\$0	0.0%

The FY 2015 Adopted Budget Plan estimate for Recordation and Deed of Conveyance Taxes of \$28,465,957 represents no change from the FY 2015 Advertised Budget Plan estimate and an increase of \$1.4 million, or 5.0 percent over the FY 2014 Revised Budget Plan. The FY 2015 estimate is comprised of \$22,997,632 in Recordation Tax revenues and \$5,468,325 in Deed of Conveyance Tax revenues. Recordation and Deed of Conveyance Taxes are levied in association with the sale or transfer of real property located in the County. Recordation Taxes are also levied when mortgages on property located in the County are refinanced, making Recordation Tax revenues more sensitive to interest rate fluctuations than Deed of Conveyance Taxes. Home values and interest rate projections are used in an econometric model that assists in developing estimates for these categories.

Fairfax County's Deed of Conveyance Tax is assessed at a rate of \$0.05 per \$100. Local Recordation Taxes are set at one-third the State's Tax rate. The County's Recordation Tax rate is assessed at a rate of \$0.0833 per \$100 of value. The 2012 General Assembly lowered the State Recordation tax rate on mortgage refinancing transactions from \$0.25 to \$0.18 per \$100 of value effective July 1, 2012; however, all refinancing transactions are now taxable, whereas previously refinancing with the same lender was exempt from the tax. The State Recordation Tax rate on home purchases was not reduced and remains at \$0.25 per \$100. As a result of this action, the County's Recordation Tax rate on home purchases remains at \$0.0833 per \$100 of value, while the tax rate on mortgage refinancing was reduced from \$0.0833 to \$0.06 per \$100 of value.

During the housing slump, revenue from these categories decreased a combined 18.9 percent in FY 2007, 28.1 percent in FY 2008, 16.4 percent in FY 2009, and a slight 0.7 percent in FY 2010. Primarily due to increased mortgage refinancing activity as a result of historically low mortgage interest rates, revenues increased 6.1 percent in FY 2011, 17.6 percent in FY 2012, and 8.5 percent in FY 2013. Based on collection trends, the FY 2014 estimate for Recordation Taxes was decreased \$1.3 million, while the FY 2014 estimate for Deed of Conveyance Tax was increased \$0.8 million during the fall 2013 revenue review. However, mortgage refinancing continued to decline more than anticipated as a result of higher interest rates, and the Recordation Tax receipts were lowered an additional \$1.4 million during the FY 2014 Third Quarter Review, reflecting a decrease of 23.5 percent from the FY 2013 level. The FY 2014 estimate for Deed of Conveyance Tax assumes that collections will increase 1.7 percent over the FY 2013 level due to an increase in the number of home sales. The FY 2015 estimate for Recordation and Deed of Conveyance Taxes reflects an increase of 5.0 percent over the FY 2014 estimate. Mortgage refinancing and home sales are expected to stabilize, while home values are anticipated to increase.



Note: In FY 2005, the Recordation Tax was increased from \$0.05 per \$100 of value to \$0.0833 per \$100 of value.

#### **CONSUMER UTILITY TAXES - GAS AND ELECTRIC**

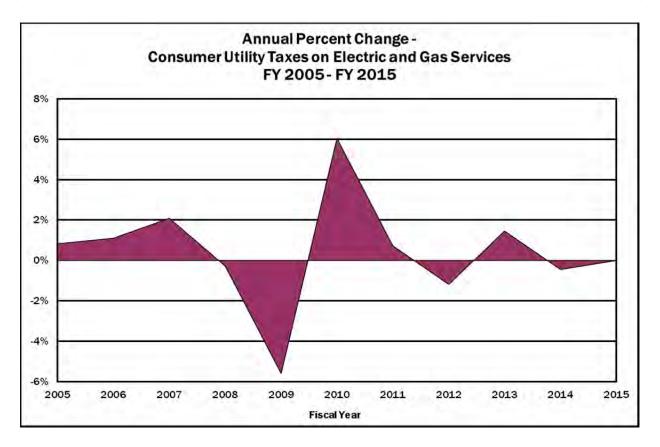
FY 2013 Actual	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted	Increase/ (Decrease)	Percent Change
\$45,533,092	\$45,330,492	\$45,330,492	\$45,330,492	\$45,330,492	\$0	0.0%

The FY 2015 Adopted Budget Plan estimate for Consumer Utility Taxes on gas and electric services of \$45,330,492 represents no change from the FY 2015 Advertised Budget Plan and is level with the FY 2014 Revised Budget Plan. The FY 2015 estimate is comprised of \$36,424,974 in taxes on electric service and \$8,905,518 in taxes on gas service. County residents and businesses are subject to Consumer Utility Taxes based on their consumption of electricity and gas services. Tax rates by customer class are shown in the table below.

#### **CONSUMER UTILITY TAXES ON ELECTRICITY AND NATURAL GAS**

	ELECTRICITY	N	IATURAL GAS
Electric Power Customer Class	Monthly Tax FY 2001 - FY 2015	Natural Gas Customer Class	Monthly Tax FY 2001 - FY 2015
Residential	\$0.00605 per kWh	Residential	\$0.05259 per CCF
Minimum	+\$0.56 per bill	Minimum	+\$0.56 per bill
Maximum	\$4.00 per bill	Maximum	\$4.00 per bill
Master Metered		Master Metered	
Apartments	\$0.00323 per kWh	Apartments	\$0.01192 per CCF
Minimum	+\$0.56 / dwelling unit	Minimum	+\$0.56 / dwelling unit
Maximum	\$4.00 / dwelling unit	Maximum	\$4.00 / dwelling unit
Commercial	\$0.00594 per kWh	Nonresidential	\$0.04794 per CCF
Minimum	+ \$1.15 per bill	Minimum	+ \$0.845 per bill
Maximum	\$1,000 per bill	Maximum	\$300 per bill
		Nonresidential	
Industrial	\$0.00707 per kWh	Interruptible	\$0.00563 per CCF
Minimum	+\$1.15 per bill	Minimum	+\$4.50 per meter
Maximum	\$1,000 per bill	Maximum	\$300 per meter

Revenue from Consumer Utility Taxes on gas and electric services from FY 2002 to FY 2008 grew at an average annual rate of 1.4 percent. Receipts in FY 2009 fell 5.6 percent, while receipts in FY 2010 increased 6.0 percent due to an adjustment to align receipts in the proper fiscal year. Absent the adjustment, FY 2010 receipts were essentially level with FY 2008 collections. The FY 2011 receipts rose a slight 0.7 percent, while collections fell 1.2 percent in FY 2012 primarily due to mild winter weather. Receipts in FY 2013 increased 1.5 percent. The FY 2014 estimate reflects a decrease of 0.4 percent from the FY 2013 level based on year-to-date collection trends. Receipts in FY 2015 are expected to be level with the FY 2014 estimate based on the collection trends over the past several years that have ranged from negative 1.2 percent to positive 1.5 percent.



#### **COMMUNICATIONS SALES TAX**

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$47,933,955	\$48,526,451	\$46,802,582	\$23,189,500	\$22,856,052	(\$333,448)	(1.4%)

The FY 2015 Adopted Budget Plan estimate for the Communications Sales Tax of \$22,856,052 reflects a decrease of \$333,448, or 1.4 percent, from the FY 2015 Advertised Budget Plan due to a change in to the distribution of revenue among funds within the County. The Communications Tax is a statewide tax that was first implemented in January 2007, after the 2006 Virginia General Assembly session approved legislation that changed the way in which taxes are levied on communications services. Based on this legislation, local taxes on land line and wireless telephone services were replaced with a 5 percent statewide Communication Sales Tax. In addition to the communications services previously taxed, the 5 percent Communication Sales Tax applies to satellite television and radio services, internet calling and long-distance telephone charges. As part of this legislation, local E-911 fees were repealed and replaced with a statewide \$0.75 per line fee. These rates were meant to provide revenue neutrality with FY 2006 receipts. All communications taxes are remitted to the state for distribution to localities based on the locality's share of total statewide FY 2006 collections of these taxes. Fairfax County's share is determined by the state and is set at 18.89 percent. Of the total tax, the Cable Franchise portion is directed to Fund 40030, Cable Communications. Prior to FY 2015, the percentage of the remaining revenue was directed to Fund 40090, E-911 and the General Fund based on their relative share of the tax in FY 2006. However, to cover all the expenses in the E-911 Fund, a transfer from the General Fund was still required. To eliminate the need for a General Fund transfer, beginning in FY 2015, more Communications Sales Tax revenue will be directed to Fund 40090, E-911. As part In FY 2015, total Communications Sales Taxes are projected to be \$80.3 million. Of the total tax, Cable Franchise Fees of \$17.1 million will be directed to

Fund 40030, Cable Communications. Of the remaining tax, \$40.3 million will be posted in Fund 40090, E-911 and \$22.9 million to the General Fund in FY 2015. The distribution of the tax since FY 2013 is shown below.

#### **Communications Sales Tax Revenue**

Fund	FY 2013	FY 2014	FY 2015
Fund 40030, Cable Communications	\$16,906,911	\$17,616,774	\$17,076,403
Fund 40090, E-911	16,813,968	16,800,000	40,346,530
General Fund	47,933,955	46,802,582	22,856,052
Total	\$81,654,834	\$81,219,356	\$80,278,985

Since its inception, this statewide tax has been fraught with errors in under-reporting by some providers and over-collection by others. The Commonwealth found that revenue during FY 2007 was lower than anticipated due to errors in reporting the tax by two large communications providers which resulted in an under-collection of the statewide tax during FY 2007 and part of FY 2008. These providers remitted back taxes and corrected the errors in FY 2008. In FY 2009, the Virginia Department of Taxation verified that taxes totaling \$21.3 million statewide had been collected by service providers from entities that should have been tax exempt. Therefore, refunds were made over four months spanning FY 2009 and FY 2010. Fairfax County's share of the refunds was \$4.0 million. Due in part to the refunds, Fairfax County's General Fund receipts fell 3.9 percent in FY 2009 and another 3.2 percent in FY 2010. FY 2011 General Fund collections declined an additional 2.6 percent. FY 2012 receipts fell 7.3 percent, as a \$14.3 million statewide refund was processed relating to the erroneous collection of taxes on data services by a wireless provider. The County's share of this refund was \$2.7 million. Even without the refunds, collections in FY 2012 would have been lower possibly due to continued declines in land line telephones. FY 2013 General Fund revenue from the tax was \$47.9 million, an increase of 1.9 percent over FY 2012. This was the first increase since 2008, the first full fiscal year of statewide tax collection. However, based on collection trends, the FY 2014 General Fund estimate for the Communication Sales Tax was reduced \$1.7 million to \$46.8 million during the fall 2013 revenue review. The FY 2015 General Fund estimate reflects a slight decline in total Communications Sales Tax revenue based on collection trends and the redistribution of revenue to Fund 40090, E-911.

#### **VEHICLE REGISTRATION LICENSE FEE - CURRENT AND DELINQUENT**

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$26,424,324	\$26,612,402	\$26,612,402	\$26,872,899	\$26,872,899	\$0	0.0%

The FY 2015 Adopted Budget Plan estimate for Vehicle Registration Fee revenue of \$26,872,899 reflects no change from the FY 2015 Advertised Budget Plan and an increase of \$260,497, or 1.0 percent over the FY 2014 Revised Budget Plan. Fairfax County levies the fee at the maximum rates allowed by the Commonwealth, which are \$33 for passenger vehicles that weigh 4,000 pounds or less and \$38 on passenger vehicles that weight more than 4,000 pounds. In addition, fees are \$18 for motorcycles and \$25 for buses used for transportation to and from church. The County does not require the display of a decal on the vehicle. The FY 2015 estimate represents an increase of 1.0 percent based on the increase in projected vehicle volume and collections of delinquent fees.

Payment of Vehicle Registration License Fees is linked to the payment of Personal Property Taxes on October 5 each year. Vehicles owned by disabled veterans, members of volunteer fire departments and auxiliary police officers are exempt from the fee.

#### TRANSIENT OCCUPANCY TAX

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$18,990,201	\$20,768,589	\$18,026,269	\$18,386,794	\$18,386,794	\$0	0.0%

The <u>FY 2015 Adopted Budget Plan</u> estimate for Transient Occupancy Tax of \$18,386,794 represents no change from the <u>FY 2015 Advertised Budget Plan</u> estimate and an increase of \$360,525, or 2.0 percent, over the *FY 2014 Revised Budget Plan*. Transient Occupancy Taxes are charged as part of a hotel bill and remitted by the hotel to the County. The Transient Occupancy Tax has been levied at 4 percent since the Virginia General Assembly permitted the Board of Supervisors to levy an additional 2.0 percent Transient Occupancy Tax in FY 2005. A portion, 25 percent, of the additional 2.0 percent must be appropriated to a nonprofit convention and visitors' bureau located in the County. The remaining 75 percent must be used by the County to promote tourism.

FY 2013 Transient Occupancy receipts fell 3.0 percent, the first decline in three years. Business travel was reported to have been down in the region due to federal spending reductions. Based on collection trends, the FY 2014 estimate was decreased \$2.7 million during the fall 2013 revenue review, reflecting a 5.1 percent decrease from FY 2013. The FY 2015 estimate reflects growth of 2.0 percent which assumes a modest improvement in tourism and business travel.

#### PERMITS. FEES AND REGULATORY LICENSES

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$38,201,352	\$36,870,254	\$38,688,569	\$39,438,395	\$39,438,395	\$0	0.0%

The <u>FY 2015 Adopted Budget Plan</u> estimate for Permits, Fees, and Regulatory Licenses of \$39,438,395 represents no change from the <u>FY 2015 Advertised Budget Plan</u> estimate and an increase of \$0.7 million, or 1.9 percent, over the *FY 2014 Revised Budget Plan* estimate.

LDS fees for building permits, site plans, and inspection services make up over two-thirds of the Permits, Fees, and Regulatory Licenses category. Changes in LDS fee revenue typically track closely to the current conditions of the real estate market and construction industry, as well as the size and complexity of projects submitted to LDS for review. During the fall 2013 revenue review, the LDS revenue estimate was increased \$1.4 million to \$28.3 million, the same level achieved in FY 2013. Based on an anticipated growth in permitting activity, the FY 2015 projected revenue was increased \$0.6 million, or 2.3 percent, to \$28.9 million.

In addition, various other permits and fees are expected to experience modest growth in FY 2015. For instance, Fire Marshal Fees are projected to generate \$3.8 million in FY 2015, growth of 1.5 percent over FY 2014. Fire Prevention Code Permit revenue is projected to be \$1.5 million, growth of 2.0 percent over the FY 2014 level.

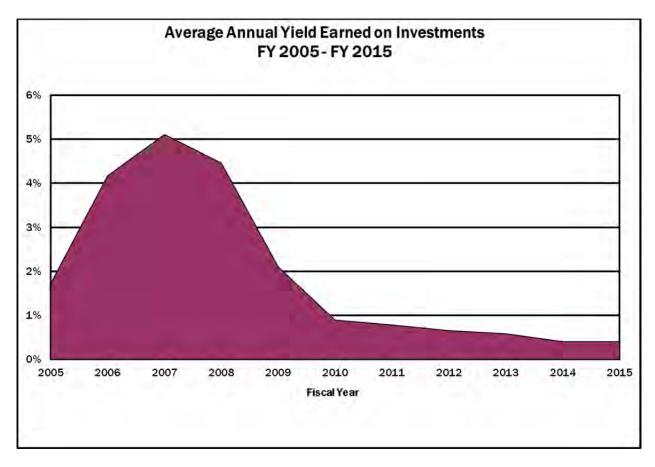
#### **INVESTMENT INTEREST**

FY 2013 Actual	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted	Increase/ (Decrease)	Percent Change
\$13,297,996	\$12,585,530	\$10,631,656	\$9,909,316	\$9,909,316	\$0	0.0%

The <u>FY 2015 Adopted Budget Plan</u> estimate for Investment Interest of \$9,909,316 represents no change from the <u>FY 2015 Advertised Budget Plan</u> estimate and a decrease of \$0.7 million, or 6.8 percent, from the *FY 2014 Revised Budget Plan*. Revenue from this category is a function of the amount invested, the prevailing interest rates earned on investments, and the percentage of the total pooled investment portfolio attributable to the General Fund. The County's investment managers keep approximately 50 percent of investment holdings in short-term investments for liquidity needs such as meeting County and school payrolls. The remainder, or Core portfolio, is invested with a maximum maturity of one year. These longer-term investments generally earn a higher yield.

Revenue from Interest on Investments is highly dependent on Federal Reserve actions. From 2004 to 2006, the Federal Reserve increased interest rates from 1.0 percent to 5.25 percent in an effort to stem inflation. As a result of higher rates, the annual average yield on County investments was 5.1 percent in FY 2007, and revenue from Interest on Investments was a record high of \$92.1 million. In FY 2008, the County's portfolio generated \$78.2 million for the General Fund, with an average annual yield of 4.46 percent. The federal funds rate has remained unchanged since the end of 2008, when it was set at 0.0 to 0.25 percent, its lowest in history. The yield earned in FY 2009 was 2.1 percent and General Fund revenue from Investment Interest was \$36.5 million. In FY 2010, the County's portfolio generated \$16.8 million for the General Fund, with an average annual yield of 0.89 percent. The yield continued to fall in FY 2011 and FY 2012 to 0.78 percent and 0.60 percent respectively. In FY 2013, the average annual yield was 0.58 percent.

Interest on Investments is anticipated to be \$10.6 million in FY 2014, a decrease of \$2.7 million from the \$13.3 million earned in FY 2013. The projected annual yield is 0.40 percent, a decrease of 18 basis points compared to the FY 2013 yield of 0.58 percent. Based on statements by the Federal Reserve, the federal funds rate is expected to remain near zero as long as the national unemployment rate is elevated and inflation remains low. The FY 2015 Adopted Budget Plan estimate for Investment Interest of \$9.9 million is based on a projected average yield of 0.40 percent, a portfolio size of \$2,729,903,556 and a General Fund percentage net of administrative fees of 70.6 percent. All available resources are pooled for investment purposes and the net interest earned is distributed among the various County funds, based on the average dollars invested from each fund as a percentage of the total pooled investment. Total Interest on Investments for all funds is estimated to be \$10.9 million in FY 2015. The following table shows the yield earned on investments since FY 2005.



#### **CHARGES FOR SERVICES**

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	Change
\$72,674,073	\$72,690,493	\$74,509,001	\$76,479,473	\$77,379,473	\$900,000	1.2%

The <u>FY 2015 Adopted Budget Plan</u> estimate for Charges for Services revenue of \$77,379,473 represents an increase of \$900,000, or 1.2 percent, over the <u>FY 2015 Advertised Budget Plan</u>. The additional revenue is the result of a fee increase of approximately 3.7 percent in addition to the 1.3 percent increase included in the FY 2015 Advertised estimate for School Age Child Care (SACC) services. SACC fees of \$37.4 million comprise 48.3 percent of the total Charges for Services category. In 2015, SACC revenue is projected to increase \$1.4 million over the FY 2014 estimate.

In addition, as a result of a review of County fees and charges, the Board approved increased EMS fees and various Animal Shelter fees. EMS transport rates are increased from the current rate structure which has been in effect since FY 2009. Basic Life Support (BLS) transport increases from \$400 to \$500; Advance Life Support 1 (ALS-1) transport from \$500 to \$650; Advance Life Support 2 (ALS-2) transport from \$675 to \$800; and the current charge of \$10 per mile transported increases to \$12 per mile transported. The EMS Transport fee increases are estimated to generate an additional \$1.0 million in FY 2015. The change to the current EMS Transport fees is to bring the County's rate structure in line with other jurisdictions in Virginia.

The Animal Shelter boarding fee increases from \$10 to \$15, resulting in additional revenue of \$14,465 in FY 2015. The Animal Shelter adoption fees are also increased in FY 2015. The current rates are \$40 for

dogs and \$30 for cats. The new rates will vary by age and range from \$50 to \$175 and result in an estimated \$87,695 in additional revenue.

During the fall 2013 revenue review, the FY 2014 Charges for Services estimate was raised a net \$1.8 million due to increases of \$1.1 million in EMS Transport fee revenue, \$0.8 million in Police Reimbursement revenue, and \$0.6 million in County Clerk fees. These increases are based on prior year actual receipts and collection trends and are offset with a reduction of \$0.3 million in Courthouse Maintenance fees and Court Security fees, as well as a reduction of \$0.3 million in Recreation Classes fees.

#### REVENUE FROM THE COMMONWEALTH/FEDERAL GOVERNMENT<sup>1</sup>

FY 2013	FY 2014	FY 2014	FY 2015	FY 2015	Increase/	Percent Change
Actual	Adopted	Revised	Advertised	Adopted	(Decrease)	
\$120,964,781	\$121,280,813	\$120,247,049	\$122,945,574	\$122,945,574	\$0	0.0%

<sup>&</sup>lt;sup>1</sup> Excludes Personal Property Taxes that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998. See the "Personal Property Tax - Current" heading in this section.

The <u>FY 2015 Adopted Budget Plan</u> estimate for Revenue from the Commonwealth and Federal Government of \$122,945,574 reflects no change from the <u>FY 2015 Advertised Budget Plan</u> and a net increase of \$2.7 million, or 2.2 percent, over the *FY 2014 Revised Budget Plan*. The increase over FY 2014 is associated with Public Assistance Programs such as Self Sufficiency services and Domestic and Sexual Violence Services due to increasing caseloads, as well as the Kinship Care program. Each of these increases in revenue is fully offset with expenditure increases. A decrease in revenue for the Adoption Subsidy program is offset with a corresponding decrease in expenditures and is the result of the maximization of Medicaid as an alternative funding source for these subsidies.



# FY 2015 Adopted Budget Plan



## General Fund Disbursement Overview

#### SUMMARY OF GENERAL FUND DIRECT EXPENDITURES

Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised	Percent Increase/ (Decrease)
Positions / Full-Time Equivalents	9,686 / 9,525.96	9,652 / 9,497.66	9,731 / 9,590.00	9,735 / 9,603.18	4 / 13.18	0.04% / 0.14%
Personnel Services	\$695,634,681	\$722,847,458	\$726,336,192	\$752,065,675	\$25,729,483	3.54%
Operating Expenses	334,794,913	333,347,232	371,519,335	343,701,293	(27,818,042)	(7.49%)
Recovered Costs	(41,253,899)	(44,575,824)	(43,377,678)	(44,526,628)	(1,148,950)	2.65%
Capital Equipment	1,240,331	220,968	2,445,564	135,017	(2,310,547)	(94.48%)
Fringe Benefits	278,906,707	297,561,471	298,051,727	314,009,976	15,958,249	5.35%
Total Direct Expenditures	\$1,269,322,733	\$1,309,401,305	\$1,354,975,140	\$1,365,385,333	\$10,410,193	0.77%

Details of program and staffing adjustments are provided in the individual agency narratives in Volume 1. Major changes are summarized by category in the narrative description. Additional information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.

The <u>FY 2015 Adopted Budget Plan</u> direct expenditure level of \$1,365,385,333 represents an increase of \$10,410,193 or 0.77 percent over the *FY 2014 Revised Budget Plan* direct expenditure level of \$1,354,975,140. The FY 2015 funding level reflects an increase of \$55,984,028, or 4.28 percent, over the <u>FY 2014 Adopted Budget Plan</u> direct expenditure level of \$1,309,401,305.

#### **Personnel Services**

In FY 2015, funding for Personnel Services totals \$752,065,675, an increase of \$25,729,483, or 3.54 percent, over the *FY 2014 Revised Budget Plan* funding level of \$726,336,192. Personnel Services increased \$29,218,217, or 4.04 percent, over the *FY 2014 Adopted Budget Plan* funding level of \$722,847,458. The net FY 2015 General Fund agency positions represent an increase of 4/13.18 FTE positions over the *FY 2014 Revised Budget Plan*. For agency-level detail, the FY 2015 Adopted Personnel Services by Agency chart in the Overview Volume under the *Financial, Statistical and Summary Tables* tab breaks out Personnel Services funding by each agency. The changes for each category of Personnel Services expenditures are provided as follows:

- ♦ Regular Salary funding (net of Position Turnover) of \$693,884,017 reflects a net increase of \$24,217,890 or 3.62 percent over the FY 2014 Adopted Budget Plan. This increase primarily reflects funding for a 1.29 percent market rate adjustment for all employees and a 1.00 percent salary increase for non-uniformed employees, both effective July 2014. It should be noted FY 2015 longevity increases for uniformed employees and targeted increases as a result of the County's market study of comparator jurisdictions are also included in this total.
- ♦ **Limited Term** position funding (temporary and part-time employees) reflects an increase of \$3,763,698, or 28.95 percent, over the <u>FY 2014 Adopted Budget Plan</u>, primarily due to a reallocation of the Personnel Services budget in the Department of Family Services associated with the implementation of a new modified staffing model in all School Age Child Care rooms.
- ♦ Overtime Pay funding reflects an increase of \$1,179,637, or 3.31 percent, over the <u>FY 2014 Adopted Budget Plan</u> level, primarily due to compensation adjustments and increases, effective July 2014 in the Police Department and the Fire and Rescue Department.

- ♦ **Position adjustments** in the <u>FY 2015 Adopted Budget Plan</u> reflect a net increase of 4/13.18 FTE positions over the *FY 2014 Revised Budget Plan*. This net increase is the result of:
  - 7/7.0 FTE positions in the Department of Neighborhood and Community Services associated with organizing, managing, and supervising activities and programs at the new Providence Community Center, scheduled to open in early calendar year 2015;
  - 5/5.0 FTE positions in the Department of Transportation associated with supporting transportation-related programs in FY 2015. Of this total, 1/1.0 FTE position is included for the implementation, monitoring, and updating of the Transportation Division's Disadvantaged Business Enterprise, Small Business Enterprise and Title VI Programs in accordance with Federal Transit Administration requirements; 1/1.0 FTE position will be the primary lead and provide oversight for the Intelligent Transportation Systems (ITS) equipment and software which is being implemented on Fairfax CONNECTOR; 1/1.0 FTE position will handle data management resulting from the implementation of new ITS equipment and software; 1/1.0 FTE position will coordinate several new marketing projects associated with the implementation of Metro's Silver Line Phases I and II, new services to Tysons and Vienna related to the Stringfellow Park and Ride expansion, and stronger marketing for the Tysons Express routes; and 1/1.0 FTE position will focus primarily on research development that has occurred in the area of the transportation projects;
  - 5/5.0 FTE positions in the Office of Capital Facilities associated with stormwater related activity, transportation program projects, and managing Public-Private Education Act projects, expanded partnership arrangements with various agencies and the growth of economic development initiatives;
  - 4/4.0 FTE positions in the Facilities Management Department associated with providing maintenance to address daily service and general maintenance requirements for HVAC systems which include heating, ventilation, air conditioning equipment, chillers, heat-pumps, boilers, furnaces, air conveyance systems, and control systems at the new Merrifield Center, scheduled to open in September 2014;
  - 3/3.0 FTE positions in the Office of the Commonwealth's Attorney associated with significant workload-related issues as a result of recent law changes, increased preparation time for cases and time spent in trial, requirements for written responses to all motions made by the Defendant in Circuit Court, and the increased number of traffic courtrooms;
  - 2/2.0 FTE positions in the Department of Purchasing and Supply Management required to support additional workload requirements associated with contract rebates and the Surplus and Excess Property Program;
  - 3/3.0 FTE positions in the Office of Elections to provide technical support, outreach, and oversight consistent with recommendations from the Bi-Partisan Election Process Improvement Commission established by the Board of Supervisors subsequent to the 2012 Presidential election; and
  - An additional 9/9.0 FTE positions spread throughout County agencies, including 2/2.0 FTE positions in Juvenile and Domestic Relations District Court to support the Evening Reporting Center, 2/2.0 FTE positions in Land Development Services to support the County's revitalization

efforts, 2/2.0 FTE positions in the Police Department to support the renovated Animal Shelter facility, 2/2.0 FTE positions in the Fire and Rescue Department's Fire Prevention Division, and 1/1.0 FTE positions in the Department of Code Compliance's Customer Services Branch.

These adjustments were partially offset by decreases of:

 A net 34/25.32 FTE positions in the Department of Family Services, primarily due to implementation of a new staffing model in the School-Age Child Care Program that will convert regular merit positions to benefits-eligible by attrition.

#### **Fringe Benefits**

In FY 2015, funding for Fringe Benefits totals \$314,009,976, an increase of \$15,958,249, or 5.4 percent, over the *FY 2014 Revised Budget Plan* level of \$298,051,727 and an increase of \$16,448,505, or 5.5 percent, over the *FY 2014 Adopted Budget Plan* level of \$297,561,471. The increase over the *FY 2014 Adopted Budget Plan* is primarily due to the following increases, partially offset by net savings in other areas.

- ♦ An increase of \$7,339,372 reflects the impact of employee compensation adjustments, including a 1.29 percent market rate adjustment for all employees and a 1.00 percent salary increase for non-uniformed employees, both effective July 2014; merit and longevity increases for uniformed employees (including the full-year impact of FY 2014 longevities); employee pay increases for specific job classes identified in the County's benchmark class survey of comparator jurisdictions; the regrade of the Police Captain job class approved as part of the FY 2013 Carryover Review; and an increase of 3.0 percent for all employees on the public safety pay scale F, effective July 2014, as a result of the public safety pay study. These increases impact Social Security and Retirement.
- ♦ An increase of \$3,083,852 in Fringe Benefits is based on funding for new positions added in FY 2015, funding required for the full-year impact of positions added in FY 2014, and to fund previously vacant positions. This increase impacts Health, Dental and Life Insurance, Social Security, and Retirement.
- ♦ An increase of \$3,349,887 in employer contributions to the retirement systems is due to adjustments to the employer contribution rates, partially offset by savings based on year-to-date FY 2014 experience. The employer contribution rates for all three systems are increased based on a change to the amortization schedule to increase the amortization level from 91 percent to 93 percent. The employer contribution rates for the Employees' system and Uniformed system are also required to increase due to a reduction in the Social Security offset for service-connected disability retirees, and the employer contribution rate in the Police Officers system is required to increase due to a reduction in the employee contribution rate from 10.00 percent to 8.65 percent.
- ♦ An increase of \$2,436,334 in Social Security contributions is attributable to anticipated increases based on year-to-date FY 2014 experience.
- An increase of \$668,463 in Health Insurance premiums is due to projected premium increases of 6.0 percent for all health insurance plans, effective January 1, 2015, partially offset by savings based on year-to-date FY 2014 experience.

#### **Operating Expenses**

In FY 2015, Operating Expenses total \$343,701,293, a decrease of \$27,818,042, or 7.49 percent, from the *FY 2014 Revised Budget Plan* funding level of \$371,519,335. Operating Expenses increased by \$10,354,061, or 3.11 percent, over the <u>FY 2014 Adopted Budget Plan</u> funding level of \$333,347,232. Major adjustments from the <u>FY 2014 Adopted Budget Plan</u> are as follows:

- ♦ An increase of \$2,968,501 in the Facilities Management Department includes funding primarily associated with the opening of the Merrifield Center; funding required for annual rent-based adjustments for lease contracts; and funding for custodial, utility, repair and maintenance, and grounds maintenance costs associated with the partial or full year opening of new or expanded facilities in FY 2015, including the Providence Community Center, Woodrow Wilson Library Renovation and Expansion, and Reston Police Station Renovation.
- ♦ An increase of \$2,645,502 in the Fire and Rescue Department (FRD) includes funding primarily associated with the full year operations of the Wolftrap Fire Station Medic Unit, Engine Company and a Tanker, as well as funding for the required Advanced Life Support school in FY 2015.
- ♦ An increase of \$1,072,396 in the Department of Neighborhood and Community Services includes funding primarily for the expansion of FASTRAN services supporting up to 25 Adult Day Health Care Medicaid clients previously transported by Logisticare, for a contract rate increase for the community providers of the Neighborhood Initiatives and Middle School After School programs, as well as funding associated with the opening of the Providence Community Center, including computer equipment, office equipment and furniture.
- ♦ An increase of \$951,890 in the Department of Family Services includes funding primarily associated with expanding behavioral health services for youth and families as a result of the recommendations presented to the Human Services Committee of the Board of Supervisors; funding for a contract rate increase for the providers of mandated and non-mandated services; funding associated with the Virginia Initiative for Employment, not Welfare program to provide employment and training services for Temporary Assistance for Needy Families recipients; as well as funding for the implementation of a pilot program integrating employment services into the existing Bridging Affordability framework to target populations identified as high priority in the County. This is partially offset by a decrease primarily associated with the Adoption Subsidy program that is needed in order to align program year funding with actual experience.
- ♦ An increase of \$872,051 in the Office to Prevent and End Homelessness includes funding primarily to provide additional support to the Katherine K. Hanley Townhomes, which will provide permanent supportive housing and services to families with children under age 18 who are headed by a person with disabilities, currently homeless and are determined by an admissions team to have no other housing options; funding for a contract rate increase primarily for providers of contracted homeless services; as well as funding to support Mondloch Place, which provides permanent supportive housing to formerly homeless single adults.

#### **Capital Equipment**

In FY 2015, Capital Equipment funding for General Fund agencies totals \$135,017, a decrease of \$2,310549, or 94.48 percent, from the *FY 2014 Revised Budget Plan* funding level of \$2,445,566. Capital Equipment decreased by \$85,951, or 38.90 percent, from the <u>FY 2014 Adopted Budget Plan</u> funding level of \$220,968. The FY 2015 funding of \$135,017 is required to purchase capital fixtures needed to open the Wolftrap Fire Station in July 2014, as well as the replacement of existing facilities maintenance equipment, and six snow plows and three sand/salt spreaders that have passed their useful life and are critical for snow removal operations.

#### **Recovered Costs**

In FY 2015, Recovered Costs total \$44,526,628, an increase of \$1,148,950, or 2.65 percent, over the *FY 2014 Revised Budget Plan* level of \$43,377,678, and an increase of \$49,196 over the <u>FY 2014 Adopted Budget Plan</u> level of \$44,575,824.

#### **SUMMARY OF GENERAL FUND TRANSFERS**

The FY 2015 Transfers Out from the General Fund total \$2,350,978,642, an increase of \$6,991,461, or 0.3 percent, over the FY 2014 Revised Budget Plan Transfers Out of \$2,343,987,181. These transfers support programs and activities that reflect the Board of Supervisors' priorities.

Major adjustments are summarized below.

	Increase/
	(Decrease)
	Over FY 2014 Revised
Fund S10000, Public School Operating	\$51,509,662
Funds 20000 and 20001, Consolidated Debt Service	19,717,692
Fund 40040, Fairfax-Falls Church Community Services Board	3,235,181
Fund 10020, Community Funding Pool	743,388
Fund 10030, Contributory Fund	349,909
Fund 83000, Alcohol Safety Action Program	233,301
Fund 40330, Elderly Housing Programs	5,412
Fund 60020, Document Services Division	(9,150)
Fund 30050, Transportation Improvements	(200,000)
Fund 50000, Federal-State Grant Fund	(251,389)
Fund 60040, Health Benefits Fund	(1,600,000)
Fund 10010, Revenue Stabilization Fund	(1,737,829)
Fund 30020, Capital Renewal Construction	(2,300,000)
Fund 30010, General Construction and Contributions	(3,952,516)
Fund 10040, Information Technology	(6,019,520)
Fund 40090, E-911	(17,279,271)
Fund 60000, County Insurance Fund	(35,453,409)
Total	\$6,991,461

#### Fund S10000, Public School Operating

The FY 2015 General Fund transfer to Fund S10000, Public School Operating, is \$1,768,498,393, an increase of \$51,509,662, or 3.0 percent, over the *FY 2014 Revised Budget Plan* transfer of \$1,716,988,731. The greatest share of the County budget is dedicated to Fairfax County Public Schools (FCPS), which underscores that education continues to be the highest priority. The transfer to Public School Operating and School Debt Service represents 52.4 percent of total General Fund Disbursements.

#### Funds 20000 and 20001, Consolidated Debt Service

The FY 2015 General Fund transfer to Funds 20000 and 20001, Consolidated Debt Service, is \$310,883,333, an increase of \$19,717,692, or 6.8 percent, over the FY 2014 Revised Budget Plan transfer of \$291,165,641. This increase is primarily attributable to scheduled requirements for existing debt service.

#### Fund 40040, Fairfax-Falls Church Community Services Board

The FY 2015 General Fund transfer to Fund 40040, Fairfax-Falls Church Community Services Board, is \$113,316,215, an increase of \$3,235,181, or 2.9 percent, over the FY 2014 Revised Budget Plan transfer of \$110,081,034. The net increase is primarily due to a 1.29 percent market rate adjustment for all employees and 1.00 percent salary increase for non-uniformed employees, a contract rate adjustment to fund individually negotiated contract adjustments, and additional support for the June 2014 special education graduates of Fairfax County Public Schools turning 22 years of age who are eligible for day support and

employment services who currently do not have a funding source for such services. Detailed information can be found in the Fund 40040, Fairfax-Falls Church Community Services Board, narrative in Volume 2 of the FY 2015 Adopted Budget Plan.

#### Fund 10020, Community Funding Pool

The FY 2015 General Fund transfer to Fund 10020, Community Funding Pool, is \$10,611,143, an increase of \$743,388, or 7.5 percent, over the FY 2014 Revised Budget Plan transfer of \$9,867,755. This increase is associated with performance and leverage requirements for nonprofit organizations and provides additional funding to community organizations to meet human service needs in the County.

#### Fund 10030, Contributory Fund

The FY 2015 General Fund transfer to Fund 10030, Contributory Fund, is \$14,720,884, an increase of \$349,909, or 2.4 percent, over the *FY 2014 Revised Budget Plan* transfer of \$14,370,975. More detail on the Contributory Fund follows the General Fund Disbursement Overview.

#### Fund 83000, Alcohol Safety Action Program

The FY 2015 General Fund transfer to Fund 83000, Alcohol Safety Action Program, is \$427,165, an increase of \$233,301 over the FY 2014 Revised Budget Plan transfer of \$193,864. This increase is primarily associated with anticipated increased fringe benefit requirements based on prior year actual fringe benefit costs, a 1.29 percent market rate adjustment for all employees and a 1.00 percent salary increase for non-uniformed employees in FY 2015.

#### Fund 40330, Elderly Housing Programs

The FY 2015 General Fund transfer to Fund 40330, Elderly Housing Programs, is \$1,869,683, an increase of \$5,412, or 0.3 percent, over the *FY 2014 Revised Budget Plan* transfer of \$1,864,271. This increase is due to a 1.29 percent market rate adjustment for all employees and a 1.00 percent salary increase for non-uniformed employees, partially offset by the one-time compensation adjustment of \$850 for merit employees in FY 2014 paid in November 2013.

#### Fund 60020, Document Services Division

The FY 2015 General Fund transfer to Fund 60020, Document Services Division, is \$2,398,233, a decrease of \$9,150, or 0.4 percent, from the *FY 2014 Revised Budget Plan* transfer of \$2,407,383. The reduced transfer is due to a one-time compensation adjustment of \$850 for merit employees in FY 2014 paid in November 2013. FY 2015 compensation-related adjustments are being covered by funds included in Agency 70, Department of Information Technology.

#### Fund 30050, Transportation Improvements

There is no FY 2015 General Fund transfer to Fund 30050, Transportation Improvements, reflecting a decrease of \$200,000 from the FY 2014 Revised Budget Plan transfer. The General Fund transfer in FY 2014 was associated with the Traffic Calming Program as approved by the Board of Supervisors on September 11, 2012.

#### Fund 50000, Federal-State Grant Fund

The FY 2015 General Fund transfer to Fund 50000, Federal-State Grant Fund, is \$5,208,464, a decrease of \$251,389, or 4.6 percent, from the FY 2014 Revised Budget Plan transfer of \$5,459,853. The transfer reflects the anticipated Local Cash Match needed to maximize the County's ability to leverage Federal and State grant funding. The Reserve for Local Cash Match is a projection of the County contributions required for anticipated and unanticipated grant awards. This decrease in Local Cash Match requirements is primarily attributed to a one-time transfer of \$401,888 from the Sequestration Reserve as part of the

FY 2013 Carryover Review to address a shortfall in the Head Start and Early Head Start grant programs that resulted from a reduction in grant funding from the federal government, as well as adjustments in funding requirements in the Department of Family Services, the Fire and Rescue Department, the Juvenile and Domestic Relations District Court, and the Office to Prevent and End Homelessness.

#### Fund 60040, Health Benefits Fund

There is no FY 2015 General Fund transfer to Fund 60040, Health Benefits Fund, reflecting a decrease of \$1,600,000 from the FY 2014 Revised Budget Plan transfer. The General Fund transfer in FY 2014 funded a reserve for fees that will be charged to the County in FY 2015 under the Patient Protection and Affordable Care Act. The County is required to participate in the Transitional Reinsurance Program for three years, with the fiscal impact beginning in FY 2015. The Transitional Reinsurance Program is intended to stabilize premiums for coverage in the individual market during the first three years health insurance exchanges are available. All health insurance issuers and self-insured group health plans (such as Fairfax County) will be required to submit contributions to support reinsurance payments to issuers that cover high-cost individuals in non-grandfathered individual market plans. The fee is estimated to be approximately \$1.6 million in FY 2015, and is projected to decrease to approximately \$1.1 million in FY 2016 and \$0.7 million in FY 2017, for a total three-year estimated impact of \$3.4 million. Detailed information on the Health Benefits Fund can be found in the Fund 60040, Health Benefits Fund, narrative in Volume 2 of the FY 2015 Adopted Budget Plan.

#### Fund 10010, Revenue Stabilization Fund

The FY 2015 General Fund transfer to Fund 10010, Revenue Stabilization Fund, is \$1,031,348, a decrease of \$1,737,829, or 62.8 percent, from the FY 2014 Revised Budget Plan transfer of \$2,769,177. The General Fund transfer to this fund is determined based on the amount of funding required to maintain the reserve at the target level of 3.0 percent of General Fund disbursements.

#### Fund 30020, Capital Renewal Construction

The FY 2015 General Fund transfer to Fund 30020, Capital Renewal Construction, is \$2,700,000, a decrease of \$2,300,000, or 46.0 percent, from the *FY 2014 Revised Budget Plan* transfer of \$5,000,000. This level of funding will allow staff to begin a limited number of new category F projects. Detailed information can be found in the Fund 30020, Capital Renewal Construction, narrative in Volume 2 of the <u>FY 2015 Adopted Budget Plan</u>.

#### Fund 30010, General Construction and Contributions

The FY 2015 General Fund transfer to Fund 30010, General Construction and Contributions, is \$18,183,981, a decrease of \$3,952,516, or 17.9 percent, from the *FY 2014 Revised Budget Plan* transfer of \$22,136,497. FY 2015 funding is limited to only the most critical priority projects.

#### Fund 10040, Information Technology

The FY 2015 General Fund transfer to Fund 10040, Information Technology, is \$3,743,760, a decrease of \$6,019,520, or 61.7 percent, from the FY 2014 Revised Budget Plan transfer of \$9,763,280. The net decrease is due to several factors, including one-time FY 2014 funding of \$6.0 million added at carryover to begin to fund election equipment replacement. This funding will support approximately half of the funding required to replace County voting machines. In addition, the General Fund transfer in FY 2014 provided funding of \$350,000 for completion of the Talent Management module in the Fairfax County Unified System (FOCUS) and \$500,000 for IT security tools related to the increasing use of social media for business operations. These decreases are partially offset by increases in FY 2015 required to support critical IT projects that meet one or more of the five Senior IT strategic priorities, which include enhancing County security, improving service and efficiency, completing prior investments, maintaining a current and supportable technology infrastructure, and addressing mandated requirements. Detailed information

on the Information Technology program may be found in the Fund 10040, Information Technology, narrative in Volume 2 of the <u>FY 2015 Adopted Budget Plan</u>.

#### Fund 40090, E-911

There is no FY 2015 General Fund transfer to Fund 40090, E-911, reflecting a decrease of \$17,279,271 from the FY 2014 Revised Budget Plan transfer. As a result of increasing requirements in this fund, starting in FY 2015 Fairfax County is revising the methodology by which it applies the revenues received through the Communication Sales and Use Tax (CSUT). The CSUT is a statewide tax first implemented in January 2007, after the 2006 Virginia General Assembly session approved legislation that changed the way in which taxes are levied on communications services. Based on this legislation, local taxes on land line and wireless telephone services were replaced with a 5 percent statewide CSUT. Starting in FY 2015, a larger proportion (approximately 65 percent) of CSUT revenues will be applied to Fund 40090, with a commensurate decrease reflected in the proportion of CSUT revenues applied directly to the General Fund. This will eliminate the need for a General Fund Transfer to Fund 40090 and result in a projected FY 2015 CSUT revenue total for Fund 40090 of \$40.3 million. The prioritization of CSUT fees towards the E-911 fund reflects the increasing costs of this system based on staffing and technology requirements.

#### Fund 60000, County Insurance Fund

The FY 2015 General Fund transfer to Fund 60000, County Insurance Fund, is \$23,240,005, a decrease of \$35,453,409, or 60.4 percent, from the *FY 2014 Revised Budget Plan* transfer of \$58,693,414. This decrease is primarily attributable to a one-time transfer of \$37,663,287 as part of the *FY 2014 Third Quarter Review*, including \$30,000,000 to move the Litigation Reserve from the General Fund to the County Insurance Fund, \$2,000,000 to provide General Fund Support for pending litigation in personnel-related matters, and \$5,663,287 to fund required accrued liability adjustments. This is offset by an increase to support increased insurance expenditures that have grown \$4,342,793, or 21.8 percent, since FY 2013. Without additional General Fund support, these costs would draw down the Reserve for Catastrophic Occurrences to a level deemed too low given the size of the County. This increase will allow the Reserve for Catastrophic Occurrences to remain funded at the same level as the *FY 2014 Revised Budget Plan*. Detailed information on the County Insurance Fund can be found in the Fund 60000, County Insurance Fund, narrative in Volume 2 of the FY 2015 Adopted Budget Plan.

### Fund 10030 Summary of Contributory Agencies

#### **Summary of Contributory Agencies**

Fund 10030, Contributory Fund, was established in FY 2001 to reflect General Fund support for agencies or organizations that receive County contributions. FY 2015 funding totals \$14,744,665 and reflects an increase of \$1,349,909 or 10.1 percent over the <u>FY 2014 Adopted Budget Plan</u> funding level of \$13,394,756. The required Transfer In from the General Fund is \$14,720,884. Individual contributions are described in detail on the following pages.

Contributory funding is in compliance with the Board of Supervisors' policy to make General Fund appropriations of specified amounts to various nonsectarian, nonprofit, or quasi-governmental entities for the purpose of promoting the general health and welfare of the community. Since public funds are being appropriated, contributions provided to designated agencies are currently made contingent upon submission and review of quarterly, semiannual and/or annual reports. This oversight activity includes reporting requirements prescribed by the County Executive, which require designated agencies to accurately describe the level and quality of services provided to County residents. Various County agencies may be tasked with oversight of program reporting requirements. Contributory agencies that do not file reports as requested, may, at the discretion of the County Executive, have payments withheld until appropriate reports are filed and reviewed.

The following chart summarizes the funding for the various contributory organizations.

	FY 2013	FY 2014 Adopted	FY 2014 Revised	FY 2015 Advertised	FY 2015 Adopted
Fairfax County	Actual	Budget Plan	Budget Plan	Budget Plan	Budget Plan
Legislative-Executive Functions/Central Service Agend	cies:				
Alliance for Innovation	\$6,000	\$0	\$0	\$0	\$0
Dulles Area Transportation Association	9,000	15,000	15,000	15,000	15,000
Metropolitan Washington Council of Governments	899,965	939,972	939,972	966,044	966,044
National Association of Counties	19,049	21,635	21,635	21,635	21,635
Northern Virginia Regional Commission	623,862	631,073	631,073	641,629	641,629
Northern Virginia Transportation Commission	169,504	173,465	173,465	167,903	167,903
Virginia Association of Counties	241,125	245,950	245,950	249,606	249,606
Virginia Institute of Government	20,000	0	0	0	0
Washington Airports Task Force	50,000	50,000	50,000	50,000	50,000
Subtotal Legislative-Executive	\$2,038,505	\$2,077,095	\$2,077,095	\$2,111,817	\$2,111,817
Public Safety:					
Fairfax Partnership For Youth	\$40,350	\$40,350	\$40,350	\$40,350	\$0
NOVARIS	9,577	9,577	9,577	9,577	9,577
Subtotal Public Safety	\$49,927	\$49,927	\$49,927	\$49,927	\$9,577
Health and Welfare:					
Health Systems Agency of Northern Virginia	\$108,200	\$108,200	\$108,200	\$108,200	\$108,200
Medical Care for Children	237,000	213,300	213,300	237,000	237,000
Northern Virginia Healthcare Center/Birmingham	2,447,789	2,467,960	2,517,960	2,575,761	2,575,761
Green Adult Care Residence					
Volunteer Fairfax	315,247	305,247	305,247	335,772	335,772
Subtotal Health and Welfare	\$3,108,236	\$3,094,707	\$3,144,707	\$3,256,733	\$3,256,733

#### Fund 10030 Summary of Contributory Agencies

Fairfax County	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
Parks, Recreation and Cultural:					
Arts Council of Fairfax County	\$281,694	\$281,694	\$281,694	\$331,694	\$331,694
Arts Council of Fairfax County - Arts Groups Grants	96,900	96,900	96,900	96,900	96,900
Challenge Grant Funding Pool for the Arts	444,125	444,125	444,125	444,125	444,125
Dulles Air and Space Museum	100,000	100,000	100,000	100,000	100,000
Fairfax Symphony Orchestra	261,032	261,032	261,032	261,032	261,032
Fort Belvoir Army Museum	100,000	100,000	100,000	100,000	100,000
Lorton Arts Foundation	3,350,000	750,000	750,000	0	0
Northern Virginia Regional Park Authority	1,979,537	2,080,308	2,080,308	2,114,158	2,114,158
Reston Historic Trust	16,150	16,150	16,150	16,150	16,150
Town of Herndon	40,000	40,000	40,000	40,000	40,000
Town of Vienna Teen Center	32,300	32,300	32,300	32,300	32,300
Wolf Trap Foundation for the Performing Arts	125,938	125,938	125,938	125,938	125,938
Subtotal Parks, Recreation & Cultural	\$6,827,676	\$4,328,447	\$4,328,447	\$3,662,297	\$3,662,297
Community Development:					
Architectural Review Board	\$2,826	\$2,826	\$2,826	\$3,500	\$3,500
Commission for Women	6,916	6,916	6,916	6,916	6,916
Convention and Visitors Corporation	2,608,344	2,730,901	2,730,901	2,390,283	2,390,283
Earth Sangha	16,150	16,150	16,150	16,150	16,150
Fairfax 2015 World Police and Fire Games	250,000	250,000	1,250,000	2,000,000	2,000,000
Fairfax County History Commission	21,013	21,013	21,013	21,013	21,013
Fairfax ReLeaf	41,990	41,990	41,990	41,990	41,990
Greater Reston Incubator	24,225	24,225	24,225	24,225	24,225
Inova Translational Medicine Institute	0	0	0	1,100,000	500,000
Northern Virginia 4-H Education Center	10,000	15,000	15,000	15,000	15,000
Northern Virginia Community College	90,636	90,030	90,030	89,635	89,635
Northern Virginia Conservation Trust	227,753	227,753	227,753	227,753	227,753
OpenDoor Housing Fund	31,776	31,776	31,776	31,776	31,776
Southeast Fairfax Development Corporation	183,320	183,320	183,320	183,320	183,320
VPI/UVA Education Center	50,000	50,000	50,000	0	0
Women's Center of Northern Virginia	27,023	27,023	27,023	27,023	27,023
Subtotal Community Development	\$3,591,972	\$3,718,923	\$4,718,923	\$6,178,584	\$5,578,584
Nondepartmental:					
Employee Advisory Council	\$33,000	\$33,000	\$33,000	\$33,000	\$33,000
Fairfax Public Law Library	92,657	92,657	92,657	92,657	92,657
Subtotal Nondepartmental	\$125,657	\$125,657	\$125,657	\$125,657	\$125,657
Total County Contributions	<b>\$</b> 15,741,973	\$13,394,756	\$14,444,756	\$15,385,015	\$14,744,665





#### OTHER FUNDS OVERVIEW

Other Funds reflect programs, services and projects funded from non-General Fund revenue sources or a mix of General Fund and non-General Fund sources. These sources include federal or state grants, specific tax districts, proceeds from the sale of bonds, and user fees and charges. Included are the following categories of Other Funds:

- ♦ General Fund Group
- Debt Service Funds
- ♦ Special Revenue Funds
- ♦ Internal Service Funds
- ♦ Enterprise Funds
- ♦ Agency and Trust Funds

Other Funds expenditures are supported through a total available balance of \$9,114,417,226 (excluding the General Fund) and total revenues of \$3,610,513,240 (excluding the General Fund). The revenues are a decrease of \$850,072,098, or 19.06 percent, from the *FY 2014 Revised Budget Plan* and an increase of \$129,703,706, or 3.73 percent, over the *FY 2014 Adopted Budget Plan*. It should be noted that the decrease from the *FY 2014 Revised Budget Plan* is primarily the result of the carryover of authorized but unissued bonds for capital construction projects, County and regional transportation project revenue, anticipated grant revenue, and various other changes rather than the result of changes in the revenue stream for Other Funds. The increase in revenues over the *FY 2014 Adopted Budget Plan* is due primarily to increased County and FCPS retirement fund-related revenues, health fund revenues, school operating revenues, anticipated grant revenue and various other revenue changes. Details concerning significant changes in revenue growth are discussed for each specific fund in Volume 2, Capital Construction and Other Operating Funds, in the *FY 2015 Adopted Budget Plan*. Also, the *FY 2015 revenues for Other Funds* are summarized by revenue type and by fund type in the *Financial, Statistical and Summary Tables* section of this Overview Volume.

FY 2015 expenditures for Other Funds total \$5,602,209,921 (excluding General Fund direct expenditures), and reflect a decrease of \$1,613,150,298, or 22.36 percent, from the *FY 2014 Revised Budget Plan* funding level of \$7,215,360,219. This decrease is primarily due to the effect of significant carryover for capital construction projects, sewer construction projects, County and regional transportation projects, and grant-funded projects, and should not be perceived as a major change to programs or operations. Excluding adjustments in FY 2014, expenditures increase \$160,201,796, or 2.94 percent, over the *FY 2014 Adopted Budget Plan* total of \$5,442,008,125. Of this increase, an amount of \$45,073,835 reflects an increase to the Public School Operating Fund and \$32,974,111 reflects a combined increase to the Health Benefits Fund and the Public School Health and Flexible Benefits Fund. In addition, an amount of \$46,388,777 reflects the combined increase in the Employees, Uniformed, Police, and Educational Employees Retirement Funds resulting from a higher number of retirees and higher individual payment levels.

The following is a brief summary of the various funds types. Not included in these discussions are Capital Projects Funds, which are presented in the Capital Projects Overview of this Overview Volume. A complete discussion of funding and program adjustments for all Other Funds is found in Volume 2, Capital Construction and Other Operating Funds in the <u>FY 2015 Adopted Budget Plan</u>. Summary information is provided in the *Financial*, *Statistical and Summary Tables* section of this Overview Volume. It

should be noted that Special Revenue funding for the Fairfax County Public Schools is discussed in further detail in the <u>Fairfax County School Board's FY 2015 Adopted Budget</u>.

#### **GENERAL FUND GROUP**

The General Fund Group consists of four funds in addition to the General Fund and accounts for revenue and expenditures for the Consolidated Community Funding Pool, Contributory, Revenue Stabilization, and Information Technology Funds. It should be noted that prior to the <u>FY 2014 Adopted Budget Plan</u>, all of these funds, except for the Revenue Stabilization Fund, were part of Special Revenue Funds. In FY 2015, General Fund Group expenditures total \$32,107,808 (excluding the General Fund), a decrease of \$38,465,155, or 54.50 percent, from the *FY 2014 Revised Budget Plan* funding level of \$70,572,963 due primarily to the carryover of ongoing IT project funds in the *FY 2014 Revised* funding level. Excluding adjustments in FY 2014, expenditures increased \$2,732,017, or 9.30 percent, over the <u>FY 2014 Adopted Budget Plan</u> level of \$29,375,791, due primarily to increased funding for various organizations in the Contributory Fund and Consolidated Community Funding Pool.

#### **DEBT SERVICE FUNDS**

The Consolidated Debt Service Fund accounts for the general obligation bond debt service of the County as well as general obligation bond debt for the Fairfax County Public Schools (FCPS). In addition, debt service expenditures are included for the Economic Development Authority Lease Revenue bonds associated with County government and School facilities and payments for Fairfax County Redevelopment and Housing Authority (FCRHA) Lease Revenue bonds. Revenues for the debt service funds are derived principally from a transfer from the General Fund. It should be noted that debt service on sewer revenue bonds is reflected in the Enterprise Funds. FY 2015 Debt Service expenditures total \$316,009,005.

#### SPECIAL REVENUE FUNDS

Special Revenue Funds account for the proceeds from specific sources that are legally restricted to expenditures for a specific purpose. These proceeds include state and federal aid, income derived through activities performed by the Division of Solid Waste, special levies, program activity revenue, and operation of the public school system. In FY 2015, Special Revenue Fund expenditures total \$3,288,473,873, a decrease of \$515,663,701, or 13.56 percent, from the FY 2014 Revised Budget Plan funding level of \$3,804,137,574 due primarily to the effect of significant carryover of unexpended project balances in the County and Regional Transportation Projects Fund, the Stormwater Services Fund, and the Public School Operating Fund, as well as the carryover of unexpended grant balances previously approved by the Board of Supervisors in the Federal/State Grants Fund. Excluding adjustments in FY 2014, expenditures increase \$58,714,053, or 1.82 percent, over the FY 2014 Adopted Budget Plan level of \$3,229,759,820.

#### INTERNAL SERVICE FUNDS

Internal Service Funds account for services commonly used by most agencies, and for which centralized organizations have been established in order to achieve economies of scale necessary to minimize costs. These internal agencies provide services to other agencies on a cost reimbursement basis. Such services consist of vehicle operations, maintenance, and replacement; insurance coverage (health, workers compensation, automobile liability, and other insurance); data communications and processing; and document services. It should be noted that where possible without degradation of quality, joint County and School service delivery (printing and vehicle maintenance) or joint procurement (health insurance)

activities are conducted in order to achieve economies of scale and to minimize costs. FY 2015 Internal Service expenditures total \$765,422,383, an increase of \$12,920,840, or 1.72 percent, over the *FY 2014 Revised Budget Plan* level of \$752,501,543 primarily due to increased benefits paid out of the Public School Health and Flexible Benefits Fund. Excluding adjustments in FY 2014, expenditures increased \$37,261,780, or 5.12 percent, over the <u>FY 2014 Adopted Budget Plan</u> total of \$728,160,603.

#### **ENTERPRISE FUNDS**

Fairfax County's Enterprise Funds consist of within seven funds the Wastewater Management Program (WWM), which account for the construction, maintenance and operational aspects of the countywide sewer system. The cost of providing sewer service to County citizens and businesses is financed or recovered primarily from user FY 2015 Enterprise **Funds** charges. expenditures for sewer operation and maintenance and sewer debt service total \$230,038,027, a decrease of \$91,738,942, or 28.51 percent, from the FY 2014 Revised Budget Plan total of \$321,776,969 primarily due to the carryover of unexpended project balances in the Sewer Bond Construction Fund to provide funding for future treatment plant



The County's wastewater treatment plant serves an estimated 364,500 households with public sewer service.

requirements. Excluding adjustments in FY 2014, expenditures increased \$1,143,857, or 0.50 percent, over the <u>FY 2014 Adopted Budget Plan</u> total of \$228,894,170.

#### AGENCY AND TRUST FUNDS

Agency and Trust funds account for assets held by the County in a trustee or agency capacity and include the four pension trust funds administered by the County and Schools, as well as County and Schools trust funds to pre-fund other post-employment benefits. FY 2015 Agency and Trust funds combined expenditures total \$728,615,427, an increase of \$44,528,307, or 6.51 percent, over the FY 2014 Revised Budget Plan funding level of \$684,087,120. This increase is primarily due to increases in the four existing retirement funds resulting from a higher number of retirees and higher individual payment levels. Excluding adjustments in FY 2014, combined Agency and Trust funds expenditures increase \$38,777,921, or 5.62 percent, over the FY 2014 Adopted Budget Plan level of \$689,837,506.

# FY 2015 Adopted Budget Plan



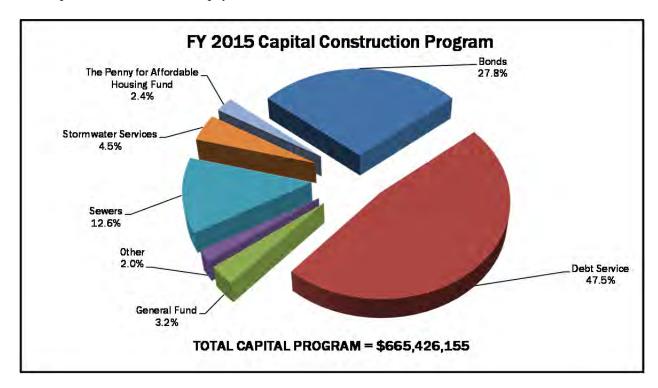
# Capital Projects Overview

#### **Summary of Capital Construction Program**

The Capital Construction Program of Fairfax County is organized to meet the existing and anticipated future needs of the citizens of the County and to enable the County government to provide necessary services. The Capital Construction Program (other than sanitary sewer construction and resource recovery projects) is primarily financed through transfers from the General Fund and the sale of General Obligation Bonds. Supplementing the General Fund and General Obligation Bond monies are additional funding sources including federal and state grants, contributions, and tax revenues from special revenue districts.

The Fairfax County Capital Construction Program includes, but is not limited to: School construction of both new and renovated school facilities, park facilities, transportation improvements, libraries, trails/sidewalks, fire stations, government centers with police substations, stormwater management facilities, athletic field maintenance, the construction of housing units to provide affordable housing opportunities to citizens, commercial revitalization initiatives and the renovation/maintenance of County facilities. In addition, the Program includes contributions and obligations in support of the capital construction.

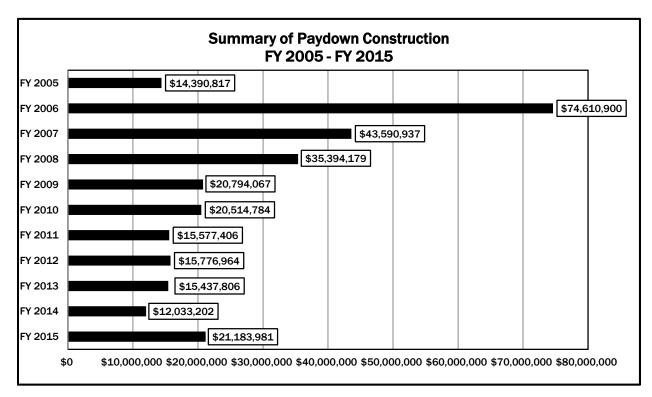
Funding in the amount of \$665,426,155 is included in FY 2015 for the County's Capital Construction Program. Of this amount, \$316,009,005 is included for debt service and \$349,417,150 is included for capital expenditures. The source of funding for capital expenditures includes: \$21,183,981 from the General Fund; \$184,800,000 in General Obligation Bonds; \$83,693,176 in sewer system revenues; \$16,478,400 in Real Estate revenues supporting the Affordable Housing Program; \$29,961,954 in Stormwater Services revenue; and \$13,299,639 in financing from various other sources. Other sources of financing include, but are not limited to, transfers from other funds, pro rata share deposits, user fees, developer contributions and/or payments.



#### **Capital Paydown Program**

In FY 2015, an amount of \$21,183,981 has been included for the Capital Paydown Program. This level of funding represents an increase of \$9,150,779 over the FY 2014 Adopted Budget Plan level of \$12,033,202. This increase is primarily associated with a critical need to begin to address both building and infrastructure maintenance requirements. In April 2013, the County and School Board formed a joint committee, the Infrastructure Financing Committee (IFC), to collaborate and review both the County and School's Capital Improvement Program (CIP) and capital requirements. One of the goals of the Committee is to develop long term maintenance plans for both the County and Schools, including annual requirements and reserves. The committee has been working on a comprehensive review of critical needs and will be formulating recommendations to support the development of a sustainable financing plan to begin to address current and future capital requirements. In anticipation of the IFC recommendations, the FY 2015 Paydown program has been increased to begin to build a program that can support the increasing requirements for building system renewal and transportation infrastructure such as trails, bus shelters, County-owned roads, parks and athletic fields. The increase in paydown benefits all areas of the capital program; however, the largest increases are in capital renewal of building subsystems, ADA compliance, trails maintenance and athletic field maintenance.

This graph below depicts the level of Paydown funding between FY 2005 and FY 2015. With the exception of FY 2006 and FY 2007, Paydown funding has remained at a fairly consistent annual level. The increases in FY 2006 and FY 2007 were attributed to several major projects that were supplemented with General Fund dollars including the McConnell Public Safety and Transportation Operations Center (MPSTOC). In addition, the approximate value of a penny of assessed real estate values was transferred from the General Fund to both the Penny for Affordable Housing Fund and the Stormwater Management Fund. The Penny for Affordable Housing fund is now funded directly by revenue from the Real Estate tax and the Stormwater Management Fund is now funded by a special service district. This change allows the paydown program to more accurately reflect General Fund dollars dedicated to the County's capital construction program.



The chart below also reflects the history of the Paydown program, giving some perspective to the significant areas that have been supported in the last 5 years, including the increases in FY 2015. Many of these areas have remained constant over the years and funding was included for only the most critical of projects. In FY 2015, the Paydown budget is more robust and will begin to address much need maintenance requirements for the County's aging infrastructure.

Paydown Program	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Capital Renewal Projects <sup>1</sup>	\$3,000,000	\$0	\$0	\$0	\$2,700,000
ADA Compliance <sup>2</sup>	\$0	\$2,171,700	\$3,000,000	\$0	\$3,950,000
Athletic Field Maintenance and Sports Projects	\$4,297,535	\$4,647,535	\$4,647,535	\$4,647,535	\$5,635,338
Park Maintenance Projects	\$2,182,076	\$1,882,076	\$1,470,076	\$1,270,076	\$1,682,076
On-Going Development Efforts	\$1,959,859	\$2,477,454	\$1,927,383	\$1,302,383	\$1,962,120
Obligations and Payments	\$3,207,936	\$3,418,199	\$3,637,812	\$3,908,208	\$4,194,447
Revitalization Initiatives	\$905,000	\$1,095,000	\$405,000	\$405,000	\$1,060,000
Environmental Initiatives	\$25,000	\$85,000	\$350,000	\$500,000	\$0
Total	<b>\$15,577,406</b>	\$15,776,964	\$15,437,806	\$12,033,202	\$21,183,981

<sup>&</sup>lt;sup>1</sup>No General Fund support was included for capital renewal projects in FY 2012, FY 2013 and FY 2014 based on the Board of Supervisor's approval of a 3-year short-term borrowing program totaling \$35 million for backlogged renewal projects. General Fund support is required in FY 2015.

<sup>&</sup>lt;sup>2</sup> In FY 2014, funding for ADA Compliance was provided for by a transfer from the Park Improvement Fund and a transfer from the General Fund as part of the FY 2013 Carryover Review.

Specifics of the FY 2015 Paydown Program include:

#### County Capital Renewal

Capital renewal supports the long-term needs of the County's capital assets to maximize the life of County facilities, avoid their obsolescence, and provide for planned repairs, improvements and restorations to make them suitable for organizational needs. Fairfax County will have a projected FY 2015 facility inventory of over 8.8 million square feet of space throughout the County (excluding schools, parks, housing and human services residential facilities). This inventory continues to expand with the addition of newly constructed facilities, the renovation and expansion of existing facilities and the acquisition of additional property. With such a large inventory, it is critical that a planned program of repairs and restorations be maintained. In addition, the age of a major portion of this inventory of facilities is reaching a point where major reinvestments are required in the building subsystems.

Each year, the Facilities Management Department (FMD) prioritizes and classifies capital renewal projects into five categories. Projects are classified as Category F: urgent/safety related, or endangering life and/or property; Category D: critical systems beyond their useful life or in danger of possible failure; Category C: life-cycle repairs/replacements where repairs are no longer cost effective; Category B: repairs needed for improvements if funding is available, and Category A: good condition.

In September 2009, a staff analysis indicated that a backlog of category D and F critical capital renewal projects existed. In order to address this backlog, as part of the FY 2011 Adopted Budget Plan, the Board of Supervisors approved a 3-year plan of short-term borrowing totaling \$35 million. The 3-year plan was designed to eliminate the backlog and enable staff to determine a realistic level of annual funding for the future. The proposed short-term borrowing program for capital renewal was included in the debt capacity estimates in the Capital Improvement Program (CIP) and accommodated within established debt limits for General Fund supported debt.

The Facilities Management Department (FMD) continues to work on some of the \$35 million backlog identified in 2009. Many of these backlogged capital renewal projects required multiple years to complete both design and construction and some are still underway. In addition, current staffing levels, the complexity of some of the projects, ADA upgrade requirements, and staff requirements in other areas have delayed the completion of some renewal projects.

In April 2013, the County and School Board formed a joint committee, the Infrastructure Financing Committee (IFC), to collaborate and review both the County and School's Capital Improvement Program (CIP) and capital requirements. One of the goals of the Committee was to develop long term maintenance plans for both the County and Schools, including annual requirements and reserves. The committee conducted a comprehensive review of critical needs and approved recommendations to support the development of a sustainable financing plan to begin to address current and future capital requirements. The requirement for County capital renewal is estimated at \$26 million per year. This estimate is based on current assessment data, much of which is nearly 10 years old; as well as industry standards (2 percent of the current replacement value). Based on current staffing levels, the complexity of many of the projects, and the timeline for completing renewal projects, it is estimated that approximately \$15 million per year would be a good goal for maintenance funding. During their deliberations on the FY 2015 Adopted Budget Plan, the Board of Supervisors reduced funding from \$8.0 million to \$2.7 million. This funding will allow staff to focus on completing the backlogged renewal projects begun in FY 2014 and begin new category F projects.

#### ADA Compliance

FY 2015 funding in the amount of \$3,950,000, an increase of General Fund support of \$3,950,000 over the FY 2014 Adopted Budget Plan, is included for the continuation of Americans with Disabilities Act (ADA) improvements. FY 2014 funding for ADA improvements was supported by the Park Improvement Fund and was approved as a transfer from the General Fund as part of the FY 2013 Carryover Review. These improvements are required as part of the Department of Justice (DOJ) audit and were identified in the settlement agreement signed by the Board of Supervisors on January 28, 2011. In May and June 2007, the United States Department of Justice conducted an audit of County government facilities and programs to determine compliance with the ADA. The audit of Fairfax County was part of a national audit program, and was not a result of any specific complaints in the County. The DOJ presented the County with the audit results in August 2009. The audit covered 78 buildings in the County and listed approximately 2,100 violations as well as approximately ten program areas which needed improvement in order to comply with the ADA. These violations ranged from updating emergency management procedures, web-based services, and general communication procedures, to improving access to buildings, parking garages, restrooms and elevators. Staff has categorized DOJ identified improvements by color: easy, inexpensive (green); more timely and costly (yellow); and difficult, time consuming, and/or expensive (red). In addition, the County and Parks are required as part of the agreement with the DOJ to perform assessments at all remaining facilities. These assessments are currently being conducted and will result in increased retrofitting requirements. Specific funding levels in FY 2015 include:

- ◆ Funding in the amount of \$1,950,000 is included for the continuation of Park Authority ADA improvements required as part of the Department of Justice audit. The Park Authority has completed 100 percent of the DOJ required building assessments for the remaining facilities that were not part of the audit. Assuming the approval of FY 2015 ADA funding, the Park Authority estimates that an additional \$4.5 million will be required to complete all improvements.
- ◆ Funding in the amount of \$2,000,000 is included for the continuation of ADA improvements at County owned facilities required as part of the Department of Justice audit. FMD has completed approximately 53 percent of the DOJ required building assessments. It is anticipated that the remaining buildings will be assessed within the next one to two years. Once complete, these assessments will result in additional improvements and funding requirements. To date and assuming the approval of the FY 2015 ADA funding, FMD estimates that an additional \$2.3 million will be required for the buildings that have already been assessed. Additional funding for the improvements required as a result of the remaining assessments has not yet been determined and will be required in future years.

#### Athletic Field Maintenance and Sports Projects

FY 2015 funding in the amount of \$6,735,338 has been included for the athletic field maintenance and sports program. This is an increase of \$987,803 or 17.2 percent over the FY 2014 Adopted Budget Plan funding level. This level of funding is supported by a General Fund transfer of \$5,635,338 and revenue generated from the Athletic Services Fee in the amount of \$1,100,000. Of the Athletic Services Fee total, \$250,000 will be dedicated to maintenance of school athletic fields, \$200,000 will be dedicated to synthetic turf field development, \$300,000 will be dedicated to the turf field replacement program, \$275,000 will be dedicated to custodial support for indoor sports organizations, and \$75,000 will partially fund the Youth Sports Scholarship Program. The increase of \$987,803 in the General Fund Transfer will begin to address increased field maintenance requirements and the replacement requirements associated with Synthetic turf fields. Synthetic turf fields are viewed as crown jewels in a community's athletic field inventory

because they provide even playing surfaces and more safety; similar playing conditions to natural turf fields; need no watering or mowing; use no fertilizers or pesticides; can be used year-round and in most weather conditions; do not need to be closed to protect or re-sod the grass; and have a significant life cycle with reduced and easier maintenance requirements. Specific funding levels in FY 2015 include:

- An amount of \$860,338 supports general maintenance including mowing at over 450 athletic fields (approximately 176 school sites). FY 2015 funding has been increased approximately 8 percent in order to support higher costs associated with increases in the number of lighted athletic fields and synthetic turf fields, and increases in charges for supplies such as seeds, fertilizer, and infield mix, and utilities such as water and electricity. This effort is supported entirely by the General Fund and is managed by the Park Authority.
- ♦ An amount of \$1,000,000 is dedicated to maintenance of diamond fields at Fairfax County Public Schools and supported by revenue generated by the Athletic Services Fee. This program provides twice weekly infield preparation on elementary, middle and high school game fields (110 fields); preor post-season infield renovations (200 fields); mowing and turf management on high school fields after June 1<sup>st</sup> (55 fields); and annual maintenance of irrigation systems (37 sites/67 fields). All field maintenance is coordinated between the Park Authority and the Department of Neighborhood and Community Services. Of the total funding, an amount of \$250,000 is included for this program based on the FY 2015 projection of revenue generated from the Athletic Services Fee and \$750,000 is supported by the General Fund.
- ♦ An amount of \$250,000 is included to continue the replacement and upgrading of Fairfax County Public Schools (FCPS) athletic field lighting systems at middle and high schools used by many County organizations. Funding supports a replacement and repair schedule, as well as improvements to bring existing lighting systems up to new standards. The school system's Office of Design and Construction Services ensures lighting standards are maintained and FCPS annually prioritizes funding for field lighting. The cost to replace and repair lighting systems at rectangle and diamond shaped fields has increased from \$200,000 to \$250,000 per field. FY 2015 funding supports the replacement and repair for one field's existing lighting systems. This project is supported entirely by the General Fund and coordinated by the Department of Neighborhood and Community Services.
- ♦ An amount of \$50,000 is included for routine maintenance of girls' softball field amenities on select Fairfax County Public School sites. These amenities, such as dugouts, fencing and irrigation systems, were added or constructed by the County based on recommendations from the citizen-led Action Plan Review Team (APRT) in order to reduce disparities in the quality of fields assigned to boys' baseball and girls' softball organizations. Routine maintenance is necessary both to maintain equity and to ensure safety. For five years, funding of \$200,000 was provided to support Girls' Fast Pitch Field Maintenance improvements to various girls' softball fields throughout the County as requested by the Fairfax Athletic Inequities Reform (FAIR). FY 2015 funding will provide maintenance to the improvements and amenities previously made to girls' softball fields. This project is supported entirely by the General Fund and coordinated by Department of Neighborhood and Community Services.

- An amount of \$200,000 is included to support the development of synthetic turf fields. Fields are chosen through a review process based on the need in the community, projected community use and the field location and amenities. This effort is coordinated between the Park Authority and the Department of Neighborhood and Community Services and funding is provided from revenue generated from the Athletic Services Fee. It should be noted that as part of the FY 2013 Carryover Review, a Joint County School initiative was implemented to develop new synthetic turf fields throughout the County. It was estimated that \$12.0 million will be required to fund synthetic turf fields at the 8 remaining high schools in the County that do not currently have such surfaces. Several community funding options exist to reduce that amount to approximately \$9.0 million, and assuming the adoption of those options, an implementation period of 3 years, and joint support of this project by both the County and the Fairfax County Public Schools (FCPS), an amount of \$1.5 million was included to fund the County's FY 2014 contribution. It is anticipated that the County's FY 2015 share will again be funded at year end as part of the FY 2014 Carryover Review. The County's Synthetic turf fields enhance the capacity and availability of existing athletic fields and address the identified rectangular field shortage within the County. Synthetic turf fields offer a cost effective way of increasing field use opportunities at existing parks and schools. Funding of \$500,000 had been dedicated to this program annually; however, based on the new joint initiative, all but \$200,000 in athletic services fee revenue has been redirected to the turf field replacement program.
- An amount of \$1,250,000 is included for the turf field replacement program in FY 2015. Funding of \$300,000 is supported by athletic services fee revenue and \$950,000 is supported by the General Fund. This level of funding represents an increase of \$750,000 over the FY 2014 level and will begin to address this growing need and implement the recommendations of the Synthetic Turf Field Task Force. Synthetic turf fields increase community access to athletic fields and provide avenues for participants to increase their levels of physical activity. There are over 130,000 youth and adults who participate annually on rectangular fields that benefit from turf fields. If turf fields are not replaced when needed, they would need to be closed due to safety reasons. Most manufacturers provide an eight-year warranty for a properly maintained synthetic turf field; however, it is a generally accepted practice to assume a life expectancy of the synthetic turf field of no more than ten years. For planning purposes, the County adopted an annual budget estimate of a little more than half of the installation funding, which is a generally accepted practice for the industry. However, based on a projected tenyear replacement cycle and the current 67 field inventory, replacement funding requires a regular financial commitment. Planning considerations related to the replacement of these facilities include analysis of individual field playability based on the differing levels of use, the nature of the Northern Virginia climate, and the importance of required maintenance efforts. Based on the age and number of current and programmed turf fields, a contribution of approximately \$2.1 million annually would be required to fully fund the replacement program. The FY 2015 level will allow the County to continue to plan for the gradual replacement of turf fields as they reach the end of their useful life, without a significant disruption in service.
- ♦ An amount of \$2,700,000 is included for athletic field maintenance efforts, athletic field lighting, and irrigation on 274 Park Authority athletic fields of which 113 are lighted and 121 are irrigated. The fields are used by 174,000 users and 200 user groups. FY 2015 funding has been increased approximately 8 percent in order to support higher costs associated with increases in the number of lighted athletic fields and synthetic turf fields, and increases in charges for supplies such as seeds, fertilizer, and infield mix, and utilities such as water and electricity. This effort is supported entirely by the General Fund and is managed by the Park Authority.

- ♦ An amount of \$275,000 is included for custodial support for indoor gyms used by sports organizations. The use of FCPS indoor facilities on the weekend requires FCPS to schedule a school system employee to open and close the facility. Revenue generated from the Athletic Services Fee is used to provide payment for FCPS staff, eliminating the need for indoor sports organizations to pay the hourly rate previously charged. This project is entirely supported by revenue generated from the Athletic Services Fee and is managed by the Department of Neighborhood and Community Services.
- ♦ An amount of \$150,000 is included for the Youth Sports Scholarship Program. The Youth Sports Scholarship Program provides support to youth from low-income families who want to participate in community-based sports programs. Of the total funding, an amount of \$75,000 is included for this program based on the FY 2015 projection of revenue generated from the Athletic Services Fee, and \$75,000 is supported by the General Fund.

#### Park Maintenance Projects

FY 2015 funding in the amount of \$1,682,076 has been included for Park maintenance of both facilities and grounds. This is an increase of \$212,000 over the FY 2014 Adopted Budget Plan funding level for these projects in order to restore maintenance efforts to the FY 2011 levels. The Park facilities maintained with General Fund monies include but are not limited to: rental properties, historic properties, nature centers, maintenance facilities, sheds, shelters, and office buildings. Park priorities are based on the assessment of current repair needs including safety and health issues, facility protection, facility renewal and improved services. In addition, Park maintenance requirements are generated through scheduled preventative maintenance or from user requests for facility alterations. Without significant reinvestment in building and grounds, older facilities can fall into a state of ever decreasing condition and functionality, resulting in increased maintenance and repair costs in the future. Preventative and repair work is required for roof replacement and repair, HVAC, electrical and lighting systems, fire alarm systems and security systems. Funding is essential to the maintenance and repair of building stabilization, including capital renewal of over 567,053 square feet of buildings. Maintenance is also required on over 580 pieces of grounds equipment. Specific funding levels in FY 2015 include:

- ♦ An amount of \$425,000 is included for general park maintenance at non-revenue supported Park facilities. These maintenance requirements include major non-recurring repairs and stabilization of properties, as well as repairs/replacements and improvements to roofs, electrical and lighting systems, sprinklers, HVAC systems, and the replacement of security and fire alarm systems. In FY 2015, funding is included to repair and replace roofs at prioritized picnic shelters and outdoor public restrooms (\$100,000); replace aged security systems at various sites throughout the County (\$200,000); and replace windows, doors, and siding at picnic shelters, historic sites, and maintenance facilities (\$125,000).
- ♦ An amount of \$787,076 is provided to fund annual requirements for Parks grounds maintenance at non-revenue supported parks. The Park Authority is responsible for the care of a total park acreage of 23,265 acres of land, with 421 park site locations, maintenance and repair of tennis courts, basketball courts, trails, picnic areas and picnic shelters, playgrounds, bridges, parking lots and roadways, and stormwater ponds. This funding is also used for contract mowing of approximately 530 acres of land and arboreal services in response to citizens' requests, as well as addressing multi-year deferred maintenance on the aging park infrastructure.

• An amount of \$470,000 is included to provide corrective and preventive maintenance for over 538,086 square feet at non-revenue supported Park Authority structures and buildings. These repairs include equipment repairs and the scheduled inspection and maintenance of HVAC, plumbing, electrical, security and fire alarm systems. This funding is critical in order to prevent the costly deterioration of facilities due to lack of maintenance.

#### On-Going Development Efforts

FY 2015 funding in the amount of \$2,362,120 has been included for costs related to on-going development efforts throughout the County, specifically:

- Funding of \$1,062,120 is included to address only the most critical aspects of property management at the Laurel Hill property. Laurel Hill was transferred to the County by the federal government and includes approximately 2,340 acres of land and 1.48 million square feet of building space. Of the amount funded in FY 2015, \$765,000 will fund the Facilities Management Department's security, maintenance services, grounds maintenance, and support staff. In FY 2014, savings associated with additional mowing services being performed by the Community Labor Force (CLF) were used to offset annual expenses. The Community Labor Force is a safe, low-risk offender labor force, under the supervision of the deputy sheriffs who complete routine maintenance such as grass mowing, landscaping, graffiti removal, and litter control. Full funding has been included in FY 2015. The remaining \$297,120 will fund Park Authority's critical maintenance activities and support staff.
- An amount of \$50,000 is included to support the maintenance and establishment of geodetic survey control points for the geographic information system (GIS). This project also supports the development and maintenance of an interactive, GIS-based website which will provide convenient and cost effective monumentation information to the County's land development customers.
- ◆ Funding of \$600,000 is included to support the Developer Default program. This project is necessitated by economic conditions surrounding the construction industry that result in some developers not completing required public facilities, including acceptance of roads by the state, walkways and storm drainage improvements. Land Development Services (LDS) will identify projects for resolution in FY 2015, as well as respond to requests to prepare composite cost estimates to complete existing developer default projects. The total FY 2015 funding is supported by \$200,000 in anticipated developer default revenue, \$200,000 in General Fund monies, and \$200,000 in Commercial and Industrial tax revenue transferred from Fund 40010, County and Regional Transportation Projects. The \$200,000 supported by the Commercial and Industrial tax will only be used to complete developer defaults associated with transportation infrastructure improvements that qualify for use of C&I funds. The use of Commercial and Industrial tax funds for this purpose is included based on recommendations from an Internal Audit report associated with Capital Paydown projects.
- ◆ Funding in the amount of \$300,000 is included to meet emergency and critical maintenance requirements for County trails, sidewalks and pedestrian bridges. This amount is an increase over the FY 2014 Adopted Budget Plan funding level and in line with the amount included at the FY 2013 Carryover Review. In response to recommendations of the Joint County-Schools Infrastructure Financing Committee, an increased level of support is recommended. On-going critical maintenance includes the correction of safety and hazardous conditions such as the deterioration of trail surfaces, the replacement and/or repair of guardrails and handrails, and the rehabilitation of pedestrian bridges. The Department of Public Works and Environmental Services (DPWES) and the Fairfax

County Department of Transportation are responsible for maintaining approximately 229 miles of asphalt trails, 425 miles of concrete sidewalk, and 64 pedestrian bridges. Maintenance service levels have significantly fluctuated for the pedestrian program based on funding constraints. Repairs are performed on a complaint basis only and limited to addressing only emergency and safety related requirements. The Department of Public Works and Environmental Services has nearly completed a condition assessment survey to identify the inventory of maintenance, construction and renovation required on County's pedestrian infrastructure to determine future financial needs.

- Funding of \$100,000 is included to support the Road Viewers program. This maintenance effort includes upgrading roads for acceptance into the State Secondary Road System. Upgrades include survey, engineering, and construction projects within the Board of Reviewers Program.
- ♦ An amount of \$150,000 is included for Emergency Road Repairs Program and the Road Maintenance Program. Staff will prioritize funding for projects including emergency safety and road repairs to County-owned service drives and County-owned stub streets which are currently not accepted by the Virginia Department of Transportation (VDOT) into the state highway system for maintenance and other on-going road maintenance work. On-going road maintenance includes, but is not limited to, pothole repair, drive surface overlays, sidewalk and curb repairs, traffic and pedestrian signage, hazardous tree removal, grading, snow and ice control, replacement of substandard materials, patching of existing travelways, minor ditching and stabilization of shoulders, slopes and drainage facilities.
- ♦ An amount of \$100,000 is included for the Emergency Directives Program. The Emergency Directives Program was established to provide for abatement services of both emergency and non-emergency directives related to health and safety violations, grass mowing violations, and graffiti removal directives. The funds are used to perform corrective maintenance for code violations under Chapter 46 and Chapter 119 of the Fairfax County Code, in which cited property owners fail to correct.

#### **Obligations and Payments**

FY 2015 funding in the amount of \$4,194,447 has been included for costs related to annual contributions and contractual obligations. Specific FY 2015 projects include:

- ◆ Funding of \$941,716 is included for the annual payment associated with the Salona property based on the Board of Supervisors' approval of the purchase of this conservation easement on September 26, 2005. The total cost of the property is \$18.2 million with payments scheduled through FY 2026.
- Funding of \$750,000 is included for the County's annual contribution to offset school operating and overhead costs associated with School-Age Child Care (SACC) Centers.
- ◆ Funding of \$2,502,731 is included for Fairfax County's contribution to the Northern Virginia Community College (NVCC). Funding provides for the continued construction and maintenance of various capital projects on college campuses within the NVCC system. The County contribution has been gradually increased to the FY 2015 level of \$2.25 per capita due to the unprecedented growth in the NVCC student enrollment and the corresponding capital program requirements. The NVCC currently serves approximately 78,000 students surpassing all previous expectations of growth and capital planning. It is estimated that the NVCC serves an average of 20 percent of each high school graduating class in addition to increased support for local workers seeking new skills in a tough job market. The NVCC capital plan has recently been adjusted to keep pace with this accelerated

enrollment and it is anticipated that capital contributions from the partners will continue to be adjusted gradually to avoid a major commitment from supporting jurisdictions in any given year. The NVCC has indicated that every dollar contributed to the capital program leverages \$29 in state funds back to Northern Virginia. The \$2.25 rate is applied to the population figure provided by the Weldon Cooper Center.

#### Revitalization Program Initiatives

FY 2015 funding in the amount of \$1,060,000 has been included for revitalization efforts. This funding is supported entirely by the General Fund. Specific funding levels include:

- ◆ Funding of \$600,000 is included to continue routine and non-routine maintenance in five major commercial revitalization areas (Annandale, Route 1, Springfield, McLean and Baileys Crossroads) and ten Commuter Rail and Park-and-Ride lots. This funding level represents an increase of \$195,000 in order to address a growing need for infrastructure maintenance. The maintenance in the commercial revitalization areas includes trash removal and quality control inspections once a week; grass mowing and weed control once every two weeks; edging, bus shelter glass cleaning, and night light inspection once a month; fertilization and shearing once every three months; pest control, leaf removal, and shrub pruning once every four months; mulching and seasonal flower rotation once every six months; and irrigation maintenance as necessary. Funding for maintenance related to the Commuter Rail and Park-and-Ride lots provides for night light inspection and quality control inspections once a month; fertilization and weed control once every three months; and pest control once every four months.
- ♦ An amount of \$460,000 is included for the first full year of costs associated with routine and non-routine maintenance services to the Tyson's Corner and Silver Line project. More specifically, this project will provide funding for recurring landscaping maintenance associated with the Tyson's Corner Silver Line area along the Route 7 corridor, from Route 123 to the Dulles Toll Road. Routine maintenance services include landscape maintenance along the median and both sides of the road, trash removal, snow removal, and stormwater facility maintenance. The primary difference between maintenance requirements related to the Silver Line Metro system stations (Phase I) and other existing Metro stations is the County's maintenance requirement associated with 27 water quality swales under the raised tracks of the Silver Line located in VDOT right-of-way. Typical maintenance for the swales will include litter and sediment removal, vegetation care, and structural maintenance. It is anticipated that additional maintenance responsibilities may be added during the construction of Phase II of the Silver Line.

#### **Environmental Initiatives**

During their deliberations on the <u>FY 2015 Adopted Budget Plan</u>, the Board of Supervisors eliminated FY 2015 funding of \$535,000 for environmental initiatives. This reduction was used to help offset other FY 2015 requirements. The Board of Supervisors will consider funding these initiatives as part of the *FY 2014 Carryover Review*. In addition, an amount of \$58,140 has been provided in Fund 10030, Contributory Fund, to continue partnering with two non-profit agencies to support tree planting efforts throughout the County.

#### **FY 2015 PAYDOWN PROJECTS**

	Project	FY 2015 Adopted
ADA Compliance		
GF-000001	ADA Compliance - FMD	\$2,000,000
PR-000083	ADA Compliance – Park Authority	1,950,000
Subtotal		\$3,950,000
Athletic Field Main	tenance and Sports Projects	
2G51-001-000	Parks Maintenance at FCPS Athletic Fields	\$860,338
2G51-002-000	Athletic Field Maintenance (Park Fields)	2,700,000
2G51-003-000	Athletic Services Fee-Diamond Field Maintenance	750,000
2G79-220-000	APRT-Amenity Maintenance	50,000
2G79-221-000	Athletic Fields-Sports Scholarships	75,000
PR-000082	Athletic Field Lighting Requirements	250,000
PR-000097	Athletic Services Fee-Turf Field Replacement	950,000
Subtotal		\$5,635,338
Park Maintenance	Projects	
2G51-005-000	Park Authority - General Maintenance	\$425,000
2G51-006-000	Park Authority - Grounds Maintenance	787,076
2G51-007-000	Park Authority - Facility Maintenance	470,000
Subtotal		<b>\$1,682,076</b>
On-Going Developr	nent Efforts	
2G08-001-000	Laurel Hill Development-FMD	\$765,000
2G25-018-000	<b>Emergency Directive Programs</b>	100,000
2G25-019-000	Survey Control Network Monumentation	50,000
2G25-020-000	Developer Defaults	200,000
2G25-021-000	Emergency Road Repair	150,000
2G25-022-000	Road Viewers Program	100,000
2G25-057-000	<b>Emergency Maintenance of Existing Trails</b>	300,000
2G51-008-000	Laurel Hill Development-Parks	297,120
Subtotal		\$1,962,120
Obligations and Pa	yments	
2G06-001-000	Salona Property	\$941,716
2G25-012-000	School-Age Child Care (SACC)	750,000
2G25-013-000	Northern Virginia Community College	2,502,731
Subtotal		\$4,194,447
Revitalization Initia	atives	
2G25-014-000	Maintenance-CRP	\$600,000
2G25-088-000	Tysons Silver Line Maintenance	460,000
Subtotal	<b>,</b>	\$1,060,000

#### **FY 2015 PAYDOWN PROJECTS**

	FY 2015 Adopted	
Capital Renewal		
GF-000008	Emergency Building Repairs	\$150,000
GF-000010	Roof Repairs and Waterproofing	1,045,000
GF-000011	HVAC Systems	1,255,000
GF-000017	Electrical Systems	250,000
Subtotal		\$2,700,000
TOTAL PAYDOW	N PROGRAM	\$21,183,981

#### **Capital General Obligation Bond Program**

The Board of Supervisors annually reviews cash requirements for capital projects financed by General Obligation bonds to determine the ongoing schedule for construction of currently funded projects as well as those capital projects in the early planning stages. The bond capital program is reviewed annually by the Board of Supervisors in association with the Capital Improvement Program (CIP) and revisions are made to cashflow estimates and appropriation levels as needed. The CIP is designed to balance the need for public facilities as expressed by the countywide land use plan with the fiscal capability of the County to meet those needs. The CIP serves as a general planning guide for the construction of general purpose, school, and public facilities in the County. The County's ability to support the CIP is entirely dependent upon and linked to the operating budget. The size of the bond program in particular is linked to the approved General Fund disbursement level.

The Virginia Constitution requires that long-term debt pledged by the full faith and credit of the County can only be approved by voter referendum. There is no statutory limit on the amount of debt the voters can approve. It is the County's own policy to manage debt within the guidelines identified in the *Ten Principles of Sound Financial Management*. The *Ten Principles* specifically indicate that debt service expenditures as a percentage of General Fund disbursements should remain under 10 percent and that the percentage of debt to estimated market value of assessed property should remain under 3 percent. The County continues to maintain these debt ratios with debt service requirements as a percentage of General Fund disbursements at 8.72 percent, and net debt as a percentage of market value at 1.17 percent as of June 30, 2013.

Continual monitoring and adjustments to the County's CIP have been necessary, as economic conditions have changed. The FY 2015 - 2019 Capital Improvement Program (With Future Years to 2024) was released concurrently with the FY 2015 budget. It should be noted that the operating budget is directly affected by the approval of the capital budget and its capital project components. The operating budget must support the debt service costs of all bond issues related to the capital budget, as well as the operating and maintenance costs for each facility and improvement.

In FY 2015, an amount of \$184,800,000 is included in General Obligation Bond funding. Specific funding levels in FY 2015 include:

 Funding in the amount of \$155,000,000 is included for various school construction projects financed by General Obligation Bonds. For details, see the <u>Fairfax County Public School's FY 2015 Approved Budget</u>.

- Funding in the amount of \$26,800,000 is included to support the 106-mile Metrorail system as well as to maintain and/or acquire facilities, equipment, railcars and buses.
- ◆ Funding of \$3,000,000 is included for the County's annual contribution to the Northern Virginia Regional Park Authority (NVRPA) Capital program. The NVRPA Park system includes 28 parks and over 11,000 acres of land, over 100 miles of trails, numerous historic sites, five waterparks, two family campgrounds, three golf courses, a nature center, botanical gardens, rental cabins and cottages, five marinas, and over 40 miles of protected shoreline along major rivers and reservoirs. In Fairfax County, NVRPA owns over 8,000 acres − most of which protect environmentally sensitive watersheds along the Potomac, Bull Run and Occoquan Rivers. The NVRPA's capital improvement and land acquisition costs are shared by its six member jurisdictions: the counties of Fairfax, Loudoun and Arlington, and the cities of Fairfax, Alexandria and Falls Church. The primary focus of NVRPA's capital program is to continue the restoration, renovation and modernization of existing park facilities, many of which were developed or constructed more than 20 years ago. Other elements of the capital program include land acquisition, the development of interpretive and educational displays and the addition of park features to meet the needs of the public. On November 6, 2012, the voters approved \$12.0 million to sustain the County's capital contribution to the NVRPA for four years. FY 2015 represents the third year of the four-year program.

#### **Stormwater Management Program**

The Stormwater Management Program is essential to protect public safety, preserve property values and support environmental mandates, such as those aimed at protecting the Chesapeake Bay and the water quality of other local jurisdictional waterways. Projects include: repairs to stormwater infrastructure, measures to improve water quality, such as stream stabilization, rehabilitation and safety upgrades of state regulated dams, repair and replacement of underground pipe systems, surface channels, structural flood proofing and Best Management Practices (BMP, site retrofits and improvements. This funding also supports implementation of watershed master plans, increased public outreach efforts, and stormwater monitoring activities as well as operational maintenance programs related to the existing storm drainage infrastructure as it pertains to stormwater conveyance and stormwater quality improvements.

As part of the FY 2010 Adopted Budget Plan, a special service district was created to support the Stormwater Management Program and provide a dedicated funding source for both operating and capital project requirements, as authorized by Va. Code Ann. Sections 15.2-2400. In FY 2015, the stormwater service rate will increase from \$0.020 to \$0.0225 per \$100 of assessed real estate value. The FY 2015 levy of \$0.0225 will generate \$49.185 million, supporting \$18.224 million for staff and operational costs; \$29.961 million for capital project implementation including, infrastructure reinvestment, regulatory requirements, dam safety, and contributory funding requirements; and \$1.0 million transferred to the General Fund to partially offset central support services such as Human Resources, Purchasing, Budget and other administrative services supported by the General Fund which benefit this fund.

In FY 2015, an amount of \$29,961,954 is included for Stormwater Services capital projects. Specific funding levels in FY 2015 include:

♦ Funding in the amount \$5,500,000 is included for the Stormwater Regulatory Program. The County is required by Federal Law to operate under the conditions of a state issued Municipal Separate Storm Sewer System (MS4) Permit. The MS4 Permit allows the County to discharge stormwater from its stormwater systems into state and federal waters. The County currently owns and/or operates approximately 7,000 piped outfalls within the stormwater system that are governed by the permit.

The current permit was issued in 2002 and expired in 2007, and the County has been operating under a state issued administrative extension, while the state and the EPA agree to new permit requirements. A draft permit has been prepared for the County which indicates that significant enhancements to all facets of the program will be required. In addition to the requirements outlined in the draft permit conditions, a recent EPA inspection of the County's program identified the need to formalize an industrial and high risk site inspection program for targeted facilities. anticipated to require a robust inspection and enforcement program to identify and control pollutants in stormwater discharges from industrial and commercial facilities that the County determines are discharging pollutants in the stormwater. The permit further requires the County to better document the stormwater management facility inventory, enhance public out-reach and education efforts, increase water quality monitoring efforts, provide stormwater management and stormwater control training to all County employees, and thoroughly document all of these enhanced efforts. Arlington County's MS4 permit was finalized in June 2013 and many of the requirements are very similar to the County's draft permit with the addition of several quantifiable program implementation targets. For example, Arlington County will be required to implement at least seven retrofit projects and three outfall restoration projects during the permit term. Staff is currently evaluating County programs to identify potential implementation targets and developing the procedures to implement these additional permit requirements. The Board of Supervisors is currently considering the specific requirements of the new ordinance within the context of the public comment process. While the fiscal impact is dependent on the specific requirements adopted within the ordinance, it is expected that there will be a financial impact based on both increased public water quality facility inventory and the assumption of greater maintenance responsibilities associated with maintenance of private stormwater facilities.

- ◆ Funding in the amount of \$4,500,000 is included for Dam Safety and Facility Rehabilitation. The County currently has over 5,000 Stormwater management facilities in service, and by permit is responsible for inspecting and maintaining both County owned and privately owned facilities. This inventory increased by more than 900 facilities between FY 2011 and FY 2013 and is projected to continually increase as new developments and redevelopment sites are required to install stormwater management controls. In addition, the County is required to provide a facility retrofit program to improve stormwater management controls on all existing stormwater management facilities that were developed and constructed prior to current standards being in place. This program maintains the control structures, including the dams that control and treat the water flowing to County owned facilities. This program also includes the removal of sediment that occurs in both wet and dry stormwater management facilities to ensure that adequate capacity is maintained to treat the stormwater. This program results in approximately 25 retrofit projects annually that require redesign and construction management activities, as well as contract management and maintenance responsibilities.
- ◆ Funding in the amount of \$5,000,000 is included for Conveyance System Rehabilitation. The County owns and operates approximately 1,600 miles of underground stormwater pipe and paved channels with estimated replacement value of over one billion dollars. The County began performing internal inspections of the pipes in FY 2006. Of the initial pipes inspected, over 5 percent were in complete failure with an additional 15 percent of them required immediate repair. Increased MS4 permit regulations apply to these 1,600 miles of existing conveyance systems and 43,000 stormwater structures. Acceptable industry standards indicate that one dollar re-invested in infrastructure saves seven dollars in the asset's life and \$70 dollars if asset failure occurs. The goal of this program is to inspect pipes on a 10-year cycle and rehabilitate pipes and paved channels before total failure occurs.

- Funding in the amount of \$13,093,084 is included for Stream and Water Quality Improvements. This program funds water quality projects necessary to mitigate the impacts to local streams and the Chesapeake Bay resulting from urban stormwater runoff. This includes water quality projects such as, the construction of stormwater management ponds, implementing low impact development techniques on stormwater facilities, stream restorations and approximately 1,700 water quality projects identified in the completed countywide Watershed Plans. In addition to the new permit requirements, the EPA, who is the federal regulator that oversees the Federal Clean-Water Act, completed an audit of the County's current Stormwater program in June 2011. The full impact of the audit findings has not been finalized. In addition, the Chesapeake Bay Total Maximum Daily Load (TMDL) requirements are the regulatory process by which pollutants entering impaired water bodies are reduced. The Chesapeake Bay TMDL was established by the EPA and requires that MS4 communities, as well as other dischargers, significantly reduce the nitrogen, phosphorous and sediment loads entering waters draining to the Bay by 2025. Compliance with the Bay TMDL will require the County to undertake construction of new stormwater facilities, retrofit existing facilities and properties, and increase maintenance. Preliminary estimates indicate that the projects needed to bring the County's stormwater system into compliance with the Bay TMDL could cost between \$70 to \$90 million, per year. The Bay TMDL facility retrofit requirement is additive to the current design and construction efforts associated with 1,700 Watershed Plan projects and ongoing stream and flood mitigation projects.
- Funding in the amount of \$900,000 is included for the Emergency and Flood Control Program. This program supports flood control projects for unanticipated flooding events that impact storm systems and flood residential properties. The program will provide annual funding for scoping, design, and minor construction activities related to flood mitigation projects.
- ◆ Funding in the amount of \$371,247 is included for the Stormwater Allocations to Towns project. On April 18, 2012, the State Legislature passed SB 227 which entitles the Towns of Herndon and Vienna to all revenues collected within their boundaries by Fairfax County's stormwater service district. As an alternative, an agreement was developed for a coordinated program whereby the Towns will remain part of the County's service district and the County will return 25 percent of the revenue collected from properties within each town for services that the County and towns provide independently such as maintenance and operation of stormwater pipes, manholes, and catch basins. The remaining 75 percent will remain with the County and the County will take on the responsibility for the Towns' Chesapeake Bay TMDL requirements as well as other TMDL and MS4 requirements. This provides for an approach that is based on watersheds rather than on jurisdictional lines.
- ◆ Lastly, FY 2014 funding of \$597,623 is included for County contributions. Contributory funds in the amount of \$485,064 are provided to the Northern Virginia Soil and Water Conservation District (NVSWCD). The NVSWCD is an independent subdivision of the Commonwealth of Virginia that provides leadership in the conservation and protection of Fairfax County's soil and water resources. It is governed by a five-member Board of Directors, three of whom are elected every four years by the voters of Fairfax County and two who are appointed by the Virginia Soil and Water Conservation Board. Accordingly, the work of NVSWCD supports many of the environmental efforts set forth in the Board of Supervisors' Environmental Excellence 20-year Vision Plan. The goal of the NVSWCD is to continue to improve the quality of the environment and general welfare of the citizens of Fairfax County by providing them with a means of dealing with soil, water conservation and related natural resource problems. It provides County agencies with comprehensive environmental evaluations for proposed land use changes with particular attention to the properties of soils, erosion potential, drainage and the impact on the surrounding environment. NVSWCD has consistently been able to

create partnerships and leverage state, federal and private resources to benefit natural resources protection in Fairfax County. In addition, an amount of \$112,559 is provided for the Occoquan Watershed Monitoring Program (OWMP) to ensure that water quality is monitored and protected in the Occoquan Watershed. Given the many diverse uses of the land and water resources in the Occoquan Watershed (agriculture, urban residential development, commercial, and industrial activity, water supply, and wastewater disposal), the OWMP provides a critical role as the unbiased interpreter of basin water quality information.

#### The Penny for Affordable Housing Fund

Fund 30300, The Penny for Affordable Housing Fund, formerly known as the Housing Flexibility Fund, was established in FY 2006 and is designed to serve as a readily available local funding source with the flexibility to address emerging local affordable housing needs. For fiscal years 2006 through 2009, the Board of Supervisors dedicated revenue commensurate with the value of one cent from the Real Estate tax rate to the Preservation of Affordable Housing, a major County priority. In FY 2010, the Board of Supervisors reduced annual funding to the The Penny for Affordable Housing Fund by 50 percent in order to balance the FY 2010 budget. From FY 2006 through FY 2014, the fund has provided a total of \$154.4 million for affordable housing in Fairfax County; a total of \$16.5 million is provided in FY 2015.

Over the past years, a total of 2,638 affordable units have been preserved for both homeownership and rental purposes in a variety of large and small projects. Of that number, 252 units are preserved as affordable housing for periods of five years or less, and 2,386 units are preserved for 20 years or longer. A variety of funding sources were used to preserve these units; however, Fund 30300 funds were critical for the preservation efforts associated with five large multifamily complexes that were purchased by private nonprofits and which represent a significant portion of the units preserved: 130 units at Mount Vernon House in Alexandria (Mount Vernon District), 216 units in Madison Ridge in Centreville (Sully District), 148 units in Hollybrooke II and III in the Seven Corners area of Falls Church (Mason District), 90 units in Sunset Park Apartments in Falls Church (Mason District), 319 units in Janna Lee Villages in the Hybla Valley area (Lee District) and 105 units in Coralain Gardens located on Arlington Boulevard (Route 50) in Falls Church (Mason District). Fund 30300 was also instrumental in preserving two large complexes: 180 units at the Crescent apartment complex in Reston (Hunter Mill District) and 672 units at the Wedgewood Apartments complex in Annandale (Braddock District). These projects were purchased by the County and are being managed by the Fairfax County Redevelopment and Housing Authority as part of the low- and moderate-income rental program. Without the availability of Fund 30300, both of these apartment complexes may have been lost as affordable housing.

In FY 2015, Fund 30300 funding of \$16,478,400 is comprised of \$10,930,000 in Real Estate Tax Revenue, \$5,218,400 in operating revenue from the Wedgewood and Crescent Apartments, and \$330,000 in Affordable Housing Partnership Program loan repayments. FY 2015 funding is allocated as follows: \$5,751,750 for Wedgewood for the annual debt service, \$1,953,918 to fund the Bridging Affordability Program portion of the Housing Blueprint, \$3,507,732 for Crescent Apartments for the annual debt service, \$5,000,000 for the Housing Blueprint Project, and \$265,000 for Affordable/Workforce Housing.

It should be noted that for Crescent Apartments, the County is finalizing its review of Requests for Proposals (RFP) seeking redevelopment of the Crescent property. However, this process was not completed by March 1, 2013, when the payment for the outstanding principal of \$26.73 million for the five-year Bond Anticipation Note (BAN) became due. On February 5, 2013, the County rolled the BAN (Series 2013) for an additional two year period. The two year term is designed to provide staff adequate time to complete the selection process and the follow on negotiations that would lead to Board approval

of the redevelopment plan. In FY 2015, the Series 2013 BAN will be paid off with a permanent financing or additional short term financing plan contingent upon the status of the negotiations of the redevelopment plan.

### Wastewater Management System

The Fairfax County Wastewater Management Program is operated, maintained, and managed within the Department of Public Works Environmental Services (DPWES), and includes nearly 3,412 miles of sewer lines, 59 pumping stations, and 54 flow metering stations, covering approximately 234 square miles of the County's 407-square-mile land and water area. Treatment of wastewater generated is provided primarily through regional wastewater collection and treatment plants. One of the five regional plants is the County owned and



Photo of the Noman M. Cole Jr. Pollution Control Plant

operated Noman M. Cole, Jr. Pollution Control Plant (NCPCP), which is currently permitted to treat 67 million gallons per day (MGD) of flow. By agreement, other regional facilities include the Alexandria Renew Enterprises (AREnew) Treatment Plant, the Upper Occoquan Service Authority Plant, the District of Columbia Blue Plains Plant, Loudoun Water and the Arlington County Plant. Fairfax County utilizes all of these facilities to accommodate a total treatment capacity of 157 MGD.

The Chesapeake Bay water quality program requires reductions in the amount of nutrient pollutants. In December 2004, the state notified the County that the renewal of County's National Pollutant Discharge Elimination System (NPDES) permit would include a requirement that nutrient removal be performed using "State of the Art" technology and meet a waste load allocation (cap) for the nutrients nitrogen and phosphorous. A phased approach has been under way to renovate and upgrade current plant facilities to accommodate these more stringent nutrient discharge requirements. FY 2014 was the first full year of operation of the new Moving Bed Biological Reactors (MBBR) facility for nutrient removal. The Moving Bed Biological Reactors (MBBR) supports the wastewater treatment process that removes nutrients from the wastewater and is the final treatment process that ensures compliance with the plant nutrient discharge limits. Total funding of \$83,693,176 is included in FY 2015. Specific funding levels in FY 2015 include:

◆ Funding in the amount of \$17,455,299 is included for facility improvements to the DC Water's Blue Plains Treatment Plant to comply with nutrient discharge limits. Projects supporting the Enhanced Nitrogen Removal Program include, providing an additional 40 million gallons of new anoxic reactor capacity for nitrogen removal, a new post aeration facility, pump station, and other new facilities to store and feed methanol and alternative sources of carbon. Construction continues on this project and is scheduled to be completed in 2016. In addition, funding will also provide for the Clean Rivers Project to prevent combined storm and sanitary overflows during major storm events by storing the overflow in tunnels until the plant has capacity to fully treat the water. This project is currently under construction and is scheduled to be completed by summer 2016. The County is responsible for 31 of the 370 mgd or 8.38 percent of capacity at the Blue Plains Treatment Plant.

- ♦ Funding in the amount of \$37,198,399 will fund the County's share of the upgrades to the Alexandria Renew Enterprises Treatment Plant (ARenew). Fairfax County is one of many jurisdictions which participate in the Joint Capital Improvement Program. Funding supports the design and construction of a State of the Art Nitrogen Upgrade Program for nitrogen removal. The State of the Art Nitrogen Upgrade Program will be completed in 6 phases to allow the spread of design and construction costs over an eight-year period. The long range plan was completed in 2008, and 2 of the 6 phases were complete in 2011; the remaining phases will be completed by 2016. FY 2015 funding is included for engineering design, construction management, landscape architecture and engineering services during construction to comply with the nutrient discharge limits. The County is responsible for 32.4 of the 54 mgd or 60 percent of capacity at the Alexandria Renew Enterprises' Treatment Plant.
- ◆ Funding in the amount of \$3,000,000 is provided for the annual appropriation requirement for the County's Extension and Improvement (E&I) Program as approved by the Board of Supervisors on April 12, 2011. This policy adjusts the Connection Charges such that the future cost of the E&I Program is shared equally between the County's Sewer Fund and the property owners seeking public sewer service.
- ◆ Funding in the amount of \$12,428,135 is provided for the systematic rehabilitation of the County's 3,412 miles of sanitary sewer lines. Rehabilitation includes techniques/products such as slip-lining, institutorm, and fold and form performed by outside contractors. Funding provides for the recurring repair, replacement and renovation of 20 miles of sewer lines using predominantly "no dig" technologies.
- ◆ Funding in the amount of \$3,600,000 is also included to complete the rehabilitation of Dead Run Force Main and Difficult Run Force Main. In addition, there are nine other force mains scheduled to begin rehabilitation in FY 2015, including Barcroft I, Barcroft II, Langley School, Mt. Vernon Terrance, Wellington I, Ravenwood, Springfield, Wayne Wood I, and Wayne Wood II.
- ♦ Funding in the amount of \$5,121,554 is included for the replacement of equipment and facilities at the Noman M. Cole, Jr. Pollution Control Plant to maintain efficient operations and meet permit requirements. The projects are generally completed by out-house contractors and focus on more complex facility and equipment rehabilitation.
- Funding in the amount of \$4,582,789 is included for the regularly scheduled repair, renovation, and replacement of pumping station equipment and facilities throughout the County.
- ◆ Funding in the amount of \$307,000 is included for plant upgrades at the Arlington Wastewater Treatment Plan. This funding will support annual repair and rehabilitation work for various facilities as scheduled in Arlington County's Capital Improvement Program. The County is responsible for 3.0 of the 40 mgd or 7.5 percent of capacity at the Arlington Wastewater Treatment Plant.

#### **Other Financing**

Funding in the amount of \$13,667,639 includes \$1,868,000 that is associated with projects discussed above which have multiple funding sources. The remaining \$11,799,639 supports various other projects financed by other sources of revenue. Specific funding levels in FY 2015 include:

#### **Solid Waste:**

- ♦ Funding in the amount of \$1,000,000 in Capital Projects has been included in FY 2015 to continue to upgrade the leachate system at the I-66 Transfer Station. Funding will correct areas which have settled due to waste decomposition, the addition of new landfill gas wells and piping for controlling the landfill migration and groundwater corrective action. The renovation work includes the installation of a low-permeability cap on the existing slopes and improving the stormwater management system.
- ◆ Funding of \$1,000,000 for Capital Projects is included for the continuation of the Methane Gas Recovery Project. This is an on-going project for the installation of the methane gas extraction system at the I-95 Landfill, including collection wells, pipes and gas transportation infrastructure improvements.

#### **Housing:**

- ♦ Funding of \$89,972 is included for the Undesignated Housing Trust Fund project for reallocation to specific projects when identified and approved by both the Fairfax County Redevelopment and Housing Authority (FCRHA) and Board of Supervisors during FY 2015.
- Funding in the amount of \$550,000 is included for the Land/Unit Acquisition project for reallocation to specific projects when identified and approved by both the Fairfax County Redevelopment and Housing Authority (FCRHA) and Board of Supervisors during FY 2015.

#### Other:

- ♦ Funding in the amount of \$500,000 is included to support the Developer Streetlight Program. The County coordinates with Virginia Power for the installation of the streetlights throughout the County. Developers then make direct payments to the County. Upon completion of the installation, the streetlights are incorporated into the Fairfax County Streetlight Program inventory. This program is offset entirely by payments from developers.
- Funding in the amount of \$130,000 is included for capital improvements at the Reston Community Center (RCC) which include the RCC Theatre Enhancement project and the replacement of the Lake Anne Customer Service Desk with one that is ADA compliant.
- ◆ Funding in the amount of \$804,739 is included for capital improvements at the McLean Community Center (MCC) which include \$684,739 for the Project Management fee and preliminary planning fees of the MCC renovation, \$85,000 for the replacement of the Old Firehouse Teen Center roof, and \$35,000 for the wood flooring in the rehearsal hall.
- ◆ Funding in the amount of \$7,724,928 is included for various school construction projects financed from a state construction grant, Parent Teachers Association/Parent Teacher Organization receipts, and transfers from Fund S31000, Public School Construction Fund. For more details, see the <a href="Fairfax County Public School's FY 2015 Approved Budget">Fairfax County Public School's FY 2015 Approved Budget</a>.

#### **Capital Construction and Operating Expenditure Interaction**

To maintain a balanced budget, annual revenues are projected and operating and capital construction expenditures are identified to determine the County's overall requirements and funding availability. Funding levels for capital construction projects are based on the merits of a particular project together with the available funding from all financing sources, with primary reliance on General Obligation bonds. The Board of Supervisors annually reviews cash requirements for capital project financing.

The County's capital program has a direct impact on the operating budget, particularly in association with the establishment and opening of new facilities. The Board of Supervisors continues to be cognizant of the effect of the completion of capital projects on the County's operating budget. The cost of operating new or expanded facilities or infrastructure is included in the fiscal year the facility becomes operational. However, in some cases, like the construction of the expanded and renovated Courthouse, the operating impact may be absorbed gradually over several years. For example, costs associated with loose and systems furniture, moving expenses, providing for additional security and staffing, renovating existing courtrooms, implementing new courtroom technology, and setting up an Operations and Maintenance satellite shop with staff dedicated to the courthouse facility are all costs that can be phased in over time, thus spreading the operating impact over a number of years, rather than concentrating costs in the fiscal year the facility opens.

Capital projects can affect future operating budgets either positively or negatively due to an increase or decrease in maintenance costs, or by providing capacity for new programs or services. Such impacts vary widely from project to project and, as such, are evaluated individually. Operating costs resulting from the completion of a capital project differ greatly depending on the type of capital project and construction delays. A new facility, for example, will often require additional staff, an increase in utility costs, and increases in custodial, security and maintenance contracts. Conversely, a capital project that renovates an existing facility may reduce operating expenditures due to a decrease in necessary maintenance costs. For example, funding HVAC and electrical system repair or replacement projects has the potential to reduce operating expenditures by reducing costly maintenance and staff time spent addressing critical system repairs. The same is true for projects such as fire alarms, emergency generators, and carpet replacement, as well as roof repairs. Investing in aging and deteriorating building systems and components can alleviate the need for future expenditures, often resulting in significant cost avoidance. Additionally, if a system failure should occur, there is the potential that a County facility must shut down, suspending services to citizens and disrupting County business. The County's emphasis on capital renewal and preventative maintenance works to ensure these kinds of interruptions are avoided.

The opening of new County facilities results in the widest range of operating costs. For example, equipment and furniture, a book buy, additional staff, and an increase in utility costs may all be necessary to prepare for the opening of a new library or extensive library expansion/renovation. These costs are estimated as the project is developed and included in the appropriate agency budget in the year the facility becomes operational. In the FY 2015 timeframe, a number of new facilities will be completed which will require additional operating funds.

#### New, Renovated, or Expanded County Facilities in FY 2015

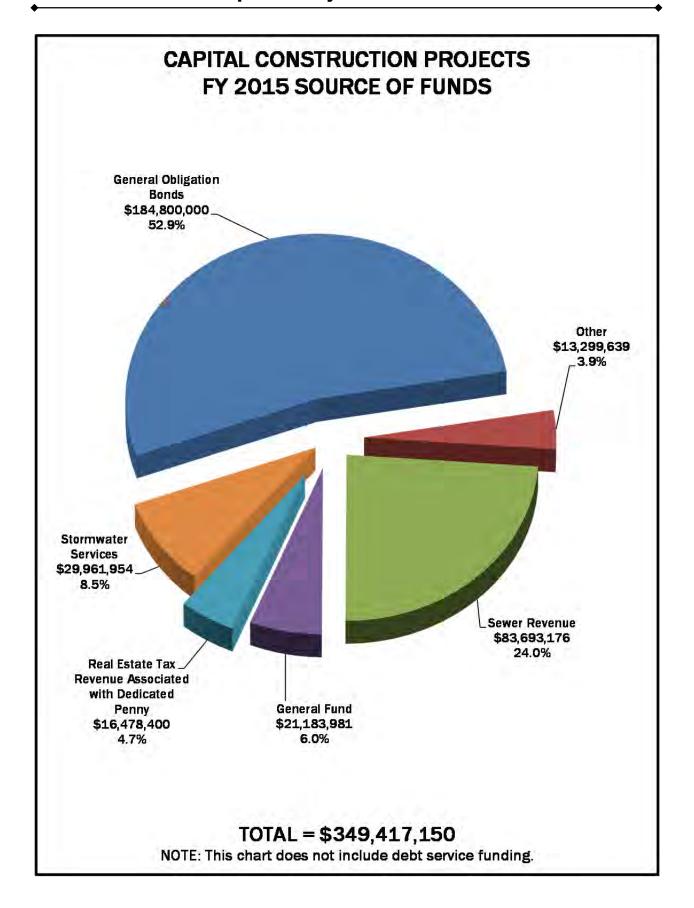
Facility	Fiscal Year Completion	Additional Positions	Estimated Net Operating Costs	
FY 2015 New, Renovated, or Expanded Facilities				
Facilities Management Department (FMD) Operational Costs for New Facilities	FY 2015	0/0.0 FTE	\$493,659	
Hanley Townhomes	FY 2015	0/0.0 FTE	235,220	
FMD Support for Merrifield Human Services Center	FY 2015	4/4.0 FTE	1,179,127	
Mondloch Place	FY 2015	0/0.0 FTE	275,000	
Providence Community Center	FY 2015	7/7.0 FTE	683,937	
Total FY 2015 Costs		11/11.0 FTE	\$2,866,943	

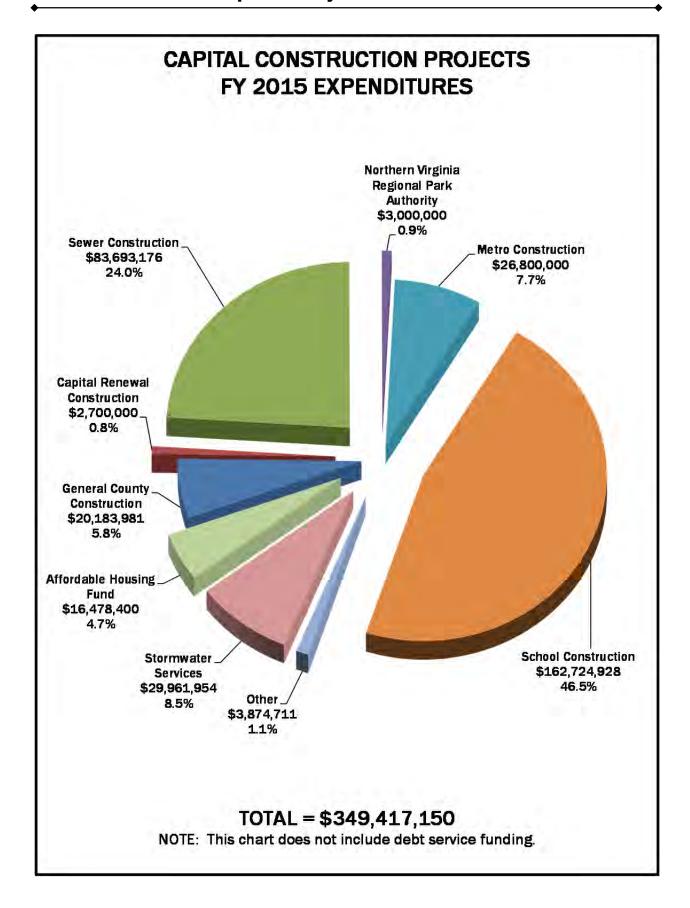
The following facilities are scheduled to open in FY 2015 or later and may require additional staffing and operating costs beginning in FY 2016. Requests for funding will be reviewed as part of the development of the annual budget in the year the facility becomes operational.

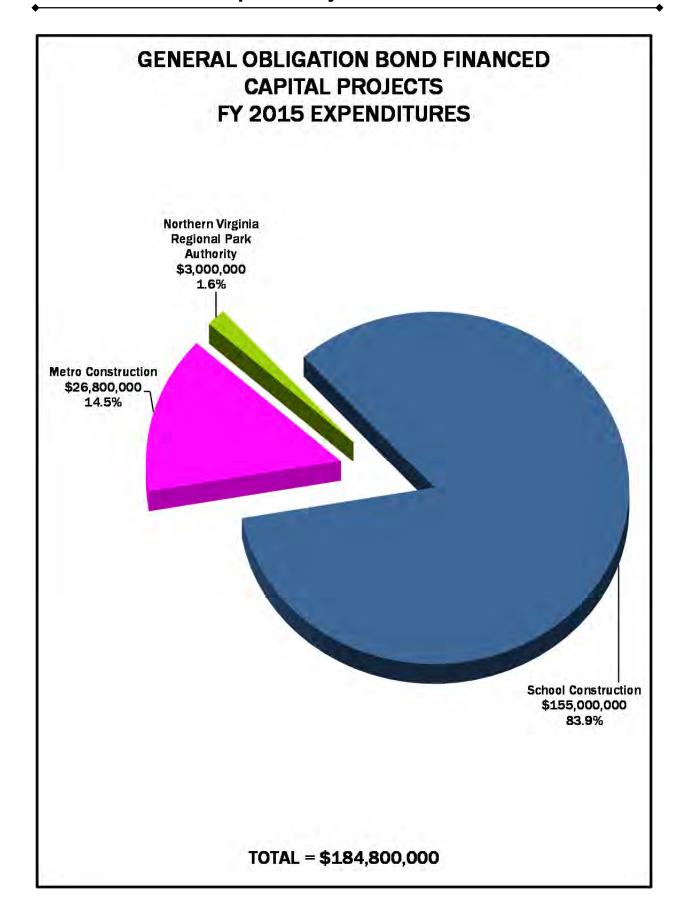
Facility	Fiscal Year Completion
Fire and Rescue Training Academy Ren./Expansion	FY 2015
McLean Police Station Renovation/Expansion	FY 2015
Reston Police Station Renovation/Expansion	FY 2015
Woodrow Wilson Community Library Ren./Expansion	FY 2015
Herndon Fire Station	FY 2016
Lincolnia Senior Center	FY 2016
Pohick Regional Library	FY 2016
Stringfellow Road Park and Ride Expansion	FY 2016
Huntington Bus Operations Facility	FY 2017
Public Safety Headquarters	FY 2017
Courtroom Renovations	FY 2018
Jefferson Fire Station	FY 2018
John Marshall Community Library	FY 2018
Reston Regional Library	FY 2018
Tysons Pimmit Regional Library	FY 2018
East County Human Services Center	TBD
Herndon Metrorail Parking Garage	TBD
Innovation Center Station	TBD
West Ox Bus Operations Center Phase II	TBD

#### **Summary of FY 2015 Capital Construction Program**

Major segments of the County's FY 2015 Capital Construction Program are presented in several pie charts that follow to visually demonstrate the funding sources for capital expenditures. Capital construction expenditures by fund are shown in the Summary Schedule of FY 2015 Funded Capital Projects. In addition, a list of all projects funded in FY 2015 and their funding sources has been included in this section. For additional information, see the Capital Project Funds section of the Capital Construction and Other Operating Funds in Volume 2. Detailed information concerning capital projects in Fund S31000, Public School Construction, can be found in the Fairfax County Public School's FY 2015 Approved Budget.







#### SUMMARY SCHEDULE OF FY 2015 FUNDED CAPITAL PROJECTS

**EXPENDITURES** 

FY 2015 FINANCING

Fund/Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Adopted Budget Plan	General Obligation Bonds <sup>1</sup>	General Fund	Federal/ State Aid	Other <sup>2</sup>
SPECIAL REVENUE FUNDS <sup>3</sup>								
40050 Reston Community Center	\$26,237	\$50,000	\$634,745	\$130,000	\$0	\$0	\$0	\$130,000
40060 McLean Community Center	285,183	250,000	1,268,762	804,739	0	0	0	804,739
40100 Stormwater Services <sup>4</sup>	19,022,233	23,618,267	84,660,207	29,961,954	0	0	0	29,961,954
40140 Refuse Collection and Recycling	0	125,000	1,107,512	0	0	0	0	0
40150 Refuse Disposal	113,359	0	2,240,964	1,000,000	0	0	0	1,000,000
40170 I-95 Refuse Disposal	5,106,417	3,000,000	8,272,304	1,000,000	0	0	0	1,000,000
40300 Housing Trust Fund	912,259	493,420	6,305,955	639,972	0	0	0	639,972
Subtotal	\$25,465,688	\$27,536,687	\$104,490,449	\$33,536,665	\$0	\$0	\$0	\$33,536,665
DEBT SERVICE FUNDS								
20000 Consolidated County and Schools Debt Service Fund	\$289,654,227	\$296,065,698	\$302,976,161	\$316,009,005	\$0	\$310,883,333	\$0	\$5,125,672
Subtotal	\$289,654,227	\$296,065,698	\$302,976,161	\$316,009,005	\$0	\$310,883,333	\$0	\$5,125,672
CAPITAL PROJECTS FUNDS								
30000 Metro Operations and Construction <sup>5</sup>	\$22,574,000	\$26,541,000	\$28,100,000	\$26,800,000	\$26,800,000	\$0	\$0	\$0
30010 County Construction and Contributions	44,935,072	18,118,202	106,421,903	23,183,981	3,000,000	18,183,981	0	2,000,000
30020 Capital Renewal Construction	18,387,093	0	36,765,631	2,700,000	0	2,700,000	0	0
30030 Library Construction	620,798	0	39,110,840	0	0	0	0	0
30040 Contributed Roadway Improvement Fund	3,054,311	0	36,440,718	0	0	0	0	0
30060 Pedestrian Walkway Improvements	526,880	100,000	4,355,802	300,000	0	300,000	0	0
30070 Public Safety Construction	24,293,138	0	128,873,089	0	0	0	0	0
30080 Commercial Revitalization Program	3,334,065	0	2,620,849	0	0	0	0	0
30090 Pro Rata Share Drainage Construction	2,995,524	0	6,853,333	0	0	0	0	0
30310 Housing Assistance Program	49,143	0	6,831,016	0	0	0	0	0
30400 Park Authority Bond Construction	10,108,105	0	96,498,999	0	0	0	0	0
S31000 Public School Construction	153,265,618	167,844,992	279,085,415	162,724,928	155,000,000	0	0	7,724,928
Subtotal	\$284,143,747	\$212,604,194	\$771,957,595	\$215,708,909	\$184,800,000	\$21,183,981	\$0	\$9,724,928
Real Estate Tax Revenue								
30300 The Penny for Affordable Housing Fund	\$14,892,739	\$18,298,400	\$39,903,273	\$16,478,400	\$0	\$0	\$0	\$16,478,400
Subtotal	\$14,892,739	\$18,298,400	\$39,903,273	\$16,478,400	\$0	\$0	\$0	\$16,478,400
ENTERPRISE FUNDS								
69300 Sewer Construction Improvements	\$39,939,130	\$84,489,000	\$106,308,236	\$83,693,176	\$0	\$0	\$0	\$83,693,176
69310 Sewer Bond Construction	49,386,668	0	68,378,015	0	0	0	0	0
Subtotal	\$89,325,798	\$84,489,000	\$174,686,251	\$83,693,176	\$0	\$0	\$0	\$83,693,176
TOTAL	\$703,482,199	\$638,993,979	\$1,394,013,729	\$665,426,155	\$184,800,000	\$332,067,314	\$0	\$148,558,841

<sup>&</sup>lt;sup>1</sup> The sale of bonds is presented here for planning purposes. Actual bond sales are based on cash needs in accordance with Board policy.

<sup>&</sup>lt;sup>2</sup> Other financing includes developer contributions and payments, sewer system revenues, transfers from other funds, pro rata deposits, special revenue funds, short term borrowing, and fund balances.

<sup>&</sup>lt;sup>3</sup> Reflects the capital construction portion of total expenditures.

<sup>&</sup>lt;sup>4</sup> As part of the FY 2010 Adopted Budget Plan, a service district was created to support stormwater management operating and capital requirements, as authorized by Code of Virginia Ann. sections 15.2-2400.

<sup>&</sup>lt;sup>5</sup> Reflects capital construction portion of Metro expenses net of State Aid.

#### FY 2015 FUNDED CAPITAL PROJECTS

#### (For additional information see referenced Fund narratives)

			FY 2015	General	General	Athletic			Penny for	Short	
			Adopted	Fund	Obligation	Services	Sewer	Stormwater	Affordable	Term	Other
Fund	Project	Project Name	Total	(Paydown)	Bonds	Fee	Revenues	Revenues	Housing	Borrowing	Revenues
30000	N/A	Metro Operations and Construction	\$26,800,000		\$26,800,000						
		Contribution									
30010	2G06-001-000	Salona Property Payment	\$941,716	\$941,716							
30010	2G06-003-000	Northern Virginia Regional Park Authority	\$3,000,000		\$3,000,000						
30010	2G08-001-000	Laurel Hill - FMD	\$765,000	\$765,000							
30010	2G25-012-000	School Age Child Care (SACC)	\$750,000	\$750,000							
30010	2023-012-000	Contribution	\$730,000	\$130,000							
30010	2G25-013-000	No. Virginia Community College Contribution	\$2,502,731	\$2,502,731							
30010	2G25-014-000	Maintenance of Commercial Revitalization Areas	\$600,000	\$600,000							
30010	2G25-018-000	Emergency Directive Programs	\$100,000	\$100,000							
30010	2G25-019-000	Survey Control and Network Monumentation	\$50,000	\$50,000							
30010	2G25-020-000	Developer Defaults	\$600,000	\$200,000							\$400,000
30010	2G25-021-000	Emergency Road Repairs	\$150,000	\$150,000							*****
30010	2G25-022-000	Road Viewers Program	\$100,000	\$100,000							
30010	2G25-024-000	Developer Streetlight Program	\$500,000								\$500,000
30010	2G25-088-000	Maintenance Revitalization Tysons	\$460,000	\$460,000							
30010	2G51-001-000	Parks Maintenance of FCPS Athletic Fields	\$860,338	\$860,338							
30010	2G51-002-000	Athletic Field Maintenance	\$2,700,000	\$2,700,000							
30010	2G51-003-000	Athletic Services Fee - Diamond Field Maintenance	\$1,000,000	\$750,000		\$250,000					
30010	2G51-005-000	Parks-General Maintenance	\$425,000	\$425,000							
30010	2G51-006-000	Parks-Grounds Maintenance	\$787,076	\$787,076							
30010	2G51-007-000	Parks Facility/Equipment Maintenance	\$470,000	\$470,000							
30010	2G51-008-000	Laurel Hill - Parks	\$297,120	\$297,120							
30010	2G79-219-000	Athletic Service Fee- Custodial Support	\$275,000			\$275,000					
30010	2G79-220-000	APRT Amenity Maintenance	\$50,000	\$50,000							
30010	2G79-221-000	Athletic Services Fee - Sports Scholarships	\$150,000	\$75,000		\$75,000					
30010	GF-000001	ADA Compliance - FMD	\$2,000,000	\$2,000,000							
30010	PR-000080	Athletic Field Services - Turf Field Development	\$200,000			\$200,000					
30010	PR-000082	FCPS Athletic Field Lighting	\$250,000	\$250,000							
30010	PR-000083	ADA Compliance - Parks	\$1,950,000	\$1,950,000							
30010	PR-000097	Athletic services Fee - Turf Field Replacement	\$1,250,000	\$950,000		\$300,000					
30020	GF-000008	Emergency Building Repairs	\$150,000	\$150,000							
30020	GF-000010	Roof Repairs and Waterproofing	\$1,045,000	\$1,045,000							
30020	GF-000011	HVAC Systems	\$1,255,000	\$1,255,000							
30020	GF-000017	Electrical Systems	\$250,000	\$250,000							
30060	2G25-057-000	Emergency Maintenance of Existing Trails	\$300,000	\$300,000							

#### **FY 2015 FUNDED CAPITAL PROJECTS**

#### (For additional information see referenced Fund narratives)

	Post of	Post of Manage	FY 2015 Adopted Total	General Fund (Paydown)	General Obligation	Athletic Services	Sewer	Stormwater	Penny for Affordable	Short Term	Other Revenues
Fund	Project	Project Name		(Paydown)	Bonds	Fee	Revenues	Revenues	Housing	Borrowing	Kevellues
30300	2H38-072-000	Affordable/Workforce Housing	\$265,000						\$265,000		
30300	2H38-075-000	Crescent Apartments	\$3,507,732						\$3,507,732		
30300	2H38-081-000	Wedgewood	\$5,751,750						\$5,751,750		
30300	2H38-084-000	Bridging Affordability Program	\$1,953,918						\$1,953,918		
30300	2H38-180-000	Non-profit Blueprint Project	\$5,000,000						\$5,000,000		
40050	CC-000008	Reston Com. Center-Center Stage Theatre Enhancement	\$130,000								\$130,000
40060	CC-000006	McLean Community Center Improvements	\$804,739								\$804,739
40100	2G25-006-000	Stormwater Regulatory Program	\$5,500,000					\$5,500,000			
40100	2G25-007-000	NVSWD Contribution	\$485,064					\$485,064			
40100	2G25-008-000	Occoquan Monitoring Contribution	\$112,559					\$112,559			
40100	2G25-027-000	Stormwater Allocation to Towns	\$371,247					\$371,247			
40100	SD-000031	Stream and Water Quality Improvements	\$13,093,084					\$13,093,084			
40100	SD-000032	Emergency and Flood Response Program	\$900,000					\$900,000			
40100	SD-000033	Dam Safety and Facility Rehabilitation	\$4,500,000					\$4,500,000			
40100	SD-000034	Conveyance System Rehabilitation	\$5,000,000					\$5,000,000			
40150	SW-000006	I-66 Landfill Leachate Systems	\$1,000,000								\$1,000,000
40170	SW-000003	Methane Gas Recovery	\$1,000,000								\$1,000,000
40300	2H38-060-000	Undesignated Housing Trust Fund	\$89,972								\$89,972
40300	2H38-066-000	Land/Unit Acquisition	\$550,000								\$550,000
69300	WW-000001	Pumping Stations	\$4,582,789				\$4,582,789				
69300	WW-000006	Extension and Improvement Projects	\$3,000,000				\$3,000,000				
69300	WW-000007	Collection System Replacement and Rehabilitation	\$12,428,135				\$12,428,135				
69300	WW-000008	Force Main Rehabilitation	\$3,600,000				\$3,600,000				
69300	WW-000009	Noman Cole Treatment Plant Renewal	\$5,121,554				\$5,121,554				
69300	WW-000020	Arlington WWTP Rehabilitation	\$307,000				\$307,000				
69300	WW-000021	AREnew WWTP Upgrades and Rehabilitation	\$37,198,399				\$37,198,399				
69300	WW-000022	Blue Plains WWTP Upgrades and Rehabilitation	\$17,455,299				\$17,455,299				
S31000	N/A	Public School Construction	\$162,724,928		\$155,000,000						\$7,724,928
	Total		\$349,417,150	\$21,183,981	\$184,800,000	\$1,100,000	\$83,693,176	\$29,961,954	\$16,478,400	\$0	\$12,199,639





#### **HOUSEHOLD TAX ANALYSES**

The following analyses illustrate the impact of selected County taxes on the "typical" household from FY 2009 to FY 2015. This period provides five years of actual data, estimates for FY 2014 based on year-to-date experience, and projections for FY 2015. Historical dollar amounts are converted to FY 2015 dollar equivalents for comparison purposes using the Consumer Price Index for All Urban Consumers (CPI-U) for the Washington-Baltimore area. The Washington metropolitan area has experienced average annual inflation of 2.0 percent from FY 2009 to FY 2013. It should be noted that slight deflation occurred in FY 2009 due to the economic downturn. Moderate inflation returned in 2010 and the rate accelerated in FY 2011. Projections for inflation in FY 2014 and FY 2015 are based on a forecast of 2.0 percent in FY 2014 and 2.5 percent in FY 2015 using forecasts from the Congressional Budget Office and IHS Global Insight.

#### HOUSEHOLD TAXATION TRENDS: SELECTED CATEGORIES FY 2009 - FY 2015

The charts on the following pages show the trends in selected taxes (Real Estate Taxes, Personal Property Taxes, Sales Taxes and Consumer Utility Taxes) paid by the "typical" household in Fairfax County. The Real Estate Tax analysis includes the adopted FY 2015 Real Estate tax rate of \$1.09 per \$100 of assessed value. It is important to note that the following data are not intended to depict a comprehensive picture of a household's total tax burden in Fairfax County.

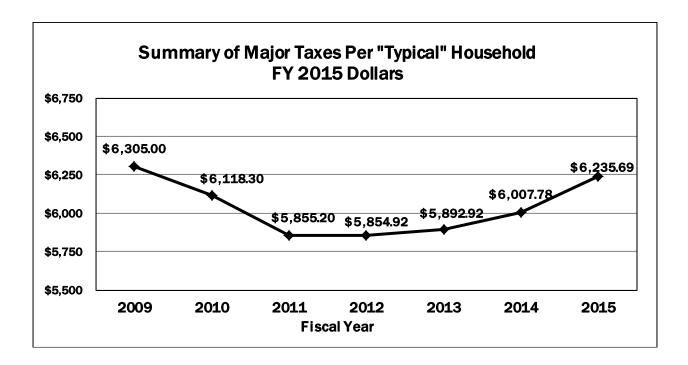
The "typical" household in Fairfax County is projected to pay \$6,235.69 in selected County General Fund taxes in FY 2015, \$227.91 more than in FY 2014 after adjusting for inflation. From FY 2009 to FY 2015, the inflation adjusted County taxes paid by the "typical" household have declined \$69.31. Note that taxes paid in FY 2009 through FY 2015 reflect the Commonwealth's Personal Property Tax Relief Act, which reduces an individual's Personal Property Tax liability on vehicles valued up to \$20,000 (see the section entitled "Personal Property Tax per Typical Household" for more information.)

# Summary of Major Taxes Per "Typical" Household

	Number of Households	Real Estate Tax in FY 2015 Dollars	Personal Property Tax in FY 2015 Dollars <sup>1</sup>	Sales Tax in FY 2015 Dollars	Consumer Utility Tax in FY 2015 Dollars	Total Taxes in FY 2015 Dollars <sup>1</sup>
FY 2009	384,400	\$5,477.93	\$310.94	\$453.82	\$62.31	\$6,305.00
FY 2010	386,100	\$5,353.98	\$264.23	\$435.47	\$64.62	\$6,118.30
FY 2011	394,127	\$5,106.31	\$263.16	\$424.42	\$61.31	\$5,855.20
FY 2012	398,700	\$5,080.60	\$280.38	\$435.28	\$58.66	\$5,854.92
FY 2013	399,500	\$5,057.20	\$340.33	\$436.77	\$58.62	\$5,892.92
FY 2014 <sup>2</sup>	401,500	\$5,198.00	\$335.48	\$417.72	\$56.58	\$6,007.78
FY 2015 <sup>2</sup>	403,300	\$5,427.79	\$337.97	\$414.97	\$54.96	\$6,235.69

<sup>&</sup>lt;sup>1</sup> Personal Property Taxes paid incorporate reductions in Personal Property Tax bills sent to citizens under the state's Personal Property Tax Relief program. The reductions were 68.5 percent in FY 2009, 70.0 percent in both FY 2010 and FY 2011, 68.0 percent in FY 2012, and 63.0 percent in both FY 2013 and FY 2014. The reduction in FY 2015 has been set at 62.0 percent. The difference in revenue will be paid to the County by the Commonwealth.

<sup>&</sup>lt;sup>2</sup> Estimated.



# Real Estate Tax Per "Typical" Household

	Mean Assessed Value of Residential Property	Tax Rate per \$100	Tax per Household	Tax per Household in FY 2015 Dollars
FY 2009	\$525,132	\$0.92	\$4,831.21	\$5,477.93
FY 2010	\$457,898	\$1.04	\$4,762.14	\$5,353.98
FY 2011	\$433,409	\$1.09	\$4,724.16	\$5,106.31
FY 2012	\$445,533	\$1.07	\$4,767.20	\$5,080.60
FY 2013	\$449,964	\$1.075	\$4,837.11	\$5,057.20
FY 2014 <sup>1</sup>	\$467,394	\$1.085	\$5,071.22	\$5,198.00
FY 2015 <sup>1</sup>	\$497,962	\$1.090	\$5,427.79	\$5,427.79

<sup>&</sup>lt;sup>1</sup> Estimated.

As shown in the preceding table, Real Estate Taxes per "typical" household are projected to increase \$356.57 between FY 2014 and FY 2015 to \$5,427.79, not adjusting for inflation. This increase is the result of the 6.54 percent increase in the mean assessed value of residential properties within the County and the adopted FY 2015 General Fund Real Estate Tax rate of \$1.09 per \$100 of assessed value, which is an increase of \$0.005 over FY 2014.

Since FY 2009, Real Estate Taxes have increased \$596.58, or an average annual increase of 2.0 percent per year, not adjusting for inflation. Adjusted for inflation, Real Estate Taxes per "typical" household are \$50.14 less than in FY 2009, an average annual decrease of 0.2 percent.

# Personal Property Tax Per "Typical" Household

				-	After	PPTRA
	Personal Property Taxes Attributed to Individuals	Number of Households	Tax per Household	Tax per Household in FY 2015 Dollars	Adjusted Tax per Household <sup>1</sup>	Adjusted Tax per Household in FY 2015 Dollars <sup>1</sup>
FY 2009	\$334,648,575	384,400	\$870.57	\$987.11	\$274.23	\$310.94
FY 2010	\$302,475,782	386,100	\$783.41	\$880.77	\$235.02	\$264.23
FY 2011	\$319,851,985	394,127	\$811.55	\$877.20	\$243.46	\$263.16
FY 2012	\$327,790,000	398,700	\$822.15	\$876.20	\$263.09	\$280.38
FY 2013	\$351,467,917	399,500	\$879.77	\$919.80	\$325.51	\$340.33
FY 2014 <sup>2</sup>	\$355,161,202	401,500	\$884.59	\$906.70	\$327.30	\$335.48
FY 2015 <sup>2</sup>	\$358,697,127	403,300	\$889.41	\$889.41	\$337.97	\$337.97

<sup>&</sup>lt;sup>1</sup> Personal Property Taxes paid incorporate reductions in Personal Property Tax bills sent to citizens under the state's Personal Property Tax Relief program. The reductions were 68.5 percent in FY 2009, 70.0 percent in both FY 2010 and FY 2011, 68.0 percent in FY 2012, and 63.0 percent in both FY 2013 and FY 2014. The reduction in FY 2015 has been set at 62.0 percent. The difference in revenue will be paid to the County by the Commonwealth.

Personal Property Taxes paid by the "typical" household are shown in the preceding chart. Personal Property Taxes paid reflect the Commonwealth of Virginia's Personal Property Tax Relief Act (PPTRA), which reduced an individual's Personal Property Tax payment. In FY 2007, statewide reimbursements were capped at \$950 million, with each locality receiving a percentage allocation from this fixed amount determined by the locality's share of statewide tax year 2005 collections. Each year, County staff must determine the reimbursement percentage based on the County's fixed reimbursement of \$211.3 million and an estimate of the number and value of vehicles that will be eligible for tax relief. As the number and value of vehicles in the County vary, the percentage attributed to the state will fluctuate. Based on a County staff analysis, the effective state reimbursement percentage was 67.00 percent in FY 2008, 68.50 percent in FY 2009, 70.00 percent in both FY 2010 and FY 2011, 68.00 percent in FY 2012, and 63.00 in both FY 2013 and FY 2014. The FY 2015 reimbursement percentage has been set at 62.00 percent.

The tax per household analysis shown above assumes that the "typical" household's vehicle(s) are valued at \$20,000 or less in order to qualify for a reduction under the PPTRA. Personal Property Taxes per "typical" household are projected to increase \$10.67 between FY 2014 and FY 2015 to \$337.97 based on a 62.00 percent state share. The FY 2015 Personal Property Tax per "typical" household is \$63.74 higher than what was paid in FY 2009, not adjusting for inflation. When adjustments are made for inflation, the "typical" household is projected to pay \$27.03 more in FY 2015 than FY 2009. There have been no changes to the Personal Property Tax rate of \$4.57 per \$100 of assessed value for individuals during the FY 2009 to FY 2015 period, except for mobile homes and boats which are taxed at the prevailing Real Estate Tax rate each fiscal year.

<sup>&</sup>lt;sup>2</sup> Estimated.

#### **Vehicle Registration Fee**

The <u>FY 2015 Adopted Budget Plan</u> also includes an annual Vehicle Registration Fee on motor vehicles. The fee will be levied at \$33 for passenger vehicles that weigh 4,000 pounds or less and \$38 on passenger vehicles that weight more than 4,000 pounds. The fee for motorcycles is \$18. This fee was levied prior to FY 2007 at \$25 for all passenger vehicles regardless of weight and at \$18 for motorcycles.

Sales Tax
Per "Typical" Household

	Total Sales Tax	Number of Households	Tax per Household	Tax per Household in FY 2015 Dollars
FY 2009	\$153,852,596	384,400	\$400.24	\$453.82
FY 2010	\$149,547,338	386,100	\$387.33	\$435.47
FY 2011	\$154,757,415	394,127	\$392.66	\$424.42
FY 2012	\$162,839,599	398,700	\$408.43	\$435.28
FY 2013	\$166,893,847	399,500	\$417.76	\$436.77
FY 2014 <sup>1</sup>	\$163,622,176	401,500	\$407.53	\$417.72
FY 2015 <sup>1</sup>	\$167,358,651	403,300	\$414.97	\$414.97

As shown in the table above, FY 2015 Sales Tax paid per household is estimated to be \$414.97 or \$14.73 more than FY 2009, not adjusting for inflation. This represents an average annual increase of 0.6 percent since FY 2009. Adjusting for inflation, Sales Tax paid per household has decreased \$38.85 during the same period, representing an average annual decrease of 1.5 percent.

Because this analysis assumes all Sales Taxes are paid by individuals living in Fairfax County, the impact on the typical household is somewhat overstated. A segment of the County's Sales Tax revenues are paid by businesses and non-residents who either work in the County or are visiting. As the County becomes more of a major employment hub in the region, the contribution of non-residents to the County's Sales Tax revenues will continue to expand.

# Consumer Utility Taxes - Gas & Electric Per "Typical" Household

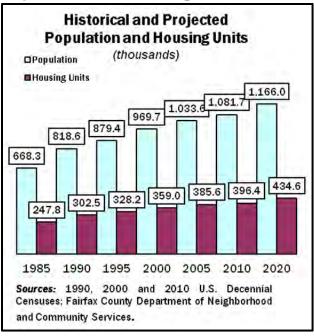
	Total Consumer Utility Taxes Paid by Residential Consumers	Number of Households	Tax per Household	Tax per Household in FY 2015 Dollars
FY 2009	\$21,124,481	384,400	\$54.95	\$62.31
FY 2010	\$22,192,306	386,100	\$57.48	\$64.62
FY 2011	\$22,355,408	394,127	\$56.72	\$61.31
FY 2012	\$21,943,780	398,700	\$55.04	\$58.66
FY 2013	\$22,399,854	399,500	\$56.07	\$58.62
FY 2014 <sup>1</sup>	\$22,163,767	401,500	\$55.20	\$56.58
FY 2015 <sup>1</sup>	\$22,163,767	403,300	\$54.96	\$54.96

Based on data from the utility companies, it is estimated that residential consumers pay approximately 43.0 percent of the Electric Taxes and 73.0 percent of the Gas Taxes received by the County. Utility Taxes per household have remained stable from FY 2009 through FY 2015. In FY 2015, the "typical" household will pay an estimated \$54.96 in Consumer Utility Taxes, a modest \$0.01 more than in FY 2009, without adjusting for inflation. From FY 2009 to FY 2015, the "typical" household has experienced an average annual decrease of 2.1 percent, or \$7.35 over the period, adjusted for inflation.

#### **DEMOGRAPHIC TRENDS**

Demographic trends strongly influence Fairfax County's budget. Changing demographics or population characteristics affect both the cost of government services provided, as well as tax revenues. The descriptions and charts contained in this section provide some examples of how various demographic trends affect the Fairfax County budget. Although these trends are discussed separately, the interactions between these demographic trends ultimately influence the direction of expenditures and revenues. While certain demographic trends may suggest reduced expenditures in a program area, other demographic trends may increase program expenditures at the same time. The following information is based on the most recent data available at the time of publication.

#### **Population and Housing**

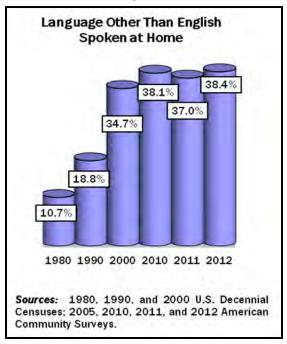


Some of the strongest demographic influences on Fairfax County expenditures and revenues are those associated with the growth in total population and housing units. During the 1980s, the County went through a period of notable population growth, adding over 220,000 residents. Growth moderated during the 1990s and the population expanded by 150,000 residents. Even though population growth in the 1990s was not as brisk as in the 1980s, the increase in Fairfax County's population between 1990 and 2000 is comparable to adding more than the entire population of the City of Alexandria to the County's population County. The continued to decelerate, adding 112,000 residents between 2000 and 2010. Based on the 2012 American Community Survey, Fairfax County had a population of 1,118,602 residents in 2012. Between 2010 and 2020, the population of Fairfax

County is expected to increase over 84,000 residents to 1,166,000.

From 1980 to 1990, the number of housing units in Fairfax County rose at a faster rate (40 percent) than population (37 percent). This was due to the construction boom of the 1980s. Between 1990 and 2000, housing units grew 18.7 percent, just slightly above population growth of 18.5 percent. From 2000 to 2010, this trend reversed, with population growth at 11.5 percent, surpassing housing unit growth of 10.4 percent. From 2010 to 2020, population and housing units are anticipated to grow 7.8 percent and 9.6 percent, respectively. Many County programs, such as fire prevention, transit, water and sewer, are impacted by the number of housing units. Other program areas such as libraries, recreation, and schools, are impacted more by the growth in population.

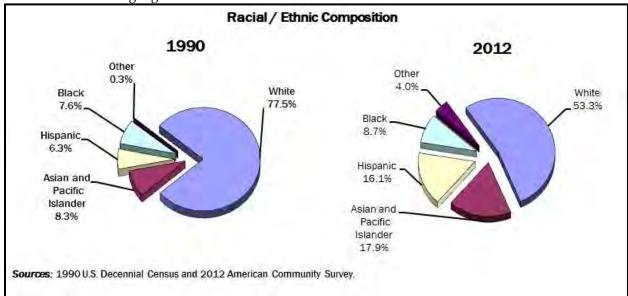
#### **Cultural Diversity**



Fairfax County's population is rich in diversity. Based on the 2012 American Community Survey, the number of persons speaking a language other than English at home is estimated to be over 400,000 residents, or 38.4 percent of the County's population age five years or older. In 1980, less than 11 percent of residents age five years or older spoke a language other than English at home. This percentage rose to nearly 19 percent in 1990. By 2000, it was 34.7 percent. The most frequently spoken languages other than English include Spanish, Korean, Vietnamese and Chinese.

These language trends affect many County programs. For example, the Fairfax County Public Schools have experienced rapid growth in English for Speakers of Other Languages (ESOL) programs. Between FY 2000 and FY 2013, total public school membership increased 17.3 percent, while ESOL enrollment grew approximately 108.6 percent. Also, general government

services such as the courts, police, fire and emergency medical services, as well as human service programs and tax related programs are impacted by the County's cultural and language diversity. The County continues to develop various means to effectively communicate with residents for whom English is not their native language.



In 1990, racial and ethnic minorities comprised less than a quarter of Fairfax County's population. In 2012, over 46 percent of County's population consisted of ethnic minorities. The two fastest growing groups are Hispanics and Asians and Pacific Islanders, which have both more than doubled their share of the County's population between 1990 and 2012. These two minority groups are anticipated to remain the County's most rapidly expanding racial or ethnic groups during the next five years. As the County's population continues to become more diverse, the number of persons speaking a language other than English at home is anticipated to continue to grow and impact a wide range of services provided by the County.

#### **Population Age Distribution**

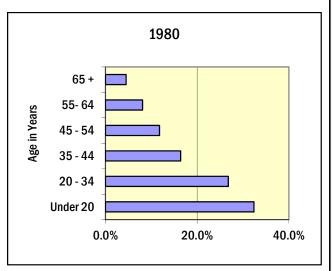
Fairfax County's population has grown steadily older since 1980. Between 1980 and 2010, the percentage of children age 19 years and younger became a smaller proportion of the total population, dropping from 32.4 percent to 26.4 percent in 2010. It is anticipated that this trend will remain steady through 2020, with the percentage of those 19 years old and younger keeping to 26.4 percent.

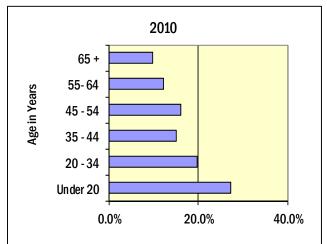
The number of adults age 45 to 54 years expanded rapidly between 1980 and 2010, as the first "baby boomers" began to enter into their fifties. This age group's sharp growth trend will begin to reverse between 2010 and 2020, as the final "baby boomers" enter this age group and the oldest of the "baby boom" generation move to the next age group.

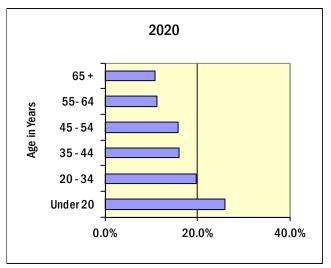
Between 1980 and 2010, the seniors' population, those age 65 years and older, more than doubled in size and was the fastest growing segment of County residents. This age group is expected to continue increasing in size, with its share of the population reaching 13.6 percent by 2020.

The age distribution of Fairfax County's population greatly impacts the demand and, therefore, the costs of providing many local government services. For example, the number, location, and size of school and day care facilities are directly affected by the proportion and of children. Transportation expenditures for both street maintenance and public transportation are influenced by the number and proportion of driving age adults and their work locations. The growing number of persons age 65 years and older will influence expenditures for programs such as adult day care, senior centers, and health care.

#### Population Age Distribution



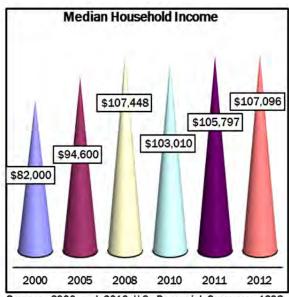




**Sources:** 1980 and 2010 U.S. Decennial Censuses and 2020 Fairfax County Department of Neighborhood and Community Services estimate.

Public safety programs also are impacted by age demographics. Crime rates, for example, are highest among persons age 15 to 34. In addition, the youngest and the oldest drivers have the greatest probability of being involved in traffic accidents.

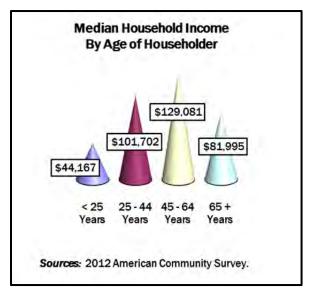
#### **Household Income**



Sources: 2000 and 2010 U.S. Decennial Censuses; 1998 Household Survey; 2000 Fairfax-Falls Church Community Assessment Survey; 2005, 2008, 2011 and 2012 American Community Surveys.

The median household income in Fairfax County was \$107,096 in 2012, the third highest in the nation for counties with a population of 250,000 or more after neighboring Loudoun County in Virginia and Howard County in Maryland. Fairfax County's 2012 median household income increased 1.2 percent over 2011. Consequently, households in Fairfax County had slightly higher disposable income to spend or save. Since 2000, median household income in the County has risen at a rate of 2.2 percent per year.

Income growth does not directly impact Fairfax County tax revenues because localities in Virginia do not tax income; however, revenues are indirectly affected because changes in income impact the County's economic health. Tax categories affected by income include Sales Tax receipts, Residential Real Estate Taxes and Personal Property Taxes.

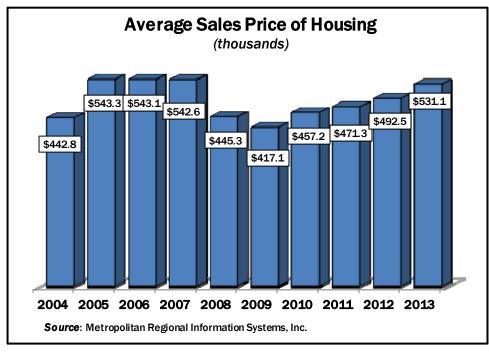


Incomes peak among persons aged 45 to 64 years, who are in their prime earning years. As the number of households headed by this age group is projected to shrink during the next 10 years, various tax revenues may be impacted. Sales Tax revenues, for instance, may experience more modest growth. The median income for heads of households between the ages of 45 and 64 was \$129,081 in 2012.

The median household income of people age 65 or older drops to \$81,995. A population containing a larger number of seniors, age 65 and older, will put downward pressure on tax revenues. These senior households are typically on a fixed income and have less discretionary money to spend. In addition, persons in this age group own fewer motor vehicles and may qualify for Real Estate Tax Relief.

#### **ECONOMIC TRENDS**

#### **Average Sales Price of Housing**

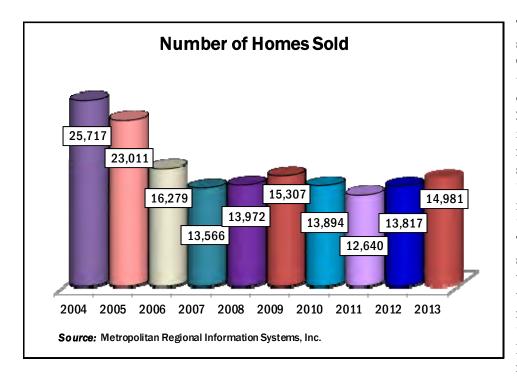


Based on data from the Metropolitan Regional Information Systems, Inc. (MRIS), average price for all types of homes sold in Fairfax County increased 7.9 percent from \$492,480 in 2012 to \$531,136 in This marks the fourth consecutive year in which the average sales price of homes sold increased, after declining in the previous four years. The stagnant sales

price encountered in 2006 signaled a rapid turnaround from the double-digit increases in sales price appreciation experienced during the preceding five years. In 2006, the average sales price for housing in Fairfax County was more than 22.7 percent higher than the average sales price of a home sold in 2004. Homes prices fell each year from 2006 through 2009. Since 2009, the average sales price of housing has risen 27.3 percent.

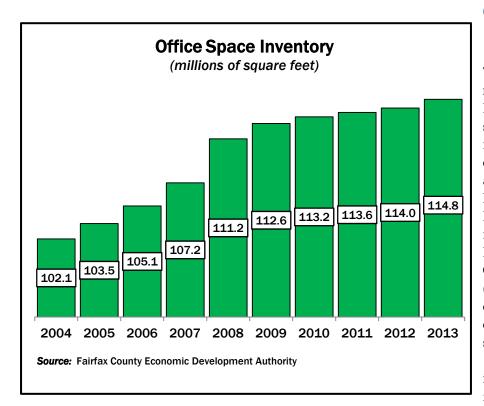
In FY 2015, Real Estate Tax revenue is projected to comprise more than 63 percent of all General Fund Revenues and residential properties make up the majority of the value of the Real Estate Tax base. As a result, the changes in the residential housing market have a very significant impact on Fairfax County's revenues.

#### **Homes Sold in Fairfax County**



The number of homes sold in Fairfax County increased for second consecutive year in 2013. Based on data from MRIS, number of homes sold in 2013 was 14,981, an 8.4 percent increase over the 13,817 sold in 2012. The number of homes sold peaked in 2004, when 25,717 homes were sold and hit a nine-year low 12,640 in 2011. Including 2013, the number of homes

sold has averaged 14,307 over the past eight years. The average days on the market for active residential real estate listings in Fairfax County was 36 days for all of 2013 – 14 days faster than the 2012 level of 50 days. Homes sold in 2013 at a faster pace than any year since 2005 when the average days on the market was 21 days.

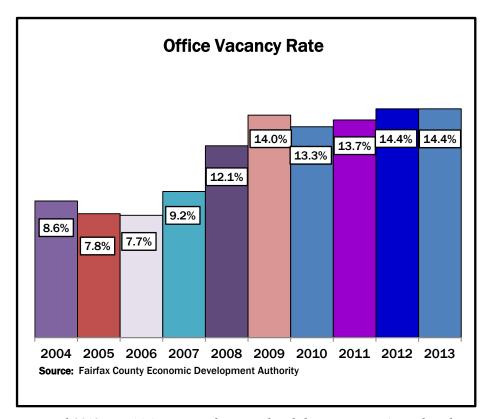


# Office Space Inventory

The amount and value of nonresidential space Fairfax County has significant impact on revenues and expenditures. **Business** activity has an effect on Real Estate Taxes, business Personal Property and Business, revenues Professional and Occupational License (BPOL) revenues. Business expansion also influences expenditures for water and sewer services, transportation improvements, police and fire services, and refuse

disposal. The largest component of non-residential space in the County is office space. Since 2004, the total inventory of office space in Fairfax County has risen 12.7 million square feet to 114.8 million square feet at year-end 2013. According to the Economic Development Authority, the commercial real estate market remained sluggish during much of 2013, primarily due to the federal budget issues and the uncertainty of the national economy. New office development is the one area that seems to be resistant to the economic and market conditions that have hurt other areas of the office market. During 2013, new office deliveries topped 1 million square feet in ten buildings, up from 593,000 square feet of space delivered in 2012. At year-end 2013, eleven buildings totaling nearly 2.7 million square feet were under construction countywide. A big share of the new office space under construction is speculative development. The interest in speculative development reflects confidence in the Fairfax County office market; however, as vacancy rates are still elevated in historical terms, there could be concern that this space will not be easily leased. Speculative development has been focused along Metro's Silver Line in Tysons and Reston, as well as in the southeastern portion of the County around the National Geospatial-Intelligence Agency.

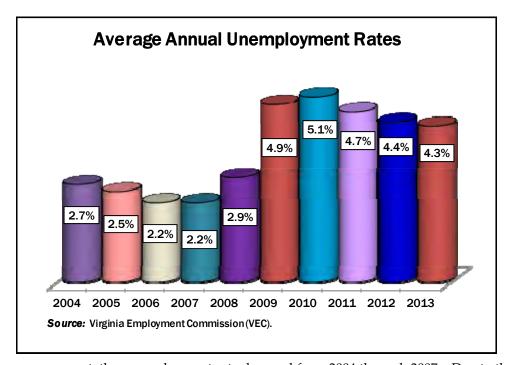
#### **Office Vacancy Rates**



The inventory of office space rose an average of 600,000 square feet per year from 2001 through 2003. This, along with record leasing activity in 2003 and 2004, resulted in declining office vacancy Construction new office space began to accelerate in 2005, adding an average of 2.1 million square feet per year through 2009 to the office inventory. By year-end 2009, the direct office vacancy rate increased to 13.9 percent. In the last couple of years, the direct vacancy rate remained elevated historical terms, and at

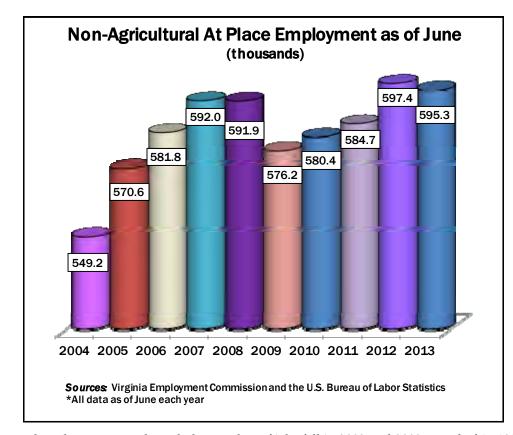
year-end 2013 was 14.4 percent, the same level that was experienced at the end of 2012. Including sublet space, the overall office vacancy rate was 16.7 percent, unchanged from year-end 2012. Total office leasing activity in 2013 hit a three year high reaching nearly 12.3 million feet, an increase over the 2012 level of 10.7 million square feet. As has been the case for the past three years, the overwhelming majority of leasing activity in 2013 involved renewals and consolidations. Lease rates for new space are adjusting to market conditions. Many tenants are taking advantage of favorable rates and others are looking to capitalize on market conditions by consolidating operations in newer space near Metro. The Tysons market is uniquely positioned to take advantage of this trend with more than 26 million square feet of new office space in the pipeline.

#### **Employment**



Unemployment rates show the strength of the Fairfax County economy by indicating how many Fairfax County residents are actively seeking but are unable obtain to employment. During the last decade, residents of Fairfax County have experienced low unemployment rates even during economic recessions. Mainly driven by an increase in federal

procurement, the unemployment rate dropped from 2004 through 2007. Due to the economic downturn, the average unemployment rate in 2008 increased to 2.9 percent. Job losses accelerated in 2009 as indicated by the average unemployment rate of 4.9 percent. In 2010, the unemployment rate rose again to 5.1 percent. In 2011, the unemployment rate declined to 4.7 percent. This trend continued in 2012 and 2013, with the unemployment rate decreasing to 4.3 percent in 2013.



At place employment serves as a gauge of the number of jobs created by businesses located Fairfax in County. Growth in employment both and the number of businesses generate increased tax revenues and additional expenditures for **Fairfax** County. According to data from the Bureau of Labor Statistics, the number of jobs in **Fairfax** County expanded at a rate of over 5.0 percent per year from 1998 to 2001. However.

when the economy slowed, the number of jobs fell in 2002 and 2003 a total of 15,100. Employment growth rebounded in 2004 and rose 2.0 percent, or 11,150 jobs. Job growth peaked in 2005 with an increase of 21,500 net new jobs, a 3.9 percent increase. Job growth slowed to rates of 2.0 percent and 1.8 percent in 2006 and 2007, respectively, and was essentially flat in 2008. Due to the recession, the number of jobs fell 2.7 percent in 2009. Jobs in the County expanded at modest rates of 0.7 percent and 0.8 percent in 2010 and 2011, respectively. In 2012, employment growth rose by 12,700 jobs, or 2.2 percent. As of June 2013, the estimated number of non-agricultural jobs in the County totals 595,321. This represents a slight decrease of approximately 2,100 jobs from 2012, or a drop of 0.3 percent.



# FY 2015 Adopted Budget Plan



# Long-Term Financial Policies and Tools

This section identifies some of the major policies, long-term financial management tools and planning documents which serve as guidelines for decisions, support the strategic direction of the County and contribute directly to the outstanding fiscal reputation of the County. Adherence to these policies historically has enabled the County to borrow funds at the lowest possible interest rates available in the municipal bond market.

Fairfax County is proud to have been named "one of the best-managed jurisdictions in America" by *Governing* magazine and the Government Performance Project (GPP) during their last evaluation of counties in 2001. The GPP conducted a comprehensive study evaluating the management practices of 40 counties across the country and Fairfax County received an overall grade of "A-," one of only two jurisdictions to receive this highest grade. For the past 29 years, Fairfax County has earned the Government Finance Officer's (GFOA) Distinguished Budget Presentation Award. Fairfax County also received accolades from GFOA for "Special Performance Measures Recognition" in fiscal years 2004, 2005, 2007, 2008 and 2009. Fairfax County has been nationally recognized as a leader in performance measurement, garnering awards such as the International City and County Management Association's (ICMA) Center for Performance Measurement Certificate of Distinction for each fiscal year from 2004 through 2008. In addition, the County received ICMA's Certificate of Excellence, its newest and highest level of recognition for excellence in performance measurement from 2009 through 2013.

The keystone to the County's ability to maintain its fiscal integrity is the continuing commitment of the County's Board of Supervisors. This commitment is evidenced by the Board of Supervisors' adoption in 1975 of *Ten Principles of Sound Financial Management*, which remain the policy context in which financial decisions are considered and made. These principles relate primarily to the integration of capital planning, debt planning, cash management, and productivity as a means of ensuring prudent and responsible allocation of the County's resources.

In addition to the *Ten Principles of Sound Financial Management*, this section includes an overview of the County's long-term financial policies with a brief description of policies relating to the budget guidelines, reserves, internal financial controls, debt management, risk management, information technology, and investments. Long-term financial management tools and planning documents used by the County are also briefly described.

#### **Ten Principles of Sound Financial Management**

The *Ten Principles of Sound Financial Management* adopted by the Board of Supervisors on October 22, 1975, endorsed a set of policies designed to contribute to the County's fiscal management and maintain the County's "triple A" bond rating. The County has maintained its superior rating in large part due to its firm adherence to these policies. The County's exceptional "triple A" bond rating gives its bonds an unusually high level of marketability and results in the County being able to borrow for needed capital improvements at low interest rates, thus realizing significant savings now and in the future for the residents of Fairfax County.

From time to time the Board of Supervisors has amended the *Ten Principles of Sound Financial Management* in order to address changing economic conditions and management practices. For FY 2015, no changes are recommended. In FY 2008, the Board authorized the use of variable rate debt. Variable rate obligations are debt obligations that are quite frequently used for short-term or interim debt financing and have an interest rate that is reset periodically, usually for periods of less than one year. Variable rate debt is typically used to take advantage of low short-term rates in anticipation of converting to longer-term fixed rate financing for complex projects or to mitigate the impact of volatile markets. Prior to the FY 2008 change, the most recent amendment to the *Ten Principles* was in May 2006 reflecting changes in

the economy and the market place. Annual bond sale limits were increased from \$200 million to \$275 million per year. Prior to that update the last amendments occurred in 2002.

In addition to the more traditional methods of long-term financing through General Obligation Bonds, the County has been able to accomplish major capital improvements through the use of alternative financing while maintaining the County's fiscal integrity as required by the *Ten Principles*. Accomplishments such as Metro station parking garages, construction of Route 28, the opening of a commuter rail and construction of government facilities have all been attained in addition to a robust bond construction program. In 2003 the County was able to accelerate the construction of a new high school by three years through the creative use of revenue bonds in connection with the joint development of a senior care facility and a golf course in conjunction with the high school. From 1999 through 2013, the County has approved \$3.37 billion of new debt at referendum, with \$2.31 billion for Schools.

Since 1975, the savings associated with the County having a "triple-A" bond rating is estimated at \$448.84 million. Including savings from the various refunding sales, the total benefit to the County equates to \$641.73 million. Also, implementation of a Master Lease program and judicious use of short-term lease purchases for computer equipment, copier equipment, school buses and energy efficient equipment have permitted the County and the Schools to maximize available technology while maintaining budgetary efficiency.

The *Ten Principles* full text is as follows:

# Ten Principles of Sound Financial Management April 21, 2008

- 1. Planning Policy. The planning system in the County will continue as a dynamic process, which is synchronized with the capital improvement program, capital budget and operating budget. The County's land use plans shall not be allowed to become static. There will continue to be periodic reviews of the plans at least every five years. Small area plans shall not be modified without consideration of contiguous plans. The Capital Improvement Program will be structured to implement plans for new and expanded capital facilities as contained in the County's Comprehensive Plan and other facility plans. The Capital Improvement Program will also include support for periodic reinvestment in aging capital and technology infrastructure sufficient to ensure no loss of service and continued safety of operation.
- 2. **Annual Budget Plans**. Annual budgets shall continue to show fiscal restraint. Annual budgets will be balanced between projected total funds available and total disbursements including established reserves.
  - a. A managed reserve shall be maintained in the General Fund at a level sufficient to provide for temporary financing of critical unforeseen disbursements of a catastrophic emergency nature. The reserve will be maintained at a level of not less than two percent of total Combined General Fund disbursements in any given fiscal year.
  - b. A Revenue Stabilization Fund (RSF) shall be maintained in addition to the managed reserve at a level sufficient to permit orderly adjustment to changes resulting from curtailment of revenue. The ultimate target level for the RSF will be three percent of total General Fund Disbursements in any given fiscal year. After an initial deposit, this level may be achieved by incremental additions over many years. Use of the RSF should only occur in times of severe economic stress. Accordingly, a withdrawal from the RSF will not be made unless the projected revenues reflect a decrease of more than 1.5 percent from the current year estimate and any such withdrawal may not exceed one half of the RSF fund balance in that year.

# Ten Principles of Sound Financial Management April 21, 2008

- c. Budgetary adjustments which propose to use available general funds identified at quarterly reviews should be minimized to address only critical issues. The use of non-recurring funds should only be directed to capital expenditures to the extent possible.
- d. The budget shall include funds for cyclic and scheduled replacement or rehabilitation of equipment and other property in order to minimize disruption of budgetary planning from irregularly scheduled monetary demands.
- 3. **Cash Balances**. It is imperative that positive cash balances exist in the General Fund at the end of each fiscal year. If an operating deficit appears to be forthcoming in the current fiscal year wherein total disbursements will exceed the total funds available, the Board will take appropriate action to balance revenues and expenditures as necessary so as to end each fiscal year with a positive cash balance.
- 4. **Debt Ratios**. The County's debt ratios shall be maintained at the following levels:
  - a. Net debt as a percentage of estimated market value shall be less than 3 percent.
  - b. Debt service expenditures as a percentage of General Fund disbursements shall not exceed 10 percent. The County will continue to emphasize pay-as-you-go capital financing. Financing capital projects from current revenues is indicative of the County's intent to use purposeful restraint in incurring long-term debt
  - c. For planning purposes annual bond sales shall be structured such that the County's debt burden shall not exceed the 3 and 10 percent limits. To that end sales of General Obligation Bonds and general obligation supported debt will be managed so as not to exceed a target of \$275 million per year, or \$1.375 billion over five years, with a technical limit of \$300 million in any given year. Excluded from this cap are refunding bonds, revenue bonds or other non-General Fund supported debt.
  - d. For purposes of this principle, debt of the General Fund incurred subject to annual appropriation shall be treated on a par with general obligation debt and included in the calculation of debt ratio limits. Excluded from the cap are leases secured by equipment, operating leases, and capital leases with no net impact to the General Fund.
  - e. Use of variable rate debt is authorized in order to increase the County's financial flexibility, provide opportunities for interest rate savings, and help the County manage its balance sheet through better matching of assets and liabilities. Debt policies shall stipulate that variable rate debt is appropriate to use when it achieves a specific objective consistent with the County's overall financial strategies; however, the County must determine if the use of any such debt is appropriate and warranted given the potential benefit, risks, and objectives of the County. The County will not use variable rate debt solely for the purpose of earning arbitrage pending the disbursement of bond proceeds.
  - f. For purposes of this principle, payments for equipment or other business property, except real estate, purchased through long-term lease-purchase payment plans secured by the equipment will be considered to be operating expenses of the County. Annual General Fund payments for such leases shall not exceed 3 percent of the annual General Fund disbursements, net of the School transfer. Annual equipment lease-purchase payments by the Schools and other governmental entities of the County should not exceed 3 percent of their respective disbursements.

# Ten Principles of Sound Financial Management April 21, 2008

- 5. Cash Management. The County's cash management policies shall reflect a primary focus of ensuring the safety of public assets while maintaining needed liquidity and achieving a favorable return on investment. These policies have been certified by external professional review as fully conforming to the recognized best practices in the industry. As an essential element of a sound and professional financial management process, the policies and practices of this system shall receive the continued support of all County agencies and component units.
- 6. Internal Controls. A comprehensive system of financial internal controls shall be maintained in order to protect the County's assets and sustain the integrity of the County's financial systems. Managers at all levels shall be responsible for implementing sound controls and for regularly monitoring and measuring their effectiveness.
- 7. **Performance Measurement**. To ensure Fairfax County remains a high performing organization all efforts shall be made to improve the productivity of the County's programs and its employees through performance measurement. The County is committed to continuous improvement of productivity and service through analysis and measurement of actual performance objectives and customer feedback.
- 8. **Reducing Duplication**. A continuing effort shall be made to reduce duplicative functions within the County government and its autonomous and semi-autonomous agencies, particularly those that receive appropriations from the General Fund. To that end, business process redesign and reorganization will be encouraged whenever increased efficiency or effectiveness can be demonstrated.
- 9. Underlying Debt and Moral Obligations. The proliferation of debt related to but not directly supported by the County's General Fund shall be closely monitored and controlled to the extent possible, including revenue bonds of agencies supported by the General Fund, the use of the County's moral obligation and underlying debt.
  - a. A moral obligation exists when the Board of Supervisors has made a commitment to support the debt of another jurisdiction to prevent a potential default, and the County is not otherwise responsible or obligated to pay the annual debt service. The County's moral obligation will be authorized only under the most controlled circumstances and secured by extremely tight covenants to protect the credit of the County. The County's moral obligation shall only be used to enhance the credit worthiness of an agency of the County or regional partnership for an essential project, and only after the most stringent safeguards have been employed to reduce the risk and protect the financial integrity of the County.
  - b. Underlying debt includes tax supported debt issued by towns or districts in the County, which debt is not an obligation of the County, but nevertheless adds to the debt burden of the taxpayers within those jurisdictions in the County. The issuance of underlying debt, insofar as it is under the control of the Board of Supervisors, will be carefully analyzed for fiscal soundness, the additional burden placed on taxpayers and the potential risk to the General Fund for any explicit or implicit moral obligation.
- 10. **Diversified Economy**. Fairfax County must continue to diversify its economic base by encouraging commercial and, in particular, industrial employment and associated revenues. Such business and industry must be in accord with the plans and ordinances of the County.

Through the application of the *Ten Principles*, careful fiscal planning and sound financial management, Fairfax County has achieved a "triple A" bond rating from the three leading rating agencies. The County has held a Aaa rating from Moody's Investors Service since 1975, a AAA rating from Standard and Poor's Corporation since 1978, and a AAA rating from Fitch Investors Services since 1997. As of May 2014, Fairfax County is one of only 37 counties in the country with "triple A" bond ratings from all three rating agencies.

# Fairfax County Bond Rating Report Card



As of May, 2014 only a limited number of jurisdictions, including Fairfax County, have received a "triple A" bond rating from Moody's Investors Service, Standard and Poor's Corporation, and Fitch Investors Services:

- only 37 of the nation's 3,069 counties
- only 9 of the nation's 50 states
- only 32 of the nation's 35,000+ cities and towns

## **Long-Term Financial Policies**

The following is a description of the primary financial policies that are used to manage the County's resources and contribute to its outstanding fiscal condition. Each year during budget adoption, the Board of Supervisors reaffirms and approves budget guidelines for the next budget year. These guidelines then serve as a future budget development tool.

#### BUDGET GUIDANCE FOR FY 2015 AND FY 2016 - April 22, 2014

At a regular meeting of the Board of Supervisors of Fairfax County, Virginia, held in the Board Auditorium of the Fairfax County Government Center on Tuesday, April 22, 2014, the Board approved the following Budget Guidance for FY 2015 and FY 2016:

#### Fairfax County Public Schools Operating Support

The Board recognizes the fiscal pressure that rapidly increasing enrollment and rising compensation costs are placing on the Fairfax County Public Schools (FCPS). The reliance on one-time balances in recent years during the economic downturn has also created added challenges to meet school funding needs. The FCPS remain a top priority for the Board of Supervisors and as a result the Board supports a 3 percent increase for FY 2016 and directs that the County Executive include funding for 3 percent in his FY 2016 Advertised Budget.

In addition, the Board of Supervisors and the School Board, and their respective legislative staffs, should work together during the 2015 General Assembly session to identify opportunities for increasing State support for education in Fairfax County. The County Schools receive a much lower percentage of funding from the State than many other school districts. As enrollment growth continues and costs climb, it is more important than ever to ensure that the County is maximizing all available resources.

#### **County and Schools Infrastructure Investment**

Consistent with the recommendations of the Infrastructure Financing Committee and the Board action of March 25, 2014, the Board also directs that the County Executive include a County transfer of \$13.1 million to the School Construction Fund annually, beginning in FY 2016. This increase in the transfer is intended to fund Infrastructure Replacement and Upgrades projects and shall not affect in any way consideration of the County transfer to the School Operating Fund making this recommendation cost neutral to the Schools. FCPS has used an average of \$13.1 million in bond funding each year for the past five years to meet what is now termed Infrastructure Replacement and Upgrades. The Committee has recommended that both the County and Schools limit the practice of funding Infrastructure Replacement and Upgrades through bond or proffer funding. This transfer will fund, through Pay-as-you-go funding, capital replacement and upgrade requirements and will free up general obligation bond funding for large replacement or new capacity requirements.

The County and Schools are each establishing an Infrastructure Replacement and Upgrades Capital Sinking Fund (the "Capital Sinking Fund") as the new budgetary mechanism for funding of Infrastructure Replacement and Upgrades requirements. Infrastructure Replacement and Upgrades will be funded as the result of a joint commitment to devote a designated amount or percentage of carryover funds to the Capital Sinking Fund beginning with the FY 2014 Carryover Review. The Committee has suggested "ramping up" this commitment over three to five years until the Boards reach a funding level of 20 percent of the unencumbered Carryover balance of both the County and Schools budget not needed for critical requirements. Both Boards agree that the School Board may need additional time to reach this goal based on the need to address the School system's current structural budget imbalance.

The Board of Supervisors has also established a goal of additional pay-as-you-go funding of approximately \$20 million annually beginning in FY 2018. A joint working group of County and school staff should engage in a comprehensive review of the condition of School and County facilities and recommend to the Board of Supervisors an appropriate formula for annually dividing the new approximately \$20 million in pay-as-you-go funding between Schools, County, and Parks.

Staff is also directed to use proffers for one-time expenditures and new funding sources, whether currently available or through legislative action, to meet Capital Improvement Program (CIP) requirements.

Board approval of the recommendations of the Infrastructure Financing Committee and its follow-on directives shall be effective only upon the parallel approval of the report and recommendations by the School Board.

#### BUDGET GUIDANCE FOR FY 2015 AND FY 2016 - April 22, 2014

#### **Employee Compensation**

The topic of Employee Compensation for general County employees has been under review for over a year with employees participating in education sessions, focus group discussions and a comprehensive pay survey. The current working group of Board members, representatives of employee groups and County staff has been tasked with recommending a pay structure for general County employees. The recommendation is to be provided to the full Board at a Personnel Committee in September so that it can be reviewed and direction given to the County Executive for development of the FY 2016 budget, at the same time that updated budget projections will be available. The Board appreciates that employees have continued to provide quality services to our residents with professionalism and dedication, even in the face of pay freezes and tough economic times. The Board is pleased to be able to provide an increase of 2.29 percent for general County employees in FY 2015 and anticipates that for FY 2016 and beyond, the results of the current working group will be implemented.

To address issues in recruitment and retention for public safety agencies the Board will work with staff and outside resources as necessary. The work will include, but not be limited to, analysis of the current pay scale structures, pay scale adjustment methodology, internal versus external/market alignment, organizational/rank structure, hiring rates, certification and expertise stipends, and career progression. Any identifiable recruitment or retention challenges will also be reviewed as recommendations are identified for addressing those challenges. The analysis and recommendations should be provided by December 2014 so they can be considered during the development of the FY 2016 budget. To begin addressing public safety pay issues, merit increases are reinstated beginning in FY 2015.

#### **Public Safety Staffing**

The Board directs that the County Executive continue the planned implementation of the 5-year analysis of staffing requirements for all Public Safety departments in FY 2016. The plan outlined to the Board on April 1, 2014 should continue to be used as the means of identifying needs to the Board and community and be updated as appropriate as projected growth and other metrics change.

#### **Providence Community Center Transportation**

The original operating plan for the Providence Community Center included the purchase of a vehicle to provide transportation to and from the center for youth and seniors not able to attend otherwise. Given the proximity of the center to a variety of transportation options, staff is directed to incorporate public transportation options within the programming framework for the center and to work with the Department of Transportation to develop and pilot a "youth ride free" program. The program will be initiated as soon as possible and should be evaluated to determine its impact on the participation patterns, any cost savings that have been generated or any barriers to participation that have arisen and a report provided to the Board of Supervisors 18 months after opening. If the lack of transportation to and from school for youth and community points of interest for seniors is impacted, staff may request funds during a subsequent budget review for the purchase and maintenance of an appropriate vehicle.

#### **Disproportionality**

The September 2012 release of the report "Disproportionate Minority Contact for African American and Hispanic Youth: The Story Behind the Numbers and the Path to Action" highlighted some of the key issues facing our County's African American and Hispanic families that result in their over representation in our juvenile justice system. The County human services agencies, along with FCPS staff, have begun to identify key actions at the program and agency level but the report had a key finding: that "a common, cross-system vision promoting the well-being of youth and families and emphasizing collaborative work with families has not been fully developed and implemented." Therefore, additional efforts must be focused on establishing County-wide policy direction that only can be provided by both boards collectively.

#### BUDGET GUIDANCE FOR FY 2015 AND FY 2016 - April 22, 2014

Collaboration between the FCPS and County agencies is important but they cannot be seen as separate initiatives. They must be coordinated as a part of a County-wide effort to reduce disproportionate outcomes and are critical to addressing disparities in mental health, academic achievement, and other areas. These issues are all interrelated, and require us as policy makers to view all our policies through an "equity lens." How can we ensure that we are considering the impacts on equity – equity of opportunity and equity of outcome – in our decisions?

Therefore, given the length of time since the report was released and the need to be responsive to the concerns raised in the report, the following should be undertaken expeditiously:

- 1. Direct staff to report progress and the existing strategy plan at a Joint meeting with the Fairfax County School Board and the Board of Supervisors; and
- 2. Urge the Fairfax County Board of Supervisors and the Fairfax County School Board to determine the cost, identify funding source(s), and seek an independent review of disproportionate and disparate impact outcomes for youth and families of color and other vulnerable youth in schools and the County Human Service agencies.

#### **Behavioral Health Services**

The expansion of Behavioral Health services included in the FY 2015 budget is an important step in meeting the critical needs in the community for services to youth and their families. Staff is directed to continue to develop specific implementation policies and programs and report to the Board at the first Human Services Committee in FY 2015. The report should identify opportunities for enhanced collaboration with the Fairfax County Public Schools, a clear explanation of the use of funds approved for the expansion, options for acceleration of future funding, and a report on the demand of services in FCPS and Fairfax County.

#### School-Age Child Care

We need to expand the School-Age Child Care Program (SACC). This program is critically important to many working families and its popularity is a double-edged sword. While many families assume they cannot afford to enroll their children in the program because they are unaware of the sliding fee scale, many others find themselves on a long waiting list. At least fifteen elementary schools scattered throughout the County have waiting lists that range from 60 to 135 children. Board of Supervisors and School Board staff should work together immediately and prepare a budget request to expand SACC capacity at the five schools with waiting lists between 91 and135 children. Staffs should also prepare a plan for future consideration to address capacity at the ten schools with waiting lists of 61 to 90 children. It is also very important to review the current fee schedule and add additional tiers between the current top tier of \$52,000 in adjusted household income and higher incomes. Currently, there is no difference between the fees paid by a family with an adjusted household income of \$52,000 and one with a higher income. Part of the increase in fees could be earmarked to handle critically needed expansions.

#### Successful Children and Youth

Both of our boards are committed to boosting achievement at our needlest schools yet some of our students are slipping through the cracks because of a lack of coordination among various County and Schools initiatives designed to promote children's safety, health, and academic achievement.

As such, the Board should continue to support the Successful Children and Youth Policy Team (SCYPT) in working to revamp our approach to improving academics. With the Board's support, the committee would be able to work to develop a comprehensive plan that replaces piecemeal programming, develops better communication among organizations, and creates an overarching support infrastructure for children and youth.

We look forward to working with Superintendent Karen Garza and the School Board on efforts to improve student achievement in our high risk populations.

#### BUDGET GUIDANCE FOR FY 2015 AND FY 2016 - April 22, 2014

#### **County and School Transportation**

As Fairfax County communities change, there is a need to examine the role of bus service for schools and general County relative to how the community is served best. A discussion addressing the synergy between the public transportation needs of the community and transportation needs of the school system could enlighten not only how the two organizations acquire vehicles, but how we more effectively and efficiently meet the transportation needs of an entire community.

The Board of Supervisors directs that staff analyze the FCPS and Fairfax County transportation departments in an effort to identify whether a common transportation organization may provide more efficient transportation services to both FCPS and Fairfax County, thus developing a comprehensive transportation service for all County transportation needs.

A Copy Teste: Cotherine D. Clionese Catherine A. Chianese,

Clerk to the Board of Supervisors

#### **Reserve Policies**

The reserve policies adopted by the County are complimentary to the requirement for balanced budgets. Among the long standing policies are:

- that annual budgets be balanced between projected total funds available and total disbursements including funding for established reserves;
- that it is imperative that positive cash balances exist in the General Fund at the end of each fiscal year; and
- that if an operating deficit appears to be forthcoming in the current fiscal year wherein total
  disbursements will exceed the total funds available, the Board will take appropriate action to
  balance revenues and expenditures as necessary so as to end each fiscal year with a positive cash
  balance.

There are two primary General Fund reserves:

- Managed Reserve 2 percent of General Fund Disbursements or \$71.7 million per the FY 2013
   Actual
- Revenue Stabilization Fund Reserve 3 percent of General Fund Disbursements or \$107.6 million per the FY 2013 Actual

A Managed Reserve (MR) shall be maintained in the General Fund at a level sufficient to provide for temporary financing of critical unforeseen disbursements of a catastrophic emergency nature. The reserve will be maintained at a level of not less than two percent of total Combined General Fund Disbursements in any given fiscal year. The MR has been maintained since 1983 and a withdrawal has never been made from it.

A Revenue Stabilization Fund (RSF) shall be maintained in addition to the managed reserve at a level sufficient to permit orderly adjustment to changes resulting from curtailment of revenue. The ultimate target level for the RSF will be three percent of total General Fund Disbursements in any given fiscal year.

The Board of Supervisors determined that a minimum of 40 percent of non-recurring balances identified at quarterly reviews would be transferred to the Revenue Stabilization Fund and the Fund would retain the interest earnings on this balance, and the retention of interest would continue until the Reserve is fully funded. The RSF was created in FY 2000 and fully funded in FY 2006. The Revenue Stabilization Fund will not be used as a method of addressing the demand for new or expanded services; it is solely to be used as a financial tool in the event of an economic downturn.

Therefore, three specific criteria that must be met in order to make a withdrawal from the Fund include:

- Projected revenues must reflect a decrease greater than 1.5 percent from the current year estimate;
- Withdrawals must not exceed one-half of the fund balance in any fiscal year; and
- Withdrawals must be used in combination with spending cuts or other measures.

The Revenue Stabilization Fund was used for the first and only time in FY 2009. A withdrawal of \$18.7 million was a small part of the total plan approved by the Board which included significant reductions, a furlough for employees and application of other balances to address a \$64.7 million shortfall at the FY 2009 Third Quarter Review. As a result of available balances at FY 2009 year end, the reserve was fully replenished.

In addition to the Managed Reserve and the Revenue Stabilization Fund, the County has many reserves maintained within various funds. Among these reserves are those designated for replacement of equipment and facilities, identified for long-term liabilities, to meet debt service requirements and as operating / rate stabilization reserves. As part of the annual budget process staff identifies potential changes to funding levels and brings to the Board policy decisions which need to be made in relation to Reserve Policies. In addition, at year end, during the Carryover process, reserve balances are often reset as a result of actual fund balances and/or actuarial analyses. More detail about the size of reserves and the specific use for them is available in each agency narrative but the Board policies concerning reserves are summarized below.

Replacement Reserve Policies: The Board of Supervisor's has repeatedly reaffirmed the policy that the County budget shall include funds for cyclic and scheduled replacement or rehabilitation of equipment and other property in order to minimize disruption of budgetary planning from irregularly scheduled monetary demands. These reserves are necessary to provide a source of funding for planned replacement of major equipment or infrastructure over several years. For example, the County maintains a vehicle replacement reserve within the Department of Vehicle Services to plan for vehicle replacement once age, mileage, and condition criteria have been met. General Fund monies are set aside each year over the life of the existing vehicle in order to pay for its replacement. Helicopter, ambulance and large apparatus replacement funds are also maintained for the Police and Fire and Rescue Departments. Fixed payments to these reserves are made annually to ensure funding is available at such time that the equipment must be replaced.

**Outstanding Liability Policies:** The Board of Supervisor's has also consistently funded reserve requirements for outstanding liabilities as they are identified and in conformance with accounting standards and practices. It is important to note that contributions to these liability reserves have been sustained even as reductions in services have been made, demonstrating the commitment of the Board to meet its fiduciary responsibilities. An example of a liability reserve is the County's Self Insurance program which is evaluated each year by an actuary and the liability for all self-insured programs is identified. The accrued liability reserve identified as of year-end each year is funded during a subsequent

quarterly review. An additional reserve is also currently identified by County policy for catastrophic loss above and beyond the identified accrued liability. Beginning in FY 2008, the County's financial statements were required to implement Governmental Accounting Standards Board (GASB) Statement No. 45 for other post-employment benefits. This standard addresses how local governments should account for and report their costs related to post-employment health care and other non-pension benefits. As a result, an annual required contribution (ARC) to meet the long-term liability is funded by both the County and Schools.

**Debt Service Reserve Policies**: The majority of debt service reserves are maintained by a trustee as stipulated by the terms of the bond documents for the bonds which are being supported. However, as an Enterprise System of the County, Sewer Bond Debt Reserves were established in Funds 69000, Sewer Revenue, 69030, Sewer Bond Debt Reserve, and 69040, Sewer Bond Subordinate Debt Reserve, to provide one year of principle and interest for the outstanding bond series as required by the Sewer System's General Bond Resolution.

Operating and Rate Stabilization Reserve Policies: The County has also identified reserves for potential operating adjustments that may be required and/or to help mitigate the need for significant shifts in tax rates or charges for services. The Boards of both the County and Schools have often approved set aside reserves to assist in budget development for the next year. These reserves have been established as the result of balances accumulated through expenditure savings and conservative revenue projections consistent with the policy that positive cash balances are available at year end.

#### Third Quarter/Carryover Reviews

The Department of Management and Budget conducts a *Third Quarter Review* on the current year *Revised Budget Plan* which includes a detailed analysis of expenditure requirements. All agencies and funds are reviewed during the *Third Quarter Review* and adjustments are made to the budget as approved by the Board of Supervisors. Section 15.2-2507 of the <u>Code of Virginia</u> requires that a public hearing be held prior to Board action when the potential increases in the appropriation are greater than 1.0 percent of expenditures. The Board's Adopted Budget guidelines indicate that any balances identified throughout the fiscal year, which are not required to support expenditures of a legal or emergency nature, must be held in reserve.

Carryover Review represents the analysis of balances remaining from the prior year and provision for the appropriation of funds to cover the prior year's legal obligations (encumbered items) in the new fiscal year without loss of continuity in processing payments. Carryover extends the prior year funding for the purchase of specific items previously approved in the budget process, but for which procurement could not be obtained for various reasons. All agencies and funds are reviewed during the Carryover Review and adjustments are made to the budget as approved by the Board of Supervisors. Again, the Code of Virginia requires that a public hearing be held prior to Board action when the potential increases in the appropriation are greater than 1.0 percent of expenditures.

## **Cash Management/Investments**

Maintaining the safety of the principal of the County's public investment is the highest priority in the County's cash management policy. The secondary and tertiary priorities are the maintenance of liquidity of the investment and optimization of the rate of return within the parameters of the <u>Code of Virginia</u>, respectively. Funds held for future capital projects are invested in accordance with these objectives, and in such a manner so as to ensure compliance with U.S. Treasury arbitrage regulations. A senior interagency Investment Committee develops investment policies and oversees the effectiveness of portfolio management in meeting policy goals.

The County maintains cash and temporary investments in several investment portfolios. A general investment portfolio holds investments purchased by the County for the pooled cash and General Obligation Bond funds. Investments for this portfolio are held by a third-party custodian. Other portfolios are managed to meet the specific needs of County entities, such as, the Resource Recovery Bonds, the Fairfax County Economic Development Authority Parking Revenue Bond (the Vienna Metrorail Parking Garage Project), Sewer Revenue Bonds, Housing Bonds, and the Equipment Acquisitions Fund. Investments for all portfolios are held by a third-party custodian.

Except where prohibited by statutory or contractual constraints, the General Fund is credited with interest earned in the general investment pool. Non-General Fund activities that earn interest through centralized investment management contribute to the cost of portfolio management by way of a market-based administrative charge that accrues to the General Fund.

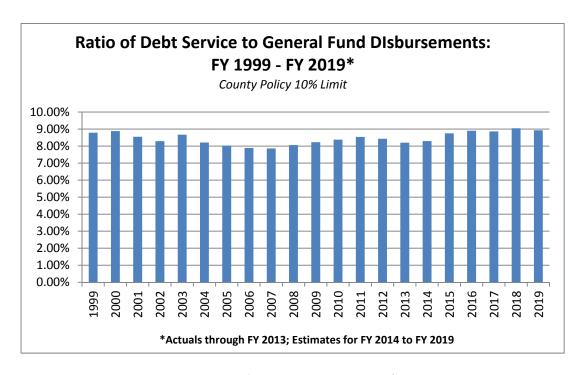
#### **Debt Management/Capital Improvement Planning**

The Commonwealth of Virginia Constitution requires that long-term debt pledged by the full faith and credit of the County can only be approved by voter referendum. There is no statutory limit on the amount of debt the voters can approve. It is the County's own policy to manage debt within the guidelines identified in the *Ten Principles of Sound Financial Management*. Specifically, debt service expenditures as a percentage of General Fund disbursements should remain under 10.0 percent and the percentage of debt to estimated market value of assessed property should remain under 3.0 percent. The County continues to maintain these debt ratios, as illustrated in the following charts:

# Debt Service Requirements as a Percentage of Combined General Fund Disbursements

	<u>Debt Service</u>	<u>General Fund</u>	
Fiscal Year Ending	Requirements1	<b>Disbursements</b>	<u>Percentage</u>
2011	290,585,694	3,344,902,997	8.69%
2012	290,776,904	3,418,544,048	8.51%
2013	292,243,676	3,531,497,270	8.28%
2014 (est.)	303,890,790	3,698,962,321	8.22%
2015 (est.)	324,051,471	3,716,363,975	8.72%

<sup>&</sup>lt;sup>1</sup>The amount includes total principal and interest payments on the County's outstanding tax supported debt obligations, including General Obligation Bonds and other tax supported debt obligations. Source: Fairfax County Department of Management and Budget.



#### Net Debt as a Percentage of Market Value of Taxable Property

Fiscal Year Ending	Net Bonded Indebtedness <sup>1</sup>	Estimated Market Value <sup>2</sup>	<u>Percentage</u>
2011	2,554,051,000	200,523,239,485	1.27%
2012	2,734,135,000	207,327,568,596	1.32%
2013	2,575,596,000	214,232,636,323	1.20%
2014 (est.)	2,704,330,933	221,488,326,157	1.22%
2015 (est.)	2,740,074,681	233,356,011,323	1.17%

<sup>&</sup>lt;sup>1</sup> The amount includes outstanding General Obligation Bonds and other tax supported debt obligations as of June 30 in the year shown and is from the Fairfax County Department of Management and Budget.

Per capita debt is also an important measure used in analyses of municipal credit. Fairfax County has historically had moderate to low per capita debt and per capita debt as a percentage of per capita income due to its steady population growth, and growth in the assessed valuation of property and personal income of residents, combined with a record of rapid repayment of capital debt.

The *Ten Principles of Sound Financial Management* establishes as a financial guideline a self-imposed limit on the level of the average annual bond sale. Actual bond issues are carefully sized with a realistic assessment of the need for funds, while remaining within the limits established by the Board of Supervisors. In addition, the actual bond sales are timed for the most opportune entry into the financial markets.

The policy guidelines enumerated in the *Ten Principles of Sound Financial Management* also express the intent of the Board of Supervisors to encourage a diversified economy in the County and to minimize the issuance of underlying indebtedness by towns and districts located within the County.

<sup>&</sup>lt;sup>2</sup> Source: Fairfax County Department of Tax Administration and the Department of Management and Budget.

It is County policy to balance the need for public facilities, as expressed by the countywide land use plan, with the fiscal capacity of the County to provide for those needs. The five-year Capital Improvement Program (CIP), submitted annually to the Board of Supervisors, is the vehicle through which the stated need for public facilities is analyzed against the County's ability to stay within its self-imposed debt guidelines as articulated in the *Ten Principles of Sound Financial Management*. The CIP is supported largely through long-term borrowing that is budgeted annually in debt service or from General Fund revenues on a pay-as-you-go basis.

#### Pay-as-you-go Financing

Although a number of options are available for financing the proposed Capital Improvement Program, including bond proceeds and grants, it is the policy of the County to balance the use of the funding sources against the ability to utilize current revenue or pay-as-you-go financing. While major capital facility projects are funded through the sale of General Obligation Bonds, the Board of Supervisors, through its *Ten Principles of Sound Financial Management*, continues to emphasize the importance of maintaining a balance between pay-as-you-go financing and bond financing for capital projects. Financing capital projects from current revenues indicates the County's intent to show purposeful restraint in incurring long-term debt. No explicit level or percentage has been adopted for capital projects from current revenues as a portion of either overall capital costs or of the total operating budget. The decision for using current revenues to fund a capital project is based on the merits of the particular project in relation to an agreed upon set of criteria. It is the Board of Supervisors' policy that non-recurring revenues should not be used for recurring expenditures.

#### **Risk Management**

Continuing growth in County assets and operations perpetuates the potential for catastrophic losses resulting from inherent risks that remain unidentified and unabated. In recognition of this, the County has adopted a policy of professional and prudent management of risk exposures.

To limit the County's risk exposures, a Risk Management Steering Committee was established in 1986 to develop appropriate policies and procedures. The County Risk Manager is responsible for managing a countywide program. The program objectives are as follows:

- To protect and preserve the County's assets and workforce against losses that could deplete County resources or impair the County's ability to provide services to its citizens;
- To institute all practical measures to eliminate or control injury to persons, loss to property or other loss-producing conditions; and
- To achieve such objectives in the most effective and economical manner.

While the County's preference is to fully self-insure, various types of insurance such as workers' compensation, automobile, and general liability insurance remain viable alternatives when they are available at an affordable price.

#### **Pension Plans**

The County funds the retirement costs for four separate retirement systems, including the Educational Employees Supplemental Retirement System, Police Officers Retirement System, Fairfax County Employees' Retirement System and Uniformed Retirement System. These retirement systems are administered by the County and are made available to Fairfax County government and school employees

in order to provide financial security when they become retirement eligible or cannot work due to disability. In addition, professional employees of the Fairfax County School Board participate in a plan sponsored and administered by the Virginia Retirement System. The Board of Supervisors reviews the Police Officers Retirement System, Fairfax County Employees' Retirement System and the Uniformed Retirement System plans annually and takes action to fund the County's obligation.

On March 18, 2002, the Board of Supervisors adopted a corridor approach to employer contributions. The corridor approach adds further stability to the employer contribution rates and continues to adequately fund the retirement systems. In the corridor method of funding, a fixed contribution rate is assigned to each system and the County contributes at the fixed rate unless the system's funding ratio falls outside of the pre-selected corridor of 90-120 percent. If the funding ratio falls below 90 percent, the unfunded actuarial accrued liability below 90 percent is amortized over 15 years in order to return the funding ratio to 90 percent. At the Board of Supervisors' direction, staff conducted a comprehensive examination of the corridor policy in FY 2010 and concluded that the corridor approach should be maintained, as it has cushioned the County from dramatic rate increases in the past. Consequently, the corridor will remain at 90-120 percent, as codified in the Fairfax County Code, but the County will gradually increase the funding to the systems to allow amortization of the unfunded actuarial accrued liability to 100 percent. The employer contribution rates were increased in FY 2011 to allow for amortization to a 91 percent level. In FY 2015, employer contribution rates are further increased to allow for amortization to a 93 percent level. It is anticipated that increases in the employer contribution rates will continue each year to fund amortization to a 100 percent level by the end of the decade.

As directed by the Board of Supervisors, the Department of Human Resources contracted with a benefits consultant to conduct a comprehensive review of the retirement plans. The consultant's report was presented in February and March 2012. Based on the results of this study, the Board of Supervisors adopted several modifications to the retirement systems, which apply only to new employees who are hired on or after January 1, 2013. These changes include:

- Increasing the minimum retirement age for normal service retirement from 50 to 55 in the Employees' system;
- Increasing the rule of 80 (age plus years of service) to the rule of 85 in the Employees' system;
- Placing a cap on the use of sick leave for purposes of determining retirement eligibility and benefits at 2,080 hours for all three retirement systems; and
- For the Deferred Retirement Option Program (DROP) program, removing the pre-Social Security supplement from balances accumulated during the DROP period in the Employees' and Uniformed systems. It should be noted that, as members of the Police Officers system do not participate in Social Security, they do not receive a pre-Social Security supplement.

No changes were made to benefits for current employees. Although the initial savings resulting from these changes are minimal, savings are expected to grow over time as more employees are hired under these new plan provisions.

The School Board reviews the Educational Employees Supplemental Retirement plan annually and takes action to fund the County's obligation based on actuarial valuations that are usually performed annually. Benefits are defined in each system according to the requirements of an ordinance of the <u>Fairfax County Code</u>. Each retirement system is governed by a Board of Trustees whose function is the general administration and operation of the system. Each Board has full power to invest and reinvest the accumulated monies created by the systems in accordance with the laws of the Commonwealth as they apply to fiduciaries investing such funds. Investment managers are hired by each Board and operate

under the direction of the Boards' investment objectives and guidelines. Each Board meets once a month to review the financial management of the funds and to rule on retirement applications.

# **Other Post-Employment Benefits (OPEB)**

Beginning in FY 2008 the County's financial statements were required to implement Governmental Accounting Standards Board (GASB) Statement No. 45 for other post-employment benefits. This standard addresses how local governments should account for and report their costs related to post-employment health care and other non-pension benefits. Currently, the County offers retirees the option to participate in County group health insurance, life insurance, and dental plans. These benefits are offered to retirees at premium rates established using the blended experience of the active and retiree populations. As such, retirees receive an "implicit" benefit, as these premium rates are typically lower than if they were set solely using the experience of the retiree group. In addition, County retirees receive an explicit benefit through the retiree health benefit subsidy. The County provides monthly subsidy payments to eligible County retirees to help pay for health insurance. The current monthly subsidy, approved in FY 2006, commences at age 55 and varies by length of service. It should be noted that the monthly subsidy is provided to retirees on a discretionary basis, and the Board of Supervisors reserves the right to reduce or eliminate the benefit in the future if the cost of the subsidy becomes prohibitive or an alternative is chosen to aid retirees in meeting their health insurance needs.

GASB 45 requires that the County accrue the cost of post-employment benefits during the period of employees' active employment, while the benefits are being earned, and disclose the unfunded actuarial accrued liability in order to accurately account for the total future cost of post-employment benefits and the financial impact on the County. The County established the OPEB Trust Fund in FY 2008 to pre-fund the cost of post-employment healthcare and other non-pension benefits. Establishing such a trust fund allows the County to capture long-term investment returns and make progress towards eliminating the unfunded liability over a 30-year period. This methodology mirrors the funding approach used for pension benefits. As a result, the County is required to make an annual contribution towards the long-term liability. This includes an amount for benefits accrued by active employees during the fiscal year, as well as an additional amount in order to address the unfunded actuarial accrued liability. Progress towards funding the liability is reported in the County's Comprehensive Annual Financial Report (CAFR).

The actuarial accrued liability is calculated annually as part of the actuarial valuation and includes adjustments due to benefit enhancements, medical trend experience, and normal growth assumptions. Before approving additional benefit enhancements, the County must carefully consider not only the impact on the current fiscal year budget, but also the long-term impact on the County's OPEB liability and annual required contribution.

It should be noted that the Fairfax County Public Schools offer similar benefits to their retirees, which result in a separate OPEB liability. The Schools also created an OPEB Trust Fund in FY 2008 to begin to address their unfunded liability and pre-fund the cost of other post-employment benefits.

# **Grants**

County policy requires that the initial application and acceptance of all grants over \$100,000 be approved by the Board of Supervisors. Each grant application is reviewed for the appropriateness and desirability of the program or service. Upon completion of the grant, programs are reviewed on a case-by-case basis to determine whether the program should be continued utilizing County funds. The County has no obligation to continue either grant-funded positions or grant-funded programs, if continued grant funding is not available.

Effective September 1, 2004, the Board of Supervisors established new County policy for grant applications and awards that meet certain requirements. If a grant is \$100,000 or less, with a required Local Cash Match of \$25,000 or less, with no significant policy implications, and if the grantor does not require Board of Supervisors' approval, the agency can work directly with the Department of Management and Budget to receive the award and reallocate funding from the anticipated/unanticipated reserve directly to the agency. If an award exceeds these limitations but was listed in the Anticipated Grant Awards table in the Adopted Budget for the current fiscal year, Board of Supervisors' approval is not required unless the actual funding received differs significantly from the projected funding listed in the budget. For any grant that does not meet all of the specified criteria, the agency must obtain Board of Supervisors' approval in order to apply for or accept the grant award.

# **Contributory Policies**

To improve the general health and welfare of the community, as well as leverage scarce resources, it is the policy of the Board of Supervisors to make General Fund appropriations of specified amounts to various nonsectarian, nonprofit or quasi-government entities. Because public funds are being appropriated, funds provided to designated contributory agencies are currently made available contingent upon submission and review of financial reports. This oversight activity includes program reporting requirements that require designated contributories to describe accurately, in a manner prescribed by the County Executive, the level and quality of services provided to County residents.

# **Information Technology**

The following ten strategic directions are fundamental principles upon which Fairfax County will base its Information Technology (IT) decisions in the upcoming years. These are intended to serve as guidelines to assist County managers in applying information technology to achieve business goals.

# Ten Fundamental Principles of Information Technology

In addition to the Department of Information Technology's Mission and Goals, Fairfax County Information Technology (IT) projects and processes are guided by ten fundamental principles approved by the Board of Supervisors in 1996, and updated in 2003.

- 1. Our ultimate goal is to provide citizens, the business community, and County employees with timely, convenient access to appropriate information and services through the use of technology.
- 2. Business needs drive information technology solutions. Strategic partnerships will be established between the stakeholders and County so that the benefits of IT are leveraged to maximize the productivity of County employees and improve customer services.
- 3. Evaluate business processes for redesign opportunities before automating them. Use new technologies to make new business methods a reality. Exploit functional commonality across organizational boundaries.
- 4. Manage Information Technology as an investment.
  - Annually allocate funds sufficient to cover depreciation to replace systems and equipment before life-cycle end. Address project and infrastructure requirements through a multi-year planning and funding strategy.
  - Manage use of funds at the macro level in a manner that provides for optimal spending across the investment portfolio aligned to actualized project progress.

# Ten Fundamental Principles of Information Technology

- Look for cost-effective approaches to improving "legacy systems". Designate systems as "classic" and plan their modernization. This approach will help extend investments and system utility
- Invest in education and training to ensure the technical staffs in central IT and user agencies understand and can apply current and future technologies.
- 5. Implement contemporary, but proven, technologies. Fairfax County will stay abreast of emerging trends through an ongoing program of technology evaluation. New technologies often will be introduced through pilot projects where both the automation and its business benefits and costs can be evaluated prior to any fullscale adoption.
- 6. Hardware and software shall adhere to open (vendor-independent) standards and minimize proprietary solutions. This approach will promote flexibility, inter-operability, cost effectiveness, and mitigate the risk of dependence on individual vendors.
- 7. Provide a solid technology infrastructure as the fundamental building block of the County's IT architecture to support reliability, performance and security of the County's information assets. Manage and maintain the enterprise network as an essential communications channel connecting people to information and process via contemporary server platforms and workstations. It will provide access for both internal and external connectivity; will be flexible, expandable, and maintainable; be fully integrated using open standards and capable of providing for the unimpeded movement of data, graphics, image, video, and voice.
- 8. Approach IT undertakings as a partnership of central management and agencies providing for a combination of centralized and distributed implementation. Combine the responsibility and knowledge of central management, agency staff, as well as outside contract support, within a consistent framework of County IT architecture and standards. Establish strategic cooperative arrangements with public and private enterprises to extend limited resources.
- 9. Consider the purchase and integration of top quality, commercial-off-the-shelf (COTS) software requiring minimal customization as the first choice to speed the delivery of new business applications. This may require redesigning some existing work processes to be compatible with beneficial common practice capabilities inherent in many off-the-shelf software packages, and, achieves business goals. In consideration of this, it is recognized that certain County agencies operate under business practices that have in established in response to specific local interpretations and constraints and that in these instances, the institutionalization of these business practices may make the acquisition of COTS software not feasible. Develop applications using modern, efficient methods and laborsaving tools in a collaborative application development environment following the architectural framework and standards. An information architecture supported by a repository for common information objects (e.g., databases, files, records, methods, application inventories); repeatable processes and infrastructures will be created, shared and reused.
- 10. Capture data once in order to avoid cost, duplication of effort and potential for error and share the data whenever possible. Establish and use common data and common databases to the fullest extent. A data administration function will be responsible for establishing and enforcing data policy, data sharing and access, data standardization, data quality, identification and consistent use of key corporate identifiers.

# **Financial Management Tools and Planning Documents**

This section is intended to provide a brief description of some of the financial management tools and long-range planning documents used by the County.

# **Budget**

The primary financial management tool used by the County is the annual budget process. This involves a comprehensive examination of all expenditure and revenue programs of the County, complete with public hearings and approval by the Board of Supervisors.

# **Capital Improvement Program (CIP)**

The Board of Supervisors annually considers and adopts a five-year Capital Improvement Program (CIP) which supports and implements the Comprehensive Plan. The CIP includes five years of project planning and forecasts project requirements for an additional five-year period. The CIP helps to balance the need for public facilities identified by the Comprehensive Plan with the County's fiscal resources and serves as a planning guide for the construction of general County facilities, schools, and public utilities. The CIP process provides a framework for development of reliable capital expenditure and revenue estimates, as well as the timely scheduling of bond referenda.

The CIP is an integral element of the County's budgeting process. The Capital Budget is the foundation for the first year of the adopted five-year CIP. The remaining four years in the CIP serve as a general planning guide. Future planning requirements five years beyond the CIP period are also included. The CIP is supported largely through long-term borrowing, which is budgeted annually in the debt service fund or from General Fund revenues on a pay-as-you-go basis.

The Board of Supervisors has approved Principles of Sound Capital Improvement Planning and Criteria for Recommending Capital Projects which are applied every year in the development of the CIP. The principles establish the County's Comprehensive Plan as the basis for capital planning requirements and emphasize the principle of life-cycle planning for capital facilities. The CIP is an integral part of the Adopted Budget Plan and is included on the Budget CD-ROM and on the County's website.

In October 2005, Fairfax County adopted revised guidelines for review of unsolicited Public Private Educational Facilities and Infrastructure Act (PPEA) proposals. In FY 2008, project screening criteria as presented in the CIP was approved for determining when an unsolicited PPEA project should be pursued or rejected. It is anticipated that other refinements, including any required legislative updates to the PPEA evaluation and review process will be developed and presented to the Board of Supervisors as needed. As of January 28, 2008, the County will only pursue an unsolicited PPEA project if, based on minimal analysis; the project offers a significant contribution to near term CIP goals, it offers significant savings to the General Fund or a significant positive effect on our debt capacity.

# **Revenue Forecast**

Revenue estimates are monitored on a monthly basis to identify any potential trends that would significantly impact the revenue sources. A Revenue Task Force meets regularly to review current construction trends, the number of authorized building permits, housing sales, mortgage rates, and other economic data which impact Real Estate Tax revenue collections. In addition, the Revenue Task Force uses statistical models to estimate such revenue categories as: the Personal Property Tax; Local Sales Tax; Business, Professional, and Occupational License Tax; Consumer Utility Tax; and Recordation Tax.

# **Financial Forecast**

A forecast of General Fund receipts and disbursements is developed as part of each year's budget process and is updated periodically. Individual and aggregate revenue categories, as well as expenditures, are projected by revenue and/or expenditure type. Historical growth rates, economic assumptions, and County expenditure priorities are all used in developing the forecast. This tool is used as a planning document for developing the budget guidelines and for evaluating the future impact of current year decisions.

# **Fiscal Impact Review**

It is County policy that all items having potential fiscal impact be presented to the Board of Supervisors for review. Effective management dictates that the Board of Supervisors and County citizens be presented with the direct and indirect costs of all items as part of the decision making process. In addition to its preliminary review of items presented to the Board of Supervisors, County staff also review state and federal legislative items, which might result in a fiscal or policy impact on the County.



# FY 2015 Adopted Budget Plan

# Financial, Statistical and Summary Tables

# **Financial, Statistical and Summary Tables**

# **Explanation of Schedules**

# **General Fund Statement**

### General Fund Statement

Presents information for Fund 10001, General Fund. The General Fund Statement includes the beginning and ending balances, total available resources and total disbursements, including revenues, transfers in from other funds, expenditures and transfers out to other funds and reserves.

## General Fund Direct Expenditures

Provides expenditure information, organized by Program Area and agency, with totals included for each Program Area and for the entire General Fund.

# **Summary of Appropriated Funds**

# Summary of Appropriated Funds by Fund Type

Includes Budget Year Summary of Beginning Balance, Revenues by Category, Summary of Transfers In, Expenditures by Program Area, and Summary of Transfers Out for all Appropriated Funds.

# Revenue and Receipts by Fund - Summary of Appropriated Funds

Includes revenues for all appropriated funds, organized by the three major fund groups - Governmental, Proprietary and Fiduciary funds.

# Expenditures by Fund - Summary of Appropriated Funds

Includes expenditures for all appropriated funds, organized by the three major fund groups - Governmental, Proprietary and Fiduciary funds.

# Changes in Fund Balance - Summary of Appropriated Funds

Includes changes in fund balance for all appropriated funds by the three major fund groups - Governmental, Proprietary and Fiduciary funds.

# Tax Rates and Assessed Valuation

### Summary of County Tax Rates

Presents historical and current fiscal year tax rates for Real Estate, Personal Property, Sewage, Refuse Collection and Disposal, Consumer Utilities, E-911 Fees, and special taxing districts.

### Assessed Valuation, Tax Rates, Levies and Collections

Details the assessed valuation and levy of taxable Real Estate and Personal Property, reports actual and estimated collections and reflects the percentage of the total levy collected.

# **Financial, Statistical and Summary Tables**

# **Summary of Revenues**

### General Fund Revenues

Details General Fund revenues by each source, subtotaled by category, for the prior, current and upcoming fiscal year.

### Revenue from the Commonwealth

Summarizes revenues from the Commonwealth of Virginia by fund for the prior, current and upcoming fiscal year.

# Revenue from the Federal Government

Summarizes revenues from the Federal government by fund for the prior, current and upcoming fiscal year.

# **Other Expenditure Schedules**

# County Funded Programs for School-Related Services

Summarizes all Fairfax County contributions to school-related programs. Congregating the General Fund transfer to the Schools, school debt service, and the numerous school-related programs funded in County agency budgets, reflects a more complete picture of how much the County spends on its schools on an annual basis. Provides additional expenditure data on County-funded programs for youth services (non-school related youth programs) and County-administered programs for school-related services, including programs for which the County has administrative oversight, but not sole funding responsibility.

### Services for Older Adults

Summarizes contributions to services for seniors in General Fund and General Fund Supported agencies.

# FY 2015 ADOPTED FUND STATEMENT FUND 10001, GENERAL FUND

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2013 Carryover	FY 2014 Third Quarter	Other Actions July-June	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Beginning Balance	\$209,439,502	\$87,778,641	\$93,559,675	\$0	\$1,469,450	\$182,807,766	\$110,967,311	\$81,677,126	(\$101,130,640)	(55.32%)
Revenue 1										
Real Property Taxes	\$2,123,406,700	\$2,207,982,016	\$0	\$0	\$8.617.948	\$2,216,599,964	\$2.342.831.045	\$2,353,636,574	\$137,036,610	6.18%
Personal Property Taxes <sup>2</sup>	353,633,268	336,067,422	0	0	18,240,870	354,308,292	368,833,524	362,992,495	8,684,203	2.45%
General Other Local Taxes	530,960,414	526,607,627	0	(7,887,459)	(4,637,650)	514,082,518	502,081,550	497,075,274	(17,007,244)	(3.31%)
Permit, Fees & Regulatory Licenses	38,201,352	36,870,254	0	0	1,818,315	38,688,569	39,438,395	39,438,395	749.826	1.94%
Fines & Forfeitures	14,131,523	14,863,219	0	0	(645,435)	14,217,784	14,235,071	14,235,071	17,287	0.12%
Revenue from Use of Money & Property	17,511,082	16,936,422	0	0	(1,972,623)	14,963,799	14,221,937	14.221.937	(741,862)	(4.96%)
Charges for Services	72,674,073	72,690,493	0	0	1,818,508	74,509,001	76,479,473	77,379,473	2.870.472	3.85%
Revenue from the Commonwealth <sup>2</sup>	301,125,920	306,918,671	118,025	(2,230,435)	427,007	305,233,268	306,785,768	306,785,768	1,552,500	0.51%
Revenue from the Federal Government	31,152,805	25,676,086	171,050	(248,895)	729,484	26,327,725	27,473,750	27,473,750	1,146,025	4.35%
Recovered Costs/Other Revenue	15,297,940	14,935,437	10,000	0	84,728	15,030,165	15,324,755	15,324,755	294,590	1.96%
Total Revenue	\$3,498,095,077	\$3,559,547,647	\$299,075	(\$10,366,789)	\$24,481,152	\$3,573,961,085	\$3,707,705,268	\$3,708,563,492	\$134,602,407	3.77%
Transfers In										
Fund 20000 Consolidated Debt Service	\$0	\$8,000,000	\$0	\$0	\$0	\$8,000,000	\$0	\$0	(\$8,000,000)	(100.00%)
Fund 40000 County Transit Systems	0	4,000,000	0	0	0	4,000,000	0	0	(4,000,000)	(100.00%)
Fund 40030 Cable Communications	4,270,457	4,145,665	0	0	0	4,145,665	3,148,516	3,148,516	(997,149)	(24.05%)
Fund 40080 Integrated Pest Management	0	138,000	0	0	0	138,000	138,000	138,000	0	0.00%
Fund 40100 Stormwater Services	0	1,000,000	0	0	0	1,000,000	1,000,000	1,000,000	0	0.00%
Fund 40140 Refuse Collection and										
Recycling Operations	0	535,000	0	0	0	535,000	535,000	535,000	0	0.00%
Fund 40150 Refuse Disposal	2,500,000	535,000	0	0	0	535,000	535,000	535,000	0	0.00%
Fund 40160 Energy Resource Recovery	0	42.000	0	0	0	42.000	42.000	42.000	0	0.000/
(ERR) Facility Fund 40170 I-95 Refuse Disposal	0	42,000	0	0	0	42,000	42,000	42,000	0	0.00%
·	0	175,000	0	0	0	175,000	175,000	175,000	0	0.00%
Fund 60010 Department of Vehicle Services	0	1,224,931	0	0	0	1,224,931	0	0	(1,224,931)	(100.00%)
Fund 60030 Technology Infrastructure										
Services Fund 69010 Sewer Operation and	0	1,500,000	0	0	0	1,500,000	0	0	(1,500,000)	(100.00%)
Maintenance	0	1,800,000	0	0	0	1,800,000	1,800,000	1,800,000	0	0.00%
Fund 80000 Park Revenue	0	775,000	0	0	0	775,000	775,000	775,000	0	0.00%
Total Transfers In	\$6,770,457	\$23,870,596	\$0	\$0	\$0	\$23,870,596	\$8,148,516	\$8,148,516	(\$15,722,080)	(65.86%)
Total Available	\$3,714,305,036	\$3,671,196,884	\$93,858,750	(\$10,366,789)	\$25,950,602	\$3,780,639,447	\$3,826,821,095	\$3,798,389,134	\$17,749,687	0.47%
Direct Expenditures										
Personnel Services	\$695,634,681	\$722,847,458	\$10,174,042	(\$2,433,790)	(\$4,251,518)	\$726,336,192	\$745,806,755	\$752,065,675	\$25,729,483	3.54%
Operating Expenses	334,794,913	333,347,232	38,617,753	(2,032,183)	1,586,533	371,519,335	347,535,949	343,701,293	(27,818,042)	(7.49%)
Recovered Costs	(41,253,899)	(44,575,824)	576,590	(27,422)	648,978	(43,377,678)	(44,576,928)	(44,526,628)	(1,148,950)	2.65%
Capital Equipment	1,240,331	220,968	360,739	0	1,863,857	2,445,564	190,017	135,017	(2,310,547)	(94.48%)
Fringe Benefits	278,906,707	297,561,471	1,338,106	(1,000,000)	152,150	298,051,727	312,330,626	314,009,976	15,958,249	5.35%
Total Direct Expenditures		\$1,309,401,305	\$51,067,230	(\$5,493,395)			\$1,361,286,419		\$10,410,193	0.77%
Transfers Out										
Fund S10000 School Operating	\$1,683,322,285	\$1,716,988 731	\$0	\$0	\$0	\$1,716,988 731	\$1,751,328,506	\$1.768.498.393	\$51,509,662	3.00%
Fund 10010 Revenue Stabilization	1,680,445	0	1,250,797	1,518,380	0	2,769,177	1,031,348	1,031,348	(1,737,829)	(62.76%)
Fund 10020 Community Funding Pool	9,867,755	9,867,755	0	0	0	9,867,755	10,611,143	10,611,143	743,388	7.53%
Fund 10030 Contributory Fund	15,683,588	13,370,975	1,000,000	0	0	14,370,975	15,361,234	14,720,884	349,909	2.43%
Fund 10040 Information Technology	14,281,579	2,913,280	6,850,000	0	0	9,763,280	7,351,260	3,743,760	(6,019,520)	(61.65%)
Fund 20000 County Debt Service	116,853,073	118,797,992	0	0	0	118,797,992	133,742,157	133,742,157	14,944,165	12.58%
Fund 20001 School Debt Service	164,757,064	172,367,649	0	0	0	172,367,649	177,141,176	177,141,176	4,773,527	2.77%
Fund 30000 Metro Operations and	. 5 . 1 . 6 . 1 0 0 7	2,001,017	3	3	Ü		,,	,,	.,	2
Construction	11,298,296	11,298,296	0	0	0	11,298,296	11,298,296	11,298,296	0	0.00%
Fund 30010 General Construction and Contributions	16,554,569	11,933,202	8,443,295	1,760,000	0	22,136,497	18,718,981	18,183,981	(3,952,516)	(17.86%)

# FY 2015 ADOPTED FUND STATEMENT FUND 10001, GENERAL FUND

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2013 Carryover	FY 2014 Third Quarter	Other Actions July-June	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Transfers Out (Cont.)										
Fund 30020 Capital Renewal										
Construction	0	0	5,000,000	0	0	5,000,000	8,000,000	2,700,000	(2,300,000)	(46.00%)
Fund 30050 Transportation	202.202	•	000 000		•	222 222			(000 000)	(400.000()
Improvements	200,000	0	200,000	0	0	200,000	0	0	(200,000)	(100.00%)
Fund 30060 Pedestrian Walkway Improvements	200.000	100 000	200.000	0	0	200.000	300.000	300.000	0	0.000/
Fund 30080 Commercial Revitalization	300,000	100,000	200,000	U	U	300,000	300,000	300,000	U	0.00%
Program Program	950,000	0	0	0	0	0	0	0	0	_
Fund 30300 The Penny for Affordable	730,000	Ü	· ·	Ü	U	Ü	Ü	Ü	U	
Housing	1,058,750	0	0	0	0	0	0	0	0	_
Fund 40000 County Transit Systems	36,547,739	34,547,739	0	0	0	34,547,739	34,547,739	34,547,739	0	0.00%
Fund 40040 Community Services Board	109,610,515	109,233,258	807,964	39,812	0	110,081,034	112,570,435	113,316,215	3,235,181	2.94%
Fund 40090 E-911	15,256,778	17,051,691	227,580	0	0	17,279,271	0	0	(17,279,271)	
Fund 40330 Elderly Housing Programs	2,043,297	1,852,376	11,895	0	0	1,864,271	1,862,125	1,869,683	5,412	0.29%
Fund 50000 Federal/State Grants	5,244,241	5,057,965	401,888	0	0	5,459,853	5,208,464	5,208,464	(251,389)	(4.60%)
Fund 60000 County Insurance	22,094,372	21,017,317	12,810	37.663.287	0	58,693,414	23,226,489	23,240,005	(35,453,409)	(60.40%)
Fund 60020 Document Services Division	2,398,233	2,398,233	9,150	0	0	2,407,383	2,398,233	2,398,233	(9,150)	(0.38%)
Fund 60040 Health Benefits	4,000,000	0	1,600,000	0	0	1,600,000	0	0	(1,600,000)	(100.00%)
Fund 73030 OPEB Trust	28,000,000	28,000,000	0	0	0	28,000,000	28,000,000	28,000,000	0	0.00%
Fund 83000 Alcohol Safety Action			-	-	•				-	
Program	171,958	171,958	19,216	2,690	0	193,864	410,571	427,165	233,301	120.34%
Total Transfers Out	\$2,262,174,537	\$2,276,968,417	\$26,034,595	\$40,984,169	\$0	\$2,343,987,181	\$2,343,108,157	\$2,350,978,642	\$6,991,461	0.30%
Total Disbursements	\$3,531,497,270	\$3,586,369,722	\$77,101,825	\$35,490,774	\$0	\$3,698,962,321	\$3,704,394,576	\$3,716,363,975	\$17,401,654	0.47%
Total Ending Balance	\$182,807,766	\$84,827,162	\$16,756,925	(\$45,857,563)	\$25,950,602	\$81,677,126	\$122,426,519	\$82,025,159	\$348,033	0.43%
Less:										
Managed Reserve	\$71,884,864	\$71,727,394	\$1,542,037	\$709,815		\$73,979,246	\$74,087,892	\$74,327,279	\$348,033	0.47%
Reserve for State/Federal Reductions										
and Federal Sequestration Cuts 3	8,099,768	8,099,768	(401,888)			7,697,880	7,697,880	7,697,880	0	0.00%
Litigation Reserve 4	5,000,000	5,000,000		(30,000,000)	25,000,000		30,000,000		0	-
Transportation Reserve <sup>5</sup>	538,344			, , , ,					0	-
Reserve for FY 2014 Budget										
Development <sup>6</sup>	742,333								0	-
FY 2012 Audit Adjustments <sup>7</sup>	1,513,332								0	-
FY 2013 Audit Adjustments 8	1,469,450			(1,469,450)	1,469,450				0	-
Reserve for FY 2014 Third Quarter 9			15,616,776	(15,097,928)	(518,848)				0	-
Reserve for Board Consideration <sup>10</sup>							10,640,747		0	-
Total Available	\$93,559,675	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	-

FY 2014 Revised Budget Plan revenues reflect a net increase of \$24,481,152 based on revised revenue estimates as of fall 2013. These changes are shown in the "Other Actions July-January" column. Of the total, \$25,000,000 was added to the Litigation Reserve and the remaining amount, a decrease of \$518,848, was taken from the Reserve for FY 2014 Third Quarter.

<sup>&</sup>lt;sup>2</sup> Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Revenue from the Commonwealth category in accordance with guidelines from the State Auditor of Public Accounts.

<sup>&</sup>lt;sup>3</sup> As part the *FY 2012 Carryover Review*, an amount of \$8,099,768 was set aside in reserve for State/Federal Reductions and Federal Sequestration Cuts. As part of the County Executive's proposed *FY 2013 Carryover Review*, \$401,888 of this reserve was utilized to offset federal sequestration reductions for the Head Start and Early Head Start grant programs. Use of the reserve funding was in line with the direction given by the Board of Supervisors as part of the June 25, 2013 Human Services Committee meeting. As part of their deliberations on the *FY 2013 Carryover Review*, the Board of Supervisors earmarked \$1,000,000 of this reserve for potential requirements within the Housing Blueprint/Bridging Affordability program as a result of the use of \$1,000,000 in Blueprint funding for the Housing Choice Voucher (HcV) Reserve.

<sup>&</sup>lt;sup>4</sup> As part of the FY 2012 Carryover Review, an amount of \$5,000,000 was set aside in reserve to address the impact of a number of potential refunds resulting from pending tax appeals. As a result of revised projections of the timing of the litigation requirements, this reserve was increased by \$25,000,000 to \$30,000,000. As part of the FY 2014 Third Quarter Review, this reserve was transferred to Fund 60000, County Insurance.

<sup>&</sup>lt;sup>5</sup> As part of the FY 2012 Carryover Review, an amount of \$538,344 was set aside in reserve for transportation requirements. This reserve was utilized to balance the FY 2014 budget.

<sup>&</sup>lt;sup>6</sup> As part of the FY 2012 Carryover Review, an amount of \$742,333 was set aside in reserve for FY 2014 budget development. This reserve was utilized to balance the FY 2014 budget.

As a result of FY 2012 audit adjustments, an amount of \$1,513,332 was available to be held in reserve in FY 2013 and was utilized to balance the FY 2014 budget.

<sup>8</sup> As a result of FY 2013 audit adjustments, an amount of \$1,469,450 was available to be held in reserve in FY 2014 and was utilized as part of the FY 2014 Third Quarter Review.

<sup>&</sup>lt;sup>9</sup> As part of the *FY 2013 Carryover Review*, an amount of \$15,616,776 was set aside in reserve for FY 2014 requirements. As a result of revised FY 2014 revenue estimates, this reserve was reduced by \$518,848 to \$15,097,928. As part of the County Executive's proposed *FY 2014 Third Quarter Review*, \$11,300,516 was used for Third Quarter requirements, leaving \$3,797,412 in balance for Board consideration. Subsequent to the release of the *FY 2014 Third Quarter Review*, FY 2014 revenues were reduced based on revised estimates, leaving no balance in this reserve.

<sup>&</sup>lt;sup>10</sup> As part of the FY 2015 Advertised Budget Plan, an amount of \$10,640,747 was set aside in reserve for Board consideration during their deliberations on the FY 2015 budget. As a result of a number of revenue adjustments based on information received subsequent to the development of the budget, this reserve was eliminated. Details regarding these revenue adjustments were included in the April 10, 2014 Add-On Package presented to the Board of Supervisors.

# FY 2015 ADOPTED SUMMARY GENERAL FUND DIRECT EXPENDITURES

# Agency Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2013 Carryover	FY 2014 Third Quarter	Other Actions July - June	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Legislative-Executive Functions / Centra	I Services									
01 Board of Supervisors	\$4,554,679	\$5,171,389	\$55,250	(\$1,703)	\$0	\$5,224,936	\$5,228,716	\$5,276,204	\$51,268	0.98%
02 Office of the County Executive	5,729,428	6,420,926	184,182	(24,134)	0	6,580,974	6,618,317	6,679,037	98,063	1.49%
04 Department of Cable and Consumer Services	1,051,877	955,853	29,090	0	0	984,943	961,598	972,263	(12,680)	(1.29%)
06 Department of Finance	9,199,738	8,387,352	667,625	(19,667)	0	9,035,310	8,344,793	8,378,627	(656,683)	(7.27%)
11 Department of Human Resources	7,560,035	7,190,025	378,262	0	0	7,568,287	7,272,195	7,324,354	(243,933)	(3.22%)
12 Department of Purchasing and Supply Management	4,801,328	4,411,712	277,213	(15,379)	0	4,673,546	4,662,202	4,619,780	(53,766)	(1.15%)
13 Office of Public Affairs	1,164,637	1,261,248	68,150	20,000	0	1,349,398	1,277,942	1,292,658	(56,740)	(4.20%)
15 Office of Elections	3,558,962	3,695,935	38,471	3,000	0	3,737,406	3,953,177	3,966,101	228,695	6.12%
17 Office of the County Attorney	6,775,253	6,357,795	1,290,334	0	0	7,648,129	6,440,565	6,504,728	(1,143,401)	(14.95%)
20 Department of Management and Budget	2,651,424	4,458,126	50,865	(21,289)	0	4,487,702	4,513,052	4,555,631	67,929	1.51%
37 Office of the Financial and Program Auditor	284,278	350,582	3,438	0	0	354,020	355,690	357,874	3,854	1.09%
41 Civil Service Commission	373,517	408,154	2,695	500	0	411,349	412,561	415,978	4,629	1.13%
57 Department of Tax Administration	21,423,473	22,644,049	701,222	(84,709)	0	23,260,562	22,815,098	23,032,017	(228,545)	(0.98%)
70 Department of Information Technology	28,845,475	30,156,498	4,134,683	(50,000)	0	34,241,181	31,272,777	31,484,233	(2,756,948)	(8.05%)
Total Legislative-Executive Functions / Central Services	\$97,974,104	\$101,869,644	\$7,881,480	(\$193,381)	\$0	\$109,557,743	\$104,128,683	\$104,859,485	(\$4,698,258)	(4.29%)
Judicial Administration										
80 Circuit Court and Records	\$10,318,566	\$10,462,252	\$175,951	\$2,000	\$0	\$10,640,203	\$10,583,284	\$10,655,801	\$15,598	0.15%
82 Office of the Commonwealth's	2,653,086	2,699,151	30,600	104,040	0	2,833,791	3,505,085	3,529,700	695,909	24.56%
85 General District Court	2,049,657	2,208,314	37,447	(6,233)	0	2,239,528	2,241,210	2,236,531	(2,997)	(0.13%)
91 Office of the Sheriff  Total Judicial Administration	18,430,508 \$33,451,817	17,872,861 \$33,242,578	746,804 \$990,802	99,807	0 <b>\$0</b>	18,619,665 \$34,333,187	18,172,243 <b>\$34,501,822</b>	18,211,539 <b>\$34,633,571</b>	(408,126) \$300,384	(2.19%) 0.87%
	****	****	*******	***,	,,,	****	7-1,1,	****	*******	
Public Safety  04 Department of Cable and Consumer	\$660,853	\$664,178	\$8,500	\$0	\$0	\$672,678	\$671,078	\$676,427	\$3,749	0.56%
Services 31 Land Development Services	8,856,194	7,594,843	695,471	27,422	0	8,317,736	9,533,755	9,603,503	1,285,767	15.46%
81 Juvenile and Domestic Relations District Court	20,717,288	20,843,493	593,510	0	0	21,437,003	21,357,830	21,540,589	103,586	0.48%
90 Police Department	170,984,616	175,549,661	5,691,842	(125,000)	0	181,116,503	178,535,588	179,489,751	(1,626,752)	(0.90%)
91 Office of the Sheriff	41,434,270	44,497,605	1,378,134	(75,000)	0	45,800,739	45,115,228	45,522,583	(278,156)	(0.61%)
92 Fire and Rescue Department	168,324,397	170,859,601	8,859,762	(125,000)	0	179,594,363	182,435,350	182,788,975	3,194,612	1.78%
93 Office of Emergency Management	1,661,944	1,822,734	515,103	0	0	2,337,837	1,909,406	1,851,442	(486,395)	(20.81%)
97 Department of Code Compliance	3,595,916	3,985,898	73,817	0	0	4,059,715	4,070,680	4,086,871	27,156	0.67%
Total Public Safety	\$416,235,478	\$425,818,013	\$17,816,139	(\$297,578)	\$0	\$443,336,574	\$443,628,915	\$445,560,141	\$2,223,567	0.50%
Public Works										
08 Facilities Management Department	\$52,827,898	\$51,051,935	\$2,827,463	(\$60,149)	\$0	\$53,819,249	\$54,560,681	\$54,213,238	\$393,989	0.73%
25 Business Planning and Support	739,970	771,489	9,533	(5,478)	0	775,544	964,830	975,287	199,743	25.76%
26 Office of Capital Facilities	11,925,564	12,653,954	233,928	156,500	0	13,044,382	13,103,317	13,195,451	151,069	1.16%
87 Unclassified Administrative Expenses	2,896,545	3,481,562	1,103,206	0	0	4,584,768	3,481,562	3,481,562	(1,103,206)	(24.06%)
Total Public Works	\$68,389,977	\$67,958,940	\$4,174,130	\$90,873	\$0	\$72,223,943	\$72,110,390	\$71,865,538	(\$358,405)	(0.50%)
Health and Welfare	¢104 700 470	¢104 007 500	er 000 500	/# 4 000 04 °°	**	e107.007.057	6100 040 745	¢100 757 044	¢2 /70 040	4.0707
67 Department of Family Services	\$181,733,479	\$184,997,583	\$5,898,582	(\$4,809,914)	\$0	\$186,086,251	\$188,943,715	\$189,757,064	\$3,670,813	1.97%
68 Department of Administration for Human Services	11,569,375	11,842,653	147,951	(23,000)	0	11,967,604	12,514,712	12,618,395	650,791	5.44%
71 Health Department	51,097,648	51,704,161	4,074,520	(150,000)	0	55,628,681	52,954,132	53,259,254	(2,369,427)	(4.26%)
73 Office to Prevent and End Homelessness	11,001,061	11,400,964	932,024	0	0	12,332,988	12,285,581	12,290,884	(42,104)	(0.34%)
79 Department of Neighborhood and Community Services	26,122,726	26,055,775	950,013	(50,000)	0	26,955,788	28,152,113	27,856,108	900,320	3.34%
Total Health and Welfare	\$281,524,289	\$286,001,136	\$12,003,090	(\$5,032,914)	\$0	\$292,971,312	\$294,850,253	\$295,781,705	\$2,810,393	0.96%

# FY 2015 ADOPTED SUMMARY GENERAL FUND DIRECT EXPENDITURES

# Agency Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2013 Carryover	FY 2014 Third Quarter	Other Actions July - June	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
Parks and Libraries										
51 Fairfax County Park Authority	\$22,656,251	\$22,909,700	\$397,750	(\$500)	\$0	\$23,306,950	\$23,181,926	\$23,524,286	\$217,336	0.93%
52 Fairfax County Public Library	26.791.911	27.091.526	1.831.381	(106,432)		28.816.475	27.678.031	27.828.497	(987,978)	(3.43%)
Total Parks and Libraries	\$49,448,162	\$50,001,226	\$2,229,131	(\$106,932)		\$52,123,425	\$50,859,957	\$51,352,783	(\$770,642)	(1.48%)
Community Development										
16 Economic Development Authority	\$7,193,593	\$7,259,183	\$28,900	\$0	\$0	\$7,288,083	\$7,304,912	\$7,335,923	\$47,840	0.66%
31 Land Development Services	11,579,098	13,320,328	1,216,267	(113,270)	0	14,423,325	13,010,087	13,133,536	(1,289,789)	(8.94%)
35 Department of Planning and Zoning	9,297,435	9,931,555	765,422	0	0	10,696,977	10,296,221	10,387,092	(309,885)	(2.90%)
36 Planning Commission	674,420	646,007	6,834	60,000	0	712,841	683,964	690,133	(22,708)	(3.19%)
38 Department of Housing and Community Development	5,151,327	6,230,225	69,403	0	0	6,299,628	6,371,623	6,407,012	107,384	1.70%
39 Office of Human Rights and Equity Programs	1,414,313	1,506,522	14,745	0	0	1,521,267	1,520,906	1,538,270	17,003	1.12%
40 Department of Transportation	7,394,483	7,481,627	1,389,848	0	0	8,871,475	7,600,210	7,642,318	(1,229,157)	(13.86%)
Total Community Development	\$42,704,669	\$46,375,447	\$3,491,419	(\$53,270)	\$0	\$49,813,596	\$46,787,923	\$47,134,284	(\$2,679,312)	(5.38%)
Nondepartmental										
87 Unclassified Administrative Expenses	\$83,866	(\$600,000)	\$99,979	\$1,000,000	\$0	\$499,979	\$0	(\$1,200,000)	(\$1,699,979)	(340.01%)
89 Employee Benefits	279,510,371	298,734,321	2,381,060	(1,000,000)	0	300,115,381	314,418,476	315,397,826	15,282,445	5.09%
Total Nondepartmental	\$279,594,237	\$298,134,321	\$2,481,039	\$0	\$0	\$300,615,360	\$314,418,476	\$314,197,826	\$13,582,466	4.52%
Total General Fund Direct Expenditures	\$1,269,322,733	\$1,309,401,305	\$51,067,230	(\$5,493,395)	\$0	\$1,354,975,140	\$1,361,286,419	\$1,365,385,333	\$10,410,193	0.77%

# FY 2015 ADOPTED SUMMARY OF APPROPRIATED FUNDS BY FUND TYPE

	General Fund Group	Debt Service Funds	Capital Project Funds	Special Revenue Funds <sup>1</sup>	Internal Service Funds <sup>2,3</sup>	Enterprise Funds <sup>4</sup>	Agency Funds	Trust Funds	Total by Category
Beginning Fund Balance	\$192,709,291	\$0	\$7,567	\$269,977,018	\$180,638,308	\$161,103,661	\$0	\$8,391,658,506	\$9,196,094,351
Revenues									
Real Property Taxes	\$2,353,636,574	\$0	\$10,930,000	\$155,705,108	\$0	\$0	\$3,882,012	\$0	\$2,524,153,694
Personal Property Taxes 5	574,306,439	0	0	0	0	0	0	0	574,306,439
General Other Local Taxes	497,075,274	0	0	79,771,604	0	0	10,707,629	0	587,554,507
Permits, Fees & Regulatory	39,438,395	0	0	24,445,326	0	0	0	0	63,883,721
Fines & Forfeitures	14,235,071	0	0	21,528	0	0	0	0	14,256,599
Revenue from the Use of Money									
and Property	14,980,177	0	0	5,429,143	5,149,886	792,530	0	693,255,196	719,606,932
Charges for Services Revenue from the	77,379,473	0	1,100,000	195,560,375	60,900	213,417,227	0	0	487,517,975
Commonwealth 5	95,471,824	0	0	630,102,815	0	0	0	0	725,574,639
Revenue from the Federal									
Government	27,473,750	0	0	186,240,433	5,000,000	0	0	1,250,000	219,964,183
Sale of Bonds	0	0	184,800,000	0	0	0	0	0	184,800,000
Other Revenue	15,324,755	580,000	7,104,400	82,477,059	667,243,058	250,000	0	444,478,771	1,217,458,043
Total Revenue	\$3,709,321,732	\$580,000	\$203,934,400	\$1,359,753,391	\$677,453,844	\$214,459,757	\$14,589,641	\$1,138,983,967	\$7,319,076,732
Transfers In	\$41,155,651	\$315,429,005	\$40,651,205	\$1,973,223,600	\$31,509,009	\$219,193,176	\$0	\$28,000,000	\$2,649,161,646
Total Available	\$3,943,186,674	\$316,009,005	\$244,593,172	\$3,602,954,009	\$889,601,161	\$594,756,594	\$14,589,641	\$9,558,642,473	\$19,164,332,729
Expenditures by Category									
Legislative-Executive/Central									
Services	\$113,811,302	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$113,811,302
Education	\$0	0	162,724,928	2,607,582,336	448,240,691	0	0	230,380,469	3,448,928,424
Judicial Administration	\$34,633,571	0	0	751,907	0	0	0	0	35,385,478
Public Safety	\$445,569,718	0	0	75,494,058	0	0	0	0	521,063,776
Public Works	\$71,865,538	0	0	158,826,045	0	230,038,027	0	0	460,729,610
Health and Welfare	\$309,649,581	0	0	206,419,448	0	0	0	0	516,069,029
Parks and Libraries	\$54,975,080	0	0	14,925,638	0	0	0	0	69,900,718
Community Development	\$52,697,868	0	52,634,489	219,399,441	0	0	14,589,641	0	339,321,439
Capital Improvements	\$0	0	26,183,981	0	0	0	0	0	26,183,981
Debt Service	\$0	316,009,005	0	0	0	0	0	0	316,009,005
Non-Departmental	\$314,290,483	0	0	5,075,000	317,181,692	0	0	483,645,317	1,120,192,492
Total Expenditures	\$1,397,493,141	\$316,009,005	\$241,543,398	\$3,288,473,873	\$765,422,383	\$230,038,027	\$14,589,641	\$714,025,786	\$6,967,595,254
Transfers Out	\$2,350,978,642	\$0	\$3,042,207	\$73,029,437	\$0	\$220,993,176	\$0	\$0	\$2,648,043,462
Total Disbursements	\$3,748,471,783	\$316,009,005	\$244,585,605	\$3,361,503,310	\$765,422,383	\$451,031,203	\$14,589,641	\$714,025,786	\$9,615,638,716
Ending Fund Balance	\$194,714,891	\$0	\$7,567	\$241,450,699	\$124,178,778	\$143,725,391	\$0	\$8,844,616,687	\$9,548,694,013

Not reflected are the following adjustments to balance in FY 2015: Fund \$40000, Public School Food and Nutrition Services, assumes carryover of General Reserve of \$10,104,060.

Not reflected are the following adjustments to balance in FY 2015: Fund S60000, Public School Insurance Fund, assumes carryover of allocated reserve of \$9,288,547. Fund S62000, Public School Health and Flexible Benefits, assumes carryover of premium stabilization reserve of \$40,694,542.

4 Not reflected are the following adjustments to balance in FY 2015: Fund 69020, Sewer Bond Parity Debt Service, does not reflect non-appropriated amortization expense of (\$25,000).

<sup>&</sup>lt;sup>3</sup> For presentation purposes, all County Internal Service Funds expenditures are included in the Nondepartmental Category.

<sup>&</sup>lt;sup>5</sup> For presentation purposes, Personal Property Taxes that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Personal Property Taxes Category.

# FY 2015 ADOPTED REVENUE AND RECEIPTS BY FUND SUMMARY OF APPROPRIATED FUNDS

Fund	FY 2013 Actual <sup>1</sup>	FY 2014 Adopted Budget Plan <sup>2</sup>	FY 2014 Revised Budget Plan <sup>3</sup>	FY 2015 Advertised Budget Plan <sup>4</sup>	FY 2015 Adopted Budget Plan <sup>5</sup>	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
GOVERNMENTAL FUNDS							
General Fund Group							
10001 General Fund	\$3,498,095,077	\$3,559,547,647	\$3,573,961,085	\$3,707,705,268	\$3,708,563,492	\$134,602,407	3.77%
10010 Revenue Stabilization	573,987	0	650,000	650,000	650,000	0	0.00%
10040 Information Technology	1,273,654	108,240	110,165	108,240	108,240	(1,925)	(1.75%)
Total General Fund Group	\$3,499,942,718	\$3,559,655,887	\$3,574,721,250	\$3,708,463,508	\$3,709,321,732	\$134,600,482	3.77%
Debt Service Funds							
20000 Consolidated Debt Service	\$3,842,922	\$380,000	\$380,000	\$580,000	\$580,000	\$200,000	52.63%
Capital Project Funds							
30000 Metro Operations and Construction	\$15,000,000	\$26,541,000	\$24,810,854	\$26,800,000	\$26,800,000	\$1,989,146	8.02%
30010 General Construction and Contributions	23,989,501	4,900,000	26,077,965	5,168,000	4,800,000	(21,277,965)	(81.59%)
30020 Capital Renewal Construction	2,341,514	0	39,100,000	0	0	(39,100,000)	(100.00%)
30030 Library Construction	4,700,000	0	31,135,000	0	0	(31,135,000)	(100.00%)
30040 Contributed Roadway Improvement	(335,176)	110,000	1,100,375	550,000	550,000	(550,375)	(50.02%)
30050 Transportation Improvements	11,173,794	0	71,167,000	0	0	(71,167,000)	(100.00%)
30060 Pedestrian Walkway Improvements	140,563	0	3,255,030	0	0	(3,255,030)	(100.00%)
30070 Public Safety Construction	22,000,000	0	120,529,134	0	0	(120,529,134)	(100.00%)
30080 Commercial Revitalization Program	2,276,211	0	1,289,539	0	0	(1,289,539)	(100.00%)
30090 Pro Rata Share Drainage Construction	2,995,524	0	6,853,333	0	0	(6,853,333)	
30300 The Penny for Affordable Housing	15,664,123	18,298,400	18,298,400	16,478,400	16,478,400	(1,820,000)	(9.95%)
30310 Housing Assistance Program	4,370,000	0	0	0	0	0	-
30400 Park Authority Bond Construction	13,000,000	0	89,173,000	0	0	(89,173,000)	
S31000 Public School Construction	167,973,893	155,306,000	534,020,384	155,306,000	155,306,000	(378,714,384)	
Total Capital Project Funds	\$285,289,947	\$205,155,400	\$966,810,014	\$204,302,400	\$203,934,400	(\$762,875,614)	(78.91%)
Special Revenue Funds							
40000 County Transit Systems	\$29,156,196	\$35,493,207	\$35,493,207	\$37,240,230	\$37,240,230	\$1,747,023	4.92%
40010 County and Regional Transportation Projects	54,522,595	89,289,925	150,434,069	97,759,469	97,759,469	(52,674,600)	
40030 Cable Communications	24,140,933	24,092,577	24,092,577	24,372,126	24,372,126	279,549	1.16%
40040 Fairfax-Falls Church Community Services Board	38,003,993	39,735,541	38,040,708	38,834,832	38,834,832	794,124	2.09%
40050 Reston Community Center	7,213,370	7,359,257	7,545,003	7,819,710	7,819,710	274,707	3.64%
40060 McLean Community Center	4,819,288	5,021,281	5,018,306	5,333,259	5,333,259	314,953	6.28%
40070 Burgundy Village Community Center	49,260	56,900	56,900	50,286	50,286	(6,614)	
40080 Integrated Pest Management Program	1,989,337	1,851,659	1,851,659	2,190,238	2,190,238	338,579	18.29%
40090 E-911	20,517,167	21,458,430	21,458,430	44,663,082	44,996,530	23,538,100	109.69%
40100 Stormwater Services 40110 Dulles Rail Phase I Transportation Improvement	39,737,994	41,200,000	73,025,863	49,185,000	49,185,000	(23,840,863)	(32.65%)
District 40120 Dulles Rail Phase II Transportation Improvement	24,766,021	23,828,109	23,828,109	23,828,109	23,828,109	0	0.00%
District	11,157,467	14,484,978	14,484,978	14,484,978	14,484,978	0	0.00%
40130 Leaf Collection	2,124,026	2,114,254	2,114,254	2,187,133	2,187,133	72,879	3.45%
40140 Refuse Collection and Recycling Operations	19,425,079	20,400,836	20,400,836	19,715,588	19,715,588	(685,248)	(3.36%)
40150 Refuse Disposal	46,505,935	50,342,750	46,262,615	50,461,193	50,786,878	4,524,263	9.78%
40160 Energy Resource Recovery (ERR) Facility	27,280,951	31,418,600	27,648,371	31,468,600	31,468,600	3,820,229	13.82%
40170 I-95 Refuse Disposal	6,759,110	9,213,437	7,365,231	7,702,766	7,702,766	337,535	4.58%
40180 Tysons Service District	0	2,390,494	2,390,494	5,976,235	4,948,553	2,558,059	107.01%
40300 Housing Trust	360,480	493,420	493,420	639,972	639,972	146,552	29.70%
40330 Elderly Housing Programs	1,617,934	1,575,860	1,575,860	1,644,057	1,644,057	68,197	4.33%
40360 Homeowner and Business Loan Programs	2,576,239	2,431,943	10,041,467	2,187,600	2,187,600	(7,853,867)	
50000 Federal/State Grants	81,616,734	85,922,239	206,419,403	95,185,801	95,185,801	(111,233,602)	
50800 Community Development Block Grant	6,748,458	4,414,224	9,269,369	4,750,027	4,750,027	(4,519,342)	(48.76%)

# FY 2015 ADOPTED REVENUE AND RECEIPTS BY FUND SUMMARY OF APPROPRIATED FUNDS

Special Revenue Funds (Cont.)	Fund	FY 2013 Actual <sup>1</sup>	FY 2014 Adopted Budget Plan <sup>2</sup>	FY 2014 Revised Budget Plan <sup>3</sup>	FY 2015 Advertised Budget Plan <sup>4</sup>	FY 2015 Adopted Budget Plan <sup>5</sup>	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
STORD PAIR: School Operating   06.66.032.09   107.239.11   06.55.09.81   07.239.11   07.	Special Revenue Funds (Cont.)							
S0000 Public School Food and Walling Services   76,173,682   80,096,887   76,924,210   81,207,175   81,207,175   43,02,065   5,67%   5,67%   5,0000 Public School Crains and Self Supporting Programs   74,675,977   43,313,35   5,105,560   44,125,325   44,125,325   (9,302,235)   (73,486)   7,000   7,00	50810 HOME Investment Partnership Grant	\$6,137,504	\$1,405,283	\$4,754,413	\$1,417,514	\$1,417,514	(\$3,336,899)	(70.19%)
SA000 Pablis: School Adall and Cammanity Faucation   9,133.58   8,064.96   8,766.64   94,618.24   94,618.24   94,618.24   92,70   7,89%   5,0000 Pablis: School Carbar and SES Spopring Pringoring   14,765.977   1	S10000 Public School Operating	656,603,296	651,283,141	672,397,114	655,539,811	655,539,811	(16,857,303)	(2.51%)
	S40000 Public School Food and Nutrition Services	76,173,682	80,698,087	76,934,210	81,297,175	81,297,175	4,362,965	5.67%
Total Special Revenue Funds	S43000 Public School Adult and Community Education	9,133,356	8,609,499	8,769,654	9,461,824	9,461,824	692,170	7.89%
PROPRIETARY FUNDS	S50000 Public School Grants and Self Supporting Programs	47,675,977	43,313,357	54,105,560	44,725,325	44,725,325	(9,380,235)	(17.34%)
Internal Service Funds	Total Special Revenue Funds	\$1,246,812,382	\$1,299,899,288	\$1,546,272,080	\$1,360,121,940	\$1,359,753,391	(\$186,518,689)	(12.06%)
Internal Service Funds	TOTAL GOVERNMENTAL FUNDS	\$5,035,887,969	\$5,065,090,575	\$6,088,183,344	\$5,273,467,848	\$5,273,589,523	(\$814,593,821)	(13.38%)
Mathematics	PROPRIETARY FUNDS							
60010 Department of Vehicle Services         82,366,726         78,880,820         79,819,890         82,009,796         81,710,049         1,969,173         2,51%           60020 Document Services         22,719,499         33,89,107         3,389,107         3,180,101         3,180,933         (19,71),40         (8,98),31           60040 Health Benefits         147,266,016         143,111,977         160,605,551         161,384,297         161,384,297         3,777,46         2,35%           60000 Public School Insurance         14,704,812,810         342,490,735         338,336,465         377,676,263         377,676,23         39,339,798         11,63%           56,0000 Public School Insurance         4,886,178         6,000,000         6,000,000         6,000,000         0         0         0.00%           Section Health and Flexible Benefits         314,621,810         342,490,735         338,336,465         377,676,263         377,676,283         39,339,798         11,63%           Section Health and Flexible Benefits         314,621,810         342,490,735         352,44,591,757         \$67,433,844         345,40,011         7,183           Enterprise Funds         3194,966,111         202,2977,487         202,2977,487         \$2214,459,757         \$214,459,757         \$11,425,907	Internal Service Funds							
60020 Document Services         2,797,499         3,389,107         3,389,107         3,180,910         3,180,910         1,907,141         (5,878)           60030 Technology Infrastructure Services         22,875,813         22,924,819         22,985,616         301,517,11         29,455,524         497,008         1,275           5,0000 Public School Insurance         14,736,504         163,011,977         160,606,557         164,384,297         1,361,203         9,39,708         20,008           5,0000 Public School Insurance         4,388,178         6,500,000         6,500,000         6,500,000         6,500,000         6,500,000         9,0         0,00%           5,0000 Public School Central Procurement         4,388,178         6,500,000         6,500,000         6,500,000         6,500,000         6,500,000         6,000         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         0,0         1	60000 County Insurance	\$812,318	\$895,859	\$895,859	\$895,859	\$895,859	\$0	0.00%
Month   Mont	60010 Department of Vehicle Services	82,366,726	78,880,820	79,281,896	82,069,796	81,271,069	1,989,173	2.51%
60000 Health Benefits         147,365,046         163,011,977         160,006,551         164,384,279         164,384,279         3,777,46         2,378           50000 Public School Insurance         147,04,812         14,048,133         14,081,339         11,081,339         11,081,339         93,337,78         0.00%           55000 Public School Central Procurement         4,388,178         6,500,000         6,500,000         5,500,000         7,376,76,263         93,337,78         11,338           55000 Public School Central Procurement         4,388,178         6,500,000         6,500,000         5,500,000         7,500,000         0.00%           Total Internal Service Funds         519,496,111         \$202,977,487         \$202,977,487         \$214,597,57         \$214,459,757         \$11,482,270         5.66%           69030 Sewer Board Debt Reserve         51,732,418         87,00         1,00         0 </td <td>60020 Document Services</td> <td>2,797,499</td> <td>3,389,107</td> <td>3,389,107</td> <td>3,180,910</td> <td>3,189,393</td> <td>(199,714)</td> <td>(5.89%)</td>	60020 Document Services	2,797,499	3,389,107	3,389,107	3,180,910	3,189,393	(199,714)	(5.89%)
60000 Health Benefits         147,365,046         163,011,977         160,006,551         164,384,279         164,384,279         3,777,46         2,378           50000 Public School Insurance         147,04,812         14,048,133         14,081,339         11,081,339         11,081,339         93,337,78         0.00%           55000 Public School Central Procurement         4,388,178         6,500,000         6,500,000         5,500,000         7,376,76,263         93,337,78         11,338           55000 Public School Central Procurement         4,388,178         6,500,000         6,500,000         5,500,000         7,500,000         0.00%           Total Internal Service Funds         519,496,111         \$202,977,487         \$202,977,487         \$214,597,57         \$214,459,757         \$11,482,270         5.66%           69030 Sewer Board Debt Reserve         51,732,418         87,00         1,00         0 </td <td>60030 Technology Infrastructure Services</td> <td>28,750,813</td> <td>28,241,819</td> <td>28,958,616</td> <td>30,126,711</td> <td>29,455,624</td> <td>497,008</td> <td>1.72%</td>	60030 Technology Infrastructure Services	28,750,813	28,241,819	28,958,616	30,126,711	29,455,624	497,008	1.72%
Second Public School Insurance   14,704,812   14,081,339   14,081,339   14,081,339   14,081,339   39,39,798   11,03%   Second Debtic School Health and Flexible Benefits   314,621,817   342,490,735   338,334,645   377,676,263   377,676,276   377,677,677,677,677,677,677,677,677,677,	0,5							2.35%
Section Public School Central Procurement   4.388.178   0.500.0000   0.500.000   0.500.000   0.500.000   0.500.000   0.500.000   0.500.0								
Section   Production   Production   Production   Septimary   Sep								
Total Internal Service Funds								
69000 Sewer Revenue	•							
69000 Sewer Revenue	Enterprise Funds							
69310 Sewer Bond Debt Reserve 5,173,418 0 11,421,090 0 0 0 0 (11,421,000) (100,00%) 69310 Sewer Bond Construction 102,412,682 0 11,421,090 11,421,090 0 0 (11,421,000) (100,00%) 704 Description 102,412,682 1 202,977,487 2214,398,577 2214,459,757 2214,459,757 2511,45	•	\$104 066 111	\$202 977 487	\$202 977 487	\$214.459.757	\$21 <i>1</i> 150 757	\$11 482 270	5 66%
69310 Sewer Band Construction         102.412.682         0         11,421.090         0         0         (11,421.090)         (100.00%)           Total Enterprise Funds         \$302,552.211         \$202,977.487         \$214,3498,577         \$214,459,757         \$214,459,757         \$214,459,757         \$61,180         0.03%           TOTAL PROPRIETARY FUNDS         \$898,359,413         \$840,469,143         \$846,448,410         \$893,374,932         \$891,913.601         \$45,465,191         5.37%           FIDUCIARY FUNDS           Agency Funds           70000 Route 28 Taxing District         \$9,824,553         \$10,707,629         \$10,707,629         \$10,707,629         \$10,707,629         \$10,707,629         \$0         0.00%           Total Agency Funds         \$1,499,473         \$2,214,585         \$2,214,585         \$2,214,585         3,842,902         3,882,012         1,667,427         75.29%           Total Agency Funds         \$419,466,613         \$409,152,740         \$409,152,740         \$428,461,848         \$19,309,108         4.72%           Total Enterployees Relirement Trust         \$419,466,613         \$409,152,740         \$428,461,848         \$428,461,848         \$19,309,108         4.72%           73000 Employees' Relireme								3.0070
Total Enterprise Funds \$302,552,211 \$202,977,487 \$214,459,757 \$214,459,757 \$214,459,757 \$6,11,80 0.03% TOTAL PROPRIETARY FUNDS \$898,359,413 \$840,469,143 \$846,448,410 \$893,374,932 \$891,913,601 \$45,465,191 5.37% \$100,000 Route 28 Taxing District \$9,824,553 \$10,707,629 \$10,707,629 \$10,707,629 \$10,707,629 \$0,000% \$10,000 Route 28 Taxing District Community Development Authority 1,499,473 2,214,585 2,214,585 3,842,902 3,882,012 1,667,427 75.29% Total Agency Funds \$11,324,026 \$12,922,214 \$12,922,214 \$14,550,531 \$14,589,641 \$1,667,427 12.99% \$10,101 Romed Employees Retirement Trust \$419,466,613 \$409,152,740 \$409,152,740 \$428,461,848 \$428,461,848 \$19,309,108 47.29% \$10,000 Repropersive Retirement Trust \$190,422,319 160,121,992 160,121,992 172,316,153 172,316,153 12,194,161 7,629% \$10,000 Retirement Trust \$143,450,650 125,335,001 125,335,001 125,335,001 125,335,001 125,335,001 125,335,001 125,335,001 \$132,384,0085 70,289,944 56,18% \$10,000 Retirement Trust \$190,422,319 160,121,992 172,316,153 172,316,153 172,316,153 12,194,161 7,629% \$10,000 Retirement Trust \$143,450,650 125,335,001 125,335,001 125,335,001 125,335,001 \$132,384,0085 70,289,944 56,18% \$10,000 Retirement Trust \$143,450,650 125,335,001 125,335,001 \$12,338,40085 70,289,944 56,18% \$10,000 Retirement Trust \$190,422,319 160,121,992 172,316,153 172,316,316 172,316,316 172,316,316								(100.00%)
Agency Funds   Space	•							
Agency Funds 70000 Route 28 Taxing District 70040 Mosaic District Community Development Authority 1,499,473 2,214,585 2,214,585 3,842,902 3,882,012 1,667,427 75.296 70040 Mosaic District Community Development Authority 1,499,473 2,214,585 2,214,585 3,842,902 3,882,012 1,667,427 75.296 75.297 75.297 75.297 75.298 75.2014 Stage Funds 75.298 75.2	TOTAL PROPRIETARY FUNDS	\$898,359,413	\$840,469,143	\$846,448,410	\$893,374,932	\$891,913,601	\$45,465,191	5.37%
70000 Route 28 Taxing District         \$9,824,553         \$10,707,629         \$10,707,629         \$10,707,629         \$10,707,629         \$0         0.00%           70040 Mosaic District Community Development Authority         1,499,473         2,214,585         2,214,585         3,842,902         3,882,012         1,667,427         75.29%           Trust Funds         \$11,324,026         \$12,922,214         \$12,922,214         \$14,550,531         \$14,589,641         \$1,667,427         75.29%           73000 Employees' Retirement Trust         \$419,466,613         \$409,152,740         \$409,152,740         \$428,461,848         \$428,461,848         \$19,309,108         4.72%           73010 Uniformed Employees Retirement Trust         190,422,319         160,121,992         160,121,992         172,316,153         172,316,153         12,194,161         7.62%           73020 Police Retirement Trust         143,450,650         125,355,091         125,355,091         132,384,085         132,384,085         7,028,994         5,61%           73000 Employees' Retirement Trust         22,980,778         5,681,540         14,097,540         4,725,606         4,725,606         (9,371,934)         (66,48%)           571100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957	FIDUCIARY FUNDS							
70000 Route 28 Taxing District         \$9,824,553         \$10,707,629         \$10,707,629         \$10,707,629         \$10,707,629         \$0         0.00%           70040 Mosaic District Community Development Authority         1,499,473         2,214,585         2,214,585         3,842,902         3,882,012         1,667,427         75.29%           Trust Funds         \$11,324,026         \$12,922,214         \$12,922,214         \$14,550,531         \$14,589,641         \$1,667,427         75.29%           73000 Employees' Retirement Trust         \$419,466,613         \$409,152,740         \$409,152,740         \$428,461,848         \$428,461,848         \$19,309,108         4.72%           73010 Uniformed Employees Retirement Trust         190,422,319         160,121,992         160,121,992         172,316,153         172,316,153         12,194,161         7.62%           73020 Police Retirement Trust         143,450,650         125,355,091         125,355,091         132,384,085         132,384,085         7,028,994         5,61%           73000 Employees' Retirement Trust         22,980,778         5,681,540         14,097,540         4,725,606         4,725,606         (9,371,934)         (66,48%)           571100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957	Agency Funds							
Trust Funds  Trust  190,422,319  160,121,992  160,121,992  160,121,992  172,316,153  172,316,153  172,316,153  12,194,161  7.62%  Trust Funds  Trust  143,450,650  125,355,091  125,355,091  125,355,091  132,384,085  132,384,085  Trust  132,384,085  Trust  22,980,778  5,681,540  14,097,540  4,725,606  4,725,606  4,725,606  4,725,606  4,725,606  4,725,606  4,725,606  4,725,606  4,725,606  5,71000 Educational Employees' Retirement  307,988,931  309,308,886  336,817,683  357,884,318  357,884,318  21,066,635  6.25%  Total Trust Funds  \$1,124,100,784  \$1,121,875,249  \$1,086,992,455  \$1,138,983,967	70000 Route 28 Taxing District	\$9,824,553	\$10,707,629	\$10,707,629	\$10,707,629	\$10,707,629	\$0	0.00%
Trust Funds 73000 Employees' Retirement Trust \$419,466,613 \$409,152,740 \$409,152,740 \$428,461,848 \$428,461,848 \$19,309,108 4.72% 73010 Uniformed Employees Retirement Trust 190,422,319 160,121,992 160,121,992 172,316,153 172,316,153 12,194,161 7.62% 73020 Police Retirement Trust 143,450,650 125,355,091 125,355,091 132,384,085 132,384,085 7,028,994 5.61% 73030 OPEB Trust 22,980,778 5,681,540 14,097,540 4,725,606 4,725,606 (9,371,934) (66.48%) S71000 Educational Employees' Retirement 307,988,931 369,308,886 336,817,683 357,884,318 357,884,318 21,066,635 6.25% S71100 Public School OPEB Trust 39,791,493 52,255,000 41,447,409 43,211,957 43,211,957 1,764,548 4.26% Total Trust Funds \$1,124,100,784 \$1,121,875,249 \$1,086,992,455 \$1,138,983,967 \$1,138,983,967 \$51,991,512 4.78% TOTAL APPROPRIATED FUNDS \$1,35,424,810 \$1,134,797,463 \$1,099,914,669 \$1,153,534,498 \$1,153,573,608 \$53,658,939 4.88%  TOTAL APPROPRIATED FUNDS \$7,069,672,192 \$7,040,357,181 \$8,034,546,423 \$7,320,377,278 \$7,319,076,732 (\$715,469,691) (8,90%)  Appropriated From (Added to) Surplus \$6,428,786,14 \$6,669,758,164 \$8,567,750,983 \$6,910,162,459 \$6,906,414,921 (\$1,661,336,062) (19.39%)  Less: Internal Service Funds \$\$(\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	70040 Mosaic District Community Development Authority	1,499,473	2,214,585	2,214,585	3,842,902	3,882,012	1,667,427	75.29%
73000 Employees' Retirement Trust \$419,466,613 \$409,152,740 \$409,152,740 \$428,461,848 \$428,461,848 \$19,309,108 4.728 73010 Uniformed Employees Retirement Trust 190,422,319 160,121,992 160,121,992 172,316,153 172,316,153 12,194,161 7.628 73020 Police Retirement Trust 143,450,650 125,355,091 125,355,091 132,384,085 132,384,085 7,028,994 5.618 73030 OPEB Trust 22,980,778 5,681,540 14,097,540 4,725,606 4,725,606 (9,371,934) (66.48%) 871000 Educational Employees' Retirement 307,988,931 369,308,886 336,817,683 357,884,318 357,884,318 21,066,635 6.25% 871100 Public School OPEB Trust 39,791,493 52,255,000 41,447,409 43,211,957 43,211,957 1,764,548 4.26% 871100 Fublic School OPEB Trust Funds 1,124,100,784 1,121,875,249 1,086,992,455 1,138,983,967 1,138,983,967 \$51,991,512 4.78% 87100 Educational Employees' Retirement 307,988,931 369,308,886 336,817,683 357,884,318 357,884,318 21,066,635 6.25% 871100 Public School OPEB Trust Trust Funds 1,124,100,784 1,121,875,249 1,086,992,455 1,138,983,967 1,138,983,967 \$51,991,512 4.78% 871100 Fublic School OPEB Trust Funds 1,135,424,810 1,134,797,463 1,099,914,669 1,153,534,498 1,153,573,608 \$53,658,939 4.88%  **TOTAL APPROPRIATED FUNDS 57,069,672,192 57,040,357,181 88,034,546,423 57,320,377,278 57,319,076,732 (\$715,469,691) (8.90%)  **Appropriated From (Added to) Surplus (\$620,793,578) (\$370,599,017) \$533,204,560 (\$410,214,819) (\$412,661,811) (\$945,866,371) (177.39%)  **TOTAL AVAILABLE \$6,448,878,614 \$6,669,758,164 \$8,567,750,983 \$6,910,162,459 \$6,906,414,921 (\$1,661,336,062) (19.39%)  **Less: Internal Service Funds (\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	Total Agency Funds	\$11,324,026	\$12,922,214	\$12,922,214	\$14,550,531	\$14,589,641	\$1,667,427	12.90%
73010 Uniformed Employees Retirement Trust         190,422,319         160,121,992         160,121,992         172,316,153         172,316,153         12,194,161         7.62%           73020 Police Retirement Trust         143,450,650         125,355,091         125,355,091         132,384,085         132,384,085         7,028,994         5.61%           73030 OPEB Trust         22,980,778         5,681,540         14,097,540         4,725,606         4,725,606         (9,371,934)         (66.48%)           571000 Educational Employees' Retirement         307,988,931         369,308,886         336,817,683         357,884,318         357,884,318         21,066,635         6.25%           571100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957         1,764,548         4.26%           TOTAL FIDUCIARY FUNDS         \$1,124,100,784         \$1,124,875,249         \$1,086,992,455         \$1,138,983,967         \$1,138,983,967         \$51,991,512         4.78%           TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (8.90%)           TOTAL AVAILABLE         \$6,448,878,614         \$6,669,758,164         \$8,567,750,983         \$6,910,162,459         \$6	Trust Funds							
73010 Uniformed Employees Retirement Trust         190,422,319         160,121,992         160,121,992         172,316,153         172,316,153         12,194,161         7.62%           73020 Police Retirement Trust         143,450,650         125,355,091         125,355,091         132,384,085         132,384,085         7,028,994         5.61%           73030 OPEB Trust         22,980,778         5,681,540         14,097,540         4,725,606         4,725,606         (9,371,934)         (66.48%)           571000 Educational Employees' Retirement         307,988,931         369,308,886         336,817,683         357,884,318         357,884,318         21,066,635         6.25%           571100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957         1,764,548         4.26%           TOTAL FIDUCIARY FUNDS         \$1,124,100,784         \$1,124,875,249         \$1,086,992,455         \$1,138,983,967         \$1,138,983,967         \$51,991,512         4.78%           TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (8.90%)           TOTAL AVAILABLE         \$6,448,878,614         \$6,669,758,164         \$8,567,750,983         \$6,910,162,459         \$6	73000 Employees' Retirement Trust	\$419,466,613	\$409,152,740	\$409,152,740	\$428,461,848	\$428,461,848	\$19,309,108	4.72%
73030 OPEB Trust         22,980,778         5,681,540         14,097,540         4,725,606         4,725,606         (9,371,934)         (66.48%)           S71000 Educational Employees' Retirement         307,988,931         369,308,886         336,817,683         357,884,318         357,884,318         21,066,635         6.25%           S71100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957         1,764,548         4.26%           Total Trust Funds         \$1,124,100,784         \$1,121,875,249         \$1,086,992,455         \$1,138,983,967         \$1,138,983,967         \$51,991,512         4.78%           TOTAL FIDUCIARY FUNDS         \$1,135,424,810         \$1,134,797,463         \$1,099,914,669         \$1,153,534,498         \$1,153,573,608         \$53,658,939         4.88%           TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (\$8.90%)           Appropriated From (Added to) Surplus         (\$620,793,578)         (\$370,599,017)         \$533,204,560         (\$410,214,819)         (\$412,661,811)         (\$945,866,371)         (177.39%)           Less: Internal Service Funds         (\$595,807,202)         (\$637,491,656)         (\$632,04	73010 Uniformed Employees Retirement Trust	190,422,319	160,121,992	160,121,992	172,316,153	172,316,153	12,194,161	7.62%
S71000 Educational Employees' Retirement         307,988,931         369,308,886         336,817,683         357,884,318         357,884,318         21,066,635         6.25%           S71100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957         1,764,548         4.26%           Total Trust Funds         \$1,124,100,784         \$1,121,875,249         \$1,086,992,455         \$1,138,983,967         \$51,991,512         4.78%           TOTAL FIDUCIARY FUNDS         \$1,135,424,810         \$1,134,797,463         \$1,099,914,669         \$1,153,534,498         \$1,153,573,608         \$53,658,939         4.88%           TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (8.90%)           Appropriated From (Added to) Surplus         (\$620,793,578)         (\$370,599,017)         \$533,204,560         (\$410,214,819)         (\$412,661,811)         (\$945,866,371)         (177.39%)           TOTAL AVAILABLE         \$6,448,878,614         \$6,669,758,164         \$8,567,750,983         \$6,910,162,459         \$6,906,414,921         (\$1,661,336,062)         (19.39%)           Less: Internal Service Funds         (\$595,807,202)         (\$637,491,656)         (\$632,049,833)         (\$678,	73020 Police Retirement Trust	143,450,650	125,355,091	125,355,091	132,384,085	132,384,085	7,028,994	5.61%
S71100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957         1,764,548         4.26%           Total Trust Funds         \$1,124,100,784         \$1,121,875,249         \$1,086,992,455         \$1,138,983,967         \$1,138,983,967         \$51,991,512         4.78%           TOTAL FIDUCIARY FUNDS         \$1,135,424,810         \$1,134,797,463         \$1,099,914,669         \$1,153,534,498         \$1,153,573,608         \$53,658,939         4.88%           TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (8.90%)           Appropriated From (Added to) Surplus         (\$620,793,578)         (\$370,599,017)         \$533,204,560         (\$410,214,819)         (\$412,661,811)         (\$945,866,371)         (177.39%)           TOTAL AVAILABLE         \$6,448,878,614         \$6,669,758,164         \$8,567,750,983         \$6,910,162,459         \$6,906,414,921         (\$1,661,336,062)         (19.39%)           Less: Internal Service Funds         (\$595,807,202)         (\$637,491,656)         (\$632,049,833)         (\$678,915,175)         (\$677,453,844)         (\$45,404,011)         7.18%	73030 OPEB Trust	22,980,778	5,681,540	14,097,540	4,725,606	4,725,606	(9,371,934)	(66.48%)
S71100 Public School OPEB Trust         39,791,493         52,255,000         41,447,409         43,211,957         43,211,957         1,764,548         4.26%           Total Trust Funds         \$1,124,100,784         \$1,121,875,249         \$1,086,992,455         \$1,138,983,967         \$1,138,983,967         \$51,991,512         4.78%           TOTAL FIDUCIARY FUNDS         \$1,135,424,810         \$1,134,797,463         \$1,099,914,669         \$1,153,534,498         \$1,153,573,608         \$53,658,939         4.88%           TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (8.90%)           Appropriated From (Added to) Surplus         (\$620,793,578)         (\$370,599,017)         \$533,204,560         (\$410,214,819)         (\$412,661,811)         (\$945,866,371)         (177.39%)           TOTAL AVAILABLE         \$6,448,878,614         \$6,669,758,164         \$8,567,750,983         \$6,910,162,459         \$6,906,414,921         (\$1,661,336,062)         (19.39%)           Less: Internal Service Funds         (\$595,807,202)         (\$637,491,656)         (\$632,049,833)         (\$678,915,175)         (\$677,453,844)         (\$45,404,011)         7.18%	S71000 Educational Employees' Retirement	307,988,931	369,308,886	336,817,683	357,884,318	357,884,318	21,066,635	6.25%
Total Trust Funds \$1,124,100,784 \$1,121,875,249 \$1,086,992,455 \$1,138,983,967 \$1,138,983,967 \$51,991,512 4.78%  TOTAL FIDUCIARY FUNDS \$1,135,424,810 \$1,134,797,463 \$1,099,914,669 \$1,153,534,498 \$1,153,573,608 \$53,658,939 4.88%  TOTAL APPROPRIATED FUNDS \$7,069,672,192 \$7,040,357,181 \$8,034,546,423 \$7,320,377,278 \$7,319,076,732 (\$715,469,691) (8.90%)  Appropriated From (Added to) Surplus (\$620,793,578) (\$370,599,017) \$533,204,560 (\$410,214,819) (\$412,661,811) (\$945,866,371) (177.39%)  TOTAL AVAILABLE \$6,448,878,614 \$6,669,758,164 \$8,567,750,983 \$6,910,162,459 \$6,906,414,921 (\$1,661,336,062) (19.39%)  Less: Internal Service Funds (\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	S71100 Public School OPEB Trust	39,791,493	52,255,000	41,447,409	43,211,957	43,211,957	1,764,548	4.26%
TOTAL APPROPRIATED FUNDS         \$7,069,672,192         \$7,040,357,181         \$8,034,546,423         \$7,320,377,278         \$7,319,076,732         (\$715,469,691)         (8.90%)           Appropriated From (Added to) Surplus         (\$620,793,578)         (\$370,599,017)         \$533,204,560         (\$410,214,819)         (\$412,661,811)         (\$945,866,371)         (177.39%)           TOTAL AVAILABLE         \$6,448,878,614         \$6,669,758,164         \$8,567,750,983         \$6,910,162,459         \$6,906,414,921         (\$1,661,336,062)         (19.39%)           Less: Internal Service Funds         (\$595,807,202)         (\$637,491,656)         (\$632,049,833)         (\$678,915,175)         (\$677,453,844)         (\$45,404,011)         7.18%	Total Trust Funds	\$1,124,100,784	\$1,121,875,249		\$1,138,983,967			4.78%
Appropriated From (Added to) Surplus (\$620,793,578) (\$370,599,017) \$533,204,560 (\$410,214,819) (\$412,661,811) (\$945,866,371) (177.39%)  TOTAL AVAILABLE \$6,448,878,614 \$6,669,758,164 \$8,567,750,983 \$6,910,162,459 \$6,906,414,921 (\$1,661,336,062) (19.39%)  Less: Internal Service Funds (\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	TOTAL FIDUCIARY FUNDS	\$1,135,424,810	\$1,134,797,463	\$1,099,914,669	\$1,153,534,498	\$1,153,573,608	\$53,658,939	4.88%
TOTAL AVAILABLE \$6,448,878,614 \$6,669,758,164 \$8,567,750,983 \$6,910,162,459 \$6,906,414,921 (\$1,661,336,062) (19.39%)  Less: Internal Service Funds (\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	TOTAL APPROPRIATED FUNDS	\$7,069,672,192	\$7,040,357,181	\$8,034,546,423	\$7,320,377,278	\$7,319,076,732	(\$715,469,691)	(8.90%)
Less: Internal Service Funds (\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	Appropriated From (Added to) Surplus	(\$620,793,578)	(\$370,599,017)	\$533,204,560	(\$410,214,819)	(\$412,661,811)	(\$945,866,371)	(177.39%)
Less: Internal Service Funds (\$595,807,202) (\$637,491,656) (\$632,049,833) (\$678,915,175) (\$677,453,844) (\$45,404,011) 7.18%	TOTAL AVAILABLE	\$6,448,878,614	\$6,669,758,164	\$8,567,750,983	\$6,910,162,459	\$6,906,414,921	(\$1,661,336,062)	(19.39%)
NET AVAILABLE \$5,853,071,412 \$6,032,266,508 \$7,935,701,150 \$6,231,247,284 \$6,228,961,077 (\$1,706,740,073) (21.51%)				(\$632,049,833)			(\$45,404,011)	
	NET AVAILABLE	\$5,853,071,412	\$6,032,266,508	\$7,935,701,150	\$6,231,247,284	\$6,228,961,077	(\$1,706,740,073)	(21.51%)

# FY 2015 ADOPTED REVENUE AND RECEIPTS BY FUND **SUMMARY OF APPROPRIATED FUNDS**

% FY 2014 FY 2014 FY 2015 FY 2015 Increase/ Increase/ FY 2013 Adopted Revised Advertised Adopted (Decrease) (Decrease) Fund Actual Budget Plan<sup>2</sup> Budget Plan 3 Budget Plan 4 Budget Plan 5 Over Revised Over Revised

### EXPLANATORY NOTE:

The "Total Available" indicates the revenue in each fiscal year that is to be used to support expenditures. This amount is the total revenue adjusted by the amount of funding that is either appropriated from fund balance or added to fund balance. In some instances, adjustments to fund balance that are not currently reflected in the "Changes in Fund Balance" table also affect the "Total Available." Explanations for these adjustments are provided below. The "Total Available," plus (minus) the effect of these changes matches the expenditure totals by fiscal year of the "Expenditure by Fund/Summary of Appropriated Funds," net of any transfers between funds.

Not reflected are the following adjustments to balance in FY 2013: Fund 60000, County Insurance, net change in accrued liability of \$5,663,287.

Fund 69020, Sewer Bond Parity Debt Service, does not reflect non-appropriated amortization expense of (\$25,000).

Fund S40000, Public School Food and Nutrition Services, change in inventory of (\$95,516). Fund S60000, Public School Insurance, net change in accrued liability of \$2,541,241.

Not reflected are the following adjustments to balance in FY 2014: Fund 20000, Consolidated Debt Service, assumes carryover of \$7,879,291

Fund 69020, Sewer Bond Parity Debt Service, does not reflect non-appropriated amortization expense of (\$25,000).
Fund \$10000, Public School Operating Fund, reflects \$600,000 as a transfer from Fund 40030, Cable Communications. Fund 40030 reflects this funding as a transfer to Fund \$50000, Public School Operating Fund, reflects \$600,000 as a transfer from Fund 40030, Cable Communications.

Fund S40000, Public School Food and Nutrition Services, assumes carryover of General Reserve of \$15,690,511.
Fund S50000, Public School Grants and Self-Supporting Programs, does not reflect (\$600,000) as a transfer from Fund 40030, Cable Communications (this amount is shown in Fund S10000, Public School Operating

Fund S60000, Public School Insurance Fund, assumes carryover of allocated reserve of \$9,375,748.

Fund S62000, Public School Health and Flexible Benefits, assumes carryover of premium stabilization reserve of \$46,099,540.

### 3 Not reflected are the following adjustments to balance in FY 2014:

Fund 69020, Sewer Bond Parity Debt Service, non-appropriated amortization expense of (\$25,000).
Fund S63000, Public School Central Procurement, reflects \$106 due to an audit adjustment reported after the FY 2014 Midyear Budget Review.

### 4 Not reflected are the following adjustments to balance in FY 2015:

Fund 10001, General Fund, does not reflect carryover of (\$1,469,450) FY 2013 Audit Adjustment Reserve and (\$15,097,928) Reserve for FY 2014 Third Quarter

Fund 69020, Sewer Bond Parity Debt Service, does not reflect non-appropriated amortization expense of (\$25,000)

Fund S40000, Public School Food and Nutrition Services, assumes carryover of General Reserve of \$10,104,060. Fund S60000, Public School Insurance Fund, assumes carryover of allocated reserve of \$9,288,547.

Fund S62000, Public School Health and Flexible Benefits, assumes carryover of premium stabilization reserve of \$40,694,542.

### <sup>5</sup> Not reflected are the following adjustments to balance in FY 2015:

Fund 69020, Sewer Bond Parity Debt Service, does not reflect non-appropriated amortization expense of (\$25,000) Fund S40000, Public School Food and Nutrition Services, assumes carryover of General Reserve of \$10,104,060.

Fund S60000, Public School Insurance Fund, assumes carryover of allocated reserve of \$9,288,547.

Fund S62000, Public School Health and Flexible Benefits, assumes carryover of premium stabilization reserve of \$40,694,542.

# FY 2015 ADOPTED EXPENDITURES BY FUND SUMMARY OF APPROPRIATED FUNDS

Fund	FY 2013 Estimate	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
GOVERNMENTAL FUNDS								
General Fund Group								
10001 General Fund	\$1,332,068,655	\$1,269,322,733	\$1,309,401,305	\$1,354,975,140	\$1,361,286,419	\$1,365,385,333	\$10,410,193	0.77%
10020 Consolidated Community Funding Pool	9,921,919	9,899,047	9,867,755	9,890,626	10,611,143	10,611,143	720,517	7.28%
10030 Contributory Fund	15,793,588	15,741,973	13,394,756	14,444,756	15,385,015	14,744,665	299,909	2.08%
10040 Information Technology	51,498,728	18,785,840	6,113,280	46,237,581	10,359,500	6,752,000	(39,485,581)	(85.40%)
Total General Fund Group	\$1,409,282,890	\$1,313,749,593	\$1,338,777,096	\$1,425,548,103	\$1,397,642,077	\$1,397,493,141	(\$28,054,962)	(1.97%)
Debt Service Funds								
20000 Consolidated Debt Service	\$304,163,352	\$289,654,227	\$296,065,698	\$302,976,161	\$316,009,005	\$316,009,005	\$13,032,844	4.30%
Capital Project Funds								
30000 Metro Operations and Construction	\$31,678,110	\$31,678,110	\$35,552,943	\$35,754,211	\$36,156,089	\$36,156,089	\$401,878	1.12%
30010 General Construction and Contributions	122,101,425	44,935,072	18,118,202	106,421,903	24,086,981	23,183,981	(83,237,922)	(78.22%)
30020 Capital Renewal Construction	49,711,210	18,387,093	0	36,765,631	8,000,000	2,700,000	(34,065,631)	(92.66%)
30030 Library Construction	38,276,638	620,798	0	39,110,840	0	0	(39,110,840)	(100.00%)
30040 Contributed Roadway Improvement	40,140,205	3,054,311	0	36,440,718	0	0	(36,440,718)	(100.00%)
30050 Transportation Improvements	96,992,374	19,692,742	0	81,078,426	0	0	(81,078,426)	(100.00%)
30060 Pedestrian Walkway Improvements	4,582,682	526,880	100,000	4,355,802	300,000	300,000	(4,055,802)	(93.11%)
30070 Public Safety Construction	146,356,227	24,293,138	0	128,873,089	0	0	(128,873,089)	(100.00%)
30080 Commercial Revitalization Program	5,954,914	3,334,065	0	2,620,849	0	0	(2,620,849)	(100.00%)
30090 Pro Rata Share Drainage Construction	8,564,857	2,995,524	0	6,853,333	0	0	(6,853,333)	(100.00%)
30300 The Penny for Affordable Housing	36,276,889	14,892,739	18,298,400	39,903,273	16,478,400	16,478,400	(23,424,873)	(58.70%)
30310 Housing Assistance Program	7,193,387	49,143	0	6,831,016	0	0	(6,831,016)	(100.00%)
30400 Park Authority Bond Construction	102,582,104	10,108,105	0	96,498,999	0	0	(96,498,999)	(100.00%)
S31000 Public School Construction	526,283,201	153,265,618	167,844,992	657,799,799	162,724,928	162,724,928	(495,074,871)	(75.26%)
Total Capital Project Funds	\$1,216,694,223	\$327,833,338	\$239,914,537	\$1,279,307,889	\$247,746,398	\$241,543,398	(\$1,037,764,491)	(81.12%)
Special Revenue Funds	¢112 040 202	¢00 007 F00	¢04 120 274	¢11/ 220 7/4	¢00 250 /72	¢00 250 /72	(617,000,000)	(15 470/)
40000 County Transit Systems	\$112,949,382	\$89,997,588	\$94,129,374	\$116,238,764	\$98,258,672	\$98,258,672	(\$17,980,092)	(15.47%)
40010 County and Regional Transportation Projects 40030 Cable Communications	148,369,451	15,074,927	77,847,491	218,111,434	71,333,234	71,333,234	(146,778,200)	(67.30%)
40040 Fairfax-Falls Church Community Services Board	18,897,794	10,138,090	10,118,668	18,766,083	9,815,088	9,868,019	(8,898,064)	(47.42%)
•	145,504,559 8,990,715	138,583,377 7,679,747	148,968,799 8,827,660	152,778,656 9,205,765	151,405,267 8,586,705	152,151,047 8,633,945	(627,609) (571,820)	(0.41%) (6.21%)
40050 Reston Community Center 40060 McLean Community Center	6,670,692	5,174,971	5,814,749	6,604,342	6,220,284	6,246,462	(357,880)	(5.42%)
40070 Burgundy Village Community Center	47,159	34,929	44,791	116,291	45,039	45,231	(337,860)	(61.11%)
40080 Integrated Pest Management Program	3,119,736	2,095,477	3,099,610	3,216,855	3,115,655	3,128,092	(88,763)	(2.76%)
40090 E-911	49,186,216	44,094,994	38,657,317	42,765,433	44,548,989	44,795,769	2,030,336	4.75%
40100 Stormwater Services	92,685,085	33,093,340	40,200,000	101,500,017	48,185,000	48,185,000	(53,315,017)	(52.53%)
40110 Dulles Rail Phase I Transportation Improvement	72,000,000	33,073,310	10,200,000	101,000,017	10,100,000	10,100,000	(00,010,017)	(02.0070)
District	40,247,303	24,921,743	17,446,663	17,446,663	17,454,463	17,454,463	7,800	0.04%
40120 Dulles Rail Phase II Transportation Improvement								
District	500,000	153,680	500,000	500,000	500,000	500,000	0	0.00%
40130 Leaf Collection	2,546,035	1,827,428	2,308,182	2,308,182	2,187,182	2,187,182	(121,000)	(5.24%)
40140 Refuse Collection and Recycling Operations	23,874,508	18,564,350	22,711,907	26,294,964	21,409,383	21,513,371	(4,781,593)	(18.18%)
40150 Refuse Disposal	55,729,426	48,293,910	51,427,385	53,997,391	52,918,551	53,016,159	(981,232)	(1.82%)
40160 Energy Resource Recovery (ERR) Facility	19,667,593	17,376,447	21,451,821	21,462,801	21,507,539	21,515,539	52,738	0.25%
40170 I-95 Refuse Disposal	19,690,057	13,441,386	11,637,653	16,947,473	9,247,876	9,280,702	(7,666,771)	(45.24%)
40300 Housing Trust	6,815,675	912,259	493,420	6,305,955	639,972	639,972	(5,665,983)	(89.85%)
40330 Elderly Housing Programs	4,744,434	3,514,151	3,321,887	4,373,279	3,339,229	3,346,787	(1,026,492)	(23.47%)
40360 Homeowner and Business Loan Programs	11,813,027	2,359,301	2,431,943	10,041,467	2,230,085	2,230,085	(7,811,382)	(77.79%)
50000 Federal/State Grants	230,650,595	85,305,169	90,980,204	252,771,108	100,394,265	100,394,265	(152,376,843)	
50800 Community Development Block Grant	11,349,646	7,359,261	4,414,224	9,306,212	4,750,027	4,750,027	(4,556,185)	(48.96%)
50810 HOME Investment Partnership Grant	8,760,099	5,793,127	1,405,283	4,918,486	1,417,514	1,417,514	(3,500,972)	
S10000 Public School Operating <sup>1</sup> S40000 Public School Food and Nutrition Services	2,488,106,929 97,991,934	2,351,455,192 79,219,588	2,396,455,453 96,388,598	2,511,294,640 92,623,343	2,424,359,401 91,401,235	2,441,529,288 91,401,235	(69,765,352) (1,222,108)	(2.78%) (1.32%)
Consol i ood dha Nathtion Scivices	77,771,734	. ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	70,000,070	12,020,040	71,101,200	71,101,200	(1,222,100)	(1.0270)

# FY 2015 ADOPTED EXPENDITURES BY FUND SUMMARY OF APPROPRIATED FUNDS

Fund	FY 2013 Estimate	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
Special Revenue Funds (Cont.)								
S43000 Public School Adult and Community Education	\$8.927.171	\$8.974.523	\$9.009.499	\$9.753.809	\$9.696.824	\$9.696.824	(\$56,985)	(0.58%)
S50000 Public School Grants & Self Supporting	ψ0,727,171	ψ0,771,023	ψ7,007,177	ψ7,700,007	ψ7,070,02 T	ψ7,070,02 I	(\$50,700)	(0.5070)
Programs <sup>2</sup>	97,719,813	71,853,154	69,667,239	94,488,161	64,954,989	64,954,989	(29,533,172)	(31.26%)
Total Special Revenue Funds	\$3,715,555,034	\$3,087,292,109	\$3,229,759,820	\$3,804,137,574	\$3,269,922,468	\$3,288,473,873	(\$515,663,701)	(13.56%)
TOTAL GOVERNMENTAL FUNDS	\$6,645,695,499	\$5,018,529,267	\$5,104,517,151	\$6,811,969,727	\$5,231,319,948	\$5,243,519,417	(\$1,568,450,310)	(23.02%)
PROPRIETARY FUNDS								
Internal Service Funds								
60000 County Insurance	\$22,539,885	\$25,562,344	\$23,406,222	\$25,529,032	\$24,237,219	\$24,250,735	(\$1,278,297)	(5.01%)
60010 Department of Vehicle Services	87,294,690	77,267,877	85,862,883	99,481,927	83,547,156	83,748,429	(15,733,498)	(15.82%)
60020 Document Services	6,450,444	5,467,201	6,092,037	6,435,679	5,997,980	6,006,463	(429,216)	(6.67%)
60030 Technology Infrastructure Services	36,003,988	31,229,183	31,258,312	36,510,055	36,920,307	36,988,697	478,642	1.31%
60040 Health Benefits	156,387,972	133,361,721	162,993,787	167,912,089	166,187,368	166,187,368	(1,724,721)	(1.03%)
S60000 Public School Insurance	26,090,402	14,080,477	23,457,087	26,714,737	23,369,886	23,369,886	(3,344,851)	(12.52%)
S62000 Public School Health and Flexible Benefits	366,803,033	318,276,729	388,590,275	383,418,024	418,370,805	418,370,805	34,952,781	9.12%
S63000 Public School Central Procurement	6,500,000	4,359,834	6,500,000	6,500,000	6,500,000	6,500,000	0	0.00%
Total Internal Service Funds	\$708,070,414	\$609,605,366	\$728,160,603	\$752,501,543	\$765,130,721	\$765,422,383	\$12,920,840	1.72%
Enterprise Funds								
69010 Sewer Operation and Maintenance	\$97,033,987	\$88,135,514	\$94,028,095	\$96,713,643	\$97,678,460	\$97,923,134	\$1,209,491	1.25%
69020 Sewer Bond Parity Debt Service	23,549,186	20,208,316	21,957,307	21,957,307	21,909,094	21,909,094	(48,213)	(0.22%)
69040 Sewer Bond Subordinate Debt Service	26,756,645	25,776,039	28,419,768	28,419,768	26,512,623	26,512,623	(1,907,145)	(6.71%)
69300 Sewer Construction Improvements	61,758,367	39,939,130	84,489,000	106,308,236	83,693,176	83,693,176	(22,615,060)	(21.27%)
69310 Sewer Bond Construction	117,307,939	49,386,668	0	68,378,015	0	0	(68,378,015)	(100.00%)
Total Enterprise Funds	\$326,406,124	\$223,445,667	\$228,894,170	\$321,776,969	\$229,793,353	\$230,038,027	(\$91,738,942)	(28.51%)
TOTAL PROPRIETARY FUNDS	\$1,034,476,538	\$833,051,033	\$957,054,773	\$1,074,278,512	\$994,924,074	\$995,460,410	(\$78,818,102)	(7.34%)
FIDUCIARY FUNDS								
Agency Funds								
70000 Route 28 Taxing District	\$10,604,259	\$9,843,601	\$10,707,629	\$10,714,332	\$10,707,629	\$10,707,629	(\$6,703)	(0.06%)
70040 Mosaic District Community Development Authority	1,499,473	1,499,473	2,214,585	2,214,585	3,842,902	3,882,012	1,667,427	75.29%
Total Agency Funds	\$12,103,732	\$11,343,074	\$12,922,214	\$12,928,917	\$14,550,531	\$14,589,641	\$1,660,724	12.85%
Trust Funds								
73000 Employees' Retirement Trust	\$248,800,074	\$238,185,835	\$272,554,840	\$272,570,852	\$299,342,642	\$299,361,705	\$26,790,853	9.83%
73010 Uniformed Employees Retirement Trust	90,433,096	80,472,647	93,244,483	93,247,915	102,291,335	102,295,421	9,047,506	9.70%
73020 Police Retirement Trust	65,909,160	58,379,525	69,717,613	69,721,045	72,808,065	72,812,151	3,091,106	4.43%
73030 OPEB Trust	17,932,316	13,786,248	8,418,275	16,835,190	9,174,944	9,176,040	(7,659,150)	(45.49%)
S71000 Educational Employees' Retirement	186,061,616	178,980,445	195,644,581	192,834,829	203,081,017	203,081,017	10,246,188	5.31%
S71100 Public School OPEB Trust	37,335,500	24,515,761	37,335,500	25,948,372	27,299,452	27,299,452	1,351,080	5.21%
Total Trust Funds	\$646,471,762	\$594,320,461	\$676,915,292	\$671,158,203	\$713,997,455	\$714,025,786	\$42,867,583	6.39%
TOTAL FIDUCIARY FUNDS	\$658,575,494	\$605,663,535	\$689,837,506	\$684,087,120	\$728,547,986	\$728,615,427	\$44,528,307	6.51%
TOTAL APPROPRIATED FUNDS	\$8,338,747,531	\$6,457,243,835	\$6,751,409,430	\$8,570,335,359	\$6,954,792,008	\$6,967,595,254	(\$1,602,740,105)	(18.70%)
Less: Internal Service Funds <sup>3</sup>	(\$708,070,414)	(\$609,605,366)	(\$728,160,603)	(\$752,501,543)	(\$765,130,721)	(\$765,422,383)	(\$12,920,840)	1.72%
NET EXPENDITURES	\$7,630,677,117	\$5,847,638,469	\$6,023,248,827	\$7,817,833,816	\$6,189,661,287	\$6,202,172,871	(\$1,615,660,945)	(20.67%)

<sup>&</sup>lt;sup>1</sup> Pending School Board approval, FY 2015 expenditures for Fund S10000, Public School Operating, are reduced from the amount shown in the School Board's Advertised Budget to offset the discrepancy between the County's proposed Transfer Out from the General Fund to Fund S10000 and the Transfer In from the General Fund reflected in the School Board's Advertised Budget. Final adjustments will be reflected at the *FY 2014 Carryover Review*.

<sup>&</sup>lt;sup>2</sup> Pending School Board approval, FY 2015 expenditures for Fund S50000, Public School Grants and Self-Supporting Programs, are reduced from the amount shown in the School Board's Advertised Budget to offset the discrepancy between the proposed Transfer Out from Fund 40030, Cable Communications, to Fund S50000 as included in the FY 2015 Adopted Budget Plan, and the Transfer In from Fund 40030 reflected in the School Board's Advertised Budget. Final adjustments will be reflected at the FY 2014 Carryover Review.

<sup>&</sup>lt;sup>3</sup>Total Appropriated Funds Expenditures are reduced by Internal Service Fund Expenditures, as the amounts are already included.

# FY 2015 ADOPTED CHANGES IN FUND BALANCE SUMMARY OF APPROPRIATED FUNDS

	Fund		Balance 6/30/12	Balance 6/30/13	Balance 6/30/14	Balance 6/30/15	Appropriated From/(Added to) Surplus
	GOVER	RNMENTAL FUNDS					
10010         Revenue Stabilization         105,952,616         107,549,693         10,196,8870         11,2650,218         (1,881)           10040         Consolidated Community Funding Pool         54,163         22,871         0         0         0           10040         Information Technology         334,341,443         33,461,130         0         0         0           Debt Service Funds           20000         Consolidated Debt Service         \$14,882,141         \$14,910,463         \$0         \$0         0           Capital Project Funds           20000         Consolidated Debt Service         \$14,882,141         \$14,910,463         \$0         \$0         0           Capital Project Funds           20000         General Construction         \$9,595,414         \$1,931,414         \$0         \$0         0	Genera	ll Fund Group					
10010         Revenue Stabilization         105,952,616         107,549,693         10,196,8870         11,2650,218         (1,881)           10040         Consolidated Community Funding Pool         54,163         22,871         0         0         0           10040         Information Technology         334,341,443         33,461,130         0         0         0           Debt Service Funds           20000         Consolidated Debt Service         \$14,882,141         \$14,910,463         \$0         \$0         0           Capital Project Funds           20000         Consolidated Debt Service         \$14,882,141         \$14,910,463         \$0         \$0         0           Capital Project Funds           20000         General Construction         \$9,595,414         \$1,931,414         \$0         \$0         0	10001	General Fund	\$209,439,502	\$182,807,766	\$81,677,126	\$82,025,159	(\$348,033)
10020         Consolidated Community Funding Pool         54,163         22,371         0         0           1003         Contributory Fund         195,461         137,076         63,295         39,514         23           1004         Infolia General Fund Group         33,484,743         33,461,336         0         0         0           Dobt Service Funds           Copies         514,882,141         \$14,910,463         \$0         \$0         \$0           Copies         514,882,141         \$14,910,463         \$0         \$0         \$0           Copies         514,882,141         \$19,910,441         \$0<	10010	Revenue Stabilization					(1,681,348)
1001000000000000000000000000000000000	10020	Consolidated Community Funding Pool	54,163	22,871	0	0	0
1000   1000	10030	, ,	195,461	137,076	63,295	39,514	23,781
Debt   Service   Funds   Service   Funds   Service   S	10040		33,434,743	33,464,136	0	0	0
Capital Project Funds         Site (ABB2,141)         \$14,910,463         \$50         \$50           Capital Project Funds           30000         Medro Coperations and Construction         \$6,955,414         \$1,931,414         \$50         \$50           30020         Capital Renewal Construction         \$6,332,441         \$60         \$0         \$0           30030         Library Construction         \$8,466,210         \$7,734,3469         \$0         \$0         \$0           30030         Library Construction         \$8,966,838         7,975,840         \$0         \$0         \$0           30050         Transportation Improvements         \$88,908,98         \$80,772         \$0         \$0         \$0           30060         Pedestrian Walkway Improvements         \$88,908,98         \$80,772         \$0         \$0         \$0           30070         Public Safety Construction         \$16,379,99         \$8,343,955         \$0         \$0         \$0           30070         Public Safety Construction         \$1,547,67         7,567         7,567         7,567         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$		Total General Fund Group	\$348,419,130	\$323,981,542	\$192,709,291	\$194,714,891	(\$2,005,600)
Netro Operations and Construction   \$9,505,414   \$1,931,414   \$0   \$0   \$0	Debt S	ervice Funds					
30000         Metro Operations and Construction         \$9,505,414         \$1,931,414         \$0         \$0           30010         General Construction and Contributions         61,313,443         \$6,622,441         0         0           30030         Library Construction         8,426,210         (7,334,349)         0         0           30040         Contributed Roadway Improvement         8,946,638         7,975,840         0         0           30040         Contributed Roadway Improvements         18,093,974         9,711,426         0         0           30060         Pedestrian Walkway Improvements         887,089         800,772         0         0           30070         Public Safety Construction         10,637,093         8343,955         0         0           30090         Commercial Revitalization Program         1,439,164         1,331,310         0         0         0           30300         The Penny for Alfordable Housing         19,774,739         21,604,873         0         0         0           30300         The Rab Share Drainage Construction         4,341,041         7,352,999         0         0         0           30400         Park Authority Bond Construction         4,434,104         7,352,999         0	20000	Consolidated Debt Service	\$14,882,141	\$14,910,463	\$0	\$0	\$0
30000         Metro Operations and Construction         \$9,505,414         \$1,931,414         \$0         \$0           30010         General Construction and Contributions         61,313,443         \$6,622,441         0         0           30030         Library Construction         8,426,210         7,334,3499         0         0         0           30040         Capital Revenact Construction         3,896,638         7,975,840         0         0         0           30040         Contributed Roadway Improvements         18,903,974         9,711,426         0         0         0           30060         Pedestrian Walkway Improvements         887,089         800,772         0         0         0           30070         Public Safety Construction         10,637,093         8,343,955         0         0         0           30080         Commercial Revitalization Program         1,439,164         1,331,310         0         0         0           30300         The Penny for Affordable Housing         19,774,739         21,604,873         0         0         0           30400         Park Autherity Bond Construction         4,434,104         7,252,999         0         0         0         0           31001	Capital	Project Funds					
30020         Capital Renewal Construction         8,426,210         (7,334,369)         0         0           30030         Library Construction         3,896,638         7,975,840         0         0           30040         Contributed Roadway Improvements         38,949,830         35,450,343         0         0           30060         Pransportation Improvements         18,030,374         9,711,426         0         0           30070         Public Safety Construction         10,637,093         8,343,955         0         0           30080         Commercial Revitalization Program         1,439,164         1,331,310         0         0           30090         Pro Rata Share Drainage Construction         7,567         7,567         7,567         7,567           30300         The Penny for Affordable Housing         19,774,739         21,604,873         0         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,99         0         0         0           31000         Public School Construction         86,358,314         108,682,709         0         0         0           31000         Face Neuruse Funds         \$40,923,773         \$45,636,292         \$7,7567         \$7			\$9,505,414	\$1,931,414	\$0	\$0	\$0
30030 Library Construction         3,896,638         7,975,840         0         0           30040 Contributed Roadway Improvements         38,949,830         35,450,343         0         0           30060 Pedestrian Walkway Improvements         887,089         800,772         0         0           30070 Public Safety Construction         10,637,093         8,343,955         0         0           30080 Commercial Revitalization Program         1,439,164         1,331,310         0         0           30300 Pro Raat Share Drainage Construction         7,567         7,567         7,567         7,567           30301 Housing Assistance Program         2,510,159         6,831,016         0         0         0           30310 Park Authority Bond Construction         4,434,104         7,325,999         0         0         0           33100 Public School Construction         86,358,314         108,862,709         0         0         0           34000 Park Authority Bond Construction         86,358,314         108,862,709         0         0         0           40000 Park Authority Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247           40000 Calpity Transit Systems         \$40,923,773         \$45,636,292	30010	General Construction and Contributions	61,313,443	56,922,441	0	0	0
30040         Contributed Roadway Improvement         38,949,830         35,450,343         0         0           30050         Transportation Improvements         18,030,374         9,711,426         0         0           30070         Public Safely Construction         10,637,093         88,343,955         0         0           30070         Public Safely Construction         10,637,093         8,343,955         0         0           30070         Public Safely Construction         1,439,164         1,331,310         0         0           30070         The Penny for Affordable Housing         19,774,739         21,604,873         0         0           30300         The Penny for Affordable Housing         19,774,739         21,604,873         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,999         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,999         0         0           30400         Public School Construction         86,358,314         108,682,709         0         0           40001         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247	30020	Capital Renewal Construction	8,426,210	(7,334,369)	0	0	0
30050         Transportation Improvements         18,030,374         9,711,426         0         0           30060         Pedestrian Walkway Improvements         887,089         800,772         0         0           30070         Public Safety Construction         10,637,093         8,343,955         0         0           30080         Commercial Revitalization Program         1,439,164         1,331,310         0         0           30300         The Penny for Alfordable Housing         19,774,739         21,604,873         0         0           30310         Housing Assistance Program         2,510,159         6,831,016         0         0           30310         Park Authority Bond Construction         4,434,104         7,325,999         0         0           33100         Park Authority Bond Construction         86,358,314         108,682,709         0         0           33100         Park Authority Bond Construction         86,358,314         108,682,709         0         0           33100         Park Authority Bond Construction         86,358,314         108,682,709         \$7,567         \$7,567           40000         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         \$2,	30030	Library Construction	3,896,638	7,975,840	0	0	0
30000         Pedestrian Walkway Improvements         887,089         800,772         0         0           30070         Public Safety Construction         10,637,093         8,343,955         0         0           30070         Public Safety Construction         1,637,104         1,331,310         0         0           30090         Pro Rata Share Drainage Construction         7,567         7,567         7,567         7,567           30310         Housing Assistance Program         2,510,159         6,831,016         0         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,999         0         0         0           30100         Public School Construction         86,358,314         108,682,709         0         0         0           Total Capital Project Funds         \$266,170,138         \$259,585,296         \$7,567         \$7,567           Special Security Funds         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247           April Special Project Funds         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247           April Special Project Funds         \$40,923,773         \$4	30040	Contributed Roadway Improvement	38,949,830	35,450,343	0	0	0
3007         Public Safety Construction         10,637,093         8,343,955         0         0           30080         Commercial Revitalization Program         1,439,164         1,331,310         0         0           30090         Pro Rata Share Drainage Construction         7,567         7,567         7,567         7,567           30300         The Penny for Affordable Housing         19,774,739         21,604,873         0         0           30301         Housing Assistance Program         2,510,159         6,831,016         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,999         0         0           \$31000         Public School Construction         86,358,314         108,682,709         0         0           \$31000         Public School Construction         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         \$2,247           \$40010         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         \$2,247           \$40010         County and Regional Transportation Projects         \$66,374,117         79,119,799         0         0         0           \$40010         Pairax-Falls Church Community Services Board	30050	Transportation Improvements	18,030,374	9,711,426	0	0	0
30080         Commercial Revitalization Program         1,439,164         1,331,310         0         0           30090         Pro Rata Share Drainage Construction         7,567         7,567         7,567         7,567           30300         The Penny for Alfordable Housing         19,774,739         21,604,873         0         0           30310         Housing Assistance Program         2,510,159         6,831,016         0         0           30100         Park Authority Bond Construction         4,434,104         7,325,999         0         0           S31000         Public School Construction         86,358,314         108,682,709         0         0           S40000         Total Capital Project Funds         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247           40001         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247           40001         County and Regional Transportation Projects         66,374,117         79,119,799         0         0         0           40002         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810           40004         Fairfax-Falls Ch	30060	Pedestrian Walkway Improvements	887,089	800,772	0	0	0
3000         Pro Rata Share Drainage Construction         7,567         7,567         7,567         7,567           30300         The Penny for Alfordable Housing         19,774,739         21,604,873         0         0         0           30310         Housing Assistance Program         2,510,159         6,831,016         0         0         0           30400         Park Authority Bond Construction         44,434,104         7,325,999         0         0         0           531000         Public School Construction         86,358,314         108,682,709         0         0         0           Total Capital Project Funds         \$266,170,138         \$259,585,296         \$7,567         \$7,567           Special Revenue Funds           40000         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         \$2,247           40001         County and Regional Transportation Projects         66,374,117         79,119,799         0         0         0         622           40040         Fundy and Regional Transportation Projects         66,374,117         79,119,799         0         0         0         622           40040         Fairfax-Falls Church Community Center	30070	Public Safety Construction	10,637,093	8,343,955	0	0	0
30300         The Penny for Alfordable Housing         19,774,739         21,604,873         0         0           30310         Housing Assistance Program         2,510,159         6,831,016         0         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,999         0         0         0           S3100         Public School Construction         86,358,314         108,682,709         0         0         0           Special Project Funds         86,358,314         108,682,709         0         0         0           Special Revenue Funds           Special Revenue Funds           Support Special Revenue Funds           Support Special Revenue Funds           County rank Regional Transportation Projects         66,374,117         79,119,799         9,277,261         \$11,525,000         \$2,247           40000         County and Regional Transportation Projects         66,374,117         79,119,799         9         0         0         0           40010         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810         814           40000         Reston Community Center	30080	Commercial Revitalization Program	1,439,164	1,331,310	0	0	0
30310         Housing Assistance Program         2,510,159         6,831,016         0         0           30400         Park Authority Bond Construction         4,434,104         7,325,999         0         0           S3100         Public School Construction         86,358,314         108,682,709         0         0           Total Capital Project Funds         \$266,170,138         \$259,585,296         \$7,567         \$7,567           Special Revenue Funds           40000         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247           40010         County and Regional Transportation Projects         66,374,117         79,119,799         0         0         0           40010         Cable Communications         17,936,386         14,355,300         3,328,701         2,706,207         622           40000         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810           40000         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40000         Burgundy Village Community Center         300,020         314,351         254,960         2	30090	Pro Rata Share Drainage Construction	7,567	7,567	7,567	7,567	0
30400   Park Authority Bond Construction	30300	The Penny for Affordable Housing	19,774,739	21,604,873	0	0	0
S31000 Public School Construction         86,358,314 (30.868,709)         10 (30.868,706)         7.567         7.567           Special Project Funds         \$266,170,138         \$259,585,296         \$7,567         \$7,567           Special Revenue Funds           40000 County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247,400)           40010 County and Regional Transportation Projects         66,374,117         79,119,799         0         0         0           40010 Evaluations         17,936,386         14,355,300         3,328,701         2,706,207         622           40040 Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810           40050 Reston Community Center         12,095,768         11,740,085         4,081,443         3,267,208         814           40060 McLean Community Center         300,020         314,351         254,960         260,015         (5           40070 Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080 Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40100 Is	30310	Housing Assistance Program	2,510,159	6,831,016	0	0	0
Total Capital Project Funds   \$266,170,138   \$259,585,296   \$7,567   \$7,567	30400	Park Authority Bond Construction	4,434,104	7,325,999	0	0	0
Special Revenue Funds           40000         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247,4000)           40010         County and Regional Transportation Projects         66,374,117         79,119,779         0         0         0           400400         Cable Communications         17,936,386         14,355,300         3,328,701         2,706,207         622           400400         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810         1,772,810           40050         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40010         Stormwater Services         22,829,500         29,474,154         0         0         0 <td< td=""><td>S31000</td><td>Public School Construction</td><td>86,358,314</td><td>108,682,709</td><td>0</td><td>0</td><td>0</td></td<>	S31000	Public School Construction	86,358,314	108,682,709	0	0	0
40000         County Transit Systems         \$40,923,773         \$45,636,292         \$9,277,261         \$11,525,000         (\$2,247,241)           40010         County and Regional Transportation Projects         66,374,117         79,119,799         0         0         0           40030         Cable Communications         17,936,386         14,355,300         3,328,701         2,706,207         622           40040         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810         814           40050         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40010         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase II Transportation Improvement Distric		Total Capital Project Funds	\$266,170,138	\$259,585,296	\$7,567	\$7,567	\$0
40010         County and Regional Transportation Projects         66,374,117         79,119,799         0         0           40030         Cable Communications         17,936,386         14,355,300         3,328,701         2,706,207         622           40040         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810         1,772,810           40050         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvem	Specia	Revenue Funds					
40030         Cable Communications         17,936,386         14,355,300         3,328,701         2,706,207         622           40040         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810           40050         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,	40000	County Transit Systems	\$40,923,773	\$45,636,292	\$9,277,261	\$11,525,000	(\$2,247,739)
40040         Fairfax-Falls Church Community Services Board         (2,601,407)         6,429,724         1,772,810         1,772,810           40050         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5,005)           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase II Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984)           40130         Leaf Collection	40010	County and Regional Transportation Projects	66,374,117	79,119,799	0	0	0
40050         Reston Community Center         6,208,582         5,742,205         4,081,443         3,267,208         814           40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,	40030	Cable Communications	17,936,386	14,355,300	3,328,701	2,706,207	622,494
40060         McLean Community Center         12,095,768         11,740,085         10,154,049         9,240,846         913           40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,764           40160         Energy Resource Recovery (ERR) Facility	40040	Fairfax-Falls Church Community Services Board	(2,601,407)	6,429,724	1,772,810	1,772,810	0
40070         Burgundy Village Community Center         300,020         314,351         254,960         260,015         (5           40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36	40050	Reston Community Center	6,208,582	5,742,205	4,081,443	3,267,208	814,235
40080         Integrated Pest Management Program         2,862,842         2,756,702         1,253,506         177,652         1,075           40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         1-95 Refuse Disposal <td< td=""><td>40060</td><td>McLean Community Center</td><td>12,095,768</td><td>11,740,085</td><td>10,154,049</td><td>9,240,846</td><td>913,203</td></td<>	40060	McLean Community Center	12,095,768	11,740,085	10,154,049	9,240,846	913,203
40090         E-911         12,734,688         4,413,639         385,907         586,668         (200           40100         Stormwater Services         22,829,500         29,474,154         0         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         I-95 Refuse Disposal         44,911,139         38,228,863         28,471,621         26,718,685         1,752           40180         Tysons Service District         0 <td>40070</td> <td>Burgundy Village Community Center</td> <td>300,020</td> <td>314,351</td> <td>254,960</td> <td>260,015</td> <td>(5,055)</td>	40070	Burgundy Village Community Center	300,020	314,351	254,960	260,015	(5,055)
40100         Stormwater Services         22,829,500         29,474,154         0         0           40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         I-95 Refuse Disposal         44,911,139         38,228,863         28,471,621         26,718,685         1,752           40180         Tysons Service District         0         0         2,390,494         7,339,047         (4,948)	40080	Integrated Pest Management Program	2,862,842	2,756,702	1,253,506	177,652	1,075,854
40110         Dulles Rail Phase I Transportation Improvement District         44,948,192         44,792,470         51,173,916         57,547,562         (6,373,4012)           40120         Dulles Rail Phase II Transportation Improvement District         9,738,402         20,742,189         34,727,167         48,712,145         (13,984,4012)           40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         I-95 Refuse Disposal         44,911,139         38,228,863         28,471,621         26,718,685         1,752           40180         Tysons Service District         0         0         2,390,494         7,339,047         (4,948)	40090	E-911	12,734,688	4,413,639	385,907	586,668	(200,761)
40120       Dulles Rail Phase II Transportation Improvement District       9,738,402       20,742,189       34,727,167       48,712,145       (13,984)         40130       Leaf Collection       3,448,453       3,745,051       3,551,123       3,551,074         40140       Refuse Collection and Recycling Operations       11,633,002       12,493,731       6,064,603       3,731,820       2,332         40150       Refuse Disposal       15,322,032       11,034,057       2,764,281       0       2,764         40160       Energy Resource Recovery (ERR) Facility       36,396,132       46,300,636       52,444,206       62,355,267       (9,911         40170       I-95 Refuse Disposal       44,911,139       38,228,863       28,471,621       26,718,685       1,752         40180       Tysons Service District       0       0       2,390,494       7,339,047       (4,948)	40100	Stormwater Services	22,829,500	29,474,154	0	0	0
40130         Leaf Collection         3,448,453         3,745,051         3,551,123         3,551,074           40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         1-95 Refuse Disposal         44,911,139         38,228,863         28,471,621         26,718,685         1,752           40180         Tysons Service District         0         0         2,390,494         7,339,047         (4,948)	40110	Dulles Rail Phase I Transportation Improvement District	44,948,192	44,792,470	51,173,916	57,547,562	(6,373,646)
40140         Refuse Collection and Recycling Operations         11,633,002         12,493,731         6,064,603         3,731,820         2,332           40150         Refuse Disposal         15,322,032         11,034,057         2,764,281         0         2,764           40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         1-95 Refuse Disposal         44,911,139         38,228,863         28,471,621         26,718,685         1,752           40180         Tysons Service District         0         0         2,390,494         7,339,047         (4,948)	40120	Dulles Rail Phase II Transportation Improvement District	9,738,402	20,742,189	34,727,167	48,712,145	(13,984,978)
40150       Refuse Disposal       15,322,032       11,034,057       2,764,281       0       2,764         40160       Energy Resource Recovery (ERR) Facility       36,396,132       46,300,636       52,444,206       62,355,267       (9,911         40170       I-95 Refuse Disposal       44,911,139       38,228,863       28,471,621       26,718,685       1,752         40180       Tysons Service District       0       0       2,390,494       7,339,047       (4,948)	40130	Leaf Collection	3,448,453	3,745,051	3,551,123	3,551,074	49
40160         Energy Resource Recovery (ERR) Facility         36,396,132         46,300,636         52,444,206         62,355,267         (9,911           40170         I-95 Refuse Disposal         44,911,139         38,228,863         28,471,621         26,718,685         1,752           40180         Tysons Service District         0         0         2,390,494         7,339,047         (4,948)	40140	Refuse Collection and Recycling Operations	11,633,002	12,493,731	6,064,603	3,731,820	2,332,783
40170     I-95 Refuse Disposal     44,911,139     38,228,863     28,471,621     26,718,685     1,752       40180     Tysons Service District     0     0     2,390,494     7,339,047     (4,948)	40150	Refuse Disposal	15,322,032	11,034,057	2,764,281	0	2,764,281
40180 Tysons Service District 0 0 2,390,494 7,339,047 (4,948)	40160	Energy Resource Recovery (ERR) Facility	36,396,132	46,300,636	52,444,206	62,355,267	(9,911,061)
	40170	I-95 Refuse Disposal	44,911,139	38,228,863	28,471,621	26,718,685	1,752,936
40300 Housing Trust 6.593 374 6.041 595 229 060 229 060	40180	Tysons Service District	0	0	2,390,494	7,339,047	(4,948,553)
10000 11000mg 11000 227,000 227,000	40300	Housing Trust	6,593,374	6,041,595	229,060	229,060	0
40330 Elderly Housing Programs 1,913,721 2,060,801 1,127,653 1,294,606 (166	40330	Elderly Housing Programs	1,913,721	2,060,801	1,127,653	1,294,606	(166,953)
40360 Homeowner and Business Loan Programs 3,563,128 3,780,066 3,780,066 3,737,581 42	40360	Homeowner and Business Loan Programs	3,563,128	3,780,066	3,780,066	3,737,581	42,485
50000 Federal/State Grants 40,078,308 41,634,114 742,262 742,262	50000	Federal/State Grants	40,078,308	41,634,114	742,262	742,262	0

# FY 2015 ADOPTED CHANGES IN FUND BALANCE SUMMARY OF APPROPRIATED FUNDS

Fund	Balance 6/30/12	Balance 6/30/13	Balance 6/30/14	Balance 6/30/15	Appropriated From/(Added to) Surplus
Special Revenue Funds (Cont.)					_
50800 Community Development Block Grant	\$647,646	\$36,843	\$0	\$0	\$0
50810 Home Investment Partnership Grant	(180,304)	164,073	0	0	0
S10000 Public School Operating	259,060,391	213,961,345	52,001,929	6,059,244	45,942,685
S40000 Public School Food and Nutrition Services	18,830,555	15,689,133	0	0	0
S43000 Public School Adult and Community Education	(974,678)	584,155	0	0	0
S50000 Public School Grants and Self Supporting Programs	13,025,450	14,773,434	0	0	0
Total Special Revenue Funds	\$688,619,212	\$676,044,807	\$269,977,018	\$251,554,759	\$18,422,259
TOTAL GOVERNMENTAL FUNDS	\$1,318,090,621	\$1,274,522,108	\$462,693,876	\$446,277,217	\$16,416,659
PROPRIETARY FUNDS					
Internal Service Funds					
60000 County Insurance	\$50,034,612	\$53,042,245	\$87,102,486	\$86,987,615	\$114,871
60010 Department of Vehicle Services	39,315,369	44,414,218	22,989,256	20,511,896	2,477,360
60020 Document Services	2,064,267	1,792,798	1,153,609	734,772	418,837
60030 Technology Infrastructure Services	5,195,024	7,336,957	2,760,771	1,098,469	1,662,302
60040 Health Benefits	19,681,979	37,685,304	31,979,766	30,176,695	1,803,071
S60000 Public School Insurance	43,759,142	46,924,718	34,291,320	34,291,320	0
S62000 Public School Health and Flexible Benefits	48,736,478	45,081,559	0	0	0
S63000 Public School Central Procurement	332,650	360,994	361,100	361,100	0
Total Internal Service Funds	\$209,119,521	\$236,638,793	\$180,638,308	\$174,161,867	\$6,476,441
Enterprise Funds					
69000 Sewer Revenue	\$119,542,939	\$142,759,050	\$125,747,537	\$121,014,118	\$4,733,419
69010 Sewer Operation and Maintenance	5,186,620	10,801,106	8,287,463	564,329	7,723,134
69020 Sewer Bond Parity Debt Service	12,855,263	13,621,947	3,639,640	205,546	3,434,094
69030 Sewer Bond Debt Reserve	16,555,123	21,728,541	21,728,541	21,728,541	0
69040 Sewer Bond Subordinate Debt Service	1,396,287	2,620,248	1,700,480	187,857	1,512,623
69300 Sewer Construction Improvements	31,758,366	21,819,236	0	0	0
69310 Sewer Bond Construction	3,930,911	56,956,925	0	0	0
Total Enterprise Funds	\$191,225,509	\$270,307,053	\$161,103,661	\$143,700,391	\$17,403,270
TOTAL PROPRIETARY FUNDS	\$400,345,030	\$506,945,846	\$341,741,969	\$317,862,258	\$23,879,711
FIDUCIARY FUNDS					
Agency Funds					
70000 Route 28 Taxing District	\$25,751	\$6,703	\$0	\$0	\$0
70040 Mosaic District Community Development Authority	0	0	0	0	0
Total Agency Funds	\$25,751	\$6,703	\$0	\$0	\$0
Trust Funds					
73000 Employees' Retirement Trust	\$3,172,646,122	\$3,353,926,900	\$3,490,508,788	\$3,619,608,931	(\$129,100,143)
73010 Uniformed Employees Retirement Trust	1,208,858,858	1,318,808,530	1,385,682,607	1,455,703,339	(70,020,732)
73020 Police Retirement Trust	1,017,445,487	1,102,516,612	1,158,150,658	1,217,722,592	(59,571,934)
73030 OPEB Trust	113,693,810	150,888,340	176,150,690	199,700,256	(23,549,566)
S71000 Educational Employees' Retirement	1,827,750,696	1,956,759,182	2,100,742,036	2,255,545,337	(154,803,301)
S71100 Public School OPEB Trust	49,648,958	64,924,690	80,423,727	96,336,232	(15,912,505)
Total Trust Funds	\$7,390,043,931	\$7,947,824,254	\$8,391,658,506	\$8,844,616,687	(\$452,958,181)
TOTAL FIDUCIARY FUNDS	\$7,390,069,682	\$7,947,830,957	\$8,391,658,506	\$8,844,616,687	(\$452,958,181)
TOTAL APPROPRIATED FUNDS	\$9,108,505,333	\$9,729,298,911	\$9,196,094,351	\$9,608,756,162	(\$412,661,811)

# GENERAL FUND PROPERTY TAX RATES FY 2006 - FY 2015

(per \$100 assessed valuation)

Tax Category	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015 Proposed	FY 2015 Adopted
Real Estate	\$1.00	\$0.89	\$0.89	\$0.92	\$1.04	\$1.09	\$1.07	\$1.075	\$1.085	\$1.085	\$1.090
Public Service	1.00	0.89	0.89	0.92	1.04	1.09	1.07	1.075	1.085	1.085	1.090
Personal Property <sup>1</sup>	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57	\$4.57
Special Subclass <sup>2</sup>	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01
Machinery and Tools	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57
Development	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57	4.57
Mobile Homes <sup>3</sup>	1.00	0.89	0.89	0.92	1.04	1.09	1.07	1.075	1.085	1.085	1.090
Public Service	1.00	0.89	0.89	0.92	1.04	1.09	1.07	1.075	1.085	1.085	1.090

<sup>&</sup>lt;sup>1</sup> Includes vehicles owned by individuals, businesses and Public Service Corporations, business furniture and fixtures, and computers.

<sup>&</sup>lt;sup>2</sup> On April 30, 1990, the Board of Supervisors established a subclass for personal property taxation purposes. This subclass includes vehicles specifically equipped for the handicapped, privately-owned vans used for van pools, and vehicles belonging to volunteer fire and rescue squad members. The same rate also applies to antique automobiles. In FY 1996, vehicles owned by auxiliary police officers, aircraft and flight simulators, and property owned by homeowners' associations were added to the special subclass. Boats were added in FY 2000 and vehicles owned by reserve deputy sheriffs were included in FY 2007. Beginning in FY 2012, one vehicle owned by a fully disabled veteran is included in this special subclass.

<sup>&</sup>lt;sup>3</sup> In accordance with the <u>Code of Virginia</u>, mobile homes are considered a separate class of Personal Property and are assessed and taxed in the same manner as local real property.

# SUMMARY OF SELECTED NON-GENERAL FUND TAX RATES FY 2006 - FY 2015

										FY 2015	FY 2015
Tax Category	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	Proposed	Adopted
Sewage Rates (Fund 69000)											
Sewer Charge (per 1,000 gal.)	\$3.28	\$3.50	\$3.74	\$4.10	\$4.50	\$5.27	\$6.01	\$6.55	\$6.55	\$6.62	\$6.62
Availability Fee - Single Family Home	\$5,874	\$6,138	\$6,506	\$6,896	\$7,310	\$7,750	\$7,750	\$7,750	\$7,750	\$7,750	\$7,750
Refuse Rates											
Leaf Collection (Fund 40130) <sup>1</sup>	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015	\$0.015
Refuse Collection per unit (Fund 40140)	\$270	\$315	\$330	\$345	\$345	\$345	\$345	\$345	\$345	\$345	\$345
Refuse Disposal per ton (Fund 40150)	\$48.00	\$50.00	\$52.00	\$57.00	\$60.00	\$60.00	\$60.00	\$60.00	\$60.00	\$62.00	\$62.00
Community Centers											
Reston (Fund 40050) <sup>1</sup>	\$0.052	\$0.047	\$0.047	\$0.047	\$0.047	\$0.047	\$0.047	\$0.047	\$0.047	\$0.047	\$0.047
McLean (Fund 40060) <sup>1</sup>	\$0.028	\$0.028	\$0.028	\$0.026	\$0.024	\$0.024	\$0.023	\$0.022	\$0.022	\$0.023	\$0.023
Burgundy Village (Fund 40070) <sup>1</sup>	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02	\$0.02
Other Special Taxing Districts											
Commercial & Industrial Tax for Transportation				\$0.11	\$0.11	\$0.11	\$0.11	\$0.11	\$0.125	\$0.125	\$0.125
Projects (Fund 40010) <sup>1,2</sup>											
Integrated Pest Management Program	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001	\$0.001
(Fund 40080) <sup>1</sup>											
Stormwater Services (Fund 40100) <sup>1,3</sup>					\$0.010	\$0.015	\$0.015	\$0.020	\$0.020	\$0.0225	\$0.0225
Dulles Rail Phase I (Fund 40110) <sup>1</sup>	\$0.22	\$0.22	\$0.22	\$0.22	\$0.22	\$0.22	\$0.22	\$0.22	\$0.21	\$0.21	\$0.21
Dulles Rail Phase II (Fund 40120) <sup>1</sup>						\$0.05	\$0.10	\$0.15	\$0.20	\$0.20	\$0.20
Tysons Service District (Fund 40180) <sup>1,4</sup>									\$0.04	\$0.05	\$0.04
Route 28 Corridor (Fund 70000) <sup>1</sup>	\$0.20	\$0.20	\$0.20	\$0.20	\$0.18	\$0.18	\$0.18	\$0.18	\$0.18	\$0.18	\$0.18

<sup>&</sup>lt;sup>1</sup> Per \$100 of assessed value.

<sup>&</sup>lt;sup>2</sup> This district was created in FY 2009 after the Virginia General Assembly enacted legislation allowing Northern Virginia jurisdictions to levy an additional real estate tax on commercial and industrial properties for new transportation initiatives.

<sup>&</sup>lt;sup>3</sup> This service district was created in FY 2010 to support stormwater management operating and capital requirements, as authorized by the <u>Code of Virginia</u> §15.2-2400.

 $<sup>^4</sup>$  This service district was established on January 8, 2013 to fund transportation infrastructure in Tysons.

# ASSESSED VALUATION, TAX RATES, LEVIES AND COLLECTIONS GENERAL FUND, FISCAL YEARS 2013-2015

Real Estate           Local Assessment         \$200,263,343,910         \$207,073,144,800         \$207,073,144,800         \$219,021,273,450         \$219,021,273,450           Public Service Corporations         \$81,077,767         \$81,084,042         \$876,142,949		FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
Local Assessment         \$200,263,343,910         \$207,073,144,800         \$219,021,273,450         \$219,021,273,450           Public Service Corporations         851,077,767         851,084,042         876,142,949         876,142,949         876,142,949           Supplemental Assessments         247,232,071         272,756,001         329,549,538         364,880,700         364,880,700           Less: Tax Relief for Elderly/Disabled         (2,358,565,501)         (2,492,829,265)         (2,391,532,894)         (2,424,019,405)         (2,424,019,405)           Less: Exonerations/Certificates/Tax Abatements         (684,847,568)         (766,170,636)         (547,184,340)         (615,561,547)         (615,561,547)           Less: Tax Increment Financing (TIF)¹         (139,485,890)         (204,109,200)         (204,109,200)         (356,147,860)           Personal Property         Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,3818 <t< th=""><th>ASSESSED VALUATION OF TAXABLE PROPERTY</th><th></th><th>-</th><th>-</th><th></th><th></th></t<>	ASSESSED VALUATION OF TAXABLE PROPERTY		-	-		
Public Service Corporations         851,077,767         851,084,042         876,142,949         876,142,949         876,142,949           Supplemental Assessments         247,232,071         272,756,001         329,549,538         364,880,700         364,880,700           Less: Tax Relief for Elderly/Disabled         (2,358,565,501)         (2,492,829,265)         (2,391,532,894)         (2,424,019,405)         (2,424,019,405)           Less: Exonerations/Certificates/Tax Abatements         (684,847,568)         (766,170,636)         (547,184,340)         (615,561,547)         (615,561,547)           Less: Tax Increment Financing (TIF) <sup>1</sup> (139,485,890)         (204,109,200)         (204,109,200)         (356,147,860)         (356,147,860)           Total Real Estate Taxable Valuation         \$198,178,754,789         \$204,733,875,742         \$205,136,010,853         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$216,866,568,287         \$211,383,173,900         \$11,281,934,707           Personal Property         Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,7	Real Estate					
Supplemental Assessments         247,232,071         272,756,001         329,549,538         364,880,700         364,880,700           Less: Tax Relief for Elderly/Disabled         (2,358,565,501)         (2,492,829,265)         (2,391,532,894)         (2,424,019,405)         (2,424,019,405)           Less: Exonerations/Certificates/Tax Abatements         (684,847,568)         (766,170,636)         (547,184,340)         (615,561,547)         (615,561,547)           Less: Tax Increment Financing (TIF)¹         (139,485,890)         (204,109,200)         (204,109,200)         (356,147,860)         356,147,860)           Total Real Estate Taxable Valuation         \$198,178,754,789         \$204,733,875,742         \$205,136,010,853         \$216,866,568,287         \$216,866,568,287           Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations	Local Assessment	\$200,263,343,910	\$207,073,144,800	\$207,073,144,800	\$219,021,273,450	\$219,021,273,450
Less: Tax Relief for Elderly/Disabled         (2,358,565,501)         (2,492,829,265)         (2,391,532,894)         (2,424,019,405)         (2,424,019,405)           Less: Exonerations/Certificates/Tax Abatements         (684,847,568)         (766,170,636)         (547,184,340)         (615,561,547)         (615,561,547)           Less: Tax Increment Financing (TIF)¹         (139,485,890)         (204,109,200)         (204,109,200)         (356,147,860)         (356,147,860)           Total Real Estate Taxable Valuation         \$198,178,754,789         \$204,733,875,742         \$205,136,010,853         \$216,866,568,287         \$216,866,568,287           Personal Property           Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486 <td< td=""><td>Public Service Corporations</td><td>851,077,767</td><td>851,084,042</td><td>876,142,949</td><td>876,142,949</td><td>876,142,949</td></td<>	Public Service Corporations	851,077,767	851,084,042	876,142,949	876,142,949	876,142,949
Less: Exonerations/Certificates/Tax Abatements         (684,847,568)         (766,170,636)         (547,184,340)         (615,561,547)         (615,561,547)           Less: Tax Increment Financing (TIF)¹         (139,485,890)         (204,109,200)         (204,109,200)         (356,147,860)         (356,147,860)           Total Real Estate Taxable Valuation         \$198,178,754,789         \$204,733,875,742         \$205,136,010,853         \$216,866,568,287         \$216,866,568,287           Personal Property           Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036 </td <td>• •</td> <td>247,232,071</td> <td>272,756,001</td> <td>329,549,538</td> <td>364,880,700</td> <td>364,880,700</td>	• •	247,232,071	272,756,001	329,549,538	364,880,700	364,880,700
Less: Tax Increment Financing (TIF)¹         (139,485,890)         (204,109,200)         (204,109,200)         (356,147,860)         (356,147,860)           Total Real Estate Taxable Valuation         \$198,178,754,789         \$204,733,875,742         \$205,136,010,853         \$216,866,568,287         \$216,866,568,287           Personal Property           Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           TAX RATE (per \$100 assessed value)         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,32	,					,
Total Real Estate Taxable Valuation \$198,178,754,789 \$204,733,875,742 \$205,136,010,853 \$216,866,568,287 \$216,866,568,287 \$Personal Property  Vehicles \$10,902,893,134 \$10,847,566,887 \$11,168,095,371 \$11,383,173,900 \$11,281,934,707 82,598,702,607 \$2,586,668,944 \$2,616,282,436 \$2,666,667,589 \$2,642,505,307 82,598,702,607 \$18,895,969 \$16,907,738 \$18,778,355 \$19,139,994 \$19,139,994 \$19,139,994 \$16,809,838 \$16,994,996 \$17,162,907 \$17,493,435 \$17,333,890 \$10,897,986 \$2,518,047,486 \$2,531,996,235 \$2,518,047,486 \$2,528,529,138 \$10,409,4996 \$16,907,738 \$16,053,881,534 \$15,986,186,051 \$16,352,315,304 \$16,604,522,404 \$16,489,443,036 \$10,489,443,036 \$16,053,881,534 \$15,986,186,051 \$16,352,315,304 \$16,604,522,404 \$16,489,443,036 \$10,489,4		(684,847,568)	(766,170,636)	(547,184,340)	(615,561,547)	(615,561,547)
Personal Property           Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)	9					
Vehicles         \$10,902,893,134         \$10,847,566,887         \$11,168,095,371         \$11,383,173,900         \$11,281,934,707           Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           TAX RATE (per \$100 assessed value)         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323	Total Real Estate Taxable Valuation	\$198,178,754,789	\$204,733,875,742	\$205,136,010,853	\$216,866,568,287	\$216,866,568,287
Business Property (excluding vehicles)         2,598,702,607         2,586,668,944         2,616,282,436         2,666,667,589         2,642,505,307           Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property²         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)	Personal Property					
Mobile Homes         18,895,969         16,907,738         18,778,355         19,139,994         19,139,994           Other Personal Property <sup>2</sup> 16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)         ***TAX RATE (per \$100 assessed value)	Vehicles	\$10,902,893,134	\$10,847,566,887	\$11,168,095,371	\$11,383,173,900	\$11,281,934,707
Other Personal Property2         16,809,838         16,994,996         17,162,907         17,493,435         17,333,890           Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)         ***TAX RATE (per \$10	Business Property (excluding vehicles)	2,598,702,607	2,586,668,944	2,616,282,436	2,666,667,589	2,642,505,307
Public Service Corporations         2,516,579,986         2,518,047,486         2,531,996,235         2,518,047,486         2,528,529,138           Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)         ***TAX RATE (	Mobile Homes	18,895,969	16,907,738	18,778,355	19,139,994	19,139,994
Total Personal Property Valuation         \$16,053,881,534         \$15,986,186,051         \$16,352,315,304         \$16,604,522,404         \$16,489,443,036           Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)         \$233,471,090,691         \$233,356,011,323	Other Personal Property <sup>2</sup>	16,809,838	16,994,996	17,162,907	17,493,435	17,333,890
Total Taxable Property Valuation         \$214,232,636,323         \$220,720,061,793         \$221,488,326,157         \$233,471,090,691         \$233,356,011,323           TAX RATE (per \$100 assessed value)	Public Service Corporations	2,516,579,986	2,518,047,486	2,531,996,235	2,518,047,486	
TAX RATE (per \$100 assessed value)	Total Personal Property Valuation	\$16,053,881,534	\$15,986,186,051	\$16,352,315,304	\$16,604,522,404	\$16,489,443,036
		\$214,232,636,323	\$220,720,061,793	\$221,488,326,157	\$233,471,090,691	\$233,356,011,323
Real Estate	The tall 2 (por \$100 assessed value)					
Regular-Local Assessment         \$1.075         \$1.085         \$1.085         \$1.090	3					
Public Service Corporations-Equalized 1.075 1.085 1.085 1.090	Public Service Corporations-Equalized	1.075	1.085	1.085	1.085	1.090
Personal Property						
Vehicle/Business/Other         \$4.57         \$4.57         \$4.57         \$4.57						
Public Service Corporations-Equalized1.0751.0851.0851.090	·					
Mobile Homes         1.075         1.085         1.085         1.090		1.075	1.085	1.085	1.085	1.090
LEVIES AND COLLECTIONS	LEVIES AND COLLECTIONS					
Property Tax Levy						
Real Estate Tax Levy \$2,130,421,615 \$2,221,362,551 \$2,225,725,717 \$2,353,002,266 \$2,363,845,593		\$2,130,421,615		\$2,225,725,717		\$2,363,845,593
Personal Property Tax Levy 554,764,577 554,396,260 561,816,579 576,444,235 570,675,128						
Total Property Tax Levy \$2,685,186,192 \$2,775,758,811 \$2,787,542,296 \$2,929,446,501 \$2,934,520,721	Total Property Tax Levy	\$2,685,186,192	\$2,775,758,811	\$2,787,542,296	\$2,929,446,501	\$2,934,520,721
Property Tax Collections	Property Tax Collections					
Collection of Current Taxes <sup>3</sup> \$2,679,668,935 \$2,761,707,880 \$2,773,330,593 \$2,914,686,906 \$2,919,651,406	Collection of Current Taxes <sup>3</sup>	\$2,679,668,935	\$2,761,707,880	\$2,773,330,593	\$2,914,686,906	\$2,919,651,406
Percentage of Total Levy Collected 99.8% 99.5% 99.5% 99.5% 99.5%	Percentage of Total Levy Collected	99.8%	99.5%	99.5%	99.5%	99.5%
Net Collections of Delinquent Taxes 18,659,978 3,985,502 19,221,607 19,221,607 19,221,607	Net Collections of Delinquent Taxes	18,659,978	3,985,502	19,221,607	19,221,607	19,221,607
Total Property Tax Collections \$2,698,328,913 \$2,765,693,382 \$2,792,552,200 \$2,933,908,513 \$2,938,873,013	Total Property Tax Collections	\$2,698,328,913	\$2,765,693,382	\$2,792,552,200	\$2,933,908,513	\$2,938,873,013
Yield of \$0.01 per \$100 of Real Estate Tax Collections \$20,013,195 \$20,654,537 \$20,696,105 \$21,864,838 \$21,864,838	Yield of \$0.01 per \$100 of Real Estate Tax Collections	\$20,013,195	\$20,654,537	\$20,696,105	\$21,864,838	\$21,864,838
Yield of \$0.01 per \$100 of Personal Property Tax Collections \$1,155,790 \$1,140,031 \$1,154,901 \$1,186,707 \$1,173,723	Yield of \$0.01 per \$100 of Personal Property Tax Collections	\$1,155,790	\$1,140,031	\$1,154,901		\$1,173,723

<sup>&</sup>lt;sup>1</sup> Tax Increment Financing (TIF) includes the Mosaic District and reflects the difference between the 2007 base assessed value and the current assessed value.

 $<sup>^{\</sup>rm 2}$  Other Personal Property includes boats, trailers, and miscellaneous.

<sup>&</sup>lt;sup>3</sup> Includes the approximate value of one-half of one cent on the Real Estate Tax rate, which is directed to The Penny for Affordable Housing Fund. The value is \$9.98 million, \$10.33 million and \$10.93 million in FY 2013, FY 2014 and FY 2015, respectively.

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
TOTAL REAL PROPERTY TAXES							
Real Estate Tax - Current	\$2,105,204,893	\$2,194,055,840	\$2,198,132,798	\$2,324,363,879	\$2,335,125,601	\$10,761,722	0.5%
R. E. Tax - Public Service Corps	9,161,979	9,234,262	9,506,151	9,506,151	9,549,958	43,807	0.5%
Subtotal R. E. Tax - Current	\$2,114,366,872	\$2,203,290,102	\$2,207,638,949	\$2,333,870,030	\$2,344,675,559	\$10,805,529	0.5%
R. E. Tax Penalties - Current	\$3,964,407	\$4,418,412	\$3,954,824	\$3,954,824	\$3,954,824	\$0	0.0%
R. E. Tax Interest - Current	91,121	63,249	63,249	63,249	63,249	0	0.0%
R. E. PSC - Penalty Current	18	2,038	2,038	2,038	2,038	0	0.0%
R. E. PSC - Interest Current	0	42	42	42	42	0	0.0%
R.E. Tax Delinquent - Prior Years	4,317,675	4,469,744	4,317,675	4,317,675	4,317,675	0	0.0%
R.E. Tax Penalties - Prior years	544,570	659,812	544,570	544,570	544,570	0	0.0%
R.E. Tax Interest - Prior Years	122,037	78,617	78,617	78,617	78,617	0	0.0%
Subtotal R. E. Tax - Deling Collections	\$9,039,828	\$9,691,914	\$8,961,015	\$8,961,015	\$8,961,015	\$0	0.0%
Potential Real Estate Tax Refunds	0	(5,000,000)	0	0		0	
Subtotal R. E. Tax - Deling Less Refunds	\$9,039,828	\$4,691,914	\$8,961,015	\$8,961,015	\$8,961,015	\$0	0.0%
TOTAL REAL PROPERTY TAXES	\$2,123,406,700	\$2,207,982,016	\$2,216,599,964	\$2,342,831,045	\$2,353,636,574	\$10,805,529	0.5%
TOTAL REAL PROFERENCE TAXALS	\$2,123,400,700	\$2,207,702,010	\$2,210,377,70 <del>4</del>	\$2,542,031,04 <u>3</u>	\$2,333,030,374	\$10,003,327	0.570
PERSONAL PROPERTY TAXES							
Personal Property Tax - Current	\$316,622,207	\$309,116,308	\$316,291,823	\$330,801,680	\$324,834,707	(\$5,966,973)	-1.8%
P. P. Tax - Public Service Corps	27,390,912	27,657,526	27,755,877	27,771,252	27,897,196	125,944	0.5%
Subtotal P. P. Tax - Current	\$344,013,119	\$336,773,834	\$344,047,700	\$358,572,932	\$352,731,903	(\$5,841,029)	-1.6%
P. P. Tax Penalties - Current	\$4,953,866	\$3,116,868	\$4,083,872	\$4,083,872	\$4,083,872	\$0	0.0%
P.P. Tax Interest - Current	384,708	112,356	112,356	112,356	112,356	0	0.0%
P.P. Tax Delinquent - Prior Years	3,247,085	5,363,291	5,363,291	5,363,291	5,363,291	0	0.0%
P.P. Tax Penalties - Prior Years	994,073	469,757	469,757	469,757	469,757	0	0.0%
P.P. Tax Interest - Prior Years	40,417	231,316	231,316	231,316	231,316	0	0.0%
Subtotal P. P. Tax - Delinquent	\$9,620,149	\$9,293,588	\$10,260,592	\$10,260,592	\$10,260,592	\$0	0.0%
Potential Personal Property Tax Refunds	0	(10,000,000)	0	0	0	0	
Subtotal P. P. Tax - Delinq Less Refunds	\$9,620,149	(\$706,412)	\$10,260,592	\$10,260,592	\$10,260,592	\$0	0.0%
TOTAL PERSONAL PROPERTY TAXES	\$353,633,268	\$336,067,422	\$354,308,292	\$368,833,524	\$362,992,495	(\$5,841,029)	-1.6%
GENERAL OTHER LOCAL TAXES							
Short-Term Daily Rental	\$274,673	\$347,541	\$347,541	\$347,541	\$347,541	\$0	0.0%
Vehicle Registration Fee	25,815,395	26,049,656	26,049,656	26,310,153	26,310,153	0	0.0%
Vehicle Registration Fee - Delinquent	608,929	562,746	562,746	562,746	562,746	0	0.0%
Auto Delinquent - DMV Hold	(49,073)	0	0	0	0	0	
Bank Franchise Tax	16,954,511	15,153,475	16,253,475	15,153,475	15,153,475	0	0.0%
Cigarette Tax	8,329,640	9,051,472	7,951,980	7,912,220	7,912,220	0	0.00%
Gross Receipts Tax on Rental Cars	2,705,778	2,903,715	2,462,984	2,366,384	2,366,384	0	0.00%
Land Transfer Fees	26,322	24,000	27,100	27,650	27,650	0	0.0%
Communication Sales and Use Tax	47,933,955	48,526,451	46,802,582	23,189,500	22,856,052	(333,448)	(1.4%)
Subtotal	\$102,600,130	\$102,619,056	\$100,458,064	\$75,869,669	\$75,536,221	(\$333,448)	(0.4%)
Sales Tax - Local	\$166,834,978	\$171,302,177	\$163,547,176	\$169,376,850	\$167,283,651	(\$2,093,199)	-1.2%
Sales Tax - Mobile Home	58,869	75,000	75,000	75,000	75,000	0	0.0%
Subtotal Sales Tax	\$166,893,847	\$171,377,177	\$163,622,176	\$169,451,850	\$167,358,651	(\$2,093,199)	-1.2%

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
Deed of Conveyance Tax	\$5,374,337	\$4,661,263	\$5,468,325	\$5,468,325	\$5,468,325	\$0	0.0%
Recordation Tax	28,281,179	24,307,372	21,644,837	22,997,632	22,997,632	0	0.0%
Subtotal Deed of Conveyance/Recordation	\$33,655,517	\$28,968,635	\$27,113,162	\$28,465,957	\$28,465,957	\$0	0.0%
Transient Occupancy Tax	\$9,219,973	\$9,966,585	\$8,751,972	\$8,927,010	\$8,927,010	\$0	0.0%
Transient Occupancy Tax Additional	9,770,228	10,802,004	9,274,297	9,459,784	9,459,784	0	0.0%
Subtotal Transient Occupancy Tax	\$18,990,201	\$20,768,589	\$18,026,269	\$18,386,794	\$18,386,794	\$0	0.0%
TOTAL Other Local Taxes	\$322,139,695	\$323,733,457	\$309,219,671	\$292,174,270	\$289,747,623	(\$2,426,647)	(0.8%)
	*** <b>* * * * * * * * *</b>	A04 704 (F7	40.4.704.457	\$0.4.704.(E7	\$0.4.704 (F7	40	0.004
Electric Utility Tax - Dominion Virginia Power	\$34,402,683	\$34,701,657	\$34,701,657	\$34,701,657	\$34,701,657	\$0	0.0%
Electric Utility Tax - No. Va. Elec.	1,728,328	1,723,317	1,723,317	1,723,317	1,723,317	0	0.0%
Subtotal Electric Utility Tax	\$36,131,011	\$36,424,974	\$36,424,974	\$36,424,974	\$36,424,974	\$0	0.0%
Gas Utility Tax - Washington Gas	\$8,881,471	\$8,420,723	\$8,420,723	\$8,420,723	\$8,420,723	\$0	0.0%
Gas Utility Tax - Columbia Gas of VA	520,610	484,795	484,795	484,795	484,795	0	0.0%
Subtotal Gas Utility Tax	\$9,402,081	\$8,905,518	\$8,905,518	\$8,905,518	\$8,905,518	\$0	0.0%
TOTAL Consumer Utility Tax	\$45,533,092	\$45,330,492	\$45,330,492	\$45,330,492	\$45,330,492	\$0	0.0%
Electric Consumption Tax	\$3,202,378	\$2,953,515	\$2,953,515	\$2,953,515	\$2,953,515	\$0	0.0%
Natural Gas Consumption Tax	768,215	649,999	649,999	649,999	649,999	0	0.0%
Total Consumption Tax	\$3,970,593	\$3,603,514	\$3,603,514	\$3,603,514	\$3,603,514	\$0	0.0%
BPOL Tax - Amusements	\$226,904	\$232,795	\$226,904	\$229,173	\$229,173	\$0	0.0%
BPOL Tax - Builders and Developers	260,489	245,595	260,489	263,094	263,094	0	0.0%
BPOL Tax - Business Service Occupation	38,026,557	38,285,376	34,984,432	38,406,823	36,153,517	(2,253,306)	-5.9%
BPOL Tax - Consultant/Specialist	33,691,645	35,060,430	33,691,645	34,028,560	34,028,560	0	0.0%
BPOL Tax - Contractors	8,081,755	8,600,966	8,081,755	8,162,573	8,162,573	0	0.0%
BPOL Tax - Hotels and Motels	1,421,880	1,482,772	1,421,880	1,436,099	1,436,099	0	0.0%
BPOL Tax - Money Lenders	1,002,193	1,105,000	1,002,193	1,012,215	1,012,215	0	0.0%
BPOL Tax - Personal Service Occupation	6,400,912	6,607,213	6,400,912	6,464,921	6,464,921	0	0.0%
BPOL Tax - Prof. & Spec Occupations	17,935,200	18,613,116	17,494,594	18,114,552	17,788,229	(326,323)	-1.8%
BPOL Tax - Real Estate Brokers	1,474,680	1,575,000	1,474,680	1,489,427	1,489,427	0	0.0%
BPOL Tax - Rent of House, Apt & Condo	11,414,183	11,728,406	11,414,183	11,528,325	11,528,325	0	0.0%
BPOL Tax - Repair Service	1,591,715	1,988,705	1,591,715	1,607,632	1,607,632	0	0.0%
BPOL Tax - Research and Development	919,448	996,358	919,448	928,642	928,642	0	0.0%
BPOL Tax - Retail Merchants	28,586,407	29,147,040	28,586,407	28,872,270	28,872,270	0	0.0%
BPOL Tax - Telephone Companies	3,370,390	3,267,638	3,370,390	3,404,094	3,404,094	0	0.0%
BPOL Tax - Wholesale Merchants	1,765,950	1,762,490	1,765,950	1,783,610	1,783,610	0	0.0%
Subtotal BPOL - Current	\$156,170,308	\$160,698,900	\$152,687,577	\$157,732,010	\$155,152,381	(\$2,579,629)	-1.6%
BPOL Tax - Penalties & Interest - Current Year	\$111,370	\$360,000	\$360,000	\$360,000	\$360,000	\$0	0.0%
BPOL Tax - Delinquent Taxes - Prior Years	2,723,663	2,731,264	2,731,264	2,731,264	2,731,264	0	0.0%
BPOL Tax - Delinquent Penalty & Interest - Prior Years	311,693	150,000	150,000	150,000	150,000	0	0.0%
Subtotal BPOL - Delinquents	\$3,146,726	\$3,241,264	\$3,241,264	\$3,241,264	\$3,241,264	\$0	0.0%
Potential BPOL Refunds	0	(10,000,000)	0	0	0	0	
Subtotal BPOL - Delinq Less Refunds	\$3,146,726	(\$6,758,736)	\$3,241,264	\$3,241,264	\$3,241,264	\$0	0.0%
TOTAL Business, Professional & Occupational Licenses	\$159,317,034	\$153,940,164	\$155,928,841	\$160,973,274	\$158,393,645	(\$2,579,629)	-1.6%
TOTAL GENERAL OTHER LOCAL TAXES	\$530,960,414	\$526,607,627	\$514,082,518	\$502,081,550	\$497,075,274	(\$5,006,276)	(1.0%)
TOTAL GENERAL OTHER LOCAL TAXES	ψυσυ, 700,414	ψυ <u>Σ</u> υ,υυ 1 ,υΣ 1	ψυ ι τ,002,010	ψυυ <u>ν,</u> 001,000	Ψ1/1/013/2/4	(40,000,210)	(1.070)

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
PERMITS, FEES & REGULATORY LICENSES							
Building Permits	\$8,224,762	\$9,865,668	\$8,224,762	\$8,413,144	\$8,413,144	\$0	0.0%
Electrical Permits	2,620,001	2,183,180	2,620,001	2,680,010	2,680,010	0	0.0%
Plumbing Permits	1,710,886	1,410,910	1,710,886	1,750,072	1,750,072	0	0.0%
Mechanical Permits	1,894,827	1,590,130	1,894,827	1,938,226	1,938,226	0	0.0%
Cross Connection Charges	1,246,919	572,020	1,246,919	1,275,479	1,275,479	0	0.0%
Home Improvement Inspection Licenses	7,846	25,077	7,846	8,025	8,025	0	0.0%
Elevator Inspection Licenses	1,688,092	1,682,577	1,688,092	1,726,756	1,726,756	0	0.0%
Appliance Permits	461,625	348,075	461,625	472,198	472,198	0	0.0%
Building Re-inspection Fees	22,588	11,922	22,588	23,105	23,105	0	0.0%
Electrical Re-inspection Fees	10,397	17,788	10,397	10,635	10,635	0	0.0%
Plumbing Re-inspection Fees	9,801	7,925	9,801	10,025	10,025	0	0.0%
Mechanical Re-inspection Fees	10,736	9,069	10,736	10,982	10,982	0	0.0%
Plan Resubmission Fee -New Construction	257,713	247,391	257,713	263,615	263,615	0	0.0%
Plan Resubmission Fee - Alteration Construction	382,537	418,172	382,537	391,300	391,300	0	0.0%
Subtotal Inspection Services	\$18,548,730	\$18,389,904	\$18,548,730	\$18,973,572	\$18,973,572	\$0	0.0%
Site Plan Fees	\$3,427,874	\$2,967,590	\$3,427,874	\$3,506,387	\$3,506,387	\$0	0.0%
Subdivision Plat Fees	200,612	225,956	200,612	205,207	205,207	0	0.0%
Subdivision Plan Fees	1,892,572	1,657,955	1,892,572	1,935,920	1,935,920	0	0.0%
Landfill Special Fees	149,982	0	149,982	153,417	153,417	0	0.0%
Utility Permit Fees	19,340	23,765	19,340	19,783	19,783	0	0.0%
Developer Bond Extension	363,135	444,006	363,135	371,452	371,452	0	0.0%
Inspection - Site Plans	2,988,788	2,412,293	2,988,788	3,057,243	3,057,243	0	0.0%
Inspection - Subplans	662,494	729,047	662,494	677,667	677,667	0	0.0%
Subtotal Design Review	\$9,704,797	\$8,460,612	\$9,704,797	\$9,927,076	\$9,927,076	\$0	0.0%
TOTAL Inspection Services and Design Review	\$28,253,527	\$26,850,516	\$28,253,527	\$28,900,648	\$28,900,648	\$0	0.0%
Zoning Fees	\$1,489,895	\$1,936,886	\$1,936,886	\$1,936,886	\$1,936,886	\$0	0.0%
Sign Permit Fees	136,724	106,637	136,724	136,724	136,724	0	0.0%
Quarry Inspection Fees	0	0	0	0	0	0	
Board of Zoning Appeals Fees	266,673	152,414	277,675	277,675	277,675	0	0.0%
Wetlands Permits	600	600	600	600	600	0	0.0%
Non-Residential Use Permits Fees (NON-RUP's fees)	157,360	136,565	158,600	160,186	160,186	0	0.0%
Zoning Compliance Letters/Temp Special Permits	209,280	189,427	233,120	233,779	233,779	0	0.0%
TOTAL Zoning Revenue	\$2,260,532	\$2,522,529	\$2,743,605	\$2,745,850	\$2,745,850	\$0	0.0%
Dog Licenses & Dangerous Dog Fees	\$916,195	\$883,845	\$913,140	\$913,140	\$913,140	\$0	0.0%
Auto Graveyard Licenses	100	100	100	100	100	0	0.0%
Bondsmen Licenses	0	30	30	30	30	0	0.0%
Carnival Permits	25	0	0	0	0	0	
Dance Hall Licenses	3,690	1,840	1,840	1,840	1,840	0	0.0%
Fortune Teller Licenses	500	1,000	1,000	1,000	1,000	0	0.0%
Mixed Drink Establishment Licenses	134,367	135,525	135,525	135,525	135,525	0	0.0%
Land Use Assessment Application Fees	2,895	1,241	1,241	1,241	1,241	0	0.0%
Massage Therapist Permits	40,775	40,940	40,940	40,940	40,940	0	0.0%
Election Filing Fees	1,250	1,000	1,000	1,000	1,000	0	0.0%
Concealed Weapon Permits	258,452	157,375	203,675	213,869	213,869	0	0.0%
Precious Metal & Gem Dealers / Pawnbrokers Licenses	13,350	11,850	11,850	11,850	11,850	0	0.0%
Solicitors Licenses	11,580	11,520	11,520	11,520	11,520	0	0.0%
Going Out of Business Fees	65	65	65	65	65	0	0.0%
Towing Permit	3,150	0	3,150	3,150	3,150	0	0.0%

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
Fire Prevention Code Permits	1,416,027	1,433,100	1,433,100	1,461,762	1,461,762	0	0.0%
Fire Marshal Fees	3,684,216	3,654,000	3,706,000	3,761,590	3,761,590	0	0.0%
Acceptance Test Overtime Fees	50,688	46,080	54,600	54,600	54,600	0	0.0%
Home Childcare Permits	23,957	24,891	24,891	25,140	25,140	0	0.0%
Tax Abatement Application Fees	0	500	500	500	500	0	0.0%
Alarm Systems Registrations	116,455	122,795	122,795	122,795	122,795	0	0.0%
Taxicab Licenses	151,230	149,390	149,390	149,390	149,390	0	0.0%
Subtotal Misc. Permits, Fees & Licenses	\$6,828,966	\$6,677,087	\$6,816,352	\$6,911,047	\$6,911,047	\$0	0.0%
Swimming Pool Licenses	\$247,632	\$254,182	\$254,182	\$254,182	\$254,182	\$0	0.0%
Alternate Discharge Permits	780	525	525	525	525	0	0.0%
Alternative Sewage Systems Plan Review	22,800	16,900	26,000	26,600	26,600	0	0.0%
Camps/CampgroundsState Health Fee	360	240	240	360	360	0	0.0%
Food Establishment Operating Permits	91,890	90,625	90,625	90,625	90,625	0	0.0%
Building Permits Review	48,375	49,500	49,500	50,250	50,250	0	0.0%
Site Development Review	17,670	18,700	18,700	19,125	19,125	0	0.0%
Hotel PermitsState Health Fee	5,520	5,240	5,520	5,600	5,600	0	0.0%
Miscellaneous Environmental Fees	5,001	6,230	3,500	3,500	3,500	0	0.0%
Portable Toilet Fees	540	600	600	600	600	0	0.0%
Private Schools/Day Care Center Licenses	16,615	16,750	17,100	17,570	17,570	0	0.0%
Public Establishment Review	26,432	16,100	26,900	26,900	26,900	0	0.0%
RestaurantsState Health Fee	56,360	52,425	52,425	52,425	52,425	0	0.0%
State Share Septic Tank Permits	96,590	78,400	98,930	100,900	100,900	0	0.0%
State Share Well Permit Fees	39,560	42,850	42,850	42,850	42,850	0	0.0%
Routine Water Sample Fees	2,975	3,840	3,840	3,840	3,840	0	0.0%
Sanitation Inspection Licenses	2,350	2,400	2,400	2,400	2,400	0	0.0%
Septic Tank Permits	64,865	60,125	67,050	68,400	68,400	0	0.0%
Septic Tank Truck Licenses	80,638	75,690	80,638	80,638	80,638	0	0.0%
Well Water Supply Permits	30,560	27,900	30,560	30,560	30,560	0	0.0%
Well Water Supply Licenses	815	900	900	900	900	0	0.0%
Soil Consultant License Subtotal Health Dept. Permits, Fees & Licenses	\$858,327	\$820,122	2,100 <b>\$875,085</b>	2,100 \$880,850	2,100 \$880,850	0 <b>\$0</b>	0.0%
TOTAL Misc. Permits Fees & Licenses	\$7.687.293	\$7,497,209	\$7,691,437	\$7,791,897	\$7,791,897	\$0	0.0%
TOTAL WISC. Petitiks rees & Licenses	\$1,001,293	\$1,491,209	\$7,091,437	\$1,191,091	\$1,191,091	<b>\$</b> 0	0.076
TOTAL PERMITS, FEES & REGULATORY LICENSES	\$38,201,352	\$36,870,254	\$38,688,569	\$39,438,395	\$39,438,395	\$0	0.0%
FINES AND FORFEITURES							
Attorney Fee - Collection of Delinquent Taxes	\$8,197	\$8,988	\$8,197	\$8,197	\$8,197	\$0	0.0%
Circuit Court Fines and Penalties	140,533	153,612	140,533	140,533	140,533	0	0.0%
County Fee - Administrative - Collections of Delinquent Taxes	1,828,203	1,691,159	1,828,203	1,828,203	1,828,203	0	0.0%
Juvenile & Domestic Relations Court (J&DR) Fines/Interest	1,434	842	842	842	842	0	0.0%
General District Court Fines/Interest	124,570	96,000	96,000	96,000	96,000	0	0.0%
General District Court Fines	8,400,456	8,307,930	8,307,930	8,307,930	8,307,930	0	0.0%
County Fines - J&DR Court	60,265	79,659	79,659	79,659	79,659	0	0.0%
Alarm Ordinance Violations	525,295	598,499	528,630	531,273	531,273	0	0.0%
Collection Agency Fees	(31,493)	0	0	0	0	0	
State Set-Off Debt Service (SOF)	198,400	200,600	196,250	196,250	196,250	0	0.0%
County Fines/Penalties	899	15,930	15,930	15,930	15,930	0	0.0%
Parking Violations	2,849,555	3,250,000	2,928,810	2,943,454	2,943,454	0	0.0%

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
Non-Tax Penalty for Late Payment	17,131	455,000	70,800	70,800	70,800	0	0.0%
Non-Tax Interest	6,271	3,000	14,000	14,000	14,000	0	0.0%
Non-Sufficient Funds Check Return	1,805	2,000	2,000	2,000	2,000	0	0.0%
TOTAL FINES AND FORFEITURES	\$14,131,523	\$14,863,219	\$14,217,784	\$14,235,071	\$14,235,071	0 <b>\$0</b>	0.0%
REVENUE FROM USE OF MONEY & PROPERTY							
Interest on Investments	\$13,297,996	\$12,585,530	\$10,631,656	\$9,909,316	\$9,909,316	\$0	0.00%
Rent of Real Estate	3,290,711	3,356,550	3,356,550	3,434,433	3,434,433	0	0.0%
Rent on Communication Sites	827,391	896,524	877,775	780,370	780,370	0	0.00%
Cafeteria Commissions/Vending Machines	93,165	96,018	96,018	96,018	96,018	0	0.0%
Cash Over and Short	(41)	0	0	0	0	0	
Bicycle Locker Rentals	1,860	1,800	1,800	1,800	1,800	0	0.0%
TOTAL REV. FROM USE OF MONEY & PROPERTY	\$17,511,082	\$16,936,422	\$14,963,799	\$14,221,937	\$14,221,937	0 <b>\$0</b>	0.00%
CHARGES FOR SERVICES							
Courthouse Maintenance Food	¢4E0 4E1	¢E21.000	¢4E0.4E1	¢4E0.4E1	¢450.451	¢0	0.00/
Courthouse Maintenance Fees Court Security Fees	\$459,451 1,932,052	\$531,000 2,185,820	\$459,451 1,932,052	\$459,451 1,932,052	\$459,451 1,932,052	\$0 0	0.0% 0.0%
,				226,820			0.0%
Criminal Justice Academy Fee on Criminal Offenses EMS Transport Fee	193,814 16,615,023	226,820 15,492,187	226,820 16,615,000	17,615,000	226,820 17,615,000	0	0.0%
•	117,845	15,492,167	117,845	117,845	17,815,000	0	0.0%
Copying Machine Revenue Reimbursement for Recorded Tapes/FOIA Fees	10,404	8,174	10,404	10,404	10,404	0	0.0%
Proposed Vacation Fees	1,200	800	800	800	800	0	0.0%
Refuse Collection Fees	27,614	2,900	2,900	2,900	2,900	0	0.0%
Jail Fees / DNA Fees	75,436	82,980	82,980	82,980	82,980	0	0.0%
Parental Support - Boys Probation House	8,950	12,633	12,633	12,633	12,633	0	0.0%
Parental Support - Girls Probation House	1,622	2,297	2,297	2,297	2,297	0	0.0%
Parental Support - Supervised Visitation	5,868	10,892	5,868	5,868	5,868	0	0.0%
Commonwealth's Attorney Fees	32,104	28,986	32,104	32,104	32,104	0	0.0%
Police Reports and Photo Fees	256,199	267,236	256,199	256,199	256,199	0	0.0%
Sheriff Fees	66,271	66,271	66,271	66,271	66,271	0	0.0%
Police Reimbursement	2,365,014	1,566,670	2,365,014	2,532,930	2,532,930	0	0.0%
Animal Shelter Fees	84,107	86,327	86,327	188,487	188,487	0	0.0%
Miscellaneous Charges for Services	5,995	8,800	8,800	8,800	8,800	0	0.0%
Seniors on the Go	48,700	55,000	44,100	44,100	44,100	0	0.0%
Taxi Access	10,480	10,300	10,300	10,300	10,300	0	0.0%
Parking Garage Fees	969,382	908,930	969,382	969,382	969,382	0	0.0%
Adoption Service Fees	7,174	5,408	5,408	5,408	5,408	0	0.0%
Street Sign Fees	1,737	2,180	1,737	1,737	1,737	0	0.0%
Restricted Parking Fees	1,870	2,000	2,000	2,000	2,000	0	0.0%
Sales - Mapping Division	22,153	23,088	23,088	23,088	23,088	0	0.0%
Copay - Inmate Medical	15,494	15,135	16,140	16,140	16,140	0	0.0%
Coin-Operated Copiers	151,074	150,474	163,480	163,480	163,480	0	0.0%
Library Database Fees	15,710	21,018	16,000	16,000	16,000	0	0.0%
Library Overdue Penalties	1,278,168	1,277,251	1,277,251	1,277,251	1,277,251	0	0.0%
Employee Child Care Center Fees	1,126,425	1,153,963	1,163,980	1,180,526	1,180,526	0	0.0%
School Age Child Care (SACC) Fees	33,929,015	35,951,301	35,951,301	36,460,501	37,360,501	900,000	2.5%
County Clerk Fees	6,090,772	5,392,416	5,979,269	5,979,269	5,979,269	0	0.0%
Domestic Violence Services Client Fees - ADAPT	73,270	90,334	73,270	73,270	73,270	0	0.0%
FASTRAN Rider Fees	20,229	30,425	20,229	187,879	187,879	0	0.0%

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
Senior+ Monthly Participant Fees	\$46,705	\$47,125	\$47,125	\$47,125	\$47,125	\$0	0.0%
Senior Center Annual Participant Fees	152,994	152,000	155,850	162,850	162,850	0	0.0%
James Lee Theatre	8,915	10,500	10,500	10,500	10,500	0	0.0%
Recreation Athletic Programs	512,644	472,779	472,779	472,779	472,779	0	0.0%
Recreation Community Use Fees	39,751	56,113	39,751	39,751	39,751	0	0.0%
Recreation Classes Fees	1,530,255	1,830,093	1,532,166	1,532,166	1,532,166	0	0.0%
Recreation Neighborhood Center Fees	281,635	275,411	292,197	292,197	292,197	0	0.0%
Custodial Fees	272,792	237,475	237,475	237,475	237,475	0	0.0%
Subtotal Recreation Revenue	\$2,845,692	\$3,081,496	\$2,787,843	\$2,794,843	\$2,794,843	\$0	0.0%
Pre-Screening for Nursing Homes	\$90,258	\$85,006	\$95,850	\$97,767	\$97,767	\$0	0.0%
Speech Fees	179,595	165,981	165,981	165,981	165,981	0	0.0%
Hearing Fees	43,885	49,750	43,885	43,885	43,885	0	0.0%
Vital Statistic Fees	620,263	590,717	620,263	629,847	629,847	0	0.0%
Dental Health Fees	26,354	17,500	26,354	26,354	26,354	0	0.0%
Pharmacy Fees	31	25	25	25	25	0	0.0%
X-Ray Fees	11,395	21,887	11,395	11,395	11,395	0	0.0%
General Medical Clinic Fees	948,274	931,154	931,154	931,154	931,154	0	0.0%
Family Planning Services	41,430	43,298	43,298	43,298	43,298	0	0.0%
Medicaid Dental Fees	46,425	65,535	46,425	46,425	46,425	0	0.0%
Lab Services Fees	387,247	392,880	392,880	396,809	396,809	0	0.0%
Administrative Fees - Health Dept.	4,373	2,435	4,373	4,373	4,373	0	0.0%
Non-Medicaid Pediatric Clinic Visits	0	30	0	0	0	0	
Non-Medicaid Maternal Clinic Visits	46,293	58,352	15,430	0	0	0	
Sewage Disposal/Well Water Evaluation	4,900	7,500	4,900	4,900	4,900	0	0.0%
Adult Day Health Care Fees	1,056,021	1,127,428	1,056,021	1,056,021	1,056,021	0	0.0%
Adult Day Health Care Medicaid Reimbursement	301,017	262,224	262,224	262,224	262,224	0	0.0%
Subtotal Health Dept. Revenue	\$3,807,761	\$3,821,702	\$3,720,458	\$3,720,458	\$3,720,458	\$0	0.0%
TOTAL CHARGES FOR SERVICES	\$72,674,073	\$72,690,493	\$74,509,001	\$76,479,473	\$77,379,473	\$900,000	1.2%
RECOVERED COSTS							
City of Fairfax Shared Govt. Expenses	\$3,151,544	\$3,151,544	\$3,119,876	\$3,119,876	\$3.119.876	\$0	0.0%
City of Fairfax Public Assistance	935,647	867,612	935,647	935,647	935,647	0	0.0%
City of Fairfax - FASTRAN/Employment	18,041	12,839	18,041	18,041	18,041	0	0.0%
Falls Church Public Assistance	714,653	698,559	714,653	714,653	714,653	0	0.0%
Falls Church - FASTRAN/Employment	0	14,119	0	0	0	0	
Falls Church Health Dept. Services	278,859	279,764	279,764	279,764	279,764	0	0.0%
Inmate Room and Board	660,111	661,794	637,280	637,280	637,280	0	0.0%
Boarding of Prisoners	318,320	295,253	318,320	323,095	323,095	0	0.0%
Professional Dues Deduction	41,231	41,240	41,240	42,026	42,026	0	0.0%
Recovered Costs - Circuit Court	108	200	200	200	200	0	0.0%
Recovered Costs - General District Court	122,767	134,406	124,046	125,275	125,275	0	0.0%
E-Rate Telecom Program	78,600	0	39,300	39,300	39,300	0	0.0%
Misc. Recovered Costs - Other	67,637	45,435	45,435	35,435	35,435	0	0.00%
Credit Card Charges	(161)	0	0	0	0	0	
Child Care Services for Other Jurisdictions	141,760	135,555	135,555	135,555	135,555	0	0.0%
CPAN, Circuit Court Computer Service	320,791	317,606	324,090	327,300	327,300	0	0.0%
Golden Gazette	86,758	83,343	88,500	88,500	88,500	0	0.0%
Police Academy Cost Recovery	38,900	26,850	38,900	38,900	38,900	0	0.0%
FASTRAN	85,299	84,375	84,375	84,375	84,375	0	0.0%
Reimbursement - School Health	3,995,766	3,877,215	3,877,215	3,877,215	3,877,215	0	0.0%

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
State Reimbursement Adult Detention Center	2,630,460	2,633,103	2,633,103	2,633,103	2,633,103	0	0.0%
Admin City of Fairfax	6,195	7,131	7,131	7,131	7,131	0	0.0%
						0	
TOTAL RECOVERED COSTS	\$13,693,285	\$13,367,943	\$13,462,671	\$13,462,671	\$13,462,671	\$0	0.0%
REVENUE FROM THE COMMONWEALTH							
Reduction in State Aid - Requires Locality to Choose Funding Stream to Cut	(\$3,579,330)	\$0	\$0	\$0	\$0	\$0	
State Shared Rolling Stock Tax	\$114,324	\$105,405	\$115,977	\$115,977	\$115,977	\$0	0.0%
State Law Enforcement Funding (HB 599)	23,731,260	23,731,261	23,731,261	23,731,261	23,731,261	0	0.0%
State Indirect Aid	48,878	54,217	54,217	54,217	54,217	0	0.0%
Subtotal Non-Categorical State Aid	\$23,894,461	\$23,890,883	\$23,901,455	\$23,901,455	\$23,901,455	\$0	0.0%
State Shared Retirement - Circuit Court	\$176,465	\$171,033	\$176,465	\$176,465	\$176,465	\$0	0.0%
State Shared Commonwealth Atty. Expenses	1,637,940	1,658,832	1,687,078	1,687,078	1,687,078	0	0.0%
State Shared Retirement - Commonwealth Atty.	32,309	29,848	32,309	32,309	32,309	0	0.0%
State Shared Dept. of Tax Admin/Finance Expenses	1,978,305	1,844,876	2,037,654	2,037,654	2,037,654	0	0.0%
State Shared Retirement - Dept. of Tax Admin./Finance	41,080	55,172	55,172	55,172	55,172	0	0.0%
State Shared Sheriff Expenses	14,174,465	14,390,224	14,599,700	14,599,700	14,599,700	0	0.0%
State Shared General Retirement - Sheriff	278,576	300,534	278,576	278,576	278,576	0	0.0%
State Shared General Registrar/ Electoral Board Expenses	82,867	84,476	84,476	84,476	84,476	0	0.0%
Subtotal Shared Expenses	\$18,402,006	\$18,534,995	\$18,951,430	\$18,951,430	\$18,951,430	\$0	0.0%
Libraries State Aid	\$492,418	\$532,949	\$532,949	\$532,949	\$532,949	\$0	0.0%
Virginia Share Public Assistance Programs	36,504,733	38,581,367	36,468,957	38,021,457	38,021,457	0	0.00%
Va. Juvenile Crime Control Act Funding	612,799	621,170	621,170	621,170	621,170	0	0.0%
State Share J&DR Court Residential Services	2,620,835	2,566,428	2,566,428	2,566,428	2,566,428	0	0.0%
Subtotal Categorical State Aid	\$40,230,786	\$42,301,914	\$40,189,504	\$41,742,004	\$41,742,004	\$0	0.00%
State Reimb General District Court	\$82,628	\$85,265	\$85,265	\$85,265	\$85,265	\$0	0.0%
State Reimb Health Department	9,314,714	9,314,714	9,314,714	9,314,714	9,314,714	0	0.0%
State Reimb Residential Beds - JDC	1,450	10,850	10,850	10,850	10,850	0	0.0%
State Reimb Commonwealth Atty. Witness Expense	11,285	16,400	16,400	16,400	16,400	0	0.0%
State Reimb Police Intoxication	6,425	6,125	6,125	6,125	6,125	0	0.0%
State Share J&DR Court Services	1,447,550	1,443,581	1,443,581	1,443,581	1,443,581	0	0.0%
Subtotal State Recovered Costs	\$10,864,052	\$10,876,935	\$10,876,935	\$10,876,935	\$10,876,935	\$0	0.0%
State Reimb - Personal Property Tax (PPTRA)	\$211,313,944	\$211,313,944	\$211,313,944	\$211,313,944	\$211,313,944	\$0	0%
TOTAL REVENUE FROM THE COMMONWEALTH	\$301,125,920	\$306,918,671	\$305,233,268	\$306,785,768	\$306,785,768	\$0	0.00%
REVENUE FROM THE FEDERAL GOVT.							
J&DR Court - USA Grant	\$99,403	\$121,660	\$99,500	\$99,500	\$99,500	\$0	0.0%
USDA Grant - Office for Children/Human Svc.	51,303	44,689	44,689	44,689	44,689	0	0.0%
Federal Direct Aid	22,702	0	23,000	23,000	23,000	0	0.0%
Criminal Alien Assistance Program	891,858	0	737,644	0	0	0	
Federal Emergency Assistance	145,303	0	0	0	0	0	
Subtotal Categorical Federal Aid	\$1,210,569	\$166,349	\$904,833	\$167,189	\$167,189	\$0	0.00%

Revenue Category	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Advertised	% Increase/ (Decrease) Over Advertised
DFS Federal and Federal Pass-Through	\$29,602,971	\$25,455,737	\$25,377,892	\$27,261,561	\$27,261,561	\$0	0.0%
Shelter Program	66,664	0	0	0	0	0	
Payments in Lieu of Taxes - Federal	42,015	54,000	45,000	45,000	45,000	0	0.0%
Federal Aid for Indirect Costs	230,586	0	0	0	0	0	
TOTAL REVENUE FROM THE FEDERAL GOVERNMENT	\$31,152,805	\$25,676,086	\$26,327,725	\$27,473,750	\$27,473,750	\$0	0.0%
Combined State & Federal Public Assistance	\$66,107,704	\$64,037,104	\$61,846,849	\$65,283,018	\$65,283,018	\$0	0.0%
MISCELLANEOUS REVENUE - GIFTS, DONATIONS, OTHE	R FINANCING SOL	<u>JRCES</u>					
Litigation Proceeds	\$112,768	\$115,000	\$115,000	\$115,000	\$115,000	\$0	0.0%
Miscellaneous Revenue - Environ Mgmt.	34,348	20,000	20,000	20,000	20,000	0	0.0%
Contract Rebates	1,174,053	1,189,635	1,189,635	1,482,079	1,482,079	0	0.0%
Gifts, Donations & Miscellaneous Revenue	150,938	127,854	127,854	130,000	130,000	0	0.0%
Linebarger Collection Fees	8,247	0	0	0	0	0	
Sales of Vehicles and Salvage	124,301	115,005	115,005	115,005	115,005	0	0.0%
TOTAL MISCELLANEOUS/OTHER	\$1,604,654	\$1,567,494	\$1,567,494	\$1,862,084	\$1,862,084	\$0	0.0%
Total Recovered Costs/Misc./Other Revenue	\$15,297,940	\$14,935,437	\$15,030,165	\$15,324,755	\$15,324,755	\$0	0.0%

# FY 2015 ADOPTED REVENUE FROM THE COMMONWEALTH $^{\rm 1}$

Fund/Fund Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
10001 General Fund <sup>2</sup>	\$301,125,918	\$306,918,671	\$305,233,268	\$306,785,768	\$306,785,768	\$1,552,500	0.51%
30010 General Construction and							
Contributions	209,103	0	3,838,964	0	0	(3,838,964)	(100.00%)
30020 Capital Renewal Construction	441,514	0	0	0	0	0	-
30040 Contributed Roadway							
Improvement	200,000	0	700,000	0	0	(700,000)	(100.00%)
30050 Transportation Improvements	172,459	0	0	0	0	0	-
30060 Pedestrian Walkway							
Improvements	107,592	0	872,660	0	0	(872,660)	(100.00%)
30080 Commercial Revitalization							
Program	16,211	0	1,289,539	0	0	(1,289,539)	(100.00%)
40000 County Transit Systems	18,201,878	24,829,770	24,829,770	26,491,972	26,491,972	1,662,202	6.69%
40040 Fairfax-Falls Church							
Community Services Board	12,712,937	12,713,033	13,158,280	13,153,665	13,153,665	(4,615)	(0.04%)
40090 E-911	3,577,720	4,200,000	4,200,000	4,400,000	4,400,000	200,000	4.76%
40140 Refuse Collection and	4.5.000	100.070	100.070	4.15.000	445.000		44.000/
Recycling Operations 50000 Federal/State Grants	145,292	100,879	100,879	145,292	145,292	44,413	44.03%
	21,356,812	23,452,919	30,904,753	25,880,228	25,880,228	(5,024,525)	(16.26%)
69310 Sewer Bond Construction	1,107,952	0	11,421,090	0	0	(11,421,090)	(100.00%)
S10000 Public School Operating	549,948,652	548,186,877	556,983,694	547,537,195	547,537,195	(9,446,499)	(1.70%)
S40000 Public School Food and Nutrition Services	001 400	000 000	001 014	1.040.170	1 0 4 0 1 7 0	F/ 0/F	F 7F0/
	981,400	892,202	991,214	1,048,179	1,048,179	56,965	5.75%
S43000 Public School Adult and Community Education	924,913	923,731	923,731	1,172,815	1,172,815	249,084	26.96%
S50000 Public School Grants and	724,913	723,731	723,731	1,172,013	1,172,010	249,084	20.70%
Self Supporting Programs	10,753,882	9,778,373	9,543,328	10,273,469	10,273,469	730,141	7.65%
Total Revenue from the Commonwealth	\$921,984,235	\$931,996,455	\$964,991,170	\$936,888,583	\$936,888,583	(\$28,102,587)	(2.91%)

<sup>&</sup>lt;sup>1</sup> In addition to funds received by the County directly from the State in the funds listed herein, it is projected the State will provide \$72,789,153 to the Northern Virginia Transportation Commission (NVTC) in FY 2015 as a credit to help offset Fairfax County's Operating Subsidy and \$2,689,845 as a credit to help offset Fairfax County's Capital Construction Subsidy in Fund 30000, Metro Operations and Construction. State aid in the amount of \$20,791,972 is also projected to be disbursed to NVTC in FY 2015 which will be utilized to offset operations in Fund 40000, County Transit Systems.

<sup>&</sup>lt;sup>2</sup> Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Revenue from the Commonwealth category in accordance with guidelines from the State Auditor of Public Accounts.

# FY 2015 ADOPTED REVENUE FROM THE FEDERAL GOVERNMENT

Fund/Fund Title	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
10001 General Fund	\$31,152,806	\$25,676,086	\$26,327,725	\$27,473,750	\$27,473,750	\$1,146,025	4.35%
20000 Consolidated Debt Service 30010 General Construction and	3,182,291	0	0	0	0	0	-
Contributions	1,019,580	0	0	0	0	0	
30040 Contributed Roadway Improvement	1,019,560	0	290,375	0	0	(290,375)	(100.00%)
30060 Pedestrian Walkway Improvements	0	0	1,519,800	0	0	(1,519,800)	(100.00%)
40010 County and Regional Transportation	U	U	1,319,000	U	U	(1,319,000)	(100.00%)
Projects	0	0	5,000,000	5,000,000	5,000,000	0	0.00%
40040 Fairfax-Falls Church Community							
Services Board	4,573,959	4,358,839	4,234,459	4,234,459	4,234,459	0	0.00%
40100 Stormwater Services	23,321	0	1,825,863	0	0	(1,825,863)	(100.00%)
50000 Federal/State Grants	57,563,150	60,029,672	134,106,902	66,831,988	66,831,988	(67,274,914)	(50.17%)
50800 Community Development Block							
Grant	5,928,327	4,414,224	9,269,369	4,750,027	4,750,027	(4,519,342)	(48.76%)
50810 Home Investment Partnership Grant	5,603,505	1,405,283	4,754,413	1,417,514	1,417,514	(3,336,899)	(70.19%)
60010 Department of Vehicle Services	10,878	0	0	0	0	0	-
73030 OPEB Trust	1,262,891	1,300,000	1,300,000	1,250,000	1,250,000	(50,000)	(3.85%)
S10000 Public School Operating	42,892,996	42,489,699	54,806,855	41,964,699	41,964,699	(12,842,156)	(23.43%)
S31000 Public School Construction S40000 Public School Food and Nutrition	56,377	0	0	0	0	0	-
Services	21 574 150	04 547 507	21 000 001	22 022 702	22 022 702	2.042.001	/ 410/
S43000 Public School Adult and Community	31,574,159	31,517,587	31,889,901	33,933,782	33,933,782	2,043,881	6.41%
Education	1,872,980	1,781,117	1,941,271	1,666,438	1,666,438	(274,833)	(14.16%)
S50000 Public School Grants and Self	, , , , , , , , , , , , , , , , , , , ,	, - ,		,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	( ,,,,,,	( , , , , ,
Supporting Programs	33,499,581	31,066,002	35,678,124	26,441,526	26,441,526	(9,236,598)	(25.89%)
S62000 Public School Health and Flexible						,	,
Benefits	2,740,685	3,254,730	3,556,895	5,000,000	5,000,000	1,443,105	40.57%
Total Revenue from the Federal Government	\$222,957,486	\$207,293,239	\$316,501,952	\$219,964,183	\$219,964,183	(\$96,537,769)	(30.50%)

# FAIRFAX COUNTY FY 2013 - FY 2015 County Funded Programs for School-Related Services

_	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
General Fund Transfers					
General Fund Transfer to School Operating Fund	\$1,683,322,285	\$1,716,988,731	\$1,716,988,731	\$1,751,328,506	\$1,768,498,393
General Fund Transfer to School Debt Service	164,757,064	172,367,649	172,367,649	177,141,176	177,141,176
Subtotal	\$1,848,079,349	\$1,889,356,380	\$1,889,356,380	\$1,928,469,682	\$1,945,639,569
Police Department					
School Resource Officers (55/55.0 FTE)	\$5,897,672	\$6,639,668	\$5,886,977	\$6,380,689	\$6,004,717
Non-Billable Overtime Hours	267,640	267,640	219,724	172,665	224,119
School Crossing Guards (64/64.0 FTE)	2,769,071	2,793,863	2,884,861	2,867,298	2,942,558
Subtotal	\$8,934,383	\$9,701,171	\$8,991,562	\$9,420,652	\$9,171,394
Fire Department					
Fire safety programs for pre-school through middle school aged students	\$142,397	\$149,765	\$147,641	\$144,722	\$144,722
Subtotal	\$142,397	\$149,765	\$147,641	\$144,722	\$144,722
Health Department					
School Health (275/195.54 FTE)	\$13,332,378	\$14,957,813	\$13,998,053	\$14,275,010	\$14,416,414
Subtotal	\$13,332,378	\$14,957,813	\$13,998,053	\$14,275,010	\$14,416,414
Community Services Board (CSB) - Treatment					
Pre-Kindergarten programming (74/2.53 FTE)	\$206,502	\$174,185	\$248,225	\$254,872	\$261,274
Elementary school programming	0	1,437	0	0	0
Middle school programming	0	1,437	0	0	0
High school and alternative school programming (20/7.27 FTE)	710,206	732,775	714,845	733,985	738,596
Subtotal	\$916,708	\$909,834	\$963,070	\$988,857	\$999,870
Community Services Board (CSB) - Community Living <sup>1</sup>					
Elementary school programming (6/2.25 FTE)	420.917	261.549	463.931	469.766	471.172
Middle school programming (44/2.24 FTE)	159,857	217,569	222,854	230,704	232,153
High school and alternative school programming (208/4.70 FTE)	242,117	448,514	471,277	480,394	483,199
Subtotal	\$822,891	\$927,632	\$1,158,062	\$1,180,864	\$1,186,524

# FAIRFAX COUNTY FY 2013 - FY 2015 County Funded Programs for School-Related Services

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
Department of Family Services					
Net Cost of the School-Age Child Care (SACC) Program (560/518.68 FTE) - includes general services and services for special needs clients, partially offset by program revenues <sup>2</sup>	\$10,535,155	\$8,804,738	\$10,973,144	\$8,843,930	\$8,232,115
Net Cost of Locally Funded Head Start and School Readiness Activities (21/21.0 FTE) <sup>3</sup>	6,695,215	6,564,836	7,011,759	7,601,804	7,729,158
Local Cash Match Associated with the Head Start/Early Head Grant Funding <sup>4</sup>	988,290	1,019,786	1,595,001	1,019,786	1,019,786
Local Cash Match Associated with the Virginia Preschool Initiative Grant Funding	40,790	100,000	259,210	250,000	250,000
Behavioral Health Services for Youth (3/3.0 FTE) <sup>3</sup>	0	0	200,000	1,200,000	1,200,000
Net Cost of Comprehensive Services Act $(10/10.0 \; \text{FTE})^3$	19,112,995	20,771,584	19,736,185	21,537,800	21,550,614
County contribution to Schools for SACC space	750,000	750,000	750,000	750,000	750,000
Subtotal	\$38,122,445	\$38,010,944	\$40,525,299	\$41,203,319	\$40,731,673
Department of Neighborhood and Community Services					
After School Programs at Fairfax County Middle Schools	\$3,289,710	\$2,918,173	\$2,918,173	\$3,043,173	\$3,043,173
After School Partnership Program	145,000	145,000	145,000	145,000	145,000
Field improvements <sup>5</sup>	2,098	200,000	533,485	250,000	250,000
Therapeutic recreation	61,146	66,242	63,530	63,381	64,273
Subtotal	\$3,497,954	\$3,329,415	\$3,660,188	\$3,501,554	\$3,502,446
Fairfax County Park Authority					
Maintenance of Fairfax County Public Schools' athletic fields	\$1,638,758	\$1,772,535	\$2,759,554	\$1,910,338	\$1,910,338
Subtotal	\$1,638,758	\$1,772,535	\$2,759,554	\$1,910,338	\$1,910,338
	\$1,915,487,264	\$1,959,115,489	\$1,961,559,809	\$2,001,094,998	\$2,017,702,950

### **TOTAL: County Funding for School Related Services**

<sup>&</sup>lt;sup>1</sup>Consistent with adjustments to specific Wellness Health Promotion and Prevention programs in schools as approved by the Board of Supervisors in the FY 2012 Carryover Review budget management plan, and resulting realignment of resources to broader community prevention programs, specific costs for these school-related services were reduced in the FY 2013 Revised Budget Plan and FY 2014 Adopted Budget Plan.

<sup>&</sup>lt;sup>2</sup> Includes Fringe Benefits in an effort to more accurately reflect program costs associated with the SACC program and to be consistent with SACC rate setting methodology.

<sup>&</sup>lt;sup>3</sup> FY 2013 Actuals, FY 2014 Revised Budget and FY 2015 Adopted Budget includes Fringe Benefits in an effort to more accurately reflect program costs.

<sup>&</sup>lt;sup>4</sup>This includes Local Cash Match funding for Federal Head Start and Early Head Start for the Higher Horizons, Gum Springs and Schools' contracts.

<sup>&</sup>lt;sup>5</sup> Only the cost of athletic field lighting is reflected here. All other Fairfax County Public Schools-related field improvement funding is managed by, and shown under, the Fairfax County Park Authority.

# FAIRFAX COUNTY FY 2013 - FY 2015 Additional County Funded Programs for General Youth Services

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
Additional County Funded Youth Programs					
Family Services - Net cost of services for children (excluding SACC, Head Start, School Readiness)	\$23,344,303	\$23,793,560	\$23,495,342	\$23,278,261	\$23,408,683
Juvenile and Domestic Relations District Court - Residential Services	3,167,136	2,892,912	3,335,567	2,927,938	2,955,090
Department of Neighborhood and Community Services - Therapeutic Recreation	1,222,912	1,324,840	1,270,604	1,276,628	1,285,468
Department of Neighborhood and Community Services - Teen Centers (excluding Club 78)	1,176,016	1,390,302	1,247,214	1,259,803	1,269,757
Department of Neighborhood and Community Services - Community Centers	1,845,586	2,004,718	2,315,405	2,858,392	2,676,759
Department of Neighborhood and Community Services - Net cost Extension/Community Education	65,313	71,000	75,687	71,000	71,000
Department of Neighborhood and Community Services - Youth Sports Scholarship	150,000	150,000	150,067	150,000	150,000
Fairfax County Park Authority - Athletic Field Maintenance (non-school fields)	2,602,316	2,500,000	2,588,912	2,700,000	2,700,000
Subtotal: Additional County Funded Programs for General Youth Services (Non-School)	\$33,573,581	\$34,127,332	\$34,478,798	\$34,522,022	\$34,516,757
TOTAL: County Funded Programs for Youth (Includes Both School and Non-School Programs)	\$1,949,060,845	<b>\$1</b> ,993,242,821	<b>\$1</b> ,996,038,607	\$2,035,617,020	\$2,052,219,707

#### **FAIRFAX COUNTY**

## FY 2013 - FY 2015 Additional County-Administered Programs for School-Related Services

Funding can be Federal, State, Local, or a Combination Thereof (Actual Direct County Funding is Minimal)

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
Additional County-Administered Programs for Scho	ol-Related Services				
Head Start Grant Funding Administered by DFS <sup>1</sup>	\$4,860,776	\$4,997,402	\$5,298,413	\$4,997,402	\$4,997,402
Early Head Start Grant Funding Administered by DFS <sup>1</sup>	3,964,858	3,929,327	4,364,503	3,929,327	3,929,327
Virginia Preschool Initiative Administered by DFS <sup>1</sup>	3,438,516	3,957,350	4,482,510	4,226,071	4,226,071
Subtotal: County-Administered Programs	\$12,264,150	\$12,884,079	\$14,145,426	\$13,152,800	\$13,152,800
GRAND TOTAL	\$1,961,324,995	\$2,006,126,900	\$2,010,184,033	\$2,048,769,820	\$2,065,372,507

<sup>&</sup>lt;sup>1</sup> It should be noted that these expenditures/budgets are by fiscal year. The amounts contain multiple program years in each fiscal year and therefore do not correlate to annual awards for these grants.

Fairfax County projects a significant increase in the older adult population. Between 2005 and 2030, the County expects the 50-and-over population to increase by 40 percent and the 70-and-over age group by 88 percent. The Fairfax County Board of Supervisors, together with the Fairfax Area Commission on Aging, is working to create a more livable community for older residents, and in the summer of 2013, hosted community forums throughout the County to hear resident ideas on housing and transportation; easy access to services; and healthy lifestyles and community engagement. A new Fairfax 50+ Action Plan is also being developed. Given this aging of the population, the County highlights services currently provided to older adults. It should be noted that the figures in the following table do not reflect the cost of all services provided to older adults, as only those services specifically designed for older adults, or those where participation by this population has been tracked or can be reasonably estimated, have been included. There are many general County services that are used extensively by the older adult population, such as Emergency Medical Services and cultural tours, but limited data on actual utilization rates makes it difficult to quantify those costs.

Given the rapid growth in the older adult population in the County, the increasing trend of older adults aging in place and the commensurate increase in demand for services, a large number of service delivery models have been undertaken in various County agencies in recent years. Following the adoption of the FY 2010 budget and at the direction of the Board of Supervisors, staff from agencies providing services to older adults, including the Department of Family Services, the Fairfax-Falls Church Community Services Board, the Department of Housing and Community Development, the Health Department and the Department of Neighborhood and Community Services have evaluated the continuum of older adult services including but not limited to Senior Centers, Senior+ and Adult Day Health Care Centers to ensure coordination of programs and opportunities for provision of more cost efficient service delivery with the ultimate goal to promote long term sustainability.

The table on the following pages details the cost of services provided specifically to older adults included in the <u>FY 2015 Adopted Budget Plan</u>. Following the table is a description of the programs, as well as utilization data by age if available. In FY 2015, services to older adults total \$74.5 million or 2.0 percent of General Fund Disbursements of \$3.7 billion. Excluding the General Fund Transfer to Fairfax County Public Schools and School Debt Service of \$1.9 billion, spending on services for older adults is approximately 4.2 percent of the remaining General Fund Disbursements.

County Funded Programs for Older Adults	,1
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		FY 2014	FY 2015	FY 2015
	FY 2013	Revised	Advertised	Adopted
	Actual	<b>Budget Plan</b>	Budget	Budget Plan
Facilities Management Department				
Lease for the Lorton Senior Center at Gunston Plaza	\$100,279	\$112,984	\$126,301	\$126,301
(Operated by the Dept. of Neighborhood and Community				
Services)				
Department of Neighborhood and Community Services				
Senior Center and Senior Plus Program	\$3,581,136	\$3,520,294	\$3,527,064	\$3,544,412
Seniors-On-the-Go! Taxi Cab Voucher Program	177,358	316,405	314,000	314,000
Subtotal Dept. of Neighborhood and Community Services	\$3,758,494	\$3,836,699	\$3,841,064	\$3,858,412
Fairfax County Public Library				
Programs Primarily Used by Older Adults	\$366,600	\$367,200	\$367,200	\$367,200
Department of Tax Administration				
Tax Relief for the Elderly and Disabled	\$24,365,901	\$25,113,397	\$25,691,005	\$25,809,397
Department of Family Services				
Adult Protective Services	\$1,577,047	\$1,828,484	\$1,954,593	\$1,974,688
Adult and Aging Services	10,858,701	12,324,586	11,150,003	11,150,961
Subtotal Department of Family Services	\$12,435,748	\$14,153,070	\$13,104,596	\$13,125,649
Health Department				
Long-Term Care Developmental Services <sup>2</sup>	\$3,383,273	\$3,657,390	\$3,666,434	\$3,697,647
Fire and Rescue Department				
Senior Safety Programs <sup>3</sup>	\$61,058	\$62,303	\$63,954	\$63,954
Subtotal - General Fund	\$44,471,353	\$47,303,043	\$46,860,554	\$47,048,560

County Funded Programs for Older Adults<sup>1</sup>

Name and Description of Service	FY 2013 Actual	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan
Fund 50000, Federal-State Grant Fund				
Community-Based Social Services	\$928,998	\$1,327,313	\$903,432	\$903,432
Ombudsman	592,265	874,458	596,327	596,327
Fee for Service	166,320	350,010	250,784	250,784
Congregate Meals	1,526,096	3,505,494	1,707,782	1,707,782
Home-Delivered Meals	784,201	2,444,688	1,436,682	1,436,682
Care-Coordination	712,795	892,949	737,535	737,535
Caregiver Support	247,480	685,033	342,629	342,629
Chronic Disease Self Management	8,412	40,627	44,836	44,836
ARRA Funding <sup>4</sup>	14,708	0	0	0
Subtotal Fund 50000	\$4,981,275	\$10,120,572	\$6,020,007	\$6,020,007
Fund 40040, Community Services Board				
Countywide Older Adults and Families Program	\$859,443	\$1,097,533	\$1,111,691	\$1,122,667
Fund 10030, Contributory Fund				
Northern Virginia Healthcare Center/Birmingham Green Adult Care Residence	\$2,447,789	\$2,517,960	\$2,575,761	\$2,575,761
Fund 40330, Elderly Housing Programs <sup>5</sup>				
Lewinsville Senior Residence, Little River Glen, and Lincolnia Center	\$3,514,151	\$4,373,279	\$3,339,229	\$3,346,787
Fund 30000, Metro Operations and Construction				
MetroAccess	\$12,424,377	\$13,351,129	\$14,018,685	\$14,018,685
Fund 60030, Technology Infrastructure Services				
Computer Labs	\$315,047	\$327,649	\$327,649	\$327,649
Subtotal - General Fund Supported	\$24,542,082	\$31,788,122	\$27,393,022	\$27,411,556
TOTALSERVICES FOR OLDER ADULTS	\$69,013,435	\$79,091,165	\$74,253,576	\$74,460,116

<sup>&</sup>lt;sup>1</sup> This analysis reflects only those services included in General Fund and General Fund Supported agencies, and does not include services supported by non-General Fund or non-appropriated funds, such as rent relief provided through Fund 81100, Fairfax County Rental Program, or recreational activities provided by Fund 40050, Reston Community Center. Likewise, this analysis does not include capital projects funded in prior years, such as senior centers or adult day health care facilities. Capital expenses vary significantly from year to year and one year's data cannot serve as a proxy for "average" capital expenditures in a particular service area.

 $<sup>^{\</sup>rm 2}$  Includes Insight Memory Care Center, formerly known as Alzheimer's Family Day Center.

<sup>&</sup>lt;sup>3</sup> The FY 2015 funding level is based on estimated expenditures and actual funding may differ based on available resources including the use of grant funding in Fund 50000, Federal-State Grant Fund.

<sup>&</sup>lt;sup>4</sup>Funding received as part of the American Recovery and Reinvestment Act of 2009.

<sup>&</sup>lt;sup>5</sup> The <u>FY 2015 Adopted Budget Plan</u> expenditure decrease is associated with a reduction in building maintenance and management contract services at the Lincolnia, Little River Glen and Lewinsville facilities, as well as Lincolnia architectural and engineering services, and relocation expenses for Lincolnia residents during property renovations.

The following provides a brief description of the programs, as well as utilization data if available, included in the Services for Older Adults table above. For additional information please refer to the specific agency narrative in Volume 1 and Volume 2.

#### Department of Neighborhood and Community Services

#### Senior Center and Senior Plus Program

The Department of Neighborhood and Community Services offers services to individuals aged 55 years and older. Services are primarily offered through the 13 senior centers located throughout the County. The Senior Plus Program provides services for older adults who require a higher level of assistance to participate in older adult activities.

#### Seniors on the Go! Taxi Cab Voucher Program

The *Seniors on the Go!* Taxi Cab Voucher Program allows older adults to purchase vouchers that partially subsidize the cost of taxi rides. Vouchers can be used by married couples over 65 with less than \$50,000 in combined income and by single persons over 65 with less than \$40,000 in income. In FY 2013, 177 older adults were newly enrolled in the program. In FY 2014, the program is averaging approximately 15 new consumers per month.

#### Fairfax County Public Library

#### **Programs Primarily Used by Older Adults**

The Fairfax County Public Library offers several programs which, although not limited to the older adult population, are heavily used by older adults (those 62 and older). Examples of programs include talking books; home delivery program; book collections maintained at older adult residences, nursing homes, and adult day care centers; large print books; and Dimview, a self-help group for adults who are coping with loss of vision.

#### Department of Tax Administration

#### Tax Relief for the Elderly and Disabled

Tax relief is provided to adults 65 and older and disabled persons on a graduated scale depending upon the level of income and net assets, which must not exceed \$72,000 and \$340,000, respectively. In FY 2013, 7,814 people participated in the program.

#### **Department of Family Services**

#### **Adult Protective Services**

Adult Protective Services provides mandated investigations of situations of suspected abuse, neglect or exploitation involving older adults age 60+ and incapacitated adults age 18+ as well as case management services to provide protection for at-risk adults in the community and in public and private facilities. In FY 2013, 993 investigations were conducted.

#### **Adult Services and Aging Services**

Adult Services and Aging Services provides case management, including needs assessment, care plans, coordination/authorization of services, and follow-up for adults age 60 and older and adults age 18 and older with disabilities. Services may include home-based care and mandated Medicaid preadmission screenings. Some services may have functional and financial eligibility requirements. In FY 2013, 2,438 clients were served. Transportation services are also provided between older adults' residences and their local senior center and adult day health care facility as well as trips in support of basic living. A fee of \$0.50 is charged for each one-way trip. Older adults 60 and older who are attendees of a senior center, adult day health center, or residents of senior housing are eligible for services. In FY 2013, 122,232 trips were provided.

#### **Health Department**

#### **Long-Term Care Developmental Services**

Long-Term Care Developmental Services includes both the Adult Day Health Care program and the Insight Memory Care Center, formerly known as Alzheimer's Family Day Center. The Adult Day Health Care program provides therapeutic recreational activities, supervision and health care to meet the needs of adults, 18 years and older who have physical and/or cognitive disabilities. Services are provided on a sliding fee scale. The goal is to provide services to 294 older adults in FY 2015, and that 90 percent of family caregivers will state that their loved one's participation in the program enables them to continue to live at home in the community. The Insight Memory Care Center provides specialized day care services for people with Alzheimer's type illnesses as well as respite, support and education for their care giving families. In FY 2013, Insight Memory Care Center reached 589 Fairfax family caregivers and the Health Department, Adult Day Health Care program, reached over 600 caregivers by providing community outreach, education, support and training.

#### Fire and Rescue Department

#### **Senior Safety Programs**

The Fire and Rescue Department offers various older adult safety programs for individuals 55 and older, including Basic Fire Safety, Emergency Preparedness for the Older Adult, Life Safety Education Seniors Program, Caregiver and Staff Training for those who care for older adults, "Battery for Life" which provides free smoke alarm batteries, and the "File of Life" Program which is an educational program that stresses the importance of maintaining current medication dosages and current physician information. The department plans to reach 8,500 older adults in FY 2014.

#### Fund 50000, Federal-State Grant Fund

#### **Community-Based Services**

Community-Based Services provides services to adults age 60 and older to enable them to live as independently as possible in the community. This includes assisted transportation, information and referral, telephone reassurance, volunteer home services, insurance counseling, and other related services. In FY 2013, 15,394 callers or persons making email inquiries to the Adult and Aging Division within the Department of Family Services received information and referral services and/or access to the services.

#### **Ombudsman**

The Ombudsman Program, serving the City of Alexandria and the counties of Arlington, Fairfax, Loudoun and Prince William, improves quality of life for the more than 9,720 residents in 100 nursing and assisted living facilities by educating residents and care providers about patient rights and by resolving complaints against nursing and assisted living facilities, as well as home care agencies, through counseling, negotiation and investigation. More than 58 trained volunteers are part of this program. The program also provides information about long-term care providers and educates the community about long-term care issues. Please note, Prince William County is no longer part of this partnership.

#### Fee for Service

Fee for Service provides home-based care to adults age 60 and older to enable them to remain in their homes rather than in more restrictive settings. Services are primarily targeted toward those older adults who are frail, isolated, of a minority group or in economic need.

#### **Congregate Meals**

Congregate Meals are provided in 30 congregate meal sites around the County including the County's senior and adult day health centers, several private senior centers and other sites serving older adults

such as the Alzheimer's Family Day Center. Congregate Meals are also provided to residents of the five County senior housing complexes. In FY 2013, 239,281 congregate meals were served to 2,265 participants.

#### **Home-Delivered Meals**

Home-Delivered Meals provides meals to frail, homebound, low-income residents age 60 and older who cannot prepare their own meals. In FY 2013, 178,248 meals were provided to 689 older adults and younger adults with disabilities. Meals are delivered through partnerships with 21 community volunteer organizations that drive 46 delivery routes.

The Nutritional Supplement program targets low-income and minority individuals who are unable to consume sufficient calories from solid food due to chronic disabling conditions, dementia, or terminal illnesses. In FY 2013, the program provided 34,406 nutritional supplement meals to 153 older adults and younger adults with disabilities.

#### **Caregiver Support**

Caregiver Support provides education and support services to caregivers of persons 60 and older, or older adults caring for grandchildren. Services include scholarships for respite care, gap-filling respite and bathing services, assisted transportation (which is also reflected in Community-Based Services), assistance paying for supplies and services, and other activities that contribute to the well-being of older adults and help to relieve caregiver stress. In FY 2013, 51 clients received services through the Adult Day Health Care respite scholarship, 8 clients through the bathing and respite program, 48 clients through the Discretionary Fund, and 49 clients received assisted transportation services, taking 1,346 one-way trips. Over 25,000 readers of the Golden Gazette received caregiver related information through a regular feature, Caregivers Corner. An online version of Caregivers Corner reached 2,019 monthly subscribers.

#### Fund 40040, Fairfax-Falls Church Community Services Board Countywide Older Adults and Families Program

The Older Adults and Families Program of the Fairfax-Falls Church Community Services Board (CSB) provides strengths-based, person-centered, and solution-focused mental health outpatient treatment and case management services for older adults. Services support recovery and independence appropriate to the individual's physical and cognitive abilities and are provided in either an office or community-based setting. To address the unique needs of older adults, services include psychiatric evaluation, medication management, case management and supportive counseling, with linkage to and coordination of services with other community agencies, health care providers and family caregivers. In FY 2013, the program served 129 individuals for a total of 1,186 service hours. In FY 2014, to align the program with age eligibility used by other agencies and programs, CSB changed program criteria to serve older adults age 65 and over.

#### Fund 10030, Contributory Fund

#### Northern Virginia Healthcare Center/Birmingham Green Adult Care Residence

This facility is owned by the counties of Fairfax, Fauquier, Loudoun and Prince William, and the City of Alexandria as tenants in common. During FY 2013, 137 Fairfax County citizens over the age of 55 were served in the facility (100 in the nursing facility and 37 in assisted living). To be eligible for admission to the nursing and assisted living facilities, older adults and adults with disabilities must meet income, resource, and functional requirements. The Department of Family Services' Self Sufficiency Division accepts and processes applications for Medicaid and auxiliary grants, and the Department of Family Services' Adult and Aging Division assesses for functional eligibility.

#### Fund 40330, Elderly Housing Programs

#### Lewinsville Senior Residence, Little River Glen, and Lincolnia Center

The Department of Housing and Community Development provides services related to the County's support of the operation of three locally-funded elderly housing developments, Lewinsville Senior Residence, Little River Glen, and Lincolnia Center Residences, which are owned or leased by the Fairfax County Redevelopment and Housing Authority (FCRHA). The programs' 220 available units/beds in the three facilities support clients who are 62 and older and also meet income requirements. The Lincolnia facility is being renovated in FY 2014 and FY 2015. During the renovation residents will be relocated to other facilities.

#### Fund 30000, Metro Operations and Construction

#### MetroAccess

MetroAccess is a door-to-door paratransit service for people with disabilities who are not able to use fixed-route forms (bus and rail) of public transportation due to functional limitations that relate to their disability. MetroAccess provided approximately 251,964 completed stops for Fairfax County residents in FY 2013. An estimated 54 percent of MetroAccess customers residing in Fairfax County are over 55 years old.

#### Fund 60030, Technology Infrastructure Services

#### Computer Labs

The Department of Information Technology supports computer labs at libraries and recreation/senior centers that are used by citizens, many of whom are older adults.



# $FY\ 2015$



# **Compensation and Positions**

#### **Compensation and Positions**

### **Explanation of Schedules**

#### Personnel Services and Fringe Benefits

#### Personnel Services Summary

Summarizes Personnel Services funding by major expense categories (regular salaries, extra compensation, fringe benefits, etc.) for the General Fund, General Fund Supported Funds, and Other Funds.

#### Personnel Services by Agency

Displays Personnel Services funding, organized by fund, program area, and agency or fund.

#### Summary of General Fund Employee Benefit Costs by Category

Provides a breakdown of General Fund expenditures for all employee benefits by individual category, including health insurance, dental insurance, life insurance, FICA (Social Security), unemployment, language proficiency pay, employee assistance program, and training.

#### Distribution of Fringe Benefits by General Fund Agency

Combines personnel services, operating expenses, and capital equipment with fringe benefits expenditures for each General Fund agency to reflect a total cost per agency.

#### **Summary of Positions**

#### Regular Positions All Funds

Displays the number of General Fund positions by Program Area, the number of positions in the General Fund Supported Funds, and in Other Funds.

#### Summary of Position Changes

Provides the total position count for all agencies and funds with funding appropriated by the Board of Supervisors. The change in the position count for each year is broken out into categories, including positions which have been "Abolished", were necessary to support "New Facilities", or required for "Other Changes", including workload increases. Also included is the number of positions that were added by the Board of Supervisors at other times during the fiscal year, i.e. "Other Reviews."

#### **Position Summaries**

Details the position count and full-time equivalents (FTE) for the prior, current and upcoming fiscal year, including regular County positions, State positions, and County grant positions.

#### **FY 2015 ADOPTED PERSONNEL SERVICES SUMMARY**

(All Appropriated Funds excluding Schools Funds)

	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised
Regular Positions						
General Fund	9,686	9,652	9,731	9,712	9,735	4
General Fund Supported	1,572	1,556	1,551	1,551	1,551	0
Other Funds	1,023	1,032	1,032	1,040	1,040	8
Total	12,281	12,240	12,314	12,303	12,326	12
Regular Salaries and Compensation Increases						
General Fund	\$630,713,461	\$728,557,887	\$728,388,720	\$747,817,064	\$754,107,287	\$25,718,567
General Fund Supported	92,902,911	108,019,640	105,699,411	108,188,362	109,354,519	3,655,108
Other Funds	54,559,524	63,088,212	67,204,135	66,260,250	66,904,937	(299,198)
Total	\$778,175,896	\$899,665,739	\$901,292,266	\$922,265,676	\$930,366,743	\$29,074,477
Limited Term						
General Fund	\$16,604,656	\$13,000,710	\$15,748,701	\$16,683,031	\$16,764,408	\$1,015,707
General Fund Supported	4,998,954	3,270,689	5,586,551	5,551,901	5,584,608	(1,943)
Other Funds	3,132,226	3,064,809	2,831,935	3,328,434	3,358,961	527,026
Total	\$24,735,836	\$19,336,208	\$24,167,187	\$25,563,366	\$25,707,977	\$1,540,790
Shift Differential						
General Fund	\$3,754,134	\$4,496,553	\$4,496,553	\$4,553,545	\$4,553,545	\$56,992
General Fund Supported	527,777	799,955	533,941	533,941	533,941	0
Other Funds	65,908	73,720	71,118	794,297	794,297	723,179
Total	\$4,347,819	\$5,370,228	\$5,101,612	\$5,881,783	\$5,881,783	\$780,171
Extra Compensation						
General Fund	\$44,562,430	\$35,684,068	\$36,594,068	\$36,387,482	\$36,863,705	\$269,637
General Fund Supported	4,155,684	6,428,639	6,517,160	4,622,604	4,705,223	(1,811,937)
Other Funds	2,454,497	2,067,681	2,050,086	2,266,751	2,289,130	239,044
Total	\$51,172,611	\$44,180,388	\$45,161,314	\$43,276,837	\$43,858,058	(\$1,303,256)
Position Turnover						
General Fund	\$0	(\$58,891,760)	(\$58,891,850)	(\$59,634,367)	(\$60,223,270)	(\$1,331,420)
General Fund Supported	0	(9,097,868)	(7,523,948)	(9,198,114)	(9,287,783)	(1,763,835)
Other Funds	0	(2,201,907)	(2,072,115)	(1,986,028)	(2,006,889)	65,226
Total	\$0	(\$70,191,535)	(\$68,487,913)	(\$70,818,509)	(\$71,517,942)	(\$3,030,029)
Total Salaries						
General Fund	\$695,634,681	\$722,847,458	\$726,336,192	\$745,806,755	\$752,065,675	\$25,729,483
General Fund Supported	102,585,326	109,421,055	110,813,115	109,698,694	110,890,508	77,393
Other Funds	60,212,155	66,092,515	70,085,159	70,663,704	71,340,436	1,255,277
Total	\$858,432,162	\$898,361,028	\$907,234,466	\$926,169,153	\$934,296,619	\$27,062,153
Fringe Benefits						
General Fund	\$278,906,707	\$297,561,471	\$298,051,727	\$312,330,626	\$314,009,976	\$15,958,249
General Fund Supported	38,172,314	37,637,405	37,617,429	40,089,829	40,343,272	2,725,843
Other Funds <sup>1</sup>	158,353,197	186,711,039	192,080,992	191,577,751	191,755,406	(325,586)
Total	\$475,432,218	\$521,909,915	\$527,750,148	\$543,998,206	\$546,108,654	\$18,358,506
Total Costs of Personnel Services						
General Fund	\$974,541,388	\$1,020,408,929	\$1,024,387,919	\$1,058,137,381	\$1,066,075,651	\$41,687,732
General Fund Supported	140,757,640	147,058,460	148,430,544	149,788,523	151,233,780	2,803,236
Other Funds	218,565,352	252,803,554	262,166,151	262,241,455	263,095,842	929,691
Total	\$1,333,864,380	\$1,420,270,943	\$1,434,984,614	\$1,470,167,359	\$1,480,405,273	\$45,420,659

<sup>&</sup>lt;sup>1</sup> It should be noted that the Other Funds amount for fringe benefits includes payments made for claims and administrative expenses for the County's self-insured health insurance plans in Fund 60040, Health Benefits Fund. Fringe benefit expenses for the General Fund, General Fund Supported funds, and all Other Funds include employer contributions made to the Health Benefits Fund to support claims and administrative expenses.

#### **FY 2015 ADOPTED PERSONNEL SERVICES BY AGENCY**

# / Agency Title	Regular Compensation <sup>1</sup>	Fringe Benefits	New Positions	Compensation Increases <sup>2</sup>	Limited Term	Shift Differential	Extra Compensation	Turnover	Personnel Services
Legislative-Executive Functions / Centi	ral Services								
01 Board of Supervisors	\$4,646,458	\$0	\$0	\$105,893	\$0	\$0	\$0	(\$48,097)	\$4,704,254
02 Office of the County Executive	5,999,555	0	0	137,389	161,552	0	0	(343,178)	5,955,318
04 Department of Cable and Consumer Services	791,439	0	0	18,124	10,901	0	2,980	(90,385)	733,059
06 Department of Finance	4,359,046	0	0	102,084	0	0	0	(536,440)	3,924,690
11 Department of Human Resources	6,145,001	0	0	140,720	0	0	16,770	(302,165)	6,000,326
12 Department of Purchasing and Supply Management	3,297,869	0	205,657	81,896	77,211	0	6,556	(385,246)	3,283,943
13 Office of Public Affairs	1,430,785	0	0	32,736	36,960	0	0	(96,222)	1,404,259
15 Office of Elections	1,539,982	0	207,365	35,266	1,057,424	0	262,156	(89,629)	3,012,564
17 Office of the County Attorney	6,839,433	0	0	156,624	0	0	0	(432,853)	6,563,204
20 Department of Management and Budget	4,641,922	0	0	106,301	0	0	0	(392,901)	4,355,322
37 Office of the Financial and Program Auditor	318,416	0	0	7,292	0	0	0	0	325,708
41 Civil Service Commission	289,431	0	0	6,629	53,382	0	0	0	349,442
57 Department of Tax Administration	18,413,997	0	0	421,681	193,108	0	214,969	(1,913,921)	17,329,834
70 Department of Information Technology	23,531,877	0	0	536,610	110,636	0	31,885	(1,702,206)	22,508,802
Total Legislative-Executive Functions / Central Services	\$82,245,211	\$0	\$413,022	\$1,889,245	\$1,701,174	\$0	\$535,316	(\$6,333,243)	\$80,450,725
Judicial Administration									
80 Circuit Court and Records	\$9,151,622	\$0	\$0	\$209,308	\$146,548	\$0	\$86,192	(\$936,445)	\$8,657,225
82 Office of the Commonwealth's Attorney	3,299,381	0	324,876	67,514	60,000	0	0	(344,455)	3,407,316
85 General District Court	1,240,964	0	0	28,417	44,662	14,271	10,452	(64,007)	1,274,759
91 Office of the Sheriff	13,677,908	0	0	284,493	0	6,500	1,409,190	(1,358,322)	14,019,769
Total Judicial Administration	\$27,369,875	\$0	\$324,876	\$589,732	\$251,210	\$20,771	\$1,505,834	(\$2,703,229)	\$27,359,069
Public Safety									
04 Department of Cable and Consumer Services	\$654,853	\$0	\$0	\$14,995	\$0	\$0	\$0	(\$122,599)	\$547,249
31 Land Development Services	9,911,461	0	0	202,952	0	0	0	(1,930,977)	8,183,436
81 Juvenile and Domestic Relations District Court	19,458,247	0	171,553	457,454	678,351	173,109	423,298	(1,986,206)	19,375,806
90 Police Department	138,013,865	0	87,206	2,988,286	206,728	1,330,195	18,425,448	(6,774,976)	154,276,752
91 Office of the Sheriff	39,957,140	0	0	1,003,443	0	470,699	3,443,875	(4,938,001)	39,937,156
92 Fire and Rescue Department	145,998,952	0	167,510	7,019,591	309,309	2,409,768	10,681,800	(10,178,019)	156,408,911
93 Office of Emergency Management	1,268,187	0	0	29,042	0	0	0	(14,891)	1,282,338
97 Department of Code Compliance	3,349,528	0	10,447	76,944	250,235	0	179,673	(318,286)	3,548,541
Total Public Safety	\$358,612,233	\$0	\$436,716	\$11,792,707	\$1,444,623	\$4,383,771	\$33,154,094	(\$26,263,955)	\$383,560,189
Public Works									
08 Facilities Management Department	\$12,685,687	\$0	\$166,492	\$305,414	\$0	\$4,200	\$277,658	(\$952,883)	\$12,486,568
25 Business Planning and Support	1,494,875	0	0	25,336	0	0	0	(10,948)	1,509,263
26 Office of Capital Facilities	10,756,149	0	433,662	246,171	0	0	0	(241,874)	11,194,108
Total Public Works	\$24,936,711	\$0	\$600,154	\$576,921	\$0	\$4,200	\$277,658	(\$1,205,705)	\$25,189,939

#### **FY 2015 ADOPTED PERSONNEL SERVICES BY AGENCY**

# / Agency Title	Regular Compensation <sup>1</sup>	Fringe Benefits	New Positions	Compensation Increases <sup>2</sup>	Limited Term	Shift Differential	Extra Compensation	Turnover	Personnel Services
Health and Welfare									
67 Department of Family Services	\$86,823,481	\$0	\$835,445	\$1,963,510	\$5,874,040	\$0	\$1,035,902	(\$9,529,299)	\$87,003,079
68 Department of Administration for Human Services	11,738,488	0	0	257,083	73,514	0	0	(870,167)	11,198,918
71 Health Department	37,618,274	0	0	1,187,611	348,442	0	0	(2,515,368)	36,638,959
73 Office to Prevent and End Homelessness	780,354	0	0	17,869	0	0	0	0	798,223
79 Department of Neighborhood and Community Services	14,311,182	0	292,697	327,722	3,227,040	15,982	77,305	(1,473,501)	16,778,427
Total Health and Welfare	\$151,271,779	\$0	\$1,128,142	\$3,753,795	\$9,523,036	\$15,982	\$1,113,207	(\$14,388,335)	\$152,417,606
Parks and Libraries									
51 Fairfax County Park Authority	\$21,725,868	\$0	\$0	\$565,210	\$2,411,839	\$10,762	\$116,683	(\$2,408,754)	\$22,421,608
52 Fairfax County Public Library	21,903,181	0	0	503,152	1,072,430	118,059	56,256	(1,851,412)	21,801,666
Total Parks and Libraries	\$43,629,049	\$0	\$0	\$1,068,362	\$3,484,269	\$128,821	\$172,939	(\$4,260,166)	\$44,223,274
Community Development									
16 Economic Development Authority	\$3,554,652	\$0	\$0	\$81,402	\$23,803	\$0	\$8,639	(\$240,665)	\$3,427,831
31 Land Development Services	13,023,499	0	167,510	323,949	0	0	0	(2,916,595)	10,598,363
35 Department of Planning and Zoning	10,435,953	0	0	235,334	0	0	0	(978,681)	9,692,606
36 Planning Commission	453,140	0	0	9,691	188,137	0	9,902	0	660,870
38 Department of Housing and	4,617,390	0	0	103,991	148,156	0	86,116	(389,713)	4,565,940
Community Development								, ,	
39 Office of Human Rights and Equity	1,513,784	0	0	34,665	0	0	0	(130,224)	1,418,225
Programs									
40 Department of Transportation	8,714,240	0	0	199,557	0	0	0	(412,759)	8,501,038
Total Community Development	\$42,312,658	\$0	\$167,510	\$988,589	\$360,096	\$0	\$104,657	(\$5,068,637)	\$38,864,873
Nondepartmental									
87 Unclassified Administrative Expenses (I	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
89 Employee Benefits	\$0	\$314,009,976	\$0	\$0	\$0	\$0	\$0	\$0	\$314,009,976
Total Nondepartmental	\$0	\$314,009,976	\$0	\$0	\$0	\$0	\$0	\$0	\$314,009,976
Total General Fund	\$730,377,516	\$314,009,976	\$3,070,420	\$20,659,351	\$16,764,408	\$4,553,545	\$36,863,705	(\$60,223,270)	\$1,066,075,651
GENERAL FUND SUPPORTED FUNDS									
40040 Fairfax-Falls Church Community Services Board	\$68,719,197	\$25,880,514	\$0	\$1,757,391	\$5,398,192	\$221,000	\$1,194,765	(\$6,626,260)	\$96,544,799
40090 E-911	12,916,216	7,053,011	0	379,304	0	148,400	3,115,005	(884,159)	22,727,777
40330 Elderly Housing Programs	599,476	222,656	0	11,974	86,154	5,478	47,668	(42,787)	930,619
60000 County Insurance	1,149,205	364,593	0	26,317	0	0	0	(93,984)	1,446,131
60010 Department of Vehicle Services	16,780,385	4,712,524	0	659,220	0	138,020	246,707	(1,266,605)	21,270,251
60020 Document Services	629,188	241,785	0	14,409	32,849	7,463	34,596	(21,557)	938,733
60030 Technology Infrastructure Services	5,584,354	1,868,189	0	127,883	67,413	13,580	66,482	(352,431)	7,375,470
Total General Fund Supported Funds	\$106,378,021	\$40,343,272	\$0	\$2,976,498	\$5,584,608	\$533,941	\$4,705,223	(\$9,287,783)	\$151,233,780

#### FY 2015 ADOPTED PERSONNEL SERVICES BY AGENCY

# / Agency Title	Regular Compensation <sup>1</sup>	Fringe Benefits	New Positions	Compensation Increases <sup>2</sup>	Limited Term	Shift Differential	Extra Compensation	Turnover	Personnel Services
OTHER FUNDS									
40010 County and Regional Transportation Projects	\$1,471,684	\$492,463	\$2,797,473	\$97,763	\$0	\$0	\$0	\$0	\$4,859,383
40030 Cable Communications	3,901,570	1,547,539	0	89,344	316,451	0	81,114	(90,095)	5,845,923
40050 Reston Community Center	2,637,885	1,358,329	0	60,409	1,267,175	13,720	43,328	(21,752)	5,359,094
40060 McLean Community Center	1,670,298	788,118	0	38,248	579,860	10,626	37,148	(132,766)	2,991,532
40070 Burgundy Village Community	0	1,343	0	0	18,242	0	0	0	19,585
40080 Integrated Pest Management Program	971,983	295,311	0	22,078	0	0	10,873	0	1,300,245
40100 Stormwater Services	11,682,571	5,396,277	163,597	269,144	206,175	0	178,231	(638,145)	17,257,850
40140 Refuse Collection and Recycling Operations	7,121,532	3,478,186	0	185,243	510,279	0	461,515	(290,208)	11,466,547
40150 Refuse Disposal	7,395,802	3,044,161	0	170,893	0	518,861	559,489	(146,698)	11,542,508
40160 Energy Resource Recovery (ERR) Facility	619,001	299,788	0	13,335	31,012	0	22,024	(5,133)	980,027
40170 I-95 Refuse Disposal	2,447,475	907,033	0	57,005	41,841	202,556	92,736	(33,008)	3,715,638
50800 Community Development Block Grant	1,137,021	395,539	0	0	0	0	0	0	1,532,560
50810 HOME Investment Partnership Grant	76,689	27,865	0	0	0	0	0	0	104,554
60040 Health Benefits <sup>3</sup>	48,000	163,814,016	0	0	74,500	0	0	0	163,936,516
69010 Sewer Operation and Maintenance	18,860,747	8,849,437	0	458,530	313,426	48,534	798,530	(649,084)	28,680,120
73000 Employees' Retirement Trust	1,612,235	723,973	0	34,094	0	0	2,898	0	2,373,200
73010 Uniformed Employees Retirement Trust	345,479	155,139	0	7,307	0	0	622	0	508,547
73020 Police Retirement Trust	345,479	155,139	0	7,307	0	0	622	0	508,547
73030 OPEB Trust	85,753	25,750	0	1,963	0	0	0	0	113,466
Total Other Funds	\$62,431,204	\$191,755,406	\$2,961,070	\$1,512,663	\$3,358,961	\$794,297	\$2,289,130	(\$2,006,889)	\$263,095,842
Total All Funds	\$899,186,741	\$546,108,654	\$6,031,490	\$25,148,512	\$25,707,977	\$5,881,783	\$43,858,058	(\$71,517,942)	\$1,480,405,273

<sup>&</sup>lt;sup>1</sup> Regular Compensation includes the full-year impact of longevity increases provided to uniformed public safety employees in FY 2014. The total FY 2015 General Fund impact, including fringe benefits, of the full-year cost of FY 2014 compensation increases is \$738,833.

<sup>&</sup>lt;sup>2</sup> Compensation Increases includes the 1.29% Market Rate Adjustment provided to all employees, the 1.00% increase provided to General County employees, merit and longevity increases for uniformed public safety employees, the 3.00% increase provided to uniformed Fire and Rescue employees as the result of a public safety pay study, and increases to specific job classes identified in the County's benchmark class survey of comparator jurisdictions. The total FY 2015 General Fund impact, including fringe benefits, of increases provided in FY 2015 is \$31,135,281.

<sup>&</sup>lt;sup>3</sup> It should be noted that the fringe benefit amount listed for Fund 60040, Health Benefits Fund, includes payments made for claims and administrative expenses for the County's self-insured health insurance plans. These expenses total \$163,793,368 for the FY 2015 Adopted Budget Plan. Fringe benefit expenditures for the General Fund and all other funds include employer contributions made to the Health Benefits Fund, and these contributions support the \$163.8 million paid in claims and administrative expenses. Thus, this amount should be excluded when determining countywide Fringe Benefit expenditures.

# FY 2015 ADOPTED SUMMARY OF GENERAL FUND EMPLOYEE BENEFIT COSTS BY CATEGORY

This schedule summarizes total General Fund Employee Benefit costs, including certain benefit costs and associated reimbursements for employees of General Fund agencies that are expended in the General Fund and reimbursed by capital projects.

BENEFIT CATEGORY	FY 2013 Actual	FY 2014 Adopted Budget Plan	FY 2014 Revised Budget Plan	FY 2015 Advertised Budget Plan	FY 2015 Adopted Budget Plan	Increase/ (Decrease) Over Revised	% Increase/ (Decrease) Over Revised
FRINGE BENEFITS							
Group Health Insurance	\$83,232,001	\$92,055,993	\$91,175,427	\$94,472,154	\$93,569,713	\$2,394,286	2.6%
Dental Insurance	3,526,397	3,611,465	3,616,441	3,798,237	3,796,984	180,543	5.0%
Group Life Insurance	1,772,280	1,795,261	1,800,124	1,392,253	1,391,408	(408,716)	(22.7%)
FICA	42,681,078	43,852,021	44,575,349	47,857,132	48,332,155	3,756,806	8.4%
Employees' Retirement	62,061,314	64,651,851	64,901,851	67,972,925	68,740,944	3,839,093	5.9%
Uniformed Retirement	49,923,146	53,495,490	53,802,761	57,234,266	57,719,105	3,916,344	7.3%
Police Retirement	33,903,716	36,418,112	36,498,496	37,798,913	38,654,921	2,156,425	5.9%
Virginia Retirement System	627,685	634,581	634,581	564,963	564,963	(69,618)	(11.0%)
Line of Duty	1,344,468	700,000	700,000	1,027,261	1,027,261	327,261	46.8%
Flexible Spending Accounts	127,980	114,908	114,908	118,395	118,395	3,487	3.0%
Unemployment Compensation	339,136	439,244	439,244	235,310	235,310	(203,934)	(46.4%)
Capital Project Reimbursements	(1,188,714)	(898,441)	(898,441)	(848,718)	(848,718)	49,723	(5.5%)
Employee Assistance Program	319,248	330,986	330,986	347,535	347,535	16,549	5.0%
Tuition Reimbursement	236,972	360,000	360,000	360,000	360,000	0	0.0%
Total General Fund Fringe Benefits	\$278,906,707	\$297,561,471	\$298,051,727	\$312,330,626	\$314,009,976	\$15,958,249	5.4%
OPERATING EXPENSES							
Employee Awards Program	\$0	\$0	\$0	\$215,000	\$215,000	\$215,000	
Employee Development Initiatives	0	350,000	850,000	750,000	350,000	(500,000)	(58.8%)
Customer Experience Initiatives	0	0	0	300,000	0	0	
Training/Task Forces	603,664	822,850	1,213,654	822,850	822,850	(390,804)	(32.2%)
Total Operating Expenses	\$603,664	\$1,172,850	\$2,063,654	\$2,087,850	\$1,387,850	(\$675,804)	(32.7%)
TOTAL GENERAL FUND EMPLOYEE BENEFITS	\$279,510,371	\$298,734,321	\$300,115,381	\$314,418,476	\$315,397,826	\$15,282,445	5.1%

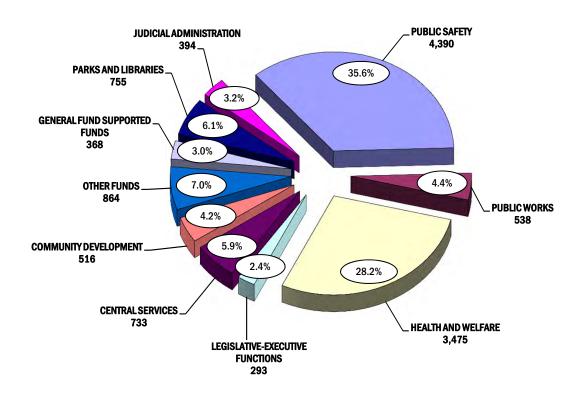
# FY 2015 ADOPTED DISTRIBUTION OF FRINGE BENEFITS BY GENERAL FUND AGENCY

# Agency Title	Personnel Services	Fringe Benefits	Operating Expenses	Recovered Costs	Capital Equipment	Total Cost
Legislative-Executive Functions / Central Service	es					
01 Board of Supervisors	\$4,704,254	\$1,964,167	\$571,950	\$0	\$0	\$7,240,371
02 Office of the County Executive	5,955,318	2,486,524	723,719	0	0	9,165,561
04 Department of Cable and Consumer Services	733,059	306,074	3,350,191	(3,110,987)	0	1,278,337
06 Department of Finance	3,924,690	1,638,676	5,205,634	(751,697)	0	10,017,303
11 Department of Human Resources	6,000,326	2,505,316	1,324,028	0	0	9,829,670
12 Department of Purchasing and Supply						
Management	3,283,943	1,371,145	1,624,640	(288,803)	0	5,990,925
13 Office of Public Affairs	1,404,259	586,320	128,281	(239,882)	0	1,878,978
15 Office of Elections	3,012,564	1,257,836	953,537	0	0	5,223,937
17 Office of the County Attorney	6,563,204	2,740,335	408,046	(466,522)	0	9,245,063
20 Department of Management and Budget	4,355,322	1,818,478	200,309	0	0	6,374,109
37 Office of the Financial and Program Auditor	325,708	135,993	32,166	0	0	493,867
41 Civil Service Commission	349,442	145,903	66,536	0	0	561,881
57 Department of Tax Administration	17,329,834	7,235,725	5,702,183	0	0	30,267,742
70 Department of Information Technology	22,508,802	9,398,100	15,767,304	(6,791,873)	0	40,882,333
Total Legislative-Executive Functions /	22,300,002	7,370,100	13,707,304	(0,771,073)	0	40,002,333
Central Services	\$80,450,725	\$33,590,592	\$36,058,524	(\$11,649,764)	\$0	\$138,450,077
Judicial Administration						
80 Circuit Court and Records	\$8,657,225	\$3,614,651	\$1,998,576	\$0	\$0	\$14,270,452
82 Office of the Commonwealth's Attorney	3,407,316	1,422,657	122,384	0	0	4,952,357
85 General District Court	1,274,759	532,250	961,772	0	0	2,768,781
91 Office of the Sheriff	14,019,769	5,853,674	4,191,770	0	0	24,065,213
Total Judicial Administration	\$27,359,069	\$11,423,232	\$7,274,502	\$0	\$0	\$46,056,803
Public Safety						
04 Department of Cable and Consumer Services	\$547,249	\$228,493	\$129,178	\$0	\$0	\$904,920
31 Land Development Services	8,183,436	3,416,830	1,420,067	0	0	13,020,333
81 Juvenile and Domestic Relations District Court	19,375,806	8,089,980	2,164,783	0	0	29,630,569
90 Police Department	154,276,752	64,415,170	25,910,405	(697,406)	0	243,904,921
91 Office of the Sheriff	39,937,156	16,674,960	5,585,427	0	0	62,197,543
92 Fire and Rescue Department	156,408,911	65,305,412	26,311,047	0	69,017	248,094,387
93 Office of Emergency Management	1,282,338	535,415	569,104	0	0	2,386,857
97 Department of Code Compliance	3,548,541	1,481,622	538,330	0	0	5,568,493
Total Public Safety	\$383,560,189	\$160,147,882	\$62,628,341	(\$697,406)	\$69,017	\$605,708,023
Public Works						
08 Facilities Management Department	\$12,486,568	\$5,213,517	\$50,751,753	(\$9,025,083)	\$0	\$59,426,755
25 Business Planning and Support	1,509,263	630,163	168,588	(702,564)	0	1,605,450
26 Office of Capital Facilities	11,194,108	4,673,876	9,199,294	(7,197,951)	0	17,869,327
87 Unclassified Administrative Expenses	0	0	3,581,592	(166,030)	66,000	3,481,562
Total Public Works	\$25,189,939	\$10,517,556	\$63,701,227	(\$17,091,628)	\$66,000	\$82,383,094
Health and Welfare						
67 Department of Family Services	\$87,003,079	\$36,326,395	\$103,288,734	(\$534,749)	\$0	\$226,083,459
68 Department of Administration for Human				,		
Services	11,198,918	4,675,884	1,483,620	(64,143)	0	17,294,279
71 Health Department	36,638,959	15,297,864	16,620,295	0	0	68,557,118
73 Office to Prevent and End Homelessness	798,223	333,282	11,492,661	0	0	12,624,166
79 Department of Neighborhood and Community						
Services	16,778,427	7,005,497	19,772,889	(8,695,208)	0	34,861,605
Total Health and Welfare	\$152,417,606	\$63,638,922	\$152,658,199	(\$9,294,100)	\$0	\$359,420,627

# FY 2015 ADOPTED DISTRIBUTION OF FRINGE BENEFITS BY GENERAL FUND AGENCY

#	Agency Title	Personnel Services	Fringe Benefits	Operating Expenses	Recovered Costs	Capital Equipment	Total Cost
Pa	rks and Libraries						
51	Fairfax County Park Authority	\$22,421,608	\$9,361,694	\$4,829,283	(\$3,726,605)	\$0	\$32,885,980
52	Fairfax County Public Library	21,801,666	9,102,849	6,026,831	0	0	36,931,346
	Total Parks and Libraries	\$44,223,274	\$18,464,543	\$10,856,114	(\$3,726,605)	\$0	\$69,817,326
Со	mmunity Development						
16	Economic Development Authority	\$3,427,831	\$1,431,222	\$3,908,092	\$0	\$0	\$8,767,145
31	Land Development Services	10,598,363	4,425,134	2,752,041	(216,868)	0	17,558,670
35	Department of Planning and Zoning	9,692,606	4,046,954	694,486	0	0	14,434,046
36	Planning Commission	660,870	275,933	29,263	0	0	966,066
38	Department of Housing and Community						
	Development	4,565,940	1,906,417	2,353,572	(512,500)	0	8,313,429
39	Office of Human Rights and Equity Programs	1,418,225	592,151	120,045	0	0	2,130,421
40	Department of Transportation	8,501,038	3,549,438	479,037	(1,337,757)	0	11,191,756
	Total Community Development	\$38,864,873	\$16,227,249	\$10,336,536	(\$2,067,125)	\$0	\$63,361,533
No	n-Departmental						
87	Unclassified Administrative Expenses	\$0	\$0	(\$1,200,000)	\$0	\$0	(\$1,200,000)
89	Employee Benefits	0	0	1,387,850	0	0	1,387,850
	Total Non-Departmental	\$0	\$0	\$187,850	\$0	\$0	\$187,850
GE	NERAL FUND DIRECT EXPENDITURES	\$752,065,675	\$314,009,976	\$343,701,293	(\$44,526,628)	\$135,017	\$1,365,385,333

#### FY 2015 REGULAR POSITIONS ALL FUNDS



#### **TOTAL REGULAR POSITIONS = 12,326**

General Fund Program Areas include: General Fund agencies and Fund 40040, Fairfax-Falls Church Community Services Board, in Health and Welfare, Fund 40090, E-911, in Public Safety, and Fund 40100, Stormwater Services, in Public Works.

General Fund Supported Funds include: Fund 40330, Elderly Housing Programs; Fund 60000, County Insurance; Fund 60010, Department of Vehicle Services; Fund 60020, Document Services Division; and Fund 60030, Technology Infrastructure Services.

Other Funds include: Fund 40010, County and Regional Transportation Projects; Fund 40030, Cable Communications; Fund 40050, Reston Community Center; Fund 40060, McLean Community Center; Fund 40080, Integrated Pest Management Program; Fund 40140, Refuse Collection and Recycling Operations; Fund 40150, Refuse Disposal; Fund 40160, Energy Resource Recovery (ERR) Facility; Fund 40170, I-95 Refuse Disposal; Fund 69010 Sewer Operation and Maintenance; Fund 73000, Employees' Retirement Trust; and Fund 73030, OPEB Trust.

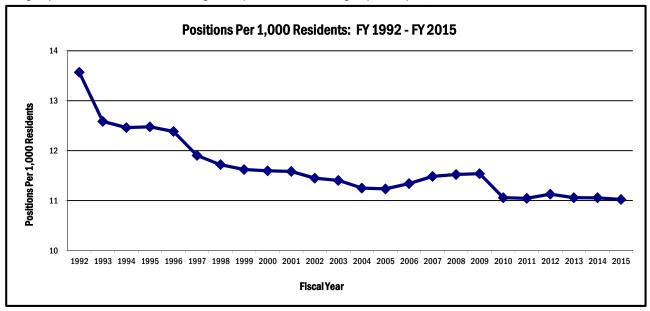
#### Summary of Position Changes FY 1991 - FY 2015

#### **Authorized Positions - All Funds**

									Positions
_				New	Other	Other	Total	_	Per 1,000
Fiscal Years <sup>1</sup>	From	To	Abolished	Facilities	Changes	Reviews	Change	Population <sup>2</sup>	Residents
FY 1991 to FY 1992	11,164	11,124	(153)	41	20	52	(40)	832,130	13.57
FY 1992 to FY 1993	11,124	10,628	(588)	0	13	79	(496)	844,500	12.58
FY 1993 to FY 1994	10,628	10,685	(88)	62	56	27	57	857,496	12.46
FY 1994 to FY 1995	10,685	10,870	(157)	94	131	117	185	871,268	12.48
FY 1995 to FY 1996	10,870	11,016	(49)	60	76	59	146	889,526	12.38
FY 1996 to FY 1997	11,016	10,782	(477)	150	(14)	107	(234)	905,888	11.90
FY 1997 to FY 1998	10,782	10,802	(56)	4	43	29	20	921,789	11.72
FY 1998 to FY 1999	10,802	10,911	(35)	26	41	77	109	938,912	11.62
FY 1999 to FY 2000	10,911	11,108	(17)	106	26	82	197	958,060	11.59
FY 2000 to FY 2001	11,108	11,317	0	25	107	77	209	977,058	11.58
FY 2001 to FY 2002	11,317	11,385	(2)	14	39	17	68	994,401	11.45
FY 2002 to FY 2003	11,385	11,498	(48)	70	1	90	113	1,008,263	11.40
FY 2003 to FY 2004	11,498	11,443	(124)	49	0	20	(55)	1,017,194	11.25
FY 2004 to FY 2005	11,443	11,547	(4)	56	0	52	104	1,027,972	11.23
FY 2005 to FY 2006	11,547	11,742	(21)	163	50	3	195	1,035,479	11.34
FY 2006 to FY 2007	11,742	11,936	0	159	16	19	194	1,039,409	11.48
FY 2007 to FY 2008	11,936	12,024	0	55	15	18	88	1,043,601	11.52
FY 2008 to FY 2009	12,024	12,101	0	0	33	44	77	1,048,842	11.54
FY 2009 to FY 2010	12,101	11,796	(308)	2	0	1	(305)	1,066,858	11.06
FY 2010 to FY 2011	11,796	12,031	(191)	4	11	411	235	1,089,262	11.05
FY 2011 to FY 2012	12,031	12,278	0	3	36	208	247	1,103,262	11.13
FY 2012 to FY 2013	12,278	12,281	(26)	5	45	(21)	3	1,110,673	11.06
FY 2013 to FY 2014	12,281	12,314	(83)	2	40	74	33	1,113,843	11.06
FY 2014 to FY 2015 Adopted	12,314	12,326	(45)	11	46	0	12	1,118,314	11.02
Total	11,164	12,326	(2,472)	1,161	831	1,642	1,162		

In addition, a total of 168 project positions have been abolished since FY 1991, resulting in a total of 2,640 abolished positions. This results in a net increase of 994 positions through the FY 2015 Adopted Budget Plan. Despite the net addition of positions, Positions Per 1,000 Residents have decreased dramatically during the period between FY 1992 and FY 2015, from 13.57 (including the 168 project positions) to 11.02, an 18.8 percent decrease.

During the period FY 1992 - FY 2015, the following chart depicts the trend in merit regular positions per 1,000 residents:



<sup>()</sup> Denotes Abolished Positions

<sup>1</sup> Fiscal Year totals reflect actuals except for the current and budget year which reflect latest budgeted position counts.

<sup>&</sup>lt;sup>2</sup> Population numbers used to compute Positions Per 1,000 Residents are provided by the Department of Neighborhood and Community Services and adjusted for fiscal year.

# FY 2015 Position Actions Total Change - 12 Regular Merit Positions

Type of			# of
<u>Position</u>	<u>Agency</u>	<b>Explanation</b>	<b>Positions</b>
		·	
<b>NEW POSITIONS</b>			57
	Facilities Management	Merrifield Center	4
	Elections	<b>Election Commission recommendations</b>	3
	Purchasing and Supply	Contract rebates and surplus and excess	2
	Management	property programs	
	Capital Facilities	Transportation funding	1
	Capital Facilities	Public-Private Education Act projects	3
	Capital Facilities	Stormwater activites	1
	Land Development Services	Economic Development Core Team	2
	Transportation	Title VI compliance	1
	Transportation	Intelligent Transportation Systems	2
	Transportation	Transit marketing	1
	Transportation	Transportation project research	1
	Family Services	Behaviorial Health Services for Youth	3
	Family Services	School Readiness	3
	Family Services	Self Sufficiency	3
	Family Services	Domestic Violence	1
	Family Services	Kinship	1
	Neighborhood and Community Services	Providence Community Center	7
	Juvenile and Domestic Relations District Court	Evening Reporting conversion from grant	2
	Commonwealth's Attorney	Criminal case workload	3
	Police	Animal Shelter expansion	2
	Fire and Rescue	Fire Prevention	2
	Code Compliance	Customer service	1
	County and Regional Transportation Projects	Transportation Funding	6
	Stormwater Services	Stormwater activites	2
REDUCTIONS/RE	ALIGNMENTS		(45)
	Family Services	Conversion of SACC positions to non-merit	(45)
	Business Planning and Support	Transfer of Information Technology support from Land Development Services	4
	Capital Facilities	Transfer to Land Development Services	(1)
	Land Development Sevices	Transfer of Information Technoogy support to Business Planning and Support	(4)
	Land Development Sevices	Transfer from Capital Facilities	1

# FY 2014 Position Actions Total Change - 33 Regular Merit Positions

Type of Position	<u>Agency</u>	<u>Explanation</u>	# of <u>Positions</u>
NEW POSITIONS			42
NEW 1 COMONS	County Executive-Office of Community Revitalization	Economic Development Core Team	2
	Capital Facilities	Transportation funding	2
	Capital Facilities	<b>Economic Development Core Team</b>	3
	Land Development Services	<b>Economic Development Core Team</b>	2
	Planning and Zoning	<b>Economic Development Core Team</b>	6
	Transportation	<b>Economic Development Core Team</b>	3
	Police	Tysons Urban Center	9
	Police	Animal Shelter expansion	2
	Fire and Rescue	<b>Economic Development Core Team</b>	4
	County and Regional Transportation Projects	Transportation Funding	9
REDUCTIONS/RE	ALIGNMENTS		(83)
	County Executive	Administrative support	(1)
	Cable and Consumer Services	Consumer Specialist	(1)
	Finance	FOCUS efficiencies	(1)
	Finance	Transfer of FOCUS Business Support Group	(10)
	Facilities Management	Building services	(1)
	Human Resources	FOCUS efficiencies	(1)
	Human Resources	Transfer of FOCUS Business Support Group	(7)
	Human Resources	Transfer to Public Affairs	(1)
	Purchasing and Supply Management	Deliveries	(1)
	Purchasing and Supply	FOCUS efficiencies	(1)
	Management Purchasing and Supply Management	Transfer of FOCUS Business Support Group	(6)
	Public Affairs	Assistant Director	(1)
	Public Affairs	Transfer from Human Resources	1
	Management and Budget	FOCUS efficiencies	(1)
	Management and Budget	Transfer of FOCUS Business Support Group	23
	<b>Business Planning and Support</b>	Administrative support	(1)
	Capital Facilities	Administrative support	(1)
	Land Development Services	Administrative support	(1)
	Human Rights and Equity Programs	Equity Programs	(1)
	Family Services	Conversion of SACC positions to non-merit	(30)
	Family Services	Administrative reorganization	(2)

# FY 2014 Position Actions Total Change - 33 Regular Merit Positions

Type of Position	Agency	<u>Explanation</u>	# of Positions
	<u>G</u>	<u></u>	
	Administration for Human Services	Grants management	(1)
	Administration for Human Services	Emergency coordination	(1)
	Health	Maternal / Child reorganization	(4)
	Health	Consumer Protection reorganization	(4)
	Parks	HVAC maintenance	(1)
	Neighborhood and Community Services	Administrative support	(4)
	Neighborhood and Community Services	Community enagement	(1)
	Juvenile and Domestic Relations District Court	Administrative support	(3)
	Sheriff	Video visitation	(2)
	Sheriff	Juvenile Court deputy presence	(1)
	Community Services Board	Senior management	(2)
	Community Services Board	Central administration	(1)
	Community Services Board	Supported apartments	(3)
	Community Services Board	Management positions	(1)
	Community Services Board	Outpatient	(1)
	Community Services Board	Administrative support	(3)
	Community Services Board	Therapeutic residential	(1)
	Community Services Board	Wellness and Health promotion	(2)
	Elderly Housing	Transfer positions to non-appropriated housing funds	(2)
OTHER CHANGE	S DURING FISCAL YEAR		74
	Finance	Transfer to Administration for Human Services	(1)
	Purchasing and Supply Management	Transfer from Management and Budget	1
	Public Affairs	Transfer to Housing and Community Development	(1)
	Economic Development Authority	Cyber Security Business Development	1
	Management and Budget	Transfer to Purchasing and Supply Management	(1)
	Capital Facilities	Stormwater Services	2
	Land Development Services	Stormwater Services	2
	Housing and Community  Development	Transfer to Family Services	(1)
	Housing and Community  Development	Transfer from Public Afffairs	1
	Library	Realignment of positions	(2)

# FY 2014 Position Actions Total Change - 33 Regular Merit Positions

Type of Position	<u>Agency</u>	<u>Explanation</u>	# of <u>Positions</u>
	Family Services	Public Assistance Eligibility	8
	Family Services	Transfer from Housing and Community  Development	1
	Family Services	Transfer to Neighborhood and Comuunity Services	(3)
	Administration for Human Services	Transfer from Finance	1
	Administration for Human Services	Transfer of financial management positions from Juvenile and Domestic Relations District Court	2
	Administration for Human Services	Transfer of financial management positions from Community Services Board	5
	Neighborhood and Community Services	Transfer from Family Services	3
	Juvenile and Domestic Relations District Court	Transfer financial management positions to Administration for Human Services	(2)
	Sheriff	Juvenile Court Deputy presence	1
	Fire and Rescue	Wolftrap Fire Station	29
	Fire and Rescue	Alternative placement	2
	Fire and Rescue	SAFER grant	31
	Community Services Board	Transfer financial management positions to Administration for Human Services	(5)
	Stormwater	Stormwater Services	2
	Wastewater	Realignment of positions	(2)

# FY 2013 Position Actions Total Change - 3 Regular Merit Positions

Type of <u>Position</u>	<u>Agency</u>	<u>Explanation</u>	# of <u>Positions</u>
NEW POSITIONS	<b>,</b>		50
	Libraries	Restore hours at Community Libraries	14
	Family Services	SACC - Graham Road and Mason Crest	3
	Capital Facilities	Stormwater Services requirements	3
	Transportation	Tysons redevelopment	2
	Police	Animal Shelter expansion	2
	Fire and Rescue	Fire Prevention	2
	Community Services Board	Intellectual Disability case management	2
	Community Services Board	Medical Detoxifcation	3
	Stormwater Services	Stormwater Services requirements	19
REDUCTIONS/RI	EALIGNMENTS		(26)
	Cable and Consumer Services	Transfer Financial Manager to Cable Communications	(1)
	Public Affairs	Transfer Courthouse front desk function to Circuit Court	(2)
	Public Affairs	Transfer Housing public affairs support from Housing	1
	Management and Budget	Budget Analyst	(1)
	Land Development Services	Call Center	(1)
	Land Development Services	Inspections	(2)
	Land Development Services	Division management	(2)
	Land Development Services	Transfer Urban Forestry to Stormwater Services	(7)
	Housing and Community Development	Transfer Housing public affairs support to Public Affairs	(1)
	Parks	Administrative and financial support	(3)
	Parks	Heritage Resources	(1)
	Tax Administration	Administrative Assistant	(1)
	Health	Braddock Glen Adult Day Health Care Center	(5)
	Circuit Court	Transfer of Courthouse front desk function from Public Affairs	2
	Police	Administrative Assistant	(1)
	Police	Weapons of Mass Destruction coordinator	(1)
	Police	Cadet program	(5)
	Cable Communications	Transfer Financial Manager from Cable and Consumer Services	1

# FY 2013 Position Actions Total Change - 3 Regular Merit Positions

rype or			# OT
<u>Position</u>	<u>Agency</u>	<b>Explanation</b>	<u>Positions</u>
	Community Services Board	Transfer Youth Resource Team to grant funding	(2)
	<b>Community Services Board</b>	Prevention and Student Assistance Services	(1)
	Stormwater Services	Transfer Urban Forestry from Land Development Services	7
OTHER CHANGE	S DURING FISCAL YEAR		(21)
	County Executive/Administration of County Policy	Transfer to Information Technology	(1)
	Facilities Management	Maintenance at Lorton Arts Facilities	2
	Facilities Management	Transfer to Housing and Community  Development	(1)
	Human Resources	Employee benefits	1
	Capital Facilities	Transfer from Land Development Services	1
	Capital Facilities	Transfer from Wastewater	4
	Land Development Services	Transfer to Capital Facilities	(1)
	Land Development Services	Transfer from Refuse Disposal	1
	Housing and Community Development	Transfer from Family Services	1
	Housing and Community Development	Transfer from Facilities Management	1
	Family Services	Transfer from Community Services Board	1
	Family Services	Transfer from Neighborhood and Community Services	1
	Family Services	Transfer to Housing and Community  Development	(1)
	Administration for Human Services	Transfer from Community Services Board	1
	Prevent and End Homelessness	Homeless services	1
	Library	Realignment of positions	(5)
	Information Technology	Transfer from the County Executive	1
	Neighborhood and Community Services	Fairfax Families4Kids	1
	Neighborhood and Community Services	Transfer to Family Services	(1)
	Stormwater Services	Transfer from Refuse Collection	1
	Community Services Board	Reductions as a result of Budget balancing plan and realignment of positions	(21)
	Community Services Board	Transfer to Family Services	(1)
	Community Services Board	Transfer to Administration for Human	(1)

# FY 2013 Position Actions Total Change - 3 Regular Merit Positions

Type of			# of
<u>Position</u>	<u>Agency</u>	<b>Explanation</b>	<u>Positions</u>
	Refuse Collection	Transfers to Stormwater Services and Refuse Disposal	(2
	Refuse Disposal	Transfer from Refuse Collection	1
	Refuse Disposal	Transfer to Land Development Services	(1
	Wastewater	Transfer to Capital Facilites	(4

(GENERAL FUND)

Part		FY	2013				FY 2014						FY 2015						
Communication   Control Services   Control Servic		A	ctual	Ad	opted	Carr	ryover	Out o	f Cycle	Third	Quarter	Re	vised	Adv	ertised	Add	opted	Inc	(Dec)
01 Board Superhaters	# Agency Title	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE
Commitment of the Country Senatthween   5   5   5   5   5   5   5   5   5	Legislative-Executive Functions / Central Servi	ces																	
Department of Carbin and Carbin	01 Board of Supervisors	75	75.00	75	75.00		0.00			0	0.00		75.00	75	75.00		75.00	0	
Companies of Finance   15   15   15   15   15   15   15   1	02 Office of the County Executive	54	54.00	55	54.50	0	0.00	0	0.00	0	0.00	55	54.50	55	55.00	55	55.00	0	0.50
Department of Finance   64	•																		
10 Department of Human Resource   8																			
12 Department of Purchasing and Supply Management   12 Department of Purchasing and Supply Management   19   1900   19   1900   10   10   10																			
Am Supply Manuepersent		85	85.00	76	76.00	0	0.00	0	0.00	0	0.00	76	76.00	76	76.00	76	76.00	0	0.00
13 Office of Fuel Auffares 19 19 00 19 19 00 10 18 18 00 0 0 0 0 0 0 0 0 0 0 0 0																			
15 Office of Excinors   15 Office of Excinors   15 Office of Excinors   16 O																			
17 Office of the County Autonomy 60																			
20 Pogniment of Management and Rudget 31 33 33 00 55 5.500 0 0.00 0.00 0.00 0.00																			
37 Office of the Financial and Program Áuditor																			
1 Cm   1 Cm   2 Cm   1 Cm   2 Cm								٠,	. ,										
5.7   Peptrment of Tax Administration   281   283 00   282   285 00   252   252 00   0.00	9																		
Part																			
Total Lagislative Executive Functions / Central Services   1,028   1,028 0   1,028   1,028 0   1,028   1,028 0   1,028   1,028 0   1,026   1,026 0   5   5.50	•																		
Material Services   1,028																		_	
Mathematic   Mat		1.028	1.028.00	1.023	1.022.50	0	0.00	(2)	(2.00)	0	0.00	1.021	1.020.50	1.028	1.028.00	1.026	1.026.00	5	5.50
8 C Grica Coart and Records		.,	1,020.00	.,	.,	-		(-)	(=:)	_		.,	.,	.,	.,	.,	.,	_	
Register of the Commonwealth's Altorney   37   37,00   37   37,00   21   21,00   21   21,00   21   21,00   21   21,00   21   21,00   21   21,00   21   21,00   21   21,00   21   21,00   20   20   20   20   20   20   20		1/0	1/0.00	1/0	1/0.00		0.00		0.00		0.00	1/0	1/2.00	1/0	1/0.00	1/0	1/0.00		0.00
85 General District Court																			
Note	,																		
Public Safety   Public Works   Public Work																			
Public Safety   Public Safet																			
04 Department of Cable and Consumer Services 11 11.01 0.01 0.01 0.00 0.00 0.00 0.00	Total Judicial Administration	392	391.50	391	390.50	'	1.00	(1)	(1.00)	U	0.00	391	390.50	394	393.30	394	393.30	3	3.00
Consumer Services	Public Safety																		
31 Land Development Services 99 92.00 91 91.00 0 0.00 4 4.00 0 0.00 95 95.00 93 93.00 95 95.00 0 0.00 81 Juvenile and Domestic Relations	04 Department of Cable and																		
81 Juverile and Domestic Relations District Court Spring	Consumer Services	11	11.00	10	10.00	0	0.00	0	0.00	0	0.00		10.00	10	10.00	10	10.00	0	0.00
District Court   307   305.50   304   302.50   0   0.00   0.00   0.00   0.00   302   300.50   304   302.50   304   302.50   2   2.00   90   90   90   90   90   90   90	31 Land Development Services	92	92.00	91	91.00	0	0.00	4	4.00	0	0.00	95	95.00	93	93.00	95	95.00	0	0.00
90 Police Department   1,707   1,707.00   1,718   1,718.00   0   0.00   0   0.00   0   0.00   0.00   0.718   1,718.00   1,720   0.720.00   1,720   0.720.00   2   2.00   1,720.00   2   2.00   1,720.00   2   2.00   1,720.00   2   2.00   1,720.00   2   2.00																			
91 Office of the Sheriff 92 Office of the Sheriff 93 Office of the Sheriff 94 Office of the Sheriff 94 Office of Energency Management 1,500 1,500.00 1,504 1,504.00 29 29.00 33 33.00 0 0.00 1,566 1,566.00 1,556 1,566.00 1,568 1,568.00 2 2.00 0,000 0,000 0 0.00 0	District Court	307	305.50	304	302.50	0	0.00	(2)	(2.00)	0	0.00	302	300.50	304	302.50	304			
92 Fire and Rescue Department 1,500	90 Police Department	, .			1,718.00		0.00	0	0.00		0.00					,			
93 Office of Emergency Management																			
97 Department of Code Compliance 44 44.00 44 44.00 0 0 0.00 0.00 0 0.00 44 44.00 45 45.00 45 45.00 1 1.00 1.00 1.00 1.00 1.00 1.00 1.0	•																		
Total Public Safety   4,105   4,103.00   4,113   4,111.00   29   29.00   36   36.00   0   0.00   4,178   4,176.00   4,171   4,169.00   4,185   4,183.00   7   7.00	0 9 0			_															
Public Works   Public Works   200   200.00   199   199.00   0   0   0   0   0   0   0   0   0						_													
08 Facilities Management Department	Total Public Safety	4,105	4,103.00	4,113	4,111.00	29	29.00	36	36.00	0	0.00	4,178	4,176.00	4,171	4,169.00	4,185	4,183.00	7	7.00
25 Business Planning and Support 12 11.50 11 11.00 0 0.00 0 0.00 0 0.00 11 11.00 15 15.00 15 15.00 4 4.00 16 Office of Capital Facilities 134 134.00 138 138.00 0 0.00 2 2.00 0 0.00 140 140.00 142 142.00 144 144.00 4 4.00 140 140.00	Public Works																		
26 Office of Capital Facilities 134 134.00 138 138.00 0 0.00 2 0.00 0 0.00 140 140.00 142 142.00 144 144.00 4 4.00 Total Public Works 346 345.50 348 348.00 0 0.00 2 0.00 2 0.00 350 350.00 360 360.00 362 362.00 12 12.00 140 140 140.00 140.00 140 140.00 140 140.00 14	08 Facilities Management Department	200	200.00	199	199.00	0	0.00	0	0.00	0	0.00	199	199.00	203	203.00	203	203.00	4	4.00
Total Public Works 346 345.50 348 348.00 0 0.00 2 2.00 0 0.00 350 350.00 360 360.00 362 362.00 12 12.00  Health and Welfare 67 Department of Family Services 1,507 1,446.23 1,475 1,419.93 0 0.00 (2) 18.53 8 8.00 1,481 1,446.46 1,441 1,414.56 1,447 1,421.14 (34) (25.32)  68 Department of Administration for Human Services 160 159.00 158 157.00 0 0.00 8 8.00 0 0.00 166 165.00	25 Business Planning and Support	12	11.50	11	11.00	0	0.00	0	0.00	0	0.00	11	11.00	15	15.00	15	15.00	4	4.00
Health and Welfare 67 Department of Family Services 1,507 1,446.23 1,475 1,419.93 0 0.00 0 1,419.93 0 0.00 0 1,419.93 0 0,00 0 0 0,00 0 0 0 0 0 0 0 0 0 0 0	26 Office of Capital Facilities	134	134.00	138	138.00	0	0.00	2	2.00	0	0.00	140	140.00	142	142.00	144	144.00	4	4.00
67 Department of Family Services 1,507 1,446.23 1,475 1,419.93 0 0.00 (2) 18.53 8 8.00 1,481 1,446.46 1,441 1,414.56 1,47 1,421.14 (34) (25.32) 68 Department of Administration for Human Services 160 159.00 158 157.00 0 0.00 8 8.00 0 0.00 166 165.00 166 165.00 166 165.00 0 0.00 0.00 0.00 0.00 0.00 0 0.00 0 0.00 0 0.00 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Total Public Works	346	345.50	348	348.00	0	0.00	2	2.00	0	0.00	350	350.00	360	360.00	362	362.00	12	12.00
67 Department of Family Services 1,507 1,446.23 1,475 1,419.93 0 0.00 (2) 18.53 8 8.00 1,481 1,446.46 1,441 1,414.56 1,47 1,421.14 (34) (25.32) 68 Department of Administration for Human Services 160 159.00 158 157.00 0 0.00 8 8.00 0 0.00 166 165.00 166 165.00 166 165.00 0 0.00 0.00 0.00 0.00 0.00 0 0.00 0 0.00 0 0.00 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Lookh and Wolfers																		
68 Department of Administration for Human Services 160 159.00 158 157.00 0 0 0.00 8 8.00 0 0.00 166 165.00 166 165.00 166 165.00 166 165.00 0 0 0.00 71 Health Department 661 589.98 653 581.98 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0.00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		1 507	1 /// 22	1 475	1 /10 02	٥	0.00	(2)	10 52	0	9.00	1 /01	1 116 16	1 441	1 /1/ 54	1 447	1 421 14	(24)	(25.22)
Human Services 160 159.00 158 157.00 0 0.00 8 8.00 0 0.00 166 165.00 166 165.00 166 165.00 0 0.00 71 Health Department 661 589.98 653 581.98 0 0.00 0		1,507	1,440.23	1,475	1,419.93	U	0.00	(2)	10.33	0	8.00	1,401	1,440.40	1,441	1,414.30	1,447	1,421.14	(34)	(25.32)
71 Health Department 661 589.98 653 581.98 0 0.00 0 (8.44) 0 0.00 653 573.54 653 573.54 653 573.54 0 0.00 73 Office to Prevent and End Homelessness 8 8.00 8 8.00 8 8.00 0 0.00 0 0.00 0 0.00 8 8.00 8 8.00 8 8.00 0 0.00 79 Department of Neighborhood and Community Services 218 217.75 213 212.75 0 0.00 3 3.25 0 0.00 216 216.00 220 220.00 223 223.00 7 7.00	·	1/0	150.00	150	157.00		0.00	0	0.00		0.00	1//	1/5.00	1//	1/5.00	1//	1/5.00	0	0.00
73 Office to Prevent and End Homelessness 8 8.00 8 8.00 0 0.00 0 0.00 0 0.00 8 8.00 8 8.00 0 0.00 79 Department of Neighborhood and Community Services 218 217.75 213 212.75 0 0.00 3 3.25 0 0.00 216 216.00 220 220.00 223 223.00 7 7.00																			
79 Department of Neighborhood and Community Services 218 217.75 213 212.75 0 0.00 3 3.25 0 0.00 216 216.00 220 220.00 223 223.00 7 7.00																			
Community Services 218 217.75 213 212.75 0 0.00 3 3.25 0 0.00 216 216.00 220 220.00 223 223.00 7 7.00		0	0.00	0	0.00	U	0.00	U	0.00	U	0.00	0	0.00	0	0.00	0	0.00	U	0.00
		210	217 75	212	212 7F	٥	0.00	2	3 75	٥	0.00	214	214 00	ววก	220.00	ງາາ	222 AA	7	7 00
2,534 2,420.90 2,507 2,517.00 U U.UU 7 21.34 0 0.00 2,524 2,407.00 2,488 2,581.1U 2,497 2,390.08 (21) (18.32)	-							-											
	Total Health and Wellare	2,004	2,420.70	2,307	2,317.00	U	0.00	7	21.34	0	0.00	2,324	2,407.00	2,400	۷,301.10	2,471	2,370.08	(21)	(10.32)

#### (GENERAL FUND)

	FY	2013	FY 2014							FY 2015								
	Ad	ctual	Add	opted	Carr	yover	Out o	f Cycle	Third	Quarter	Re	vised	Adv	ertised	Ad	opted	Inc/	(Dec)
# Agency Title	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE
Parks and Libraries																		
51 Fairfax County Park Authority	356	354.00	355	353.00	0	0.00	0	0.00	0	0.00	355	353.00	355	353.00	355	353.00	0	0.00
52 Fairfax County Public Library	402	380.00	402	380.00	0	0.00	(2)	(1.00)	0	0.00	400	379.00	400	379.00	400	379.00	0	0.00
Total Parks and Libraries	758	734.00	757	733.00	0	0.00	(2)	(1.00)	0	0.00	755	732.00	755	732.00	755	732.00	0	0.00
Community Development																		
16 Economic Development Authority	34	34.00	34	34.00	1	1.00	0	0.00	0	0.00	35	35.00	35	35.00	35	35.00	0	0.00
31 Land Development Services	168	168.00	170	170.00	0	0.00	(2)	(2.00)	0	0.00	168	168.00	167	167.00	167	167.00	(1)	(1.00)
35 Department of Planning and Zoning	124	124.00	130	130.00	0	0.00	0	0.00	0	0.00	130	130.00	130	130.00	130	130.00	0	0.00
36 Planning Commission	7	7.00	7	7.00	0	0.00	0	0.00	0	0.00	7	7.00	7	7.00	7	7.00	0	0.00
38 Department of Housing and																		
Community Development	44	44.00	44	44.00	0	0.00	0	0.00	0	0.00	44	44.00	44	44.00	44	44.00	0	0.00
39 Office of Human Rights and Equity Programs	18	18.00	17	17.00	0	0.00	0	0.00	0	0.00	17	17.00	17	17.00	17	17.00	0	0.00
40 Department of Transportation	108	108.00	111	111.00	0	0.00	0	0.00	0	0.00	111	111.00	116	116.00	116	116.00	5	5.00
Total Community Development	503	503.00	513	513.00	1	1.00	(2)	(2.00)	0	0.00	512	512.00	516	516.00	516	516.00	4	4.00
Total General Fund Positions	9,686	9,525.96	9,652	9,497.66	31	31.00	40	53.34	8	8.00	9,731	9,590.00	9,712	9,579.60	9,735	9,603.18	4	13.18

#### (GENERAL FUND SUPPORTED AND OTHER FUNDS)

	FY	2013	FY 2014								FY 2015							
	Α	ctual	Aa	opted	Carr	yover	Out o	f Cycle	Third (	Quarter	Re	vised	Adv	ertised	Adopted		Inc/(Dec)	
Fund	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FΤΕ	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE
General Fund Supported																		
400.40 F-life. F-lle Church Community																		
40040 Fairfax-Falls Church Community Services Board	007	000.05	000	070.05		0.00	(5)	(4.50)		0.00	070	070.75	070	070.75	070	070.75		0.00
40090 F-911	997 205	993.25 205.00	983 205	978.25 205.00	0	0.00	(5)	(4.50) 0.00		0.00	978 205	973.75 205.00	978 205	973.75 205.00	978	973.75 205.00	0	0.00
=	205 15	15.00	13		0	0.00	0		0		13	13.00	205 13		205		0	0.00
40330 Elderly Housing Programs	14	14.00	14	13.00 14.00	0	0.00	0	0.00	0	0.00	14	14.00	13	13.00 14.00	13 14	13.00	0	0.00
60000 County Insurance					-				0		258					14.00	0	
60010 Department of Vehicle Services 60020 Document Services	258 10	258.00 10.00	258	258.00 10.00	0	0.00	0	0.00	0	0.00	258 10	258.00 10.00	258 10	258.00 10.00	258 10	258.00	0	0.00
60030 Technology Infrastructure Services	73	73.00	10 73	73.00	0	0.00	0	0.00	0	0.00	73	73.00	73	73.00	73	10.00 73.00	0	0.00
00030 Technology Illitastructure Services	13	73.00	13	73.00	U	0.00	U	0.00	U	0.00	13	73.00	13	73.00	13	73.00	U	0.00
Total General Fund Supported	1,572	1,568.25	1,556	1,551.25	0	0.00	(5)	(4.50)	0	0	1,551	1,546.75	1,551	1,546.75	1,551	1,546.75	0	0.00
Other Funds																		
40010 County and Regional Transportation																		
Projects	19	19.00	28	28.00	0	0.00	0	0.00	0	0.00	28	28.00	34	34.00	34	34.00	6	6.00
40030 Cable Communications	52	52.00	52	52.00	0	0.00	0	0.00	0	0.00	52	52.00	52	52.00	52	52.00	0	0.00
40050 Reston Community Center	50	50.00	50	50.00	0	0.00	0	0.00	0	0.00	50	50.00	50	50.00	50	50.00	0	0.00
40060 McLean Community Center	31	28.18	31	28.18	0	0.00	0	0.00	0	0.00	31	28.18	31	28.18	31	28.18	0	0.00
40080 Integrated Pest Management																		
Program	12	12.00	12	12.00	0	0.00	0	0.00	0	0.00	12	12.00	12	12.00	12	12.00	0	0.00
40100 Stormwater Services	172	172.00	172	172.00	0	0.00	2	2.00	0	0.00	174	174.00	174	174.00	176	176.00	2	2.00
40140 Refuse Collection and Recycling																		
Operations	147	147.00	147	147.00	0	0.00	0	0.00	0	0.00	147	147.00	147	147.00	147	147.00	0	0.00
40150 Refuse Disposal	144	144.00	144	144.00	0	0.00	0	0.00	0	0.00	144	144.00	144	144.00	144	144.00	0	0.00
40160 Energy Resource Recovery																		
(ERR) Facility	12	12.00	12	12.00	0	0.00	0	0.00	0	0.00	12	12.00	12	12.00	12	12.00	0	0.00
40170 I-95 Refuse Disposal	41	41.00	41	41.00	0	0.00	0	0.00	0	0.00	41	41.00	41	41.00	41	41.00	0	0.00
69010 Sewer Operation and Maintenance	317	317.00	317	317.00	0	0.00	(2)	(2.00)	0	0.00	315	315.00	317	317.00	315	315.00	0	0.00
73000 Employees' Retirement Trust	25	25.00	25	25.00	0	0.00	0	0.00	0	0.00	25	25.00	25	25.00	25	25.00	0	0.00
73030 OPEB Trust	1	1.00	1	1.00	0	0.00	0	0.00	0	0.00	1	1.00	1	1.00	1	1.00	0	0.00
Total Other Funds	1,023	1,020.18	1,032	1,029.18	0	0.00	0	0.00	0	0.00	1,032	1,029.18	1,040	1,037.18	1,040	1,037.18	8	8.00
Total All Funds	12,281	12,114.39	12,240	12,078.09	31	31.00	35	48.84	8	8.00	12,314	12,165.93	12,303	12,163.53	12,326	12,187.11	12	21.18

(GENERAL FUND STATE POSITIONS)

	FY	2013		FY 2014											FY 2015				
		ctual		opted		ryover		of Cycle		Quarter -		vised		ertised		opted	Inc/(I	-	
Agency Title	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	
Circuit Court and Records  Juvenile and Domestic Relations	15	15.00	15	15.00	0	0.00	0	0.00	0	0.00	15	15.00	15	15.00	15	15.00	0	0.00	
District Court	43	43.00	43	43.00	0	0.00	0	0.00	0	0.00	43	43.00	43	43.00	43	43.00	0	0.00	
General District Court Office of the Sheriff	94 27	91.10 27.00	94 27	91.10 27.00	0 0	0.00	0 0	0.00 0.00	0	0.00 0.00	94 27	91.10 27.00	94 27	91.10 27.00	94 27	91.10 27.00	0 0	0.00	
Total General Fund	179	176.10	179	176.10	0	0.00	0	0.00	0	0.00	179	176.10	179	176.10	179	176.10	0	0.00	

(GRANT POSITIONS)

	FY	2013			FY 2014								FY 2015						
	Ac	Actual		Adopted		Carryover		Out of Cycle		Third Quarter		Revised		Advertised		Adopted		Inc/(Dec)	
Fund/Agency Title	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	Pos	FTE	
Fund 50000, Federal/State Grant																			
Office of Human Rights and Equity Programs	5	4.90	5	4.90	0	0.00	0	0.00	0	0.00	5	4.90	5	4.90	5	4.90	0	0.00	
Department of Transportation	12	12.00	12	12.00	0	0.00	(4)	(4.00)	0	0.00	8	8.00	6	6.00	6	6.00	(2)	(2.00)	
Department of Family Services	169	164.50	154	145.10	0	0.00	13	17.40	0	0.00	167	162.50	176	170.50	176	170.50	9	8.00	
Health Department	62	62.00	58	58.00	0	0.00	4	4.00	0	0.00	62	62.00	62	62.00	62	62.00	0	0.00	
Fairfax-Falls Church Community Services Board	49	49.00	48	47.50	0	0.00	8	8.00	0	0.00	56	55.50	51	50.80	51	50.80	(5)	(4.70)	
Department of Neighborhood and	47	47.00	40	47.50	U	0.00	O	0.00	U	0.00	30	33.30	31	30.00	31	30.00	(3)	(4.70)	
Community Services	5	4.90	5	4.90	0	0.00	0	0.00	0	0.00	5	4.90	5	4.90	5	4.90	0	0.00	
Juvenile and Domestic Relations District Court	4	3.50	0	0.00	0	0.00	4	3.50	0	0.00	4	3.50	1	0.50	1	0.50	(3)	(3.00)	
General District Court	9	8.80	9	8.80	0	0.00	(1)	(0.80)	0	0.00	8	8.00	8	8.00	8	8.00	0	0.00	
Police Department	10	10.00	6	6.00	0	0.00	6	6.00	0	0.00	12	12.00	6	6.00	6	6.00	(6)	(6.00)	
Fire and Rescue Department	18	18.00	18	18.00	0	0.00	0	0.00	0	0.00	18	18.00	18	17.00	18	17.00	0	(1.00)	
Emergency Management	4	4.00	4	4.00	0	0.00	0	0.00	0	0.00	4	4.00	4	4.00	4	4.00	0	0.00	
Total Federal/State Grant Fund <sup>1</sup>	347	341.60	319	309.20	0	0.00	30	34.10	0	0.00	349	343.30	342	334.60	342	334.60	(7)	(8.70)	
Fund 50800, Community Development Block	Grant																		
Department of Housing and																			
Community Development	22	22.00	22	22.00	0	0.00	0	0.00	0	0.00	22	22.00	22	22.00	22	22.00	0	0.00	
Total Community Development																			
Block Grant	22	22.00	22	22.00	0	0.00	0	0.00	0	0.00	22	22.00	22	22.00	22	22.00	0	0.00	
Fund 50810, HOME Investment Partnership Grant																			
Department of Housing and Community Development	2	2.00	2	2.00	0	0.00	0	0.00	0	0.00	2	2.00	2	2.00	2	2.00	0	0.00	
Total HOME Investment Partnership Grant	2	2.00	2	2.00	0	0.00	0	0.00	0	0.00	2	2.00	2	2.00	2	2.00	0	0.00	
		l l																	

<sup>1</sup> It should be noted that the FY 2014 Revised position count includes grant positions that are funded with prior year awards for which additional funding is not anticipated.



# FY 2015 Adopted Budget Plan



# **Glossary** and Index

### **Glossary and Index**

#### **GLOSSARY**

**Account** – A separate financial reporting unit. All budgetary transactions are recorded in accounts.

**Accounting Period** – A period of time (e.g., one month, one year) where the County determines its financial position and results of operations.

**Accrual** – Accrual accounting/budgeting refers to a method of accounting/budgeting in which revenues are recorded when earned and outlays are recorded when goods are received or services are performed, even though the actual receipts and disbursements of cash may occur, in whole or in part, in a different fiscal period.

**Accrual Basis of Accounting** – A method of accounting where revenues are recorded when service is given and expenses are recognized when the benefit is received. In Fairfax County, governmental and agency funds are accounted for on a modified accrual basis of accounting in which revenue is considered available and recorded if it is collectible within the current period or within 45 days thereafter, to be used to pay liabilities of the current period. Expenditures are generally recorded when the related fund liability is incurred, with the exception of certain liabilities recorded in the General Long-Term Obligations Account Group.

**Activity** – A specific and distinguishable line of work performed within a program; the most basic component of service delivery for each County agency and its budget.

**Actuarial** – A methodology that makes determinations of required contributions to achieve future funding levels by addressing risk and time.

**Adopted Budget Plan** – A plan of financial operations approved by the Board of Supervisors highlighting major changes made to the County Executive's <u>Advertised Budget Plan</u> by the Board of Supervisors. The <u>Adopted Budget Plan</u> reflects approved tax rates and estimates of revenues, expenditures, transfers, agency goals, objectives and performance data. Sections are included to show major budgetary/financial policies and guidelines used in the fiscal management of the County.

**Ad Valorem Tax** – A tax levied on the assessed value of real estate and personal property. This tax is also known as property tax.

**Advertised Budget Plan** – A plan of financial operations submitted by the County Executive to the Board of Supervisors. This plan reflects estimated revenues, expenditures and transfers, as well as agency goals, objectives and performance data. In addition, sections are included to show major budgetary/financial policies and guidelines used in the fiscal management of the County.

**Amortization** – The reduction of debt through regular payments of principal and interest sufficient to retire the debt instrument at a predetermined date known as maturity.

**Appropriation** – A specific amount of money authorized by the Board of Supervisors to a specified unit of the County government to make expenditures and to incur obligations for specific purposes. Appropriation authorizations expire at the end of the fiscal year.

**Appropriation Controls** – A specific amount of money authorized by the Board of Supervisors to a specified unit of the County government to make expenditures and to incur obligations for specific purposes. Spending is generally controlled either at the bottom line of appropriation categories such as Personnel Services, Operating Expenses, Recovered Costs (Work Performed for Others), or Capital Equipment (for operating agencies) or the bottom-line of a project budget, e.g., for capital construction funds or grant budget. In addition, agencies cannot transfer funds from one fund to another fund without authorization from the Board of Supervisors. Agencies cannot adjust their bottom-line budget expenditures without authorization from the Board of Supervisors. Typically, the Board of Supervisors approves agency bottom-line expenditure adjustments during the next budget review cycle, i.e., Third Quarter or Carryover. With adequate justification and DMB approval, agencies can perform a budget transfer of funds from one category to another, e.g., from Personnel Services to Operating Expenses, as long as there is no change to the agency's bottom-line budget and the budget transfer must occur within the same agency and/or fund.

**Appropriated Fund** – Funds budgeted and authorized by the Board of Supervisors for County agencies and funds to incur liabilities for the acquisition of goods and services. These funds, which include revenues derived from governmental sources, require annual appropriation by the Board of Supervisors for legal spending authority by agencies.

**Arbitrage** — With respect to the issuance of municipal securities, arbitrage usually refers to the difference between the interest paid on the tax-exempt securities and the interest earned by investing the security proceeds in higher yielding taxable securities. Internal Revenue Service regulations govern arbitrage on the proceeds from issuance of governmental securities.

**Assessed Property Value** – The estimated actual value set upon real estate or other taxable property by the County Property Appraiser (Department of Tax Administration) as a basis for levying real estate tax. Real property is assessed as of January 1 each year at the estimated fair market value of all land and improvements, with the resulting taxes being payable in the subsequent fiscal year. Real estate taxes are due in equal installments, on July 28 and December 5. Unpaid taxes automatically constitute liens on real property which must be satisfied prior to sale or transfer, and after three years, foreclosure proceedings can be initiated.

**Assessment** – The official valuation of property for purposes of taxation.

**Assessment Ratio** — The ratio of the assessed value of a taxed item to the market value of that item. In Fairfax County, real estate is assessed at 100 percent of market value as of January 1 each year.

**Assets** - Resources owned or held by a government which have monetary value. Assets may be tangible or intangible and are expressed in terms of cost or some other value. Assets are probable future economic benefits obtained or controlled by the government as a result past transactions or events.

**Auditor of Public Accounts** – A state agency that oversees accounting, financial reporting and audit requirements for the units of local government in the Commonwealth of Virginia.

**Authorized but Unissued Bonds** - Bonds authorized by the Board of Supervisors following a referendum, but not issued to the bond markets. Bonds approved after July 1, 1991 have a maximum of 10 years available by law in which to be issued.

**Balanced Budget** — A budget is balanced when projected total funds available equal total disbursements, including established reserves. All local governments in the Commonwealth of Virginia must adopt a balanced budget as a requirement of state law no later than by July 1.

**Basis Point** – Equal to 1/100 of one percent. For example, if interest rates rise from 6.50 percent to 6.75 percent, the difference is referred to as an increase of 25 basis points.

**Beginning Balance** – Unexpended funds from the previous fiscal year that may be used to make payments during the current fiscal year.

**Benchmarking** — The systematic comparison of performance with other jurisdictions in order to discover best practices that will enhance performance. Benchmarking involves determining the quality of products, services and practices by measuring critical factors (e.g., how effective, how much a product or service costs) and comparing the results to those of highly regarded competitors.

**Birmingham Green** – A multi-jurisdictional entity that operates an assisted living facility and a nursing home for the care of indigent adults who are unable to live independently.

**Bond** — A written promise to pay a specified sum of money (called the principal), at a specified date in the future, together with periodic interest at a specified rate. In the budget document, these payments are identified as debt service. Bonds may be used as an alternative to tax receipts to secure revenue for long-term capital improvements. The two major categories are General Obligation Bonds (G.O. Bonds) and Revenue Bonds. The majority of bonds issued for County and School construction projects are known as General Obligation Bonds.

**Bond Covenants** – A legally enforceable promise made to the bondholders from the issuer, generally in relation to the source of repayment funding.

**Bond Proceeds** – The money paid to the issuer by the purchaser or underwriter of a new issue of municipal securities. These moneys are used to finance the project or purpose for which the securities were issued and to pay certain costs of issuance as may be provided in the bond contract.

**Bond Rating** – A rating (made by an established bond rating company) from a schedule of grades indicating the probability of timely repayment of principal and interest on bonds issued. Fairfax County uses the services of the nation's three primary bond rating services – Moody's Investors Service, Standard & Poor's, and Fitch – to perform credit analyses to determine the probability of an issuer of debt defaulting partially or fully. Fairfax County has maintained a Triple A bond rating status from Moody's since 1975, Standard and Poor's since 1978, and Fitch since 1997.

**Bond Referendum** – A process whereby the voters of a governmental unit are given the opportunity to approve or disapprove a proposed issue of municipal securities. An election is most commonly required in connection with General Obligation Bonds. Requirements for voter approval may be imposed by constitution, statute or local ordinance.

**Bonds** – A certificate of debt issued by an entity, guaranteeing payment of the original investment, plus interest, by a specified future date. Bonds are instruments used to borrow money for the debt financing of long-term capital improvements.

**Budget** – A plan for the acquisition and allocation of resources to accomplish specified purposes. The term may be used to describe special purpose fiscal plans or parts of a fiscal plan, such as "the budget of the Police Department," "the Capital Budget," or "the School Board's budget," or it may relate to a fiscal plan for an entire jurisdiction, such as "the budget of Fairfax County."

**Budget Calendar** – A schedule of key dates which the County follows in the preparation, adoption and administration of the budget.

**Budget Message** — Included in the Overview Volume, also referred to as the *County Executive Summary*, the budget message provides a summary of the most important aspects of the budget, changes from previous fiscal years, and recommendations regarding the County's financial policy for the upcoming period.

**Budget Process Redesign** – An ongoing effort to improve both the budget development process and the budget document.

**Budget Transfers** – Budget transfers shift previously budgeted funds from one item of expenditure to another. Transfers may occur throughout the course of the fiscal year as needed for County government operations.

**Build-Out** — This refers to the time in the life cycle of the County when no incorporated property remains undeveloped. All construction from this point forward is renovation, retrofitting or land cleared through the demolition of existing structures.

**Business Process Redesign** — A methodology that seeks to improve customer service by focusing on redesigning current processes, and possibly incorporating automation-based productivity improvements. Redesign efforts require an Information Strategy Plan (ISP) which identifies and prioritizes the business areas to be redesigned. New or enhanced Business System Applications (BSAs) are usually required to improve the flow of information across organizational boundaries.

**Business, Professional and Occupational License (BPOL)** – Businesses, professions, trades and occupations are assessed a license tax based on gross receipts for the prior year, without deductions. Exclusions are deductions from the definition of gross receipts. Section 4-7.2-1(B) of the Fairfax County Code and Chapter 37 of Title 58.1 of the Code of Virginia lists the only deductions that can be claimed. Individuals engaged in home occupations and who are self-employed must also file if their gross receipts are greater than \$10,000. Receipts of venture capital or other investment funds are excluded from taxation except commissions and fees.

**Calendar Year** – Twelve months beginning January 1 and ending December 31.

**Capital Equipment** – Equipment such as vehicles, furniture, technical instruments, etc., which have a life expectancy of more than one year and a value of over \$5,000. Equipment with a value of less than \$5,000 is operating equipment.

**Capital Expenditure** – A direct expenditure that results in or contributes to the acquisition or construction of major capital assets (e.g., lands, roads, buildings). The expenditure may be for new construction, addition, replacement or renovations to buildings that increase their value, or major alteration of a capital asset. Capital assets include land, infrastructure, buildings, equipment, vehicles and other tangible and intangible assets that have useful lives longer than one year.

**Capital Facilities** – Fixed assets, such as buildings or land.

**Capital Improvement Program (CIP)** – A five-year plan for public facilities which addresses the construction or acquisition of fixed assets, primarily buildings but also including parks, sewers, sidewalks, etc., and major items of capital equipment and operating expenses related to new facilities.

**Capital Paydown** – Capital construction funded with current year General Fund revenues as opposed to construction financed through the issuance of bonds. This is also referred to as "pay-as-you-go" construction.

**Capital Project** – Major construction, acquisition, or renovation activities which add value to a government's physical assets or significantly increase their useful life.

**Capital Renewal** – Capital renewal is the planned replacement of building subsystems such as roofs, electrical systems, HVAC systems and plumbing systems that have reached the end of their useful life. Major capital renewal investments are required in facilities to replace old, obsolete building subsystems that have reached the end of their life cycle.

**Capital Projects Funds** – Funds, defined by the State Auditor of Public Accounts, that account for the acquisition and/or construction of major capital facilities or capital improvements other than sewers.

**Carryover** — The process by which certain unspent or unencumbered funds for appropriations previously approved by the Board of Supervisors and for commitments to pay for goods and services at the end of one fiscal year are reappropriated in the next fiscal year. Typically, funds carried over are nonrecurring expenditures, such as capital projects or capital equipment items.

**Cash Management** – An effort to manage cash flows in such a way that interest and penalties paid are minimized and interest earned is maximized.

**Cash Management System** – A system of financial practices which ensures that sufficient cash is available on a daily basis for payment of County obligations when due.

**Character** – A class of expenditures, such as salaries, operating expenses, recovered costs, or capital equipment.

**Class** – A group of positions which are sufficiently alike in general duties and responsibilities to warrant the use of the same title, specification and pay range.

**Classification** – The grouping of positions in regards to:

- kinds of duties performed and responsibilities;
- level of duties performed;
- requirements as to education, knowledge and experience and ability;
- tests of fitness; and ranges of pay.

**Class Series** – A number of classes of positions which are substantially similar as to the types of work involved and differ only in rank as determined by the level of the duties and degree of responsibility involved and the amount of training and experience required.

**Class Specification** – A written description of a class consisting of a class title, a general statement of the level of work, a statement of the distinguishing features of work, some examples of work, and the minimum qualifications for the class.

**Comprehensive Annual Financial Report (CAFR)** – This official annual report, prepared by the Department of Finance, presents the status of the County's finances in a standardized format. The CAFR is organized by fund and contains two basic types of information: (1) a balance sheet that compares assets with liabilities and fund balance, and (2) an operating statement that compares revenues and expenditures.

**Comprehensive Plan** – The plan that guides and implements coordinated, adjusted, and harmonious land development that best promotes the health, safety, and general welfare of County residents. It contains long-range recommendations for land use, transportation systems, community services, historic resources, environmental resources, and other facilities, services, and resources.

**Comprehensive Services Act (CSA)** – The Comprehensive Services Act (CSA) provides both community-and facility-based services to at-risk children and their families. Services offered through CSA are driven by federal and state mandates in foster care and special education. County agencies and Fairfax County Public Schools (FCPS) work collaboratively to design service plans meeting the unique needs of families with children and youth who have, or are at-risk of having, serious emotional or behavioral difficulties.

**Congregate Meals** — Meals served by the Area Agency on Aging's Nutrition Program to senior citizens who eat together at the County's senior centers.

Consolidated Community Funding Pool — A separately-budgeted pool of County funding, located in Fund 10020, which was established in FY 1998 to facilitate the implementation of a competitive funding process through which community-based organizations, which are primarily human-services oriented, will be awarded County funding on a competitive basis. These organizations previously had received County funding either as a contribution or through contracts with specific County agencies. Since FY 2001, the County has awarded grants from this pool on a two-year funding cycle to provide increased stability for the community-based organizations.

**Consolidated Plan** – The U.S. Department of Housing and Urban Development (HUD) requires a Consolidated Plan application which combines the planning and application submission processes for several HUD programs: Community Development Block Grant, HOME Investment Partnerships Program, Emergency Shelter Grant, and Housing Opportunities for Persons with AIDS. Citizen participation is required as part of the process and is accomplished through representation on the Consolidated Plan Review Committee (CPRC), involvement in public hearings held on housing and community development needs, and participation in public hearings at which the Board of Supervisors takes action on the allocation of funds as recommended by the CPRC.

**Consumer Price Index** – CPI is a measure of the price level of a fixed "market basket" of goods and services relative to the value of that same basket in a designated base period. Measures for two population groups are currently published by the Bureau of Labor Statistics, CPI-U and CPI-W. CPI-U is based on a market basket determined by expenditure patterns of all urban households including professionals, self-employed, the poor, the unemployed, retired persons, and urban wage-earners and clerical workers. The CPI-W represents expenditure patterns of only urban wage-earner and clerical-worker families including sales workers, craft workers, service workers, and laborers. The CPI is used as appropriate to adjust for inflation.

**Contingency** – An appropriation of funds available to cover unforeseen events that occur during the fiscal year.

**Contributory Agencies** – Governmental and nongovernmental organizations that are supported in part by contributions from the County. Examples include the Northern Virginia Regional Commission, the Northern Virginia Regional Park Authority, and the Arts Council of Fairfax County, and community agencies such as Volunteer Fairfax.

**Cost Center** — Expenditure categories within a program area that relate to specific organizational goals or objectives. Each cost center may consist of an entire agency or a part of an agency. The Civil Service Commission, for example, being small and having a single purpose, is treated as a single cost center. The Office of the County Executive consists of four cost centers: Administration of County Policy, Office of Equity Programs, Office of Internal Audit, and Office of Partnerships.

**Costs of Issuance** – The expenses associated with the sale of a new issue of municipal securities, including such items as printing, legal and rating agency fees, and others.

**Cross-Cutting Initiative** – A cross-cutting initiative involves the participation of two or more government agencies in addressing a challenge or implementing a program in Fairfax County. For example, there is a coordinated effort to address the challenge of West Nile Virus control by several agencies including the Health Department, the Park Authority, the Department of Public Works and Environmental Services, the Office of Public Affairs, and others.

**Dashboard** – Beginning with the <u>FY 2014 Advertised Budget Plan</u>, each General Fund and General Fund Supported agency budget narrative features a high-level dashboard of approximately six key drivers and metrics.

**Debt Limit** – The maximum amount of debt which an issuer of municipal securities is permitted to incur under constitutional, statutory or charter provisions.

**Debt Service** – The amount of money necessary to pay interest on an outstanding debt; the principal of maturing serial bonds and the required contributions to a sinking fund for term bonds. Debt service on bonds may be calculated on a calendar year, fiscal year, or bond fiscal year basis.

**Debt Service Funds** – Funds defined by the State Auditor of Public Accounts to finance and account for the payment of principal and interest on borrowed funds such as bonds. Fairfax County has three debt service funds, one for school debt, one for the Wastewater Management Program, and one for bonds issued to finance capital expenditures for all other agencies (County debt service). These funds receive revenue primarily by transfers from the General Fund, except for the Sewer Debt Service Fund, which is supported by sewer service fees.

**Defeasance** — A provision that voids a bond when the borrower sets aside cash or bonds sufficient to service the borrower's debt. When a bond issue is defeased, the borrower sets aside cash to pay off the bonds; therefore, the outstanding debt and cash offset each other on the balance sheet and do not need to be recorded.

**Deferred Retirement Option Plan (DROP)** – A provision within a defined benefit retirement system that allows an employee who reaches retirement eligibility to agree to defer leaving employment until a specified date in the future, on the condition of being deemed to have retired for purposes of the retirement system. The employee continues to receive a salary and fringe benefits; however, contributions on the employees' behalf to the retirement system cease, while the payments the employee would receive if he/she was retired are invested and provided when the employee reaches the agreed upon date (no more than three years).

**Deficit** – The excess of liabilities over assets – or expenditures over revenues – in a fund over an accounting period.

**Department** – All office, divisions and other work units, which are under the control of a single department head. Example: Community Services Board (CSB).

**Depreciation** – The decrease in value of physical assets due to use and the passage of time. In financial terms, it refers to the process of allocating the cost of a capital asset to the periods during which the asset is used.

**Disbursement** – An expenditure or a transfer of funds to another accounting entity within the County financial system. Total disbursements equal the sum of expenditures and transfers out to other funds.

**Distinguished Budget Presentation Program** – A voluntary program administered by the Government Finance Officers Association to encourage governments to publish efficiently organized and easily readable budget documents.

**Efficiency** — One of the four performance indicators in Fairfax County's Family of Performance Measures. This indicator reflects inputs used per unit of output and is typically expressed in terms of cost per unit or productivity.

**Employees Advisory Council** – Established by the Fairfax County Merit System Ordinance to provide a continuing medium through which all employees in the competitive service, both Schools and County, may contribute their advice and suggestions for the improvement of the career merit system and other aspects of the government of Fairfax County.

**Encumbrance** – An obligation incurred in the form of purchase orders, contracts and similar items that will become payable when the goods are delivered or the services rendered. An encumbrance is an obligation of funding for an anticipated expenditure prior to actual payment for an item. Funds are usually reserved or set aside and encumbered once a contracted obligation has been entered.

**ENSNI** – Estimate, No Scope, No Inflation. Term used in the Fairfax County CIP to describe funding estimates for future capital projects which have not yet been scoped and are developed using today's dollars without considering inflation.

**Enterprise Funds** – Funds, defined by the State Auditor of Public Accounts to account for operations that are financed and operated in a manner similar to private business enterprises. An enterprise fund is a self-supporting fund design to account for activities supported by user charges. For example, funds which support the Wastewater Management Program are classified as enterprise funds.

**Equalization** — An annual assessment of real estate to ensure that assessments accurately reflect current market values. Equalization revenue is the annual increase or decrease in collected revenue resulting from adjustments to the assessment of existing property in the County. This annual increase or decrease is due to value changes rather than to new construction.

**Escrow** – Money or property held in the custody of a third party that is returned only after the fulfillment of specific conditions.

**Expenditure** – The disbursement of appropriated funds to purchase goods and/or services. There are three basic types of expenditures: operating, capital and debt. Operating expenditures are, in a broad sense, current day-to-day expenses such as salaries, supplies, and purchase of equipment or property below a certain dollar threshold or useful life. Usually, these are items which are consumed during the fiscal year in which they are purchased or acquired.

**Fiduciary Funds** – Fiduciary funds are used to account for assets held in a trustee or agency capacity for others and which, therefore, cannot be used to support the County's own programs. The County maintains two types of fiduciary funds – pension trust funds to account for the assets of its pension plans, held by the County under the terms of formal trust agreements, and agency funds to account for assets received, held and disbursed by the County on behalf of various outside organizations.

**Financial Forecast** – A computer-aided financial model that estimates all future revenues and disbursements based on assumptions of future financial and economic conditions.

**Fines and Forfeitures** – Consists of a variety of fees, fines and forfeitures collected by the County.

**Fiscal Plan** – The annual budget.

**Fiscal Planning Resolution** – A legally binding document prepared by the Department of Management and Budget identifying changes made by the Board of Supervisors to the <u>Advertised Budget Plan</u> during the adoption of the annual budget. Fiscal Planning Resolutions approved by the Board subsequent to the <u>Adopted Budget Plan</u> change only transfers between funds. These documents are used at the annual or quarterly reviews whenever changes in fund transfers occur.

**Fiscal Restraint** – The practice of restraining growth in expenditures and disbursements to stay within revenue forecasts.

**Fiscal Year** – In Fairfax County, the twelve months beginning July 1 and ending the following June 30. (The Commonwealth of Virginia's fiscal year begins on July 1. The federal government's fiscal year begins October 1).

**Fixed Asset** – Items the County owns that have a considerable cost and a useful life exceeding two years, such as computers, furniture, equipment and vehicles.

**Fleet** – The vehicles owned and operated by the County.

**FOCUS (Fairfax County Unified System)** – This refers to a multi-year, joint initiative with the Fairfax County Government and Fairfax County Public Schools that replaces our budget, finance, procurement, and human resources systems with a single, unified system.

**Forfeiture** – The automatic loss of property, including cash, as a penalty for breaking the law, or as compensation for losses resulting from illegal activities. Once property has been forfeited, the County may claim it, resulting in confiscation of the property.

**Fringe Benefits** – The fringe benefit expenditures included in the budget are the County's share of employees' fringe benefits. Fringe benefits provided by Fairfax County include FICA (Social Security), health insurance, dental insurance, life insurance, retirement, and Unemployment and Workers' Compensation. The County's share of most fringe benefits is based on a set percentage of employee salaries. This percentage varies per category, e.g., Uniformed Fire and Rescue Employees; Uniformed Deputy Sheriffs; Police Officers; Trade, Manual and Custodial Service Employees; and General County Employees.

**Full-Time Equivalent (FTE)** – Formerly known as Staff-Year Equivalent (SYE), an FTE reflects whether authorized positions are full-time or part-time. A position authorized for 40 hours per week is reflected in the budget as one authorized position with a full-time equivalent of one (1/1.0 FTE). In comparison, a position authorized for 20 hours per week would be indicated as one authorized position with a FTE of 0.5 (1/0.5 FTE).

**Fund** — A set of interrelated accounts to record revenues and expenditures associated with a specific purpose. A fund is also a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities, or balances and changes therein. Funds are segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

**Fund Balance** — At the end of a fiscal year, if there are more resources than expenditures, the remainder is called "fund balance." This is sometimes referred to as "carried forward fund balance" because the resources can be "carried" into the next fiscal year. This is an important resource because some may be used in combination with revenues to fund new expenses. Fund balance may be restricted or unrestricted, reserved for a specific purpose or unreserved and used for future requirements. Restricted fund balance may be set aside for funding certain programs and activities. A fund balance represents the residual funding on an annual basis from revenues and transfers-in less expenditures and transfers-out. A fund balance also reflects the fund equity of all funds.

**Fund Type** – A group of funds that have similar activities, objectives, or funding sources as defined by the State Auditor of Public Accounts. Examples include Special Revenue Funds and Debt Service Funds.

**GASB** – This refers to the Governmental Accounting Standards Board which is currently the source of generally accepted accounting principles (GAAP) used by state and local governments in the United States. It is a private, non-governmental organization. The GASB has issued *Statements*, *Interpretations*, *Technical Bulletins*, and *Concept Statements* defining GAAP for state and local governments since 1984.

**GASB 34** – In June 1999, GASB Statement No. 34 (or GASB 34) set new GAAP requirements for reporting major capital assets, including infrastructure such as roads, bridges, water and sewer facilities, and dams. Fairfax County has implemented the Governmental Accounting Standards Board's (GASB) Statement Number 34, <u>Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments</u>, financial reporting model. This standard changed the entire reporting process for local governments, requiring new entity-wide financial statements, in addition to the current fund statements and other additional reports such as Management Discussion and Analysis.

**GASB 45** – Beginning in FY 2008, the County's financial statements are required to implement Governmental Accounting Standards Board (GASB) Statement No. 45 for other post-employment benefits (OPEBs) including health care, life insurance, and other non-pension benefits offered to retirees. This new standard addresses how local governments should account for and report their costs related to post-employment health care and other non-pension benefits, such as the County's retiree health benefit subsidy. Historically, the County's subsidy was funded on a pay-as-you-go basis. GASB 45 requires that the County accrue the cost of the retiree health subsidy and other post-employment benefits during the period of employees' active employment, while the benefits are being earned, and disclose the unfunded

actuarial accrued liability in order to accurately account for the total future cost of post-employment benefits and the financial impact on the County. This funding methodology mirrors the funding approach used for pension/retirement benefits. The County has established Fund 73030, OPEB Trust Fund, to fund the cost of post-employment health care and other non-pension benefits. Fund 73030 will allow the County to capture long-term investment returns and make progress towards reducing the unfunded liability. The schools have also established and OPEB trust fund to capture their costs, Fund S71100, School OPEB Trust Fund.

**General Debt** – Principal and interest payments on outstanding debt repaid from the General Fund.

**General Fund** – The primary tax and operating fund for County Governmental Activities used to account for all County revenues and expenditures which are not accounted for in other funds, and which are used for the general operating functions of County agencies. Revenues are derived primarily from general property taxes, local sales tax, utility taxes, license and permit fees, and state shared taxes. General Fund expenditures include the costs of the general County government and transfers to other funds, principally to fund the operations of the Fairfax County Public School system, the Fairfax-Falls Church Community Services Board, Metro, the Fairfax CONNECTOR, and County and School system debt service requirements.

**General Fund Direct Expenditures** – These are General Fund expenditures for County agencies and they are organized by Program Area categories.

**General Fund Disbursements** – Direct expenditures for County services such as Police or Welfare expenses and transfers from the General Fund to Other County funds such as School Operations or Metro Operations. General Fund Disbursements consist of two parts: (1) General Fund transferred support to other funds and (2) General Fund direct expenditures or agency expenditures. Some agencies, e.g., Housing, may have funds that reside both in the General Fund and other funds.

**General Obligation Bond** – Bonds for which the full faith and credit of the issuing government are pledged. County general obligation debt can only be approved by voter referendum. The State Constitution mandates that taxes on real property be sufficient to pay the principal and interest of such bonds.

**Goal** — A general statement of purpose. A goal provides a framework within which the program unit operates; it reflects realistic constraints upon the unit providing the service. A goal statement speaks generally toward end results rather than specific actions, e.g., "To provide maternity, infant and child health care and/or case management to at risk women, infants, and children in order to achieve optimum health and well being." Also see <u>Objective</u>.

**Governmental Funds** — Governmental funds are typically used to account for most of a government's activities, including those that are tax-supported. The County maintains the following types of governmental funds: a general fund to account for all activities not required to be accounted for in another fund, special revenue funds, a debt service fund, and capital projects funds.

**Grant** – A contribution by one governmental unit to another unit. The contribution is usually made to aid in the support of a specified function.

**Health Maintenance Organization** – A form of health insurance combining a range of coverages in a group basis. A group of doctors and other medical professionals offer care through the HMO for a flat monthly rate with no deductibles. However, only visits to professionals within the HMO network are covered by the policy. All visits, prescriptions and other care must be cleared by the HMO in order to be covered. A primary physician within the HMO handles referrals.

**Inflation** – A rise in price levels caused by an increase in available money and credit beyond the proportion of available goods. This is also known as too many dollars chasing too few goods.

**Infrastructure** — Public domain, fixed physical assets including roads, curbs, gutters, sidewalks, drainage systems, lighting systems and other similar items that have value only to the users.

**INOVA** — Inova Health System is a not-for-profit health care system based in Northern Virginia that consists of hospitals and other health services including emergency and urgent care centers, home care, nursing homes, mental health and blood donor services, as well as wellness classes.

**Input** – The value of resources used to produce an output. Input can be staff, budget dollars, work hours, etc.

**Interest** — The amount paid by a borrower as compensation for the use of borrowed money. This amount is generally an annual percentage of the principal amount.

**Interest Income** – Revenue associated with the County cash management activities of investing fund balances.

**Internal Service Funds** – Funds established to finance and account for services furnished by a designated County agency to other County agencies, which charges those agencies for the goods and services provided. An example of an Internal Service Fund is Fund 60010, Department of Vehicle Services.

**Issuing Bonds** — To "issue" bonds means to sell, deliver, and receive payment for bonds. The County may issues bonds throughout the year upon determining the amount of cash necessary to implement projects during that year.

**Key County Indicators** – Key County Indicators are high-level, countywide measures, organized by vision element, that help assess if Fairfax County government is meeting the needs of citizens and positively impacting the community as a whole.

**Lease Purchase** – This method of financing allows the County to construct or acquire property and pay for it over a period of time by installment payments rather than an outright purchase. The time payments include an interest charge which is typically reduced because the lessor does not have to pay income tax on the interest revenue.

**Liability** – An obligation incurred in past or current transactions requiring present or future settlement.

**Line Item** – A specific expenditure category within an agency budget, e.g., rent, travel, motor pool services, postage, printing, office supplies, etc.

**Lines of Business (LOBs)** – Reference to the County's review of 310 discrete agency lines of business. LOBs are essentially an inventory of County programs and services offered by each individual agency.

**Local Composite Index (LCI)** – The Commonwealth of Virginia's Local Composite Index (CI) determines a school division's ability to pay education costs fundamental to the Commonwealth's Standards of Quality (SOQ). The Composite Index is calculated using three indicators of a locality's ability-to-pay:

- True value of real property (weighted 50 percent)
- Adjusted gross income (weighted 40 percent)
- Taxable retail sales (weighted 10 percent)

Each locality's index is adjusted to maintain an overall statewide local share of 45 percent and an overall state share of 55 percent.

**Local Match** – County cash or in-kind resources that are required to be expended simultaneously with federal, state, other locality, or private sector funding, and usually according to a minimum percentage or ratio.

**Long-Term Debt** – Debt with a maturity of more than one year after the date of issuance.

**Managed Reserve** – A reserve, held in the General Fund, which equals 2.0 percent of the General Fund disbursements. Established by the Board of Supervisors on January 25, 1982, the purpose of the reserve is to provide temporary financing for emergency needs and to permit orderly adjustment to changes resulting from the sudden, catastrophic termination of anticipated revenue sources.

**Management by Objectives** – A method of management of County programs which measures attainment or progress toward pre-defined objectives. This method evolved into the County's performance measurement system.

**Management Initiatives** – Changes to internal business practices undertaken by County managers on their own initiative to improve efficiency, productivity, and customer satisfaction.

**Mandate** – A requirement from a higher level of government (federal or state), that a lower level government perform a task in a particular way or in conformance with a particular standard.

**Market Pay** – A compensation level that is competitive and consistent with the regional market. The County analyzes the comparability of employee salaries to the market in a number of different ways. A "Market Index" has been developed that factors in the Consumer Price Index, federal wage adjustments, and the Employment Cost Index (which includes state, local and private sector salaries). The index is designed to gauge the competitiveness of County pay scales in general.

**Measurement** — A variety of methods used to assess the results achieved and improvements still required in a process or system. Measurement gives the basis for continuous improvement by helping evaluate what is working and what is not working.

**Merit Grant** – A position with full benefits and full civil service grievances, although the employment term is limited by the grant specifications. The position is funded by a specific grant. At the end of the grant position, the person is the first eligible for hire for another similar position in the County. Also see <u>Position</u>.

**Merit Regular** – A position with full benefits, full civil service grievance, and 52 work weeks in a year. Also see <u>Position</u>.

**Mission Statement** – A mission statement is a broad, philosophical statement of the purpose of an agency, specifying the fundamental reasons for its existence. A mission statement describes what an organization is in business to do. Therefore, it also serves as a guiding road map.

**Modified Accrual Basis** — The basis of accounting under which revenues are recognized when measurable and available to pay liabilities, and expenditures are recognized when the liability is incurred except for interest on long-term debt which is recognized when due, and the non-current portion of accrued vacation and sick leave which is recorded in general long-term liability. The General Fund and debt service fund budgets are prepared on the modified accrual basis of accounting except that encumbrances are treated like expenditures.

**Municipal Bond** – Bond issued by a state, local or another government authority especially in the U.S. The interest is exempt from U.S. Federal taxation and usually from state taxation within the state of issue, as is the case in Virginia.

**Net Debt as a Percent of Estimated Market Value** — Total debt (less debt that is self-supported by revenue-producing projects), divided by the total market value of all taxable property within the County expressed as a percentage. Since property taxes are a primary source of revenue for the repayment of debt, this measure identifies the debt burden compared with the worth of the revenue-generating property base.

Net Total Expenditures – See <u>Total Budget</u>.

**Non-Appropriated Funds** – These funds do not require annual appropriation by the Board of Supervisors and represent activities that are supported by non-governmental revenue sources such as direct fees for service or revolving loan programs. The legal spending authority is based on revenue availability and may be derived from an action by the Board in response to state, or federal mandate. The appropriation control for these funds resides with the respective boards associated specifically with the funded programs, e.g., Fairfax County Redevelopment and Housing Authority (Funds 40330 through 81530), Alcohol Safety Action Program Policy Board (Fund 83000), and the Park Authority Board (Funds 80000 and 80300). These boards are separate legal entities.

**Objective** – A statement of anticipated level of achievement; usually time limited and quantifiable. Within the objective, specific statements with regard to targets and/or standards often are included, e.g., "To respond to 90 percent of ambulance calls within a 5-minute response time."

**Operating Budget** – A budget for general revenues and expenditures such as salaries, utilities and supplies.

**Operating Equipment** – Equipment that has a life expectancy of more than one year and a value of less than \$5,000 dollars. Equipment with a value greater than \$5,000 dollars is capital equipment.

**Operating Expenses** – A category of recurring expenses, other than salaries and capital equipment costs, which covers expenditures necessary to maintain facilities, collect revenues, provide services, and otherwise carry out the agency's goals. Typical line items under this character are office supplies, printing, postage, transportation and utilities.

**Ordinance** – A formal legislative enactment by the County that carries the full force and effect of the law within the boundaries of Fairfax County unless in conflict with any higher form of law, such as the Commonwealth of Virginia or the federal government.

**Outcome** — Qualitative consequences associated with a program service, e.g., reduction in fire deaths or percent of juveniles not reconvicted within 12 months. Also refers to quality performance measures of effectiveness and of achieving goals.

**Out-of-Cycle** – A term that characterizes budget adjustments approved by the County Board of Supervisors outside of the annual budget process.

**Output** — Quantity or number of units produced. Outputs are activity-oriented, measurable, and usually under managerial control. Also refers to process performance measures of efficiency and productivity, that is, per capita expenditures, transactions per day, etc.

**Pay-As-You-Go Financing** – The portion of capital outlay which is financed from current revenue, rather than by borrowing.

**Pay for Performance** – A system of pay and appraisal that is based on an employee's performance. An ongoing dialogue between employees and supervisors regarding performance and expectations is essential to the successful implementation of this system.

**Paydown Construction** — Capital construction funded with current year General Fund revenues as opposed to construction financed through the issuance of bonds. This is a method of paying for capital projects that relies on current tax and grant revenues rather than by debt. This is also referred to as "payas-you-go" construction.

**Pension Fund** – This is a fund that accounts for the accumulation of resources to be used for retirement benefit payments to retired County employees eligible for such benefits.

**Per Capita** – A measurement of the proportion of some statistic to an individual resident determined by dividing the statistic by the current population.

**Per Capita Debt** – The amount of an issuing municipality's outstanding debt divided by the population residing in the municipality. This is used as an indication of the issuer's credit position since it can be used to compare the proportion of debt borne per resident with that borne by the residents of other municipalities.

**Performance Budget** — A budget wherein expenditures are based primarily upon measurable performance activities and work programs.

**Performance Indicators** — As used in Fairfax County's Performance Measurement System, these indicators represent the four types of measures that comprise the Family of Measures and consist of output, efficiency, service quality and outcome.

**Performance Measurement** – The regular collection of specific information regarding the results of service in Fairfax County, and which determines how effective and/or efficient a program is in achieving its objectives. The County's performance measurement methodology links agency mission and cost center goals (broad) to quantified objectives (specific) of what will be accomplished during the fiscal year. These objectives are then linked to a series of indicators that present a balanced picture of performance, i.e., output, efficiency, service quality and outcome.

**Performance Measurement System** – The County's methodology for monitoring performance measures and outcomes.

**Permit Revenue** – Fees imposed on construction-related activities and for non-construction permits such as sign permits, wetland permits, etc.

**Personal Property** – Property, other than real estate identified for purposes of taxation, including personally owned items, as well as corporate and business equipment and property. Examples include automobiles, motorcycles, boats, trailers, airplanes, business furnishings, and manufacturing equipment. Goods held for sale by manufacturers, wholesalers or retailers are not included.

Personal Property Tax Relief Act of 1998 – Legislation approved by the Virginia General Assembly that reduces the Personal Property Tax on the first \$20,000 of the value for vehicles owned by individuals. From FY 2000 to FY 2002, the PPTRA reduced the Personal Property Taxes paid by individuals by 27.5 percent, 47.5 percent, and 70 percent respectively, with an offsetting reimbursement paid to the County by the Commonwealth. Due to the Commonwealth's lower than anticipated General Fund revenue growth, the reimbursement remained at 70 percent from FY 2003 through FY 2006. The 2004 General Assembly approved legislation that capped statewide Personal Property Tax reimbursements at \$950 million in FY 2007 and beyond. Fairfax County's allocation has been set at \$211.3 million. Each year, County staff must determine the reimbursement percentage based on the County's fixed reimbursement from the state and an estimate of the number and value of vehicles that will be eligible for tax relief. As the number and value of vehicles in the County vary, the percentage of tax relief will vary.

**Personnel Services** – A category of expenditures, which primarily covers salaries, overtime and shift differential paid to County employees and also includes certain fringe benefit costs.

**Planning System** – Refers to the relationship between the Annual Budget, the Comprehensive Plan, and the 5-year Capital Improvement Plan.

**Position** – A group of duties and responsibilities, as prescribed by an office or agency, to be performed by a person on a full-time or part-time basis.

The status of a position is not to be confused with the status of the employee. For the purpose of the County's budget, the following definitions are used solely in describing the status and funding of positions:

- An <u>established position</u> is a position that has been classified and assigned a pay grade.
- An <u>authorized position</u> has been approved for establishment by the Board of Supervisors. The authorized position is always shown as a single, not a partial position. <u>Full-Time Equivalent</u> (FTE) reflects whether positions are authorized for full-time (40 hours per week) or part-time. A full-time position would appear in the budget as one authorized position and one full-time equivalent (1/1.0 FTE). A half-time position would be indicated as one authorized position and 0.5 full-time equivalents (1/0.5 FTE).

The following defines the types of positions in Fairfax County. They can be either full or part-time status.

- A <u>regular position</u> is a career position, which falls within all provisions of the Merit System Ordinance.
- A <u>benefits eligible</u>, <u>non-merit position</u> is an employee working between 1,040 and 1,560 hours annually, and eligible for health, dental and flexible spending benefits.
- A <u>benefits non-eligible, non-merit position</u> is an employee working fewer than 900 hours annually and not eligible for benefits.
- An <u>exempt position</u> does not fall within the provisions of the Merit System Ordinance. It includes elected and appointed positions.
- Cooperative funding of some positions occurs between the federal and state governments and Fairfax County. Numerous funding and reimbursement mechanisms exist. The <u>County's share</u> of a position's authorized funding level is that portion of a position's salary and/or fringe benefits paid by the County which is over and above the amount paid by the state or federal government either based on the County's pay classification schedule or based on a formal funding agreement. The share of state or federal funding varies depending upon the eligibility of each individual agency and type of position.
- A <u>state position</u> is a position established and authorized by the state. These positions may be partially or fully funded by the state.

<u>County supplement</u> is the portion of a state position's authorized salary (based on the County's compensation plan) that exceeds the state's maximum funding level. This difference is fully paid by the County.

**Position Turnover** – An accounting debit which allows for gross salary projections to be reduced due to anticipated and normal position vacancies, delays in filling vacancies, and historical position turnover information.

**Present Value** — The discounted value of a future amount of cash, assuming a given rate of interest, to take into account the time value of money. Stated differently, a dollar is worth a dollar today, but is worth less tomorrow.

**Prime Interest Rate** – The rate of interest charged by banks to their preferred customers.

**Principal** – The face amount of a security payable on the maturity date.

**Program** – Group activities, operations or organizational units directed to attaining specific objectives and achievements and budgeted as a sub-unit of a department.

**Program Area** – A grouping of County agencies with related countywide goals. Under each program area, individual agencies participate in activities to support that program area's goals. The Public Safety Program Area, for example, includes the Police Department and the Fire and Rescue Department, among others. The Auditor of Public Accounts for the Commonwealth of Virginia provides direction on which agencies are included in each program area.

**Program Budget** — A statement and plan, which identifies and classifies, total expenditures and revenues by activity or program. Budgets are aggregated into program areas. This is in contrast to a lineitem budget, which identifies expenditures only by objects for which money is spent, e.g., personnel services, operating expenses, recovered costs or capital equipment.

**Property Tax** – A tax levied on the assessed value of real and personal property. This tax is also known as an ad valorem tax.

**Property Tax Rate** – The rate of taxes levied against real or personal property, expressed as dollars per \$100 of equalized assessed valuation of the property taxed.

**Proprietary Funds** – Proprietary funds are enterprise and internal service funds used to account for business-type activities that are similar to the private sector and in which fees are charged for goods or services. They are related to assets, liabilities, equities, revenues, expenses and transfers. The County maintains both types of proprietary funds – enterprise funds to account for the Integrated Sewer System and internal service funds to account for certain centralized services that are provided internally to other departments such as Vehicle Services and Document Services.

**Public-Private Education Facilities and Infrastructure Act (PPEA)** – During its 2002 session, the Virginia General Assembly enacted the Public-Private Education Facilities and Infrastructure Act of 2002 (PPEA). This law provides that once a "responsible public entity" such as Fairfax County adopts appropriate procedures to implement the PPEA, it may solicit proposals to acquire a "qualifying project" from private entities (i.e., issue an Invitation for Bid or Request for Proposal) or may consider proposals that are submitted by a private entity without a prior solicitation ("unsolicited proposal").

**Rating Agencies** – The organizations which provide publicly available ratings of the credit quality of securities issuers. The term is most often used to refer to the nationally recognized agencies, Moody's Investors Service, Inc., Standard & Poor's Corporation, and Fitch Investors.

**Reallocation** — With adequate justification and DMB approval, agencies can perform a budget transfer of funds from one category to another, e.g., from Personnel Services to Operating Expenses, as long as there is no change to the agency's bottom-line budget and the budget transfer must occur within the same agency and/or fund.

**Real Property** — Real estate, including land and improvements (buildings, fences, pavements, etc.) classified for purposes of assessment.

**Recovered Costs** – Reimbursements to an agency for specific services provided to another agency. Recovered Costs, or Work Performed for Others, are reflected as a negative figure in the providing agency's budget, thus offsetting expenditures. An example is the reimbursement received by the Department of Information Technology from other agencies for telecommunication services.

**Rec-PAC** – Rec-PAC (Pretty Awesome Children), operated by Fairfax County Park Authority, is a sixweek structured recreation program offered during the summer with emphasis on leisure skills designed for elementary school children.

**Reduction in Force (RIF)** - A permanent elimination of an excess number of filled merit positions.

**Referendum** – A referendum is a means by which a legislative body requests the electorate to approve or reject proposals such as Constitutional amendments, long-term borrowing; and other special laws.

**Refunding** — Retiring an outstanding bond issue at maturity (sometimes done before maturity date if rate is favorable) by using money from the sale of a new bond offering. In other words, issuing bonds to pay off the old bonds. In an Advance Refunding, a new bond issuance is used to pay off another outstanding bond. The new bond will often be issued at a lower rate than the older outstanding bond. Typically, the proceeds from the new bond are invested and when the older bonds become callable, they are paid off with the invested proceeds. In a Crossover Refunding, the revenue stream pledged to secure the securities being refunded is being used to pay off debt on the refunded securities until they mature.

**Reserves** — A portion of the fund balance or retained earnings legally segregated for specific purposes. Reserves are lump sum dollars set aside in a budget for unanticipated needs or for specific future needs. Reserves are not distributed or allocated to operating expenditures or capital expenditures because the specific requirements for the reserves are not known at the time of budget adoption or because bond documents require their establishment. The County is required to amend its budget in order to allocate reserve funds to an operating or capital project account. In many cases, a reserve can only be used for a specific purpose.

**Revenue** — Monies received from all sources (with exception of fund balances) that will be used to fund expenditures in a fiscal year. In the broadest sense, a revenue is an increase in financial resources. Revenues are funds received by the County from its activities or external sources such as real estate taxes, property taxes, local sales tax, fees for services, fines, grants, payments from other governments, etc.

**Revenue Bond** — A municipal bond secured by the revenues of the project for which it is issued. Revenue Bonds are those bonds whose principal and interest are payable exclusively from earnings of an enterprise fund. Sewer and utility bonds are typically issued as revenue bonds. The County also issues Lease Revenue bonds, a form of revenue bond in which the payments are secured by a lease on the property built or improved with the proceeds of the bond sale.

**Revenue Forecast** – A projection of future County revenue collections.

**Revenue Stabilization Fund** – In FY 2000, the Board of Supervisors approved the creation of this fund to provide a mechanism for maintaining a balanced budget without resorting to tax increases and/or expenditure reductions that aggravate the stresses imposed by the cyclical nature of the economy. This fund maintains a balance of 3 percent of General Fund Disbursements.

**Sales Tax** – Tax imposed on the taxable sales of all final goods.

**School Board Budget** – Includes the School Operating Fund, the School Food and Nutrition Services Fund, School Grants and Self Supporting Programs, School Adult and Community Education, Public School OPEB Trust Fund, the School Insurance Fund, the School Construction Fund, the School Central Procurement Fund, the School Health and Flexible Benefits Trust Fund and the Educational Employees' Supplementary Retirement Fund, identifying both expenditure levels and sources of revenue. The Board of Supervisors may increase or decrease the School Board budget but normally does so only at the fund level (i.e., by increasing or decreasing the General Fund Transfer to the School Operating Fund without specifying how the change is to be applied). By state law, the Supervisors may not make specific program or line item changes, but may make changes in certain major classifications (e.g., instruction, overhead, maintenance, etc.).

**School Board Transfer** – A transfer out of funds from the General Fund to the School Operating Fund. State law requires that this transfer be approved by the Board of Supervisors by May 1, for the next fiscal year.

**Service Quality** – Degree to which customers are satisfied with a program, or how accurately or timely, a service is provided.

**Set-Aside Reserve** — A reserve made up from available balances materializing throughout one or more fiscal years which are not required to support disbursements of a legal or emergency nature and are held (set aside) for future funding requirements.

**Sewer Funds** — A group of self-sufficient funds that support the Wastewater Management Program. Revenues consist of bond sales, availability fees (a one-time fee paid before connection to the system and used to defray the cost of major plant and trunk construction), connection charges (a one-time fee to defray the cost of the lateral connection between a building and the trunk), service charges (quarterly fees based on water usage which defray operating costs and debt service), and interest on invested funds. Expenditures consist of construction costs, debt service, and the cost of operating and maintaining the collection and treatment systems.

**Short-Term Debt** – Debt with a maturity of less than one year after the date of issuance.

**Special Revenue Funds** – Funds defined by the State Auditor of Public Accounts to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. These funds account for the revenues and expenditures related to Fairfax County's state and federal grants, the operation of the Fairfax County Public Schools, and specific taxing districts that are principally financed by special assessment tax levies in those districts.

**Strategic Plan** – A document outlining long-term goals, critical issues and action plans to increase the organization's effectiveness in attaining its mission, priorities, goals and objectives. Strategic planning starts with examining the present, envisioning the future, choosing how to get there, and making it happen.

**Strategic Planning Process** — The strategic planning process provides the County the opportunity to identify individual agency missions and goals in support of the public need, action steps to achieve those goals and measures of progress and success in meeting strategic goals. Strategic planning helps ensure that limited resources are appropriately allocated to achieve the objectives of the community as determined by the Board of Supervisors.

**Supplemental Appropriation Resolution** – Any appropriation resolution approved by the Board of Supervisors after the adoption of the budget for a given fiscal year. The legal document reflecting approved changes to the appropriation authority for an agency or fund.

**Taxable Value** – The assessed value less homestead and other exemptions, if applicable.

**Tax Base** – The aggregate value of taxed items. The base of the County's real property tax is the market value of all real estate in the County. The base of the personal property is the market value of all automobiles, trailers, boats, airplanes, business equipment, etc., which are taxed as personal property by the County. The tax base of a sales tax is the total volume of taxable sales.

**Tax Rate** – The level of taxation stated in terms of either a dollar amount or a percentage of the value of the tax base. The Board of Supervisors fixes property tax rates for the period beginning January 1 of the current calendar year when the budget for the coming fiscal year is approved. The property tax rate is applied to the value of property assessed as of January 1 each year.

**Technology Infrastructure** — The hardware and software that support information requirements, including computer workstations and associated software, network and communications equipment, and mainframe devices.

**Third Quarter Review** – The current year budget is reevaluated approximately seven months after the adoption of the budget based on current projections and spending to date. The primary areas reviewed and analyzed are (1) current year budget versus year-to-date expenditures plus expenditure projections for the remainder of the year, (2) emergency requirements for additional, previously unapproved items, and (3) possible savings. Recommended funding adjustments are provided for Board of Supervisors' approval.

**Total Budget** — The receipts and disbursements of all funds, e.g., the General Fund and all other funds. Net total expenditures (total expenditures minus expenditures for internal service funds) is a more useful measure of the total amount of money the County will spend in a budget year, as it eliminates double accounting for millions of dollars appropriated to operating agencies and transferred by them to service agencies. General Fund total disbursements (direct General Fund expenditures plus transfers to other funds, such as the School Operating Fund) are a more accurate measure of the cost of government to the local taxpayers.

**Total Project Estimate** – A capital project Total Project Estimate (TPE) is composed of funds already expended, currently appropriated, proposed or adopted in the budget year, and proposed for future years. In short, it is the total amount proposed to be expended over the life of the project.

**Transfer** — A movement of funding from one fund to another. The largest such transaction is the annual transfer of funds from the General Fund to the School Operating Fund. Further complicating the structure of the budget and the process of adopting a budget are numerous movements of dollars among the funds and they are, therefore, internal to the County structure. The amount transferred out of one fund is recorded ("Transfers In") and the amount transferred into another fund is also recorded ("Transfers Out"). The County records this movement of funds as a "transfer" in the budget and in the accounting system in order to more accurately represent financial activity. Transfers provide money to programs that may not have adequate revenue from grants or fees generated by the program.

**Transport Fees** – The cost to provide ambulance transportation to patients from home to hospital.

**Trust Funds** – A categorization of accounts defined by the State Auditor of Public Accounts consisting of funds established to account for money and property held by the County government in the capacity of a trustee or custodian for individuals or other specified purposes. Examples are the various retirement funds, which contain contributions from the County government and individual employees.

**Unappropriated** – Not obligated for a specific purpose.

**Undesignated** – Without a specific purpose.

**Useful Life** – The period of time that a fixed asset is able to be used. This can refer to a budgeted period of time for an equipment class or the actual amount of time for a particular item.

**User Fees** – Charges for expenses incurred when services are provided to an individual or groups and not the community at large. The key to effective utilization of user fees is being able to identify specific beneficiaries of services and then determine the full cost of the service they are consuming or using.

**Vision Elements** – The vision elements were developed by the County Executive and the Senior Management team to address the priorities of the Board of Supervisors and emphasize the County's commitment to protecting and enriching the quality of life for the people, neighborhoods, and diverse communities of Fairfax County. There are seven vision elements including: Maintaining Safe and Caring Communities, Building Livable Spaces, Connecting People and Places, Maintaining Healthy Economies, Practicing Environmental Stewardship, Creating a Culture of Engagement and Exercising Corporate Stewardship.

**Workforce Planning** – A systematic process designed to anticipate and integrate the human resources aspect to an organization's strategic plan by identifying, acquiring, developing, and retaining employees to meet organizational needs.

## **ACRONYMS**

(Where items are underlined, see fuller definitions in the preceding Glossary section)

<b>ADA</b> – Americans with Disabilities Act	CCFP – See Consolidated Community Funding Pool
ADC – Adult Detention Center  ADHC – Adult Day Health Care	<b>CDBG</b> – Community Development Block Grant
<b>AED</b> – Automatic External Defibrillator	<b>CERF</b> – Computer Equipment Replacement Fund
<b>AEOC</b> – Alternate Emergency Operations Center	<b>CERT</b> – Community Emergency Response Team
<b>AFIS</b> – A multi-jurisdictional Automated Fingerprint Identification System	<b>CHINS</b> – Child In Need of Supervision or Services
<b>ALS</b> – Advanced Life Support	CIP – See <u>Capital Improvement Program</u>
<b>ASAP</b> – Alcohol Safety Action Program (Fund 83000)	<b>COG</b> – Washington Metropolitan Council of Governments
ASSB – Advisory Social Services Board	<b>CPAN</b> – Courts Public Access Network
BPOL – See Business, Professional and Occupational License	<b>CPI</b> – See <u>Consumer Price Index</u>
BPR – See Business Process Redesign	CRA – Clinic Room Aide
CAD – Computer Aided Dispatch	<b>CRIS</b> – Community Resident Information Services (kiosks used by Fairfax County)
<b>CAFR</b> – See <u>Comprehensive Annual Financial</u> <u>Report</u>	<b>CSA</b> – Comprehensive Services Act
<b>CCAR</b> – Child Care Assistance and Referral program	<b>CSB</b> – Fairfax-Falls Church Community Services Board
<b>CCFAC</b> – Consolidated Community Funding Advisory Committee	<b>CSU</b> – Court Service Unit (Juvenile and Domestic Relations District Court)

 $\boldsymbol{CTB}- \text{Commonwealth Transportation Board}$ 

DROP – See <u>Deferred Retirement Option Plan</u>	<b>GFOA</b> – Government Finance Officers Association
<b>DPWES</b> – Department of Public Works and Environmental Services	GIS — Geographic Information Systems
EAC – See Employees Advisory Council	<b>HIPAA</b> – Health Insurance Portability and Accountability Act
<b>EAP</b> – Employee Assistance Program	HMO – See <u>Health Maintenance Organization</u>
EMS – Emergency Medical Service	ICMA – International City/County
ENSNI – Estimate, No Scope, No Inflation	Management Association
EOC – Emergency Operations Center	iNet – Institutional Network
ESOL – English as a Second Language	<b>LAN</b> – Local Area Network
FCEDA – Fairfax County Economic	LCI – Local Composite Index
Development Authority	LOBs – Lines of Business
FCPA – Fairfax County Park Authority	<b>MPSTOC</b> – McConnell Public Safety and Transportation Operations Center
FCPA – Fairfax County Park Authority  FCPL – Fairfax County Public Library	Transportation Operations Center
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FCPL – Fairfax County Public Library  FCPS – Fairfax County Public Schools  FCRHA – Fairfax County Redevelopment	Transportation Operations Center  MWCOG – Metropolitan Washington
FCPL – Fairfax County Public Library  FCPS – Fairfax County Public Schools	Transportation Operations Center  MWCOG – Metropolitan Washington Council of Governments
FCPL – Fairfax County Public Library  FCPS – Fairfax County Public Schools  FCRHA – Fairfax County Redevelopment	Transportation Operations Center  MWCOG – Metropolitan Washington Council of Governments  MRA – Market Rate Adjustment  NACo – National Association of Counties  NOVARIS – Northern Virginia Regional
FCPL – Fairfax County Public Library  FCPS – Fairfax County Public Schools  FCRHA – Fairfax County Redevelopment and Housing Authority	Transportation Operations Center  MWCOG – Metropolitan Washington Council of Governments  MRA – Market Rate Adjustment  NACo – National Association of Counties
FCPL – Fairfax County Public Library  FCPS – Fairfax County Public Schools  FCRHA – Fairfax County Redevelopment and Housing Authority  FOCUS – Fairfax County Unified System	Transportation Operations Center  MWCOG – Metropolitan Washington Council of Governments  MRA – Market Rate Adjustment  NACo – National Association of Counties  NOVARIS – Northern Virginia Regional
FCPL – Fairfax County Public Library  FCPS – Fairfax County Public Schools  FCRHA – Fairfax County Redevelopment and Housing Authority  FOCUS – Fairfax County Unified System  FTE – Full-Time Equivalent	Transportation Operations Center  MWCOG – Metropolitan Washington Council of Governments  MRA – Market Rate Adjustment  NACo – National Association of Counties  NOVARIS – Northern Virginia Regional Identification System  NVCC – Northern Virginia Community

<b>NVRC</b> – Northern Virginia Regional Commission	<b>SAR</b> – Supplemental Appropriation Resolution
<b>NVRPA</b> – Northern Virginia Regional Park Authority	SBE – Small Business Enterprise
<b>NVSWCD</b> – Northern Virginia Soil and Water Conservation District	<ul><li>SCBA – Self-Contained Breathing Apparatus</li><li>SCC – State Corporation Commission</li></ul>
<b>NVTC</b> – Northern Virginia Transportation Commission	<b>SWRRC</b> – Solid Waste Reduction and Recycling Centers
<b>OPEB</b> – Other Post-Employment Benefits	<b>TANF</b> – Temporary Assistance to Needy Families
<b>PPEA</b> – See <u>Public-Private Education Facilities</u> and <u>Infrastructure Act</u>	UASI — Urban Areas Security Initiative
PPTRA – See <u>Personal Property Tax Relief</u> <u>Act</u>	VACo – Virginia Association of Counties
PSCC – Public Safety Communications Center	<b>VIEW</b> – Virginia Initiative for Employment not Welfare program
<b>PSCN</b> – Public Safety Communications Network	<b>VRE</b> – Virginia Railway Express
<b>PSOHC</b> – Public Safety Occupational Health Center	<b>WAHP</b> – Washington Area Housing Partnership
P/T — Part-Time	<b>WAHTF</b> – Washington Area Housing Trust Fund
<b>Rec-PAC</b> – See <u>Rec-PAC</u> (in Glossary)	<b>WAN</b> – Wide Area Network
SAC – Selection Advisory Committee	<b>WMATA</b> – Washington Metropolitan Area Transit Authority
SACC – School-Age Child Care	

**WPFO** – Work Performed For Others

## **INDEX**

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